### PRELIMINARY OFFICIAL STATEMENT DATED SEPTEMBER 16, 2024

**New Issues** Rating: S&P Global Ratings 'AA+'

Assuming compliance with certain covenants, in the opinion of Ahlers & Cooney, P.C., Bond Counsel, under present law and assuming continued compliance with the requirements of the Internal Revenue Code of 1986, as amended (the "Code"), interest on the Series 2024A Bonds is excludable from gross income for federal income tax purposes. Interest on the Series 2024A Bonds is not an item of tax preference for purposes of the federal alternative minimum tax on individuals; however, such interest is taken into account in determining the annual adjusted financial statement income of applicable corporations (as defined in Section 59(k) of the Code) for the purpose of computing the alternative minimum tax imposed on corporations for tax years beginning after December 31, 2022. The Series 2024A Bonds will NOT be designated as "qualified tax-exempt obligations". In the opinion of Ahlers & Cooney, P.C., Bond Counsel, interest on the Series 2024B Bonds paid to the owners thereof is includible in gross income for purposes of present federal income taxation. Interest on the Bonds is NOT exempt from present Iowa income taxes. See "TAX MATTERS" section herein for a more detailed discussion.

### CITY OF DES MOINES, IOWA

\$57,645,000\* General Obligation Bonds, Series 2024A \$10,185,000\* Taxable General Obligation Bonds, Series 2024B

BIDS RECEIVED: Wednesday, October 2, 2024, 10:00 A.M., Central Time AWARD: Wednesday, October 2, 2024, 4:30 P.M., Central Time

**Dated:** Date of Delivery (November 12, 2024) Principal Due: June 1, as shown inside front cover

The \$57,645,000\* General Obligation Bonds, Series 2024A (the "Series 2024A Bonds") and the \$10,185,000\* Taxable General Obligation Bonds, Series 2024B (the "Series 2024B Bonds") (collectively, the "Bonds") are being issued pursuant to Subchapter III of Chapter 384 and Chapter 403 of the Code of Iowa and resolutions for the Bonds (the "Resolutions") to be adopted by the City Council of the City of Des Moines, Iowa (the "City"). The Bonds are being issued for various new money purposes. See "AUTHORITY AND PURPOSE" section herein for detailed project descriptions. The Bonds are general obligations of the City for which the City will pledge its power to levy direct ad valorem taxes against all taxable property within the City without limitation as to rate or amount to the repayment of the Bonds.

The Bonds will be issued as fully registered Bonds without coupons and, when issued, will be registered in the name of Cede & Co., as nominee of The Depository Trust Company ("DTC"). DTC will act as securities depository for the Bonds. Individual purchases may be made in book-entry-only form, in the principal amount of \$5,000 and integral multiples thereof. The purchaser will not receive certificates representing their interest in the Bonds purchased. The City's Finance Director, as designated Paying Agent/Registrar (the "Registrar"), will pay principal on the Bonds payable annually on each June 1, beginning June 1, 2025, and interest on the Bonds, payable initially on June 1, 2025, and thereafter on each December 1 and June 1 to DTC, which will in turn remit such principal and interest to its participants for subsequent disbursement to the beneficial owners of the Bonds as described herein. Interest and principal shall be paid to the registered holder of a bond as shown on the records of ownership maintained by the Registrar as of the 15<sup>th</sup> day of the month preceding such interest payment date (the "Record Date").

### THE BONDS WILL MATURE AS LISTED ON THE INSIDE FRONT COVER

Series 2024A Bonds Series 2024B Bonds **MINIMUM BID:** \$56,953,260 \$10,083,150 \$576,450 Required of Purchaser \$101,850 Required of Purchaser **GOOD FAITH DEPOSIT:** Only Only Federal: Tax-Exempt Federal: Taxable **TAX MATTERS:** State: Taxable State: Taxable See "TAX MATTERS"

See "TAX MATTERS" for more information. for more information.

The Bonds are offered, subject to prior sale, withdrawal or modification, when, as, and if issued subject to the unqualified approving legal opinion of Ahlers & Cooney, P.C., Bond Counsel, Des Moines Iowa, to be furnished upon delivery of the Bonds. It is expected that the Bonds in the definitive form will be available for delivery on or about November 12, 2024 through DTC in New York, New York. The Preliminary Official Statement in the form presented is deemed final for purposes of Rule 15c2-12 of the Securities and Exchange Commission, subject to revisions, corrections or modifications as determined to be appropriate, and is authorized to be distributed in connection with the offering of the Bonds for sale.

<sup>\*</sup> Preliminary; subject to change.

### CITY OF DES MOINES, IOWA

### \$57,645,000\* General Obligation Bonds, Series 2024A

**MATURITY:** The Series 2024A Bonds will mature June 1 in the years and amounts as follows:

| Year | Amount*     | Year | Amount*     |
|------|-------------|------|-------------|
| 2025 | \$7,085,000 | 2035 | \$2,325,000 |
| 2026 | 1,470,000   | 2036 | 2,450,000   |
| 2027 | 1,545,000   | 2037 | 2,590,000   |
| 2028 | 1,620,000   | 2038 | 2,730,000   |
| 2029 | 1,705,000   | 2039 | 2,885,000   |
| 2030 | 2,805,000   | 2040 | 3,040,000   |
| 2031 | 2,955,000   | 2041 | 3,210,000   |
| 2032 | 3,090,000   | 2042 | 3,385,000   |
| 2033 | 2,735,000   | 2043 | 3,570,000   |
| 2034 | 2,890,000   | 2044 | 3,560,000   |

# \* PRINCIPAL ADJUSTMENT:

Preliminary; subject to change. The City reserves the right to increase or decrease the aggregate principal amount of the Series 2024A Bonds and to increase or reduce each scheduled maturity thereof after the determination of the successful bidder. The City may increase or decrease each maturity in increments of \$5,000 but the total amount to be issued will not exceed \$60,000,000. Interest rates specified by the successful bidder for each maturity will not change. Final adjustments shall be in the sole discretion of the City.

The dollar amount of the purchase price proposed by the successful bidder will be changed if the aggregate principal amount of the Series 2024A Bonds is adjusted as described above. Any change in the principal amount of any maturity of the Series 2024A Bonds will be made while maintaining, as closely as possible, the successful bidder's net compensation, calculated as a percentage of bond principal. The successful bidder may not withdraw or modify its bid as a result of any post-bid adjustment. Any adjustment shall be conclusive and shall be binding upon the successful bidder.

### **INTEREST:**

Interest on the Series 2024A Bonds will be payable on June 1, 2025, and semiannually thereafter.

# OPTIONAL REDEMPTION:

The Series 2024A Bonds, due after June 1, 2032, will be subject to call for prior redemption on said date or on any date thereafter upon terms of par plus accrued interest to date of call. Written notice of such call shall be given at least thirty (30) days prior to the date fixed for redemption to the registered owners of the Series 2024A Bonds to be redeemed at the address shown on the registration books.

### CITY OF DES MOINES, IOWA

### \$10,185,000\* Taxable General Obligation Bonds, Series 2024B

**MATURITY:** The Series 2024B Bonds will mature June 1 in the years and amounts as follows:

| <u>Year</u> | <u>Amount</u> * |
|-------------|-----------------|
| 2025        | \$2,110,000     |
| 2026        | 1,860,000       |
| 2027        | 1,960,000       |
| 2028        | 2,070,000       |
| 2029        | 2,185,000       |

# \* PRINCIPAL ADJUSTMENT:

Preliminary; subject to change. The City reserves the right to increase or decrease the aggregate principal amount of the Series 2024B Bonds and to increase or reduce each scheduled maturity thereof after the determination of the successful bidder. The City may increase or decrease each maturity in increments of \$5,000 but the total amount to be issued will not exceed \$10,500,000. Interest rates specified by the successful bidder for each maturity will not change. Final adjustments shall be in the sole discretion of the City.

The dollar amount of the purchase price proposed by the successful bidder will be changed if the aggregate principal amount of the Series 2024B Bonds is adjusted as described above. Any change in the principal amount of any maturity of the Series 2024B Bonds will be made while maintaining, as closely as possible, the successful bidder's net compensation, calculated as a percentage of bond principal. The successful bidder may not withdraw or modify its bid as a result of any post-bid adjustment. Any adjustment shall be conclusive and shall be binding upon the successful bidder.

**INTEREST:** Interest on the Series 2024B Bonds will be payable on June 1, 2025, and semiannually thereafter.

NO OPTIONAL

**REDEMPTION:** The Series 2024B Bonds will NOT be subject to early redemption.

### **COMPLIANCE WITH S.E.C. RULE 15c2-12**

Municipal obligations (issued in an aggregate amount over \$1,000,000) are subject to General Rules and Regulations, Securities Exchange Act of 1934, Rule 15c2-12 Municipal Securities Disclosure.

**Preliminary Official Statement:** This Preliminary Official Statement was prepared for the City for dissemination to prospective bidders. Its primary purpose is to disclose information regarding the Bonds to prospective bidders in the interest of receiving competitive bids in accordance with the TERMS OF OFFERING contained herein. Unless an addendum is received prior to the sale, this document shall be deemed the near final "Official Statement".

**Review Period:** This Preliminary Official Statement has been distributed to City staff as well as to prospective bidders for an objective review of its disclosure. Comments, omissions or inaccuracies must be submitted to PFM Financial Advisors LLC (the "Municipal Advisor") at least two business days prior to the sale. Requests for additional information or corrections in the Preliminary Official Statement received on or before this date will <u>not</u> be considered a qualification of a bid received. If there are any changes, corrections or additions to the Preliminary Official Statement, prospective bidders will be informed by an addendum at least one business day prior to the sale.

**Final Official Statement:** Upon award of sale of the Bonds, the legislative body will authorize the preparation of a final Official Statement that includes the offering prices, interest rates, selling compensation, aggregate principal amount, principal amount per maturity, anticipated delivery date and other information required by law and the identity of the underwriter (the "Syndicate Manager") and syndicate members. Copies of the final Official Statement will be delivered to the Syndicate Manager within seven business days following the bid acceptance.

### REPRESENTATIONS

No dealer, broker, salesman or other person has been authorized by the City, the Municipal Advisor or the underwriter to give any information or to make any representations other than those contained in this Preliminary Official Statement or the final Official Statement and, if given or made, such information and representations must not be relied upon as having been authorized by the City, the Municipal Advisor or the underwriters. This Preliminary Official Statement or the final Official Statement does not constitute an offer to sell or solicitation of an offer to buy, nor shall there by any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information set forth herein has been obtained from the City and other sources which are believed to be reliable, but it is not to be construed as a representation by the Municipal Advisor or underwriters. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Preliminary Official Statement or the final Official Statement, nor any sale made thereafter shall, under any circumstances, create any implication there has been no change in the affairs of the City or in any other information contained herein, since the date hereof. This Preliminary Official Statement is submitted in connection with the sale of the securities referred to herein and may not be reproduced or used, in whole or in part, for any other purpose.

This Preliminary Official Statement and any addenda thereto were prepared relying on information from the City and other sources, which are believed to be reliable.

Bond Counsel has not participated in the preparation of this Preliminary Official Statement and is not expressing any opinion as to the completeness or accuracy of the information contained therein.

Compensation of the Municipal Advisor, payable entirely by the City, is contingent upon the sale of the issues.

## CITY OF DES MOINES, IOWA

# Mayor/City Council

| Connie Boesen     | Mayor                     |
|-------------------|---------------------------|
| Mike Simonson     | Council Member – At Large |
| Carl Voss         | Council Member – At Large |
| Chris Coleman     |                           |
| Linda Westergaard |                           |
| Josh Mandelbaum   |                           |
| Joe Gatto         |                           |

## Administration

Scott Sanders, City Manager Nickolas Schaul, Finance Director/Treasurer Laura Baumgartner, City Clerk

## City Attorney

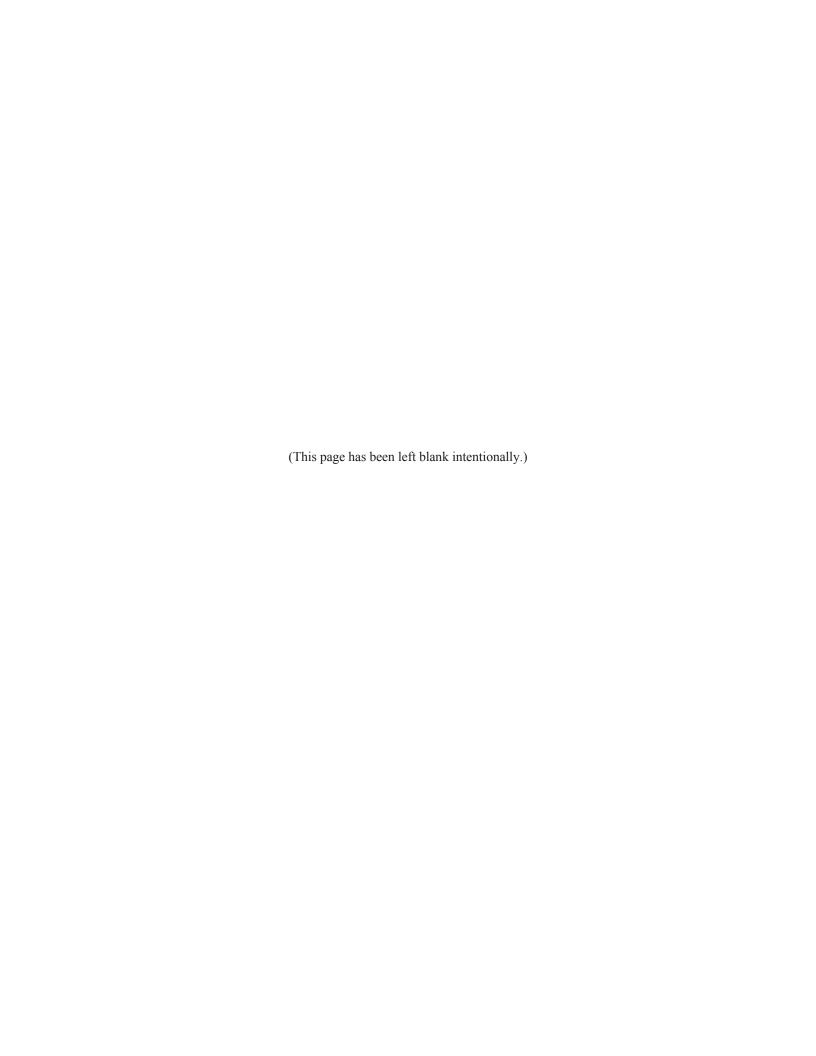
Jeffrey D. Lester

## **Bond Counsel**

Ahlers & Cooney, P.C. Des Moines, Iowa

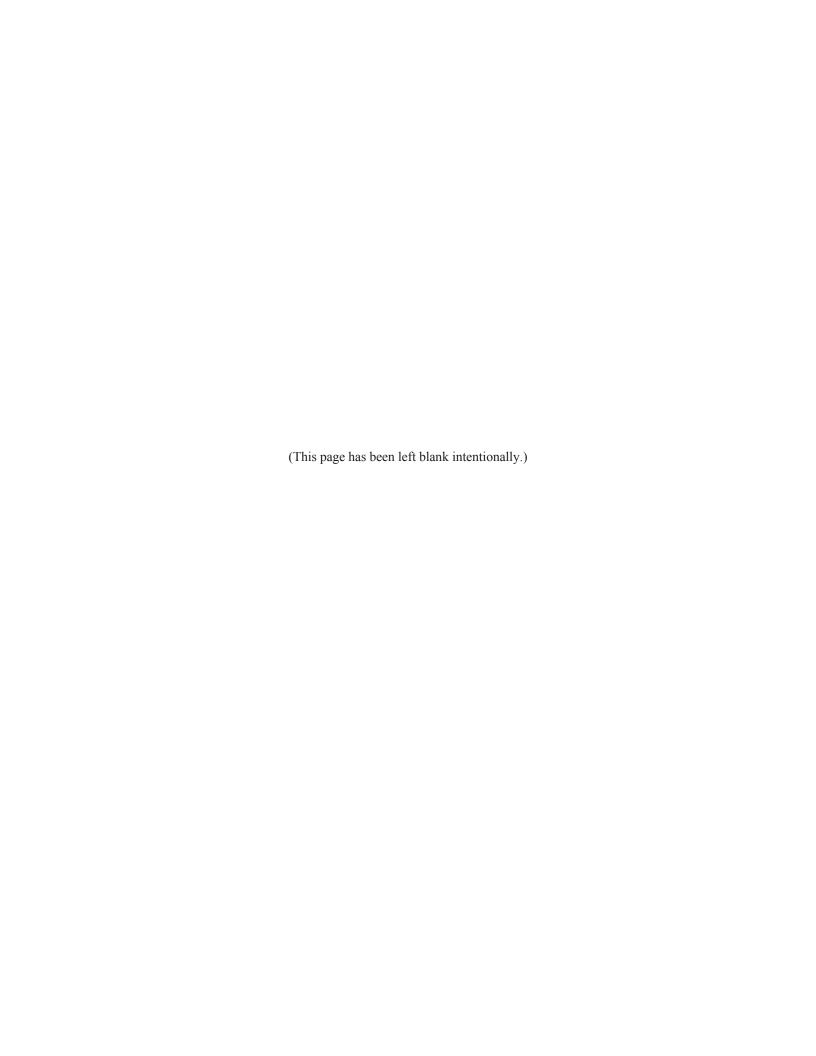
# Municipal Advisor

PFM Financial Advisors LLC Des Moines, Iowa



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### **TERMS OF OFFERING**

### CITY OF DES MOINES, IOWA

### \$57,645,000\* General Obligation Bonds, Series 2024A \$10,185,000\* Taxable General Obligation Bonds, Series 2024B

Bids for the purchase of the City of Des Moines, Iowa's (the "City") \$57,645,000\* General Obligation Bonds, Series 2024A (the "Series 2024A Bonds") and the \$10,185,000\* Taxable General Obligation Bonds, Series 2024B (the "Series 2024B Bonds") (collectively, the "Bonds") will be received on Wednesday, October 2, 2024 before 10:00 A.M., Central Time, after which time they will be tabulated. The City's Council will consider award of the Bonds at 4:30 P.M., Central Time, on the same day. Questions regarding the sale of the Bonds should be directed to the City's Municipal Advisor, PFM Financial Advisors LLC (the "Municipal Advisor"), 801 Grand Avenue, Suite 3300, Des Moines, Iowa, 50309, telephone 515-724-5724. Information may also be obtained from Mr. Nickolas Schaul, Finance Director/Treasurer, 400 Robert D. Ray Dr., Des Moines, Iowa 50309, telephone 515-283-4540.

This section sets forth the description of certain terms of the Bonds as well as the TERMS OF OFFERING with which all bidders and bid proposals are required to comply, as follows:

### DETAILS OF THE SERIES 2024A BONDS

GENERAL OBLIGATION BONDS, SERIES 2024A in the principal amount of \$57,645,000\*, to be dated the date of delivery (anticipated to be November 12, 2024), in the denomination of \$5,000 or multiples thereof, and will mature June 1 as follows:

| Year | Amount*     | <u>Year</u> | Amount*     |
|------|-------------|-------------|-------------|
| 2025 | \$7,085,000 | 2035        | \$2,325,000 |
| 2026 | 1,470,000   | 2036        | 2,450,000   |
| 2027 | 1,545,000   | 2037        | 2,590,000   |
| 2028 | 1,620,000   | 2038        | 2,730,000   |
| 2029 | 1,705,000   | 2039        | 2,885,000   |
| 2030 | 2,805,000   | 2040        | 3,040,000   |
| 2031 | 2,955,000   | 2041        | 3,210,000   |
| 2032 | 3,090,000   | 2042        | 3,385,000   |
| 2033 | 2,735,000   | 2043        | 3,570,000   |
| 2034 | 2,890,000   | 2044        | 3,560,000   |

<sup>\*</sup> Preliminary; subject to change.

### ADJUSTMENT TO THE SERIES 2024A BONDS MATURITY AMOUNTS

The City reserves the right to increase or decrease the aggregate principal amount of the Series 2024A Bonds and to increase or reduce each scheduled maturity thereof after the determination of the successful bidder. The City may increase or reduce each maturity in increments of \$5,000 but the total amount to be issued will not exceed \$60,000,000. Interest rates specified by the successful bidder for each maturity will not change. Final adjustments shall be in the sole discretion of the City.

The dollar amount of the purchase price proposed by the successful bidder will be changed if the aggregate principal amount of the Series 2024A Bonds is adjusted as described above. Any change in the principal amount of any maturity of the Series 2024A Bonds will be made while maintaining, as closely as possible, the successful bidder's net compensation, calculated as a percentage of bond principal. The successful bidder may not withdraw or modify its bid as a result of any post-bid adjustment. Any adjustment shall be conclusive and shall be binding upon the successful bidder.

### INTEREST ON THE SERIES 2024A BONDS

Interest on the Series 2024A Bonds will be payable on June 1, 2025, and semiannually on the 1<sup>st</sup> day of December and June thereafter. Interest and principal shall be paid to the registered holder of a Series 2024A Bond as shown on the records of ownership maintained by the Registrar as of the 15<sup>th</sup> day of the month preceding such interest payment date (the "Record Date"). Interest will be computed on the basis of a 360-day year of twelve 30-day months and will be rounded pursuant to rules of the Municipal Securities Rulemaking Board.

### OPTIONAL REDEMPTION FOR THE SERIES 2024A BONDS

The Series 2024A Bonds, due after June 1, 2032, will be subject to call prior to maturity in whole, or from time to time in part, in any order of maturity and within a maturity by lot on said date or on any date thereafter at the option of the City, upon terms of par plus accrued interest to date of call. Written notice of such call shall be given at least thirty (30) days prior to the date fixed for redemption to the registered owners of the Series 2024A Bonds to be redeemed at the address shown on the registration books.

### DETAILS OF THE SERIES 2024B BONDS

TAXABLE GENERAL OBLIGATION BONDS, SERIES 2024B in the principal amount of \$10,185,000\*, to be dated the date of delivery (anticipated to be November 12, 2024), in the denomination of \$5,000 or multiples thereof, and will mature June 1 as follows:

| <u>Year</u> | Amount*     |
|-------------|-------------|
| 2025        | \$2,110,000 |
| 2026        | 1,860,000   |
| 2027        | 1,960,000   |
| 2028        | 2,070,000   |
| 2029        | 2,185,000   |

### ADJUSTMENT TO THE SERIES 2024B BONDS MATURITY AMOUNTS

The City reserves the right to increase or decrease the aggregate principal amount of the Series 2024B Bonds and to increase or reduce each scheduled maturity thereof after the determination of the successful bidder. The City may increase or reduce each maturity in increments of \$5,000 but the total amount to be issued will not exceed \$10,500,000. Interest rates specified by the successful bidder for each maturity will not change. Final adjustments shall be in the sole discretion of the City.

The dollar amount of the purchase price proposed by the successful bidder will be changed if the aggregate principal amount of the Series 2024B Bonds is adjusted as described above. Any change in the principal amount of any maturity of the Series 2024B Bonds will be made while maintaining, as closely as possible, the successful bidder's net compensation, calculated as a percentage of bond principal. The successful bidder may not withdraw or modify its bid as a result of any post-bid adjustment. Any adjustment shall be conclusive and shall be binding upon the successful bidder.

### INTEREST ON THE SERIES 2024B BONDS

Interest on the Series 2024B Bonds will be payable on June 1, 2025, and semiannually on the 1<sup>st</sup> day of December and June thereafter. Interest and principal shall be paid to the registered holder of a Series 2024B Bond as shown on the records of ownership maintained by the Registrar as of the Record Date. Interest will be computed on the basis of a 360-day year of twelve 30-day months and will be rounded pursuant to rules of the Municipal Securities Rulemaking Board.

<sup>\*</sup> Preliminary; subject to change.

### NO OPTIONAL REDEMPTION FOR THE SERIES 2024B BONDS

The Series 2024B Bonds will NOT be subject to early redemption.

### TERM BOND OPTION

Bidders shall have the option of designating the Bonds as serial bonds or term bonds, or both. The applicable bid must designate whether each of the principal amounts shown above represent a serial maturity or a mandatory redemption requirement for a term bond maturity. (See the OFFICIAL BID FORMS for more information.) In any event, the above principal amount scheduled shall be represented by either serial note maturities or mandatory redemption requirements, or a combination of both.

### GOOD FAITH DEPOSITS

A good faith deposit in the amount of \$576,450 for the Series 2024A Bonds and \$101,850 for the Series 2024B Bonds (collectively, the "Deposits") is required from the lowest bidder(s) only for each respective series of the Bonds. The lowest bidder(s) are required to submit such Deposits, payable to the order of the City, not later than 12:00 P.M., Central Time, on the day of sale of the Bonds and in the form of either (i) a cashier's check provided to the City or its Municipal Advisor, or (ii) a wire transfer as instructed by the City's Municipal Advisor. If not so received, the bid of the lowest bidder may be rejected and the City may direct the second lowest bidder to submit a deposit and thereafter may award the sale of each respective series of the Bonds to the same. No interest on the Deposits will accrue to the successful bidder(s) (the "Purchaser(s)"). The Deposits will be applied to the purchase price of each respective series of the Bonds. In the event a Purchaser(s) fails to honor its accepted bid proposal, the applicable deposit will be retained by the City.

### FORM OF BIDS AND AWARD

All bids shall be unconditional for each series of the Bonds for a price not less than \$56,953,260 for the Series 2024A Bonds and \$10,083,150 for the Series 2024B Bonds, plus accrued interest, and shall specify the rate or rates of interest in conformity to the limitations set forth under the "BIDDING PARAMETERS" section herein. Bids must be submitted on or in substantial compliance with the OFFICIAL BID FORMS provided by the City. The Bonds will be awarded to the bidder(s) offering the lowest interest rate to be determined on a true interest cost (the "TIC") basis assuming compliance with the "ESTABLISHMENT OF ISSUE PRICE" and "GOOD FAITH DEPOSITS" sections herein. The TIC shall be determined by the present value method, i.e., by ascertaining the semiannual rate, compounded semiannually, necessary to discount to present value as of the dated date of each respective series of the Bonds, the amount payable on each interest payment date and on each stated maturity date or earlier mandatory redemption, so that the aggregate of such amounts will equal the aggregate purchase price offered therefore. The TIC shall be stated in terms of an annual percentage rate and shall be that rate of interest, which is twice the semiannual rate so ascertained (also known as the Canadian Method). The TIC shall be as determined by the Municipal Advisor based on the TERMS OF OFFERING and all amendments, and on the bids as submitted. The Municipal Advisor's computation of the TIC of each bid shall be controlling. In the event of tie bids for the lowest TIC, the Bonds will be awarded by lot.

The City will reserve the right to (i) waive non-substantive informalities of any bid or of matters relating to the receipt of bids and award of the Bonds, (ii) reject all bids without cause, and (iii) reject any bid which the City determines to have failed to comply with the terms herein.

### **BIDDING PARAMETERS**

For each respective series of the Bonds, each bidder's proposal must conform to the following limitations:

- 1. For each respective series, each annual maturity must bear a single rate of interest from the dated date of the Bonds to the date of maturity.
- 2. Rates of interest bid must be in multiples of one-eighth or one-twentieth of one percent.
- 3. The initial price to the public for each maturity must be 98% or greater.

### **RECEIPT OF BIDS**

Forms of Bids: Bids must be submitted on or in substantial compliance with the TERMS OF OFFERING and OFFICIAL BID FORM – SERIES 2024A BONDS and OFFICAL BID FORM – SERIES 2024B BONDS provided by the City or through PARITY® competitive bidding system (the "Internet Bid System"). Neither the City nor its agents shall be responsible for malfunction or mistake made by any person, or as a result of the use of the Internet Bid System or the means used to deliver or complete a bid. The use of such facilities or means is at the sole risk of the prospective bidder(s) who shall be bound by the terms of the bid as received.

No bid will be accepted after the time specified in the TERMS OF OFFERING and OFFICIAL BID FORM – SERIES 2024A BONDS and OFFICAL BID FORM – SERIES 2024B BONDS. The time, as maintained by the Internet Bid System, shall constitute the official time with respect to all bids submitted. A bid may be withdrawn before the bid deadline using the same method used to submit the bid. If more than one bid is received from a bidder, the last bid received shall be considered.

<u>Sealed Bidding</u>: Sealed bids may be submitted and will be received at the office of the Finance Director/Treasurer, 400 Robert D. Ray Dr., Des Moines, Iowa 50309.

Electronic Internet Bidding: Electronic internet bids will be received at the office of the Finance Director/Treasurer, 400 Robert D. Ray Dr., Des Moines, Iowa 50309 and City's Municipal Advisor, PFM Financial Advisors LLC, 801 Grand Avenue, Suite 3300, Des Moines, Iowa 50309. Electronic internet bids must be submitted through the Internet Bid System. Information about the Internet Bid System may be obtained by calling 212-849-5021.

Each prospective bidder shall be solely responsible for making necessary arrangements to access the Internet Bid System for purposes of submitting its electronic internet bid in a timely manner and in compliance with the requirements of the TERMS OF OFFERING and OFFICIAL BID FORM – SERIES 2024A BONDS and OFFICAL BID FORM – SERIES 2024B BONDS. The City is permitting bidders to use the services of the Internet Bid System solely as a communication mechanism to conduct the electronic internet bidding and the Internet Bid System is not an agent of the City. Provisions of the TERMS OF OFFERING and OFFICIAL BID FORM – SERIES 2024A BONDS and OFFICAL BID FORM – SERIES 2024B BONDS shall control in the event of conflict with information provided by the Internet Bid System.

### **BOOK-ENTRY-ONLY SYSTEM**

The Bonds will be issued by means of a book-entry-only system with no physical distribution of bond certificates made to the public. The Bonds will be issued in fully registered form and one bond certificate, representing the aggregate principal amount of the Bonds maturing in each year will be registered in the name of Cede & Co. as nominee of The Depository Trust Company ("DTC"), New York, New York, which will act as securities depository of the Bonds. Individual purchases of the Bonds may be made in the principal amount of \$5,000 or any multiple thereof of a single maturity through book entries made on the books and records of DTC and its participants. Principal and interest are payable by the Registrar to DTC or its nominee as registered owner of the Bonds. Transfer of principal and interest payments to participants of DTC will be the responsibility of DTC; transfer of principal and interest payments to beneficial owners by participants will be the responsibility of such participants and other nominees of beneficial owners. The Purchaser(s), as a condition of delivery of the Bonds, will be required to deposit the bond certificates with DTC.

### MUNICIPAL BOND INSURANCE AT PURCHASER'S OPTION

If the Bonds qualify for issuance of any policy of municipal bond insurance or commitment therefore at the option of the bidder(s), the purchase of any such insurance policy or the issuance of any such commitment shall be at the sole option and expense of the Purchaser(s). Any increased costs of issuance of the Bonds resulting from such purchase of insurance shall be paid by the Purchaser(s), except that, if the City has requested and received a rating on the Bonds from a rating agency, the City will pay that initial rating fee. Any other rating agency fees shall be the responsibility of the Purchaser(s). Failure of the municipal bond insurer to issue the policy after the Bonds have been awarded to the Purchaser(s) shall not constitute cause for failure or refusal by the Purchaser(s) to accept delivery on the Bonds. The City reserves the right in its sole discretion to accept or deny changes to the financing documents requested by the insurer selected by the Purchaser(s).

### **DELIVERY**

The Bonds will be delivered to the Purchaser(s) through DTC in New York, New York, against full payment in immediately available cash or federal funds. The Bonds are expected to be delivered within forty-five days after the sale. Should delivery be delayed beyond sixty days from the date of sale for any reason except failure of performance by the Purchaser(s), the Purchaser(s) may withdraw their bid and thereafter their interest in and liability for the Bonds will cease. When the Bonds are ready for delivery, the City will give the Purchaser(s) five working days' notice of the delivery date and the City will expect payment in full on that date; otherwise, reserving the right at their option to determine that the Purchaser(s) failed to comply with the offer of purchase.

### ELECTRONIC EXECUTED DOCUMENTS

The Purchaser(s) consent to the receipt of electronic transcripts and acknowledges the City's intended use of electronically executed documents. Iowa Code chapter 554D establishes electronic signatures have the full weight and legal authority as manual signatures.

### ESTABLISHMENT OF ISSUE PRICE – SERIES 2024A BONDS

The Purchaser shall assist the City in establishing the issue price of the Series 2024A Bonds and shall execute and deliver to the City at closing an "issue price" or similar certificate setting forth the reasonably expected initial offering price to the public or the sales price or prices of the Series 2024A Bonds, together with the supporting pricing wires or equivalent communications, substantially in the form attached hereto in "EXHIBIT 1 - FORMS OF ISSUE PRICE CERTIFICATES – SERIES 2024A BONDS" to the TERMS OF OFFERING, with such modifications as may be appropriate or necessary in the reasonable judgment of the Purchaser, the City and Bond Counsel, will need to be signed by the Purchaser. All actions to be taken by the City under the TERMS OF OFFERING to establish the issue price of the Series 2024A Bonds may be taken on behalf of the City by the Municipal Advisor identified herein and any notice or report to be provided to the City may be provided to the Municipal Advisor.

The City intends the provisions of Treasury Regulation Section 1.148-1(f)(3)(i) (defining "competitive sale" for purposes of establishing the issue price of the Series 2024A Bonds) will apply to the initial sale of the Series 2024A Bonds (the "competitive sale requirements") because (i) the City shall disseminate this TERMS OF OFFERING to potential underwriters in a manner that is reasonably designed to reach potential underwriters, (ii) all bidders shall have an equal opportunity to bid, (iii) the City may receive bids from at least three underwriters of municipal bonds who have established industry reputations for underwriting new issuances of municipal bonds, and (iv) the City anticipates awarding the sale of the Series 2024A Bonds to the bidder who submits a firm offer to purchase the Series 2024A Bonds at the highest price (or lowest interest cost), as set forth in the TERMS OF OFFERING.

Any bid submitted pursuant to the TERMS OF OFFERING shall be considered a firm offer for the purchase of the Series 2024A Bonds, as specified in the bid.

In the event the competitive sale requirements are not satisfied for the Series 2024A Bonds, the City shall so advise the Purchaser. The City may determine to treat (i) the first price at which 10% of a maturity of the Series 2024A Bonds (the "10% test") is sold to the public as the issue price of that maturity, and/or (ii) the initial offering price to the public as of the sale date of any maturity of the Series 2024A Bonds as the issue price of that maturity (the "hold-the-offering-price rule"), in each case applied on a maturity-by-maturity basis (and if different interest rates apply within a maturity, to each separate CUSIP number within that maturity). The Purchaser shall advise the City if any maturity of the Series 2024A Bonds satisfies the 10% test as of the date and time of the award of the Series 2024A Bonds. The City shall promptly advise the Purchaser, at or before the time of award of the Series 2024A Bonds, which maturities of the Series 2024A Bonds, if any, shall be subject to the 10% test or shall be subject to the hold-the-offering-price rule. Bids will not be subject to cancellation in the event the City determines to apply the hold-the-offering-price rule to any maturity of the Series 2024A Bonds. Prospective bidders should prepare their bids on the assumption that some or all of the maturities of the Series 2024A Bonds will be subject to the hold-the-offering-price rule in order to establish the issue price of the Series 2024A Bonds.

By submitting a bid, the Purchaser shall (i) confirm the underwriters have offered or will offer the Series 2024A Bonds to the public on or before the date of award at the offering price or prices (the "initial offering price"), or at the corresponding yield or yields, set forth in the bid submitted by the Purchaser, and (ii) agree, on behalf of the underwriters participating in the purchase of the Series 2024A Bonds, that the underwriters will neither offer nor sell unsold Series 2024A Bonds of any maturity to which the hold-the-offering-price rule shall apply to any person at a price that is higher than the initial offering price to the public during the period starting on the sale date and ending on the earlier of the following (a) the close of the fifth (5th) business day after the sale date, or (b) the date on which the underwriters have sold at least 10% of that maturity of the Series 2024A Bonds to the public at a price that is no higher than the initial offering price to the public.

The Purchaser shall promptly advise the City when the underwriters have sold 10% of that maturity of the Series 2024A Bonds to the public at a price that is no higher than the initial offering price to the public, if that occurs prior to the close of the fifth (5th) business day after the sale date.

The City acknowledges that in making the representation set forth above, the Purchaser will rely on (i) the agreement of each underwriter to comply with the hold-the-offering-price rule, as set forth in an agreement among underwriters and the related pricing wires, (ii) in the event a selling group has been created in connection with the initial sale of the Series 2024A Bonds to the public, the agreement of each dealer who is a member of the selling group to comply with the hold-the-offering-price rule, as set forth in a selling group agreement and the related pricing wires, and (iii) in the event, an underwriter is a party to a retail distribution agreement that was employed in connection with the initial sale of the Series 2024A Bonds to the public, the agreement of each broker-dealer that is a party to such agreement to comply with the hold-the-offering-price rule, as set forth in the retail distribution agreement and the related pricing wires. The City further acknowledges that each underwriter shall be solely liable for its failure to comply with its agreement regarding the hold-the-offering-price rule and that no underwriter shall be liable for the failure of any other underwriter, or of any dealer who is a member of a selling group, or of any broker-dealer that is a party to a retail distribution agreement to comply with its corresponding agreement regarding the hold-the-offering-price rule as applicable to the Series 2024A Bonds.

By submitting a bid, each bidder confirms that (i) any agreement among underwriters, any selling group agreement and each retail distribution agreement (to which the bidder is a party) relating to the initial sale of the Series 2024A Bonds to the public, together with the related pricing wires, contains or will contain language obligating each underwriter, each dealer who is a member of the selling group, and each broker-dealer that is a party to such retail distribution agreement, as applicable, to (a) report the prices at which it sells to the public the unsold Series 2024A Bonds of each maturity allotted to it until it is notified by the Purchaser that either the 10% test has been satisfied as to the Series 2024A Bonds of that maturity or all Series 2024A Bonds of that maturity have been sold to the public, and (b) comply with the hold-theoffering-price rule, if applicable, in each case if and for so long as directed by the Purchaser and as set forth in the related pricing wires; and (ii) any agreement among underwriters relating to the initial sale of the Series 2024A Bonds to the public, together with the related pricing wires, contains or will contain language obligating each underwriter that is a party to a retail distribution agreement to be employed in connection with the initial sale of the Series 2024A Bonds to the public to require each broker-dealer that is a party to such retail distribution agreement to (a) report the prices at which it sells to the public the unsold Series 2024A Bonds of each maturity allotted to it until it is notified by the Purchaser or such underwriter that either the 10% test has been satisfied as to the Series 2024A Bonds of that maturity or all Series 2024A Bonds of that maturity have been sold to the public, and (b) comply with the hold-the-offering-price rule, if applicable, in each case if and for so long as directed by the Purchaser or such underwriter and as set forth in the related pricing wires.

Sales of any Series 2024A Bonds to any person that is a related party to an underwriter shall not constitute sales to the public for purposes of this TERMS OF OFFERING. Further, for purposes of this TERMS OF OFFERING, (i) "public" means any person other than an underwriter or a related party, (ii) "underwriter" means (a) any person that agrees pursuant to a written contract with the City (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Series 2024A Bonds to the public, and (b) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (a) to participate in the initial sale of the Series 2024A Bonds to the public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Series 2024A Bonds to the public); (iii) a Purchaser of any of the Series 2024A Bonds is a "related party" to an underwriter

if the underwriter and the Purchaser are subject, directly or indirectly, to (a) at least 50% common ownership of the voting power or the total value of their stock, if both entities are corporations (including direct ownership by one corporation of another), (b) more than 50% common ownership of their capital interests or profits interests, if both entities are partnerships (including direct ownership by one partnership of another), or (c) more than 50% common ownership of the value of the outstanding stock of the corporation or the capital interests or profit interests of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interests by one entity of the other); and (iv) "sale date" means the date that the Series 2024A Bonds are awarded by the City to the Purchaser.

### OFFICIAL STATEMENT

The City has authorized the preparation of this Preliminary Official Statement containing pertinent information relative to the Bonds. The Preliminary Official Statement will be further supplemented by offering prices, interest rates, selling compensation, aggregate principal amount, principal amount per maturity, anticipated delivery date and underwriter, together with any other information required by law or deemed appropriate by the City, and shall constitute a final Official Statement of the City with respect to the Bonds, as that term is defined in Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended (the "Rule"). By awarding the Bonds to any underwriter or underwriting syndicate submitting an OFFICIAL BID FORM therefore, the City agrees that no more than seven (7) business days after the date of such award, it shall provide without cost to the senior managing underwriter of the syndicate to which the Bonds are awarded up to 30 copies of the final Official Statement to permit each "Participating Underwriter" (as that term is defined in the Rule) to comply with the provisions of the Rule. The City shall treat the senior managing underwriter of the syndicate to which the Bonds are awarded as its designated agent for purposes of distributing copies of the final Official Statement to the Participating Underwriter. Any underwriter executing and delivering an OFFICIAL BID FORM with respect to the Bonds, agrees thereby that if its bid is accepted by the City (i) it shall accept such designation, and (ii) it shall enter into a contractual relationship with all Participating Underwriters of the Bonds for purposes of assuring the receipt by each such Participating Underwriter of the final Official Statement.

### CONTINUING DISCLOSURE

The City will covenant in a Continuing Disclosure Certificate for the benefit of the owners and beneficial owners of the Bonds to provide annually certain financial information and operating data relating to the City (the "Annual Report"), and to provide notices of the occurrence of certain enumerated events. The Annual Report is to be filed by the City not later than two hundred seventy (270) days after the close of each fiscal year, commencing with the Fiscal Year ending June 30, 2024, with the Municipal Securities Rulemaking Board, at its internet repository named "Electronic Municipal Market Access" ("EMMA"). The notices of events, if any, are also to be filed with EMMA. See FORM OF CONTINUING DISCLOSURE CERTIFICATE included in APPENDIX D to this Preliminary Official Statement. The specific nature of the information to be contained in the Annual Report or the notices of events, and the manner in which such materials are to be filed, are summarized in the FORM OF CONTINUING DISCLOSURE CERTIFICATE. These covenants have been made in order to assist the underwriter in complying with section (b)(5) of the Rule.

The City is not aware of any instance in the previous five years in which it has failed to comply, in all material respects, with previous undertakings in a written contract or agreement specified in paragraph (b)(5)(i) of the Rule.

Breach of the undertakings described above will not constitute a default or an "Event of Default" under the Bonds or the Resolutions. A broker or dealer is to consider a known breach of the undertakings, however, before recommending the purchase or sale of the Bonds in the secondary market. Thus, a failure on the part of the City to observe the undertakings may adversely affect the transferability and liquidity of the Bonds and their market price.

### **CUSIP NUMBERS**

It is anticipated the Committee on Uniform Security Identification Procedures ("CUSIP") numbers will be printed on the Bonds and the Purchaser(s) must agree in the bid proposal to pay the cost thereof. In no event will the City, Bond Counsel or Municipal Advisor be responsible for the review or express any opinion that the CUSIP numbers are correct. Incorrect CUSIP numbers on said Bonds shall not be cause for the Purchaser(s) to refuse to accept delivery of said Bonds.

BY ORDER OF THE CITY COUNCIL City of Des Moines /s/ Nickolas Schaul, Finance Director/Treasurer

### SCHEDULE OF BOND YEARS

# \$57,645,000\* CITY OF DES MOINES, IOWA General Obligation Bonds, Series 2024A

Bonds Dated: November 12, 2024

Interest Due: June 1, 2025 and each December 1 and June 1 to maturity

Principal Due: June 1, 2025 - 2044

|              |             |                   | Cumulative        |
|--------------|-------------|-------------------|-------------------|
| <u>Ye ar</u> | Principal * | <b>Bond Years</b> | <b>Bond Years</b> |
| 2025         | \$7,085,000 | 3,916.43          | 3,916.43          |
| 2026         | 1,470,000   | 2,282.58          | 6,199.01          |
| 2027         | 1,545,000   | 3,944.04          | 10,143.06         |
| 2028         | 1,620,000   | 5,755.50          | 15,898.56         |
| 2029         | 1,705,000   | 7,762.49          | 23,661.04         |
| 2030         | 2,805,000   | 15,575.54         | 39,236.58         |
| 2031         | 2,955,000   | 19,363.46         | 58,600.04         |
| 2032         | 3,090,000   | 23,338.08         | 81,938.13         |
| 2033         | 2,735,000   | 23,391.85         | 105,329.97        |
| 2034         | 2,890,000   | 27,607.53         | 132,937.50        |
| 2035         | 2,325,000   | 24,535.21         | 157,472.71        |
| 2036         | 2,450,000   | 28,304.31         | 185,777.01        |
| 2037         | 2,590,000   | 32,511.69         | 218,288.71        |
| 2038         | 2,730,000   | 36,999.08         | 255,287.79        |
| 2039         | 2,885,000   | 41,984.76         | 297,272.56        |
| 2040         | 3,040,000   | 47,280.44         | 344,553.00        |
| 2041         | 3,210,000   | 53,134.42         | 397,687.42        |
| 2042         | 3,385,000   | 59,416.15         | 457,103.57        |
| 2043         | 3,570,000   | 66,233.42         | 523,336.99        |
| 2044         | 3,560,000   | 69,607.89         | 592,944.88        |
|              |             |                   |                   |

Average Maturity (dated date): 10.286 Years

<sup>\*</sup> Preliminary; subject to change.

### SCHEDULE OF BOND YEARS

# \$10,185,000\* CITY OF DES MOINES, IOWA Taxable General Obligation Bonds, Series 2024B

Bonds Dated: November 12, 2024

Interest Due: June 1, 2025 and each December 1 and June 1 to maturity

Principal Due: June 1, 2025 - 2029

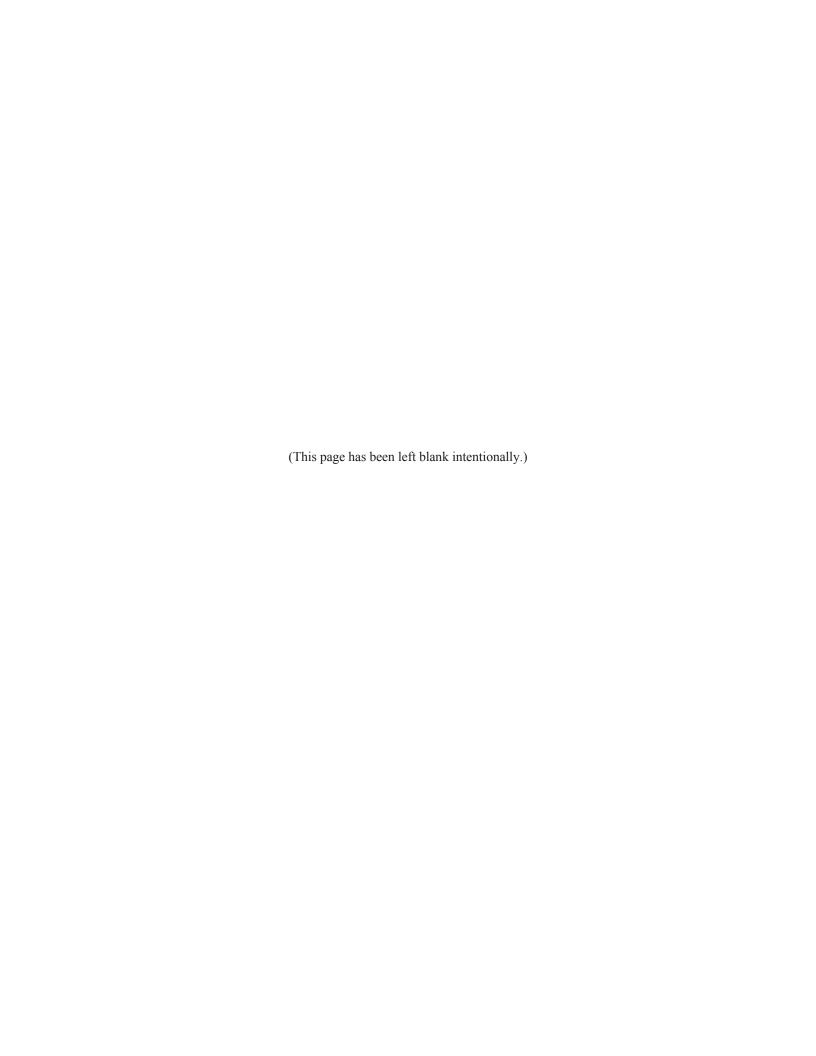
|             |             |                   | Cumulative        |  |
|-------------|-------------|-------------------|-------------------|--|
| <u>Year</u> | Principal * | <b>Bond Years</b> | <b>Bond Years</b> |  |
| 2025        | \$2,110,000 | 1,166.36          | 1,166.36          |  |
| 2026        | 1,860,000   | 2,888.17          | 4,054.53          |  |
| 2027        | 1,960,000   | 5,003.44          | 9,057.97          |  |
| 2028        | 2,070,000   | 7,354.25          | 16,412.22         |  |
| 2029        | 2,185,000   | 9,947.82          | 26,360.04         |  |
|             |             |                   |                   |  |

Average Maturity (dated date): 2.588 Years

<sup>\*</sup> Preliminary; subject to change.

# **EXHIBIT 1**

FORMS OF ISSUE PRICE CERTIFICATES



### COMPETITIVE SALES WITH AT LEAST THREE BIDS FROM ESTABLISHED UNDERWRITERS

### **ISSUE PRICE CERTIFICATE**

\$\_\_\_\_ General Obligation Bonds, Series 2024A
City of Des Moines, Iowa

The undersigned, on behalf of [NAME OF UNDERWRITER] ("Purchaser"), hereby certifies as set forth below with respect to the sale of the above-captioned obligations (the "Bonds").

### 1. Reasonably Expected Initial Offering Price.

- a) As of the Sale Date, the reasonably expected initial offering prices of the Bonds to the Public by Purchaser are the prices listed in Schedule A (the "Expected Offering Prices"). The Expected Offering Prices are the prices for the Maturities of the Bonds used by Purchaser in formulating its bid to purchase the Bonds. Attached as Schedule B is a true and correct copy of the bid provided by Purchaser to purchase the Bonds.
  - b) Purchaser was not given the opportunity to review other bids prior to submitting its bid.
  - c) The bid submitted by Purchaser constituted a firm offer to purchase the Bonds.

### 2. Defined Terms.

- a) *Maturity* means Bonds with the same credit and payment terms. Bonds with different maturity dates, or Bonds with the same maturity date but different stated interest rates, are treated as separate Maturities.
- b) *Public* means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a related party to an Underwriter. The term "related party" for purposes of this certificate generally means any two or more persons who have greater than 50 percent common ownership, directly or indirectly.
- c) Sale Date means the first day on which there is a binding contract in writing for the sale of a Maturity of the Bonds. The Sale Date of the Bonds is October 2, 2024.
- d) *Underwriter* means (i) the Purchaser or any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).
  - e) Issuer means the City of Des Moines, Iowa.

The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents the Purchaser's interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder. The undersigned understands that the foregoing information will be relied upon by the Issuer with respect to certain of the representations set forth in the Tax Exemption Certificate and with respect to compliance with the federal income tax rules affecting the Bonds, and by Bond Counsel in connection with rendering its opinion that the interest on the Bonds is excluded from gross income for federal income tax purposes, the preparation of the Internal Revenue Service Form 8038-G, and other federal income tax advice that it may give to the Issuer from time to time relating to the Bonds.

| [UNDERWRITER] |  |
|---------------|--|
| By:           |  |
| Name:         |  |

Dated: November 12, 2024

### **SCHEDULE A**

### **EXPECTED OFFERING PRICES**

\$\_\_\_\_\_ General Obligation Bonds, Series 2024A City of Des Moines, Iowa

(Attached)

### **SCHEDULE B**

### **COPY OF UNDERWRITER'S BID**

\$\_\_\_\_\_ General Obligation Bonds, Series 2024A City of Des Moines, Iowa

(Attached)

# COMPETITIVE SALES WITH FEWER THAN THREE BIDS FROM ESTABLISHED UNDERWRITERS - HOLD OFFERING PRICE

### **ISSUE PRICE CERTIFICATE**

\$\_\_\_\_ General Obligation Bonds, Series 2024A
City of Des Moines, Iowa

The undersigned, on behalf of [NAME OF UNDERWRITER/REPRESENTATIVE] (["Purchaser")][the "Representative")],[on behalf of itself and [NAMES OF OTHER UNDERWRITERS] (together, the "Underwriting Group"),] hereby certifies as set forth below with respect to the sale and issuance of the above-captioned obligations (the "Bonds").

1. **Sale of the General Rule Maturities**. As of the date of this certificate, for each Maturity of the General Rule Maturities, the first price at which at least 10% of such Maturity was sold to the Public is the respective price listed in Schedule A.

### 2. Initial Offering Price of the Hold-the-Offering-Price Maturities.

- a) [Purchaser][The Underwriting Group] offered the Hold-the-Offering-Price Maturities to the Public for purchase at the respective initial offering prices listed in Schedule A (the "Initial Offering Prices") on or before the Sale Date. A copy of the pricing wire or equivalent communication for the Bonds is attached to this certificate as Schedule B.
- b) As set forth in the Terms of Offering and bid award, [Purchaser][the members of the Underwriting Group] [has][have] agreed in writing that, (i) for each Maturity of the Hold-the-Offering-Price Maturities, [it][they] would neither offer nor sell any of the Bonds of such Maturity to any person at a price that is higher than the Initial Offering Price for such Maturity during the Holding Period for such Maturity (the "hold-the-offering-price rule"), and (ii) any selling group agreement shall contain the agreement of each dealer who is a member of the selling group, and any retail distribution agreement shall contain the agreement of each broker-dealer who is a party to the retail distribution agreement, to comply with the hold-the-offering-price rule. Pursuant to such agreement, no Underwriter (as defined below) has offered or sold any Maturity of the Hold-the-Offering-Price Maturities at a price that is higher than the respective Initial Offering Price for that Maturity of the Bonds during the Holding Period.

### 3. Defined Terms.

- a) General Rule Maturities means those Maturities of the Bonds listed in Schedule A hereto as the "General Rule Maturities."
- b) *Hold-the-Offering-Price Maturities* means those Maturities of the Bonds listed in Schedule A hereto as the "Hold-the-Offering-Price Maturities."
- c) Holding Period means, with respect to a Hold-the-Offering-Price Maturity, the period starting on the Sale Date and ending on the earlier of (i) the close of the fifth business day after the Sale Date, or (ii) the date on which [Purchaser][the Underwriters] [has][have] sold at least 10% of such Hold-the-Offering-Price Maturity to the Public at prices that are no higher than the Initial Offering Price for such Hold-the-Offering-Price Maturity.
  - d) *Issuer* means the City of Des Moines, Iowa.

- e) *Maturity* means Bonds with the same credit and payment terms. Bonds with different maturity dates, or Bonds with the same maturity date but different stated interest rates, are treated as separate maturities.
- f) *Public* means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a related party to an Underwriter. The term "related party" for purposes of this certificate generally means any two or more persons who have greater than 50 percent common ownership, directly or indirectly.
- g) Sale Date means the first day on which there is a binding contract in writing for the sale of a Maturity of the Bonds. The Sale Date of the Bonds is October 2, 2024.
- h) *Underwriter* means (i) the Purchaser or any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).

The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents [the Purchaser][the Representative's] interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder. The undersigned understands that the foregoing information will be relied upon by the Issuer with respect to certain of the representations set forth in the Tax Exemption Certificate and with respect to compliance with the federal income tax rules affecting the Bonds, and by Ahlers & Cooney, P.C., Bond Counsel, in connection with rendering its opinion that the interest on the Bonds is excluded from gross income for federal income tax purposes, the preparation of the Internal Revenue Service Form 8038G, and other federal income tax advice that it may give to the Issuer from time to time relating to the Bonds.

| [UNDERWRITER][REPRESENTA | TIVE] |
|--------------------------|-------|
| By:                      |       |
| Name:                    |       |
|                          |       |

Dated: November 12, 2024

### **SCHEDULE A**

# SALE PRICES OF THE GENERAL RULE MATURITIES AND INITIAL OFFERING PRICES OF THE HOLD-THE-OFFERING-PRICE MATURITIES

\$\_\_\_\_ General Obligation Bonds, Series 2024A City of Des Moines, Iowa

(Attached)

### **SCHEDULE B**

## PRICING WIRE OR EQUIVALENT COMMUNICATION

\$\_\_\_\_ General Obligation Bonds, Series 2024A City of Des Moines, Iowa

(Attached)

### PRELIMINARY OFFICIAL STATEMENT

### CITY OF DES MOINES, IOWA

\$57,645,000\* General Obligation Bonds, Series 2024A \$10,185,000\* Taxable General Obligation Bonds, Series 2024B

### INTRODUCTION

This Preliminary Official Statement contains information relating to the City of Des Moines, Iowa (the "City") and its issuance of \$57,645,000\* General Obligation Bonds, Series 2024A (the "Series 2024A Bonds") and \$10,185,000\* Taxable General Obligation Bonds, Series 2024B (the "Series 2024B Bonds") (collectively, the "Bonds"). This Preliminary Official Statement has been executed on behalf of the City by its Finance Director/Treasurer and may be distributed in connection with the sale of the Bonds authorized therein. Inquiries may be made to the City's Municipal Advisor, PFM Financial Advisors LLC (the "Municipal Advisor"), 801 Grand Avenue, Suite 3300, Des Moines, Iowa 50309, telephone 515-724-5724. Information may also be obtained from Mr. Nickolas Schaul, Finance Director/Treasurer, City of Des Moines, 400 Robert D. Ray Dr., Des Moines, Iowa, 50309, telephone 515-283-4540.

\* Preliminary; subject to change.

### **AUTHORITY AND PURPOSE**

The Bonds are being issued pursuant to Subchapter III of Chapter 384 and Chapter 403 of the Code of Iowa and resolutions (the "Resolutions") to be adopted by the City Council of the City. The Series 2024A Bonds are being issued for the purpose of paying costs of acquisition, construction, reconstruction, enlargement, improvement, and repair of bridges, culverts, retaining walls, viaducts, underpasses, grade crossing separations, and approaches thereto; rehabilitation and improvement of parks already owned, including the removal, replacement and planting of trees in the parks, and facilities, equipment, and improvements commonly found in city parks; equipping of fire, sanitation, and street departments; acquisition and improvement of real estate for cemeteries, and the construction, reconstruction, and repair of cemetery facilities; acquisition, construction, reconstruction, and improvement of all waterways, and real and personal property, useful for the protection or reclamation of property situated within the corporate limits of cities from floods or high waters, and for the protection of property in cities from the effects of flood waters, including the deepening, widening, alteration, change, diversion, or other improvement of watercourses, within or without the city limits, the construction of levees, embankments, structures, impounding reservoirs, or conduits, and the establishment, improvement, and widening of streets, avenues, boulevards, and alleys across and adjacent to the project, as well as the development and beautification of the banks and other areas adjacent to flood control improvements; opening, widening, extending, grading, and draining of the right-of-way of streets, highways, avenues, alleys, public grounds, and market places, and the removal and replacement of dead or diseased trees thereon; construction, reconstruction, and repairing of any street improvements; acquisition, construction, reconstruction, improvement, repair, and equipping of waterworks, water mains, and extensions, and real and personal property, useful for providing potable water to residents of a city; acquisition, installation, and repair of traffic control devices; acquisition, construction, improvement, and installation of street lighting fixtures, connections, and facilities; construction, reconstruction, and repair of sidewalks and pedestrian underpasses and overpasses; and the acquisition of real estate needed for any of the foregoing purposes; various HVAC, electrical, and plumbing improvements at city facilities; roofing improvements at city facilities; and acquisition, construction, reconstruction, enlargement, improvement, and equipping of recreation grounds, buildings, and centers, including various sports complexes; acquisition, construction, reconstruction, enlargement, improvement, and equipping of city facilities, including Police facilities; acquisition, improvement, extension and enhancement of City's information technology systems, including data and voice communications, fiber optic and wireless networks, data storage and servers, cybersecurity, and enterprise software; energy conservation projects focused on completing energy efficiency studies city-wide and purchasing of energy efficient equipment; security improvements to facilities city-wide; acquisition, construction, reconstruction, enlargement, improvement, and equipping of recreation grounds, buildings, and centers, including repair and replacement of the Birdland swimming pool; acquisition, construction, reconstruction, enlargement, improvement, and equipping of recreation grounds, buildings, and centers, including repair and replacement of the Ashworth, Nahas, Northwest, and Teachout swimming pools, and swimming pool maintenance of other city pools; acquisition, construction, reconstruction, enlargement, improvement, and equipping of city facilities, including the Police Academy, and various conditioned

buildings within the parks system; acquisition, construction, reconstruction, enlargement, improvement, and equipping of city facilities and public improvements, including building repairs and improvements for the Central Library and its branch locations, and other city buildings; equipping city facilities including improvements to the library's existing collections and replacements of books, audio materials, videos and electronic media; and public art; paying costs of acquiring and improving a parking garage; aiding in the planning, undertaking and carrying out of urban renewal projects in accordance with Iowa Code Chapter 403 and the urban renewal plans for the Ingersoll-Grand Commercial Urban Renewal Area, Metro Center Urban Renewal Area, Central Place Industrial Park Redevelopment Program Area Urban Renewal Area, Merle Hay Commercial Urban Renewal Area, and SE Agribusiness Urban Renewal Area, as amended, including the Central Iowa Water Trails, and various public improvement projects involving street, streetscape, bridge, sidewalk, skywalk, pedestrian signage, utility and park improvements, with related site improvements.

The Series 2024B Bonds are being issued for the purpose of paying costs of acquisition, restoration, or demolition of abandoned, dilapidated, or dangerous buildings, structures or properties or the abatement of a nuisance; and the establishment and funding of programs to provide for or assist in providing for the acquisition, restoration or demolition of housing, as part of a municipal housing project; aiding in the planning, undertaking and carrying out of urban renewal projects in accordance with Iowa Code Chapter 403 and the urban renewal plans for Metro Center Urban Renewal Area, as amended, including Principal Park and acquisition and improvement of a parking ramp.

The estimated sources and uses of the Bonds are as follows:

| Sources of Funds*              | Series 2024A Bonds | Series 2024B Bonds |
|--------------------------------|--------------------|--------------------|
| Par Amount of Bonds            | \$57,645,000.00    | \$10,185,000.00    |
| Uses of Funds*                 |                    |                    |
| Deposit into Project Fund      | \$56,775,000.00    | \$10,025,000.00    |
| Underwriter's Discount         | 691,740.00         | 101,850.00         |
| Cost of Issuance & Contingency | 178,260.00         | 58,150.00          |
| Total Uses                     | \$57,645,000.00    | \$10,185,000.00    |

<sup>\*</sup> Preliminary; subject to change.

### INTEREST ON THE BONDS

Interest on the Bonds will be payable on June 1, 2025, and semiannually on the 1st day of December and June thereafter. Interest and principal shall be paid to the registered holder of a Bond as shown on the records of ownership maintained by the Registrar as of the close of business on the 15th day of the month preceding the interest payment date (the "Record Date"). Interest will be computed on the basis of a 360-day year of twelve 30-day months and will be rounded pursuant to rules of the Municipal Securities Rulemaking Board.

### **OPTIONAL REDEMPTION OF THE SERIES 2024A BONDS**

The Series 2024A Bonds, due after June 1, 2032, will be subject to call prior to maturity in whole, or from time to time in part, in any order of maturity and within a maturity by lot on said date or on any date thereafter at the option of the City, upon terms of par plus accrued interest to date of call. Written notice of such call shall be given at least thirty (30) days prior to the date fixed for redemption to the registered owners of the Series 2024A Bonds to be redeemed at the address shown on the registration books.

### NO OPTIONAL REDEMPTION OF THE SERIES 2024B BONDS

The Series 2024B Bonds will NOT be subject to early redemption.

### PAYMENT OF AND SECURITY FOR THE BONDS

The Bonds are general obligations of the City and the unlimited taxing powers of the City are irrevocably pledged for their payment. Upon issuance of the Bonds, the City will levy taxes for the years and in amounts sufficient to provide 100% of annual principal and interest due on the Bonds. If, however, the amount credited to the debt service fund for payment of the Bonds is insufficient to pay principal and interest, whether from transfers or from original levies, the City must use funds in its treasury and is required to levy ad valorem taxes upon all taxable property in the City without limit as to rate or amount sufficient to pay the debt service deficiency.

Iowa Code section 76.2 provides that when an Iowa political subdivision issues general obligation debt, "the governing authority of these political subdivisions before issuing bonds shall, by resolution, provide for the assessment of an annual levy upon all the taxable property in the political subdivision sufficient to pay the interest and principal of the bonds within a period named not exceeding twenty years. A certified copy of this resolution shall be filed with the county auditor or the auditors of the counties in which the political subdivision is located; and the filing shall make it a duty of the auditors to enter annually this levy for collection from the taxable property within the boundaries of the political subdivision until funds are realized to pay the bonds in full."

Nothing in the Resolutions prohibits or limits the ability of the City to use legally available moneys other than the proceeds of the general ad valorem property taxes levied, as described in the preceding paragraph, to pay all or any portion of the principal of or interest on the Bonds. If and to the extent such other legally available moneys are used to pay the principal of or interest on the Bonds, the City may, but shall not be required to, (a) reduce the amount of taxes levied for such purpose, as described in the preceding paragraph; or (b) use proceeds of taxes levied, as described in the preceding paragraph, to reimburse the fund or account from which such other legally available moneys are withdrawn for the amount withdrawn from such fund or account to pay the principal of or interest on the Bonds.

The Resolutions don't restrict the City's ability to issue or incur additional general obligation debt, although issuance of additional general obligation debt is subject to the same constitutional and statutory limitations that apply to the issuance of the Bonds. For a further description of the City's outstanding general obligation debt upon issuance of the Bonds, see "DIRECT DEBT" under "CITY INDEBTEDNESS" included in APPENDIX A to this Preliminary Official Statement. For and a description of certain constitutional and statutory limits on the issuance of general obligation debt, see "DEBT LIMIT" under "CITY INDEBTEDNESS" included in "APPENDIX A" to this Preliminary Official Statement.

### **BOOK-ENTRY-ONLY ISSUANCE**

The information contained in the following paragraphs of this subsection "Book-Entry-Only Issuance" has been extracted from a schedule prepared by Depository Trust Company ("DTC") entitled "SAMPLE OFFERING DOCUMENT LANGUAGE DESCRIBING BOOK-ENTRY-ONLY ISSUANCE." The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the City believes to be reliable, but the City takes no responsibility for the accuracy thereof.

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the securities (the "Securities"). The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Security certificate will be issued for each issue of the Securities, each in the aggregate principal amount of such issue, and will be deposited with DTC. If, however, the aggregate principal amount of any issue exceeds \$500 million, one certificate will be issued with respect to each \$500 million of principal amount, and an additional certificate will be issued with respect to any remaining principal amount of such issue.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC's participants (the "Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities

transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (the "Indirect Participants"). DTC has Standard & Poor's rating: AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at <a href="https://www.dtcc.com">www.dtcc.com</a>.

Purchases of Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC's records. The ownership interest of each actual purchaser of each Security (the "Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Securities, except in the event that use of the book-entry system for the Securities is discontinued.

To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not affect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Securities; DTC's records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Securities may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Securities, such as redemptions, tenders, defaults, and proposed amendments to the Security documents. For example, Beneficial Owners of Securities may wish to ascertain that the nominee holding the Securities for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co., nor any other DTC nominee, will consent or vote with respect to Securities unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the City as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Securities are credited on the record date identified in a listing attached to the Omnibus Proxy.

Redemption proceeds, distributions, and dividend payments on the Securities will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the City or Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of

customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, Agent, or the City, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC, is the responsibility of the City or Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

A Beneficial Owner shall give notice to elect to have its Securities purchased or tendered, through its Participant, to Remarketing Agent, and shall effect delivery of such Securities by causing the Direct Participant to transfer the Participant's interest in the Securities, on DTC's records, to Remarketing Agent. The requirement for physical delivery of Securities in connection with an optional tender or a mandatory purchase will be deemed satisfied when the ownership rights in the Securities are transferred by Direct Participants on DTC's records and followed by a book-entry credit of tendered Securities to Remarketing Agent's DTC account.

DTC may discontinue providing its services as depository with respect to the Securities at any time by giving reasonable notice to the City or Agent. Under such circumstances, in the event that a successor depository is not obtained, Security certificates are required to be printed and delivered.

The City may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Security certificates will be printed and delivered to DTC.

### **FUTURE FINANCING**

The City does not anticipate issuing any additional general obligation debt borrowing needs within 90 days of this Preliminary Official Statement.

### LITIGATION

To the knowledge of the City, there is no legal action, suit, proceeding, inquiry or investigation at law or in equity before or by any court, public board or body for which the City has been served with process or official notice or threatened against or affecting the City or any reasonable basis therefore, wherein an unfavorable decision, ruling or finding would adversely affect the transaction contemplated by this Preliminary Official Statement or the validity of the Bonds, the Resolutions, or any agreement or instrument to which the City is a party and which is used or contemplated for use in the transactions contemplated by this Preliminary Official Statement, and no member, employee or agent of the City has been served with any legal process regarding such litigation or other proceeding.

To the knowledge of the City, no litigation is pending or threatened which, in the opinion of the City's counsel, if decided adversely to the City would be likely to result, either individually or in the aggregate, in final judgments against the City which would materially adversely affect its ability to meet debt service payments on the Bonds when due, or its obligations under the Resolutions, or materially adversely affect its financial condition.

### **DEBT PAYMENT HISTORY**

The City knows of no instance in which it has defaulted in the payment of principal or interest on its debt.

### LEGALITY

The Bonds are subject to approval as to certain matters by Ahlers & Cooney, P.C. of Des Moines, Iowa as Bond Counsel. Bond Counsel has reviewed or prepared information describing the terms of the Bonds and Iowa and Federal law pertinent to the validity of and the tax-exempt (Series 202A Bonds) and taxable (Series 2024B Bonds) status of interest on the Bonds, which can be found generally under the sections "AUTHORITY AND PURPOSE", "OPTIONAL REDEMPTION OF THE SERIES 2024B BONDS", "PAYMENT AND SECURITY FOR THE BONDS" and "TAX MATTERS", herein. Additionally, Bond Counsel has provided its Forms of Legal Opinions and Form of Continuing Disclosure Certificate, included in APPENDIX B and APPENDIX D,

respectively, within this Preliminary Official Statement. The FORMS OF LEGAL OPINIONS as set out in APPENDIX B to this Preliminary Official Statement, will be delivered at closing.

The legal opinions to be delivered concurrently with the delivery of each series of the Bonds, expresses the professional judgment of the attorneys rendering the opinion as to legal issues expressly addressed therein. By rendering a legal opinion, the opinion giver does not become an insurer or guarantor of the result indicated by that expression of professional judgment, or of the transaction on which the opinion is rendered, or of the future performance of parties to the transaction. Nor does the rendering of an opinion guarantee the outcome of any legal dispute that may arise out of the transaction.

There is no bond trustee or similar person to monitor or enforce the provisions of the Resolutions. The owners of the Bonds should, therefore, be prepared to enforce such provisions themselves if the need to do so arises. In the event of a default in the payment of principal of or interest on the Bonds, there is no provision for acceleration of maturity of the principal of the Bonds. Consequently, the remedies of the owners of the Bonds (consisting primarily of an action in the nature of mandamus requiring the City and certain other public officials to perform the terms of the Resolutions) may have to be enforced from year to year. The obligation to pay general ad valorem property taxes is secured by a statutory lien upon the taxed property but is not an obligation for which a property owner may be held personally liable in the event of a deficiency. The owners of the Bonds cannot foreclose on property within the boundaries of the City or sell such property in order to pay the debt service on the Bonds.

In addition, the enforceability of the rights and remedies of owners of the Bonds may be subject to limitation as set forth in Bond Counsel's opinions. The opinion will state, in part, that the obligation of the City with respect to the Bonds may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights, heretofore or hereafter, enacted to the extent constitutionally applicable, to the exercise of judicial discretion in appropriate cases.

### TAX MATTERS

### With Respect to the Series 2024A Bonds

Tax Exemption and Related Considerations: Federal tax law contains a number of requirements and restrictions that apply to the Series 2024A Bonds. These include investment restrictions, periodic payments of arbitrage profits to the United States, requirements regarding the proper use of bond proceeds and facilities financed with bond proceeds, and certain other matters. The City has covenanted to comply with all requirements that must be satisfied in order for the interest on the Series 2024A Bonds to be excludable from gross income for federal income tax purposes. Failure to comply with certain of such covenants could cause interest on the Series 2024A Bonds to become includable in gross income for federal income tax purposes retroactively to the date of issuance of the Series 2024A Bonds.

Subject to the City's compliance with the above referenced covenants, under present law, in the opinion of Bond Counsel, interest on the Series 2024A Bonds is excludable from gross income for federal income tax purposes. Interest on the Series 2024A Bonds is not an item of tax preference for purposes of the federal alternative minimum tax on individuals; however, such interest is taken into account in determining the annual adjusted financial statement income of applicable corporations (as defined in Section 59(k) of the Code) for the purpose of computing the alternative minimum tax imposed on corporations for tax years beginning after December 31, 2022.

The prospective purchaser of the Series 2024A Bonds should be aware that ownership of the Series 2024A Bonds may result in collateral federal income tax consequences to certain taxpayers, including, without limitation, corporations subject to the branch profits tax, financial institutions, certain insurance companies, certain S corporations, individual recipients of Social Security or Railroad Retirement benefits and taxpayers who may be deemed to have incurred (or continued) indebtedness to purchase or carry tax-exempt obligations. Bond Counsel will not express any opinion as to such collateral tax consequences. The prospective purchaser of the Series 2024A Bonds should consult their tax advisors as to collateral federal income tax consequences.

The interest on the Series 2024A Bonds is NOT exempt from present Iowa income taxes.

Ownership of the Series 2024A Bonds may result in other state and local tax consequences to certain taxpayers. Bond Counsel expresses no opinion regarding any such collateral consequences arising with respect to the Series 2024A Bonds. The prospective purchaser of the Series 2024A Bonds should consult their tax advisors regarding the applicability of any such state and local taxes.

<u>NOT-Qualified Tax-Exempt Obligations</u>: The City will NOT designate the Series 2024A Bonds as "qualified tax-exempt obligations" under the exception provided in Section 265(b)(3) of the Internal Revenue Code of 1986, as amended (the "Code").

Other Tax Advice: In addition to the income tax consequences described above, potential investors should consider the additional tax consequences of the acquisition, ownership, and disposition of the Series 2024A Bonds. For instance, state income tax law may differ substantially from state to state, and the foregoing is not intended to describe any aspect of the income tax laws of any state. Therefore, potential investors should consult their own tax advisors with respect to federal tax issues and with respect to the various state tax consequences of an investment in the Series 2024A Bonds.

<u>Audits</u>: The Internal Revenue Service (the "Service") has an ongoing program of auditing tax-exempt obligations to determine whether, in the view of the Service, interest on such tax-exempt obligations is includable in the gross income of the owners thereof for federal income tax purposes. It cannot be predicted whether or not the Service will commence an audit of the Series 2024A Bonds. If an audit is commenced, under current procedures the Service may treat the City as a taxpayer and the Series 2024A Bondholders may have no right to participate in such procedure. The commencement of an audit could adversely affect the market value and liquidity of the Series 2024A Bonds until the audit is concluded, regardless of the ultimate outcome.

<u>Withholdings</u>: Payments of interest on, and proceeds of the sale, redemption or maturity of, tax-exempt obligations, including the Series 2024A Bonds, are in certain cases required to be reported to the Service. Additionally, backup withholding may apply to any such payments to any bond owner who fails to provide an accurate Form W-9 Request for Taxpayer Identification Number and Certification, or a substantially identical form, or to any Bondholder who is notified by the Service of a failure to report any interest or dividends required to be shown on federal income tax returns. The reporting and backup withholding requirements do not affect the excludability of such interest from gross income for federal tax purposes.

<u>Legislation</u>: Legislation affecting tax-exempt obligations is regularly considered by the United States Congress and may be considered by the Iowa legislature. Judicial interpretation of state or federal laws, rules or regulations may also affect the tax treatment. There can be no assurance that legislation enacted or proposed, or actions by a court, after the date of issuance of the Series 2024A Bonds will not have an adverse effect on the tax status of interest or other income on the Series 2024A Bonds or the market value or marketability of the Series 2024A Bonds. These adverse effects could result, for example, from changes to federal or state income tax rates, changes in the structure of federal or state income taxes (including replacement with another type of tax), or repeal (or reduction in the benefit) of the exclusion of interest on the Series 2024A Bonds from gross income for federal or state income tax purposes for all or certain taxpayers.

Current and future legislative proposals, including some that carry retroactive effective dates, if enacted into law, or clarification of the Code may cause interest on the Series 2024A Bonds to be subject, directly or indirectly, to federal income taxation, or otherwise prevent owners of the Series 2024A Bonds from realizing the full current benefit of the tax status of such interest. From time-to-time proposals are made that could significantly reduce the benefit of, or otherwise affect, the exclusion from gross income of interest on obligations like the Series 2024A Bonds. The introduction or enactment of any such legislative proposals or clarification of the Code may also affect, perhaps significantly, the market price for, or marketability of the Series 2024A Bonds. The prospective purchaser of the Series 2024A Bonds should consult their own tax advisors regarding any pending or proposed tax legislation, as to which Bond Counsel expresses no opinion except as set forth in APPENDIX B to this Preliminary Official Statement.

### With Respect to the Series 2024B Bonds

<u>Taxability and Related Considerations</u>: In the opinion of Bond Counsel, under existing law, interest on the Series 2024B Bonds will be included in gross income of the owners thereof for federal income tax purposes. The interest on the Series 2024B Bonds is NOT exempt from present Iowa income taxes.

Ownership of the Series 2024B Bonds may result in other federal, state and local tax consequences to certain taxpayers. Bond Counsel expresses no opinion regarding any such collateral consequences arising with respect to the Series 2024B Bonds. Prospective purchasers of the Series 2024B Bonds should consult their tax advisors regarding the applicability of any such federal, state and local taxes.

### With Respect to the Bonds (Applicable to both Series)

Discount and Premium on Certain Bonds: The initial public offering price of certain Bonds (the "Discount Bonds") may be less than the amount payable on such Bonds at maturity. An amount equal to the difference between the initial public offering price of Discount Bonds (assuming that a substantial amount of the Discount Bonds of that maturity are sold to the public at such price) and the amount payable at maturity constitutes original issue discount to the initial purchaser of such Discount Bonds. Owners of Discount Bonds should consult with their own tax advisors with respect to the determination of accrued original issue discount on Discount Bonds for federal income tax purposes and with respect to the state and local tax consequences of owning and disposing of Discount Bonds. It is possible that, under applicable provisions governing determination of state and local income taxes, accrued interest on Discount Bonds may be deemed to be received in the year of accrual even though there will not be a corresponding cash payment.

The initial public offering price of certain Bonds (the "Premium Bonds") may be greater than the amount payable on such Premium Bonds at maturity. An amount equal to the difference between the initial public offering price of Premium Bonds (assuming that a substantial amount of the Premium Bonds of that maturity are sold to the public at such price) and the amount payable at maturity constitutes a premium to the initial purchaser of such Premium Bonds. Purchasers of the Premium Bonds should consult with their own tax advisors with respect to the determination of amortizable bond premium on Premium Bonds for federal income tax purposes and with respect to the state and local tax consequences of owning and disposing of Premium Bonds.

Enforcement: Holders of the Bonds shall have and possess all the rights of action and remedies afforded by the common law, the Constitution and statutes of the State of Iowa and of the United States of America for the enforcement of payment of the Bonds, including, but not limited to, the right to a proceeding in law or in equity by suit, action or mandamus to enforce and compel performance of the duties required by Iowa law and the Resolutions. There is no bond trustee or similar person to monitor or enforce the terms of the Resolutions. In the event of a default in the payment of principal of or interest on the Bonds, there is no provision for acceleration of maturity of the principal of the Bonds. Consequently, the remedies of the owners of the Bonds (consisting primarily of an action in the nature of mandamus requiring the City and certain other public officials to perform the terms of the Resolutions) may have to be enforced from year to year. The enforceability of the rights and remedies of owners of the Bonds may be subject to limitation as set forth in Bond Counsel's opinions.

The obligation to pay general ad valorem property taxes is secured by a statutory lien upon the taxed property but is not an obligation for which a property owner may be held personally liable in the event of a deficiency. The owners of the Bonds cannot foreclose on property within the boundaries of the City or sell such property in order to pay the debt service on the Bonds. In addition, the enforceability of the rights and remedies of owners of the Bonds may be subject to limitation as set forth in Bond Counsel's opinions. The opinions to be delivered concurrently with the delivery of the Bonds will be qualified as to the enforceability of the various legal instruments by limitations imposed by general principles of equity and public policy and by bankruptcy, reorganization, insolvency or other similar laws affecting the rights of creditors generally, and to the exercise of judicial discretion in appropriate cases.

Opinions: The opinions expressed by Bond Counsel are based upon existing legislation and regulations as interpreted by relevant judicial and regulatory authorities as of the date of issuance and delivery of the Bonds, and Bond Counsel has

expressed no opinion as of any date subsequent thereto or with respect to any proposed or pending legislation, regulatory initiatives or litigation.

Bond Counsel's opinions are not a guarantee of a result, or of the transaction on which the opinion is rendered, or of the future performance of parties to the transaction, but represents its legal judgment based upon its review of existing statutes, regulations, published rulings and court decisions and the representations and covenants of the City described in this section. No ruling has been sought from the Service with respect to the matters addressed in the opinions of Bond Counsel and Bond Counsel's opinions are not binding on the Service. Bond Counsel assumes no obligation to update its opinions after the issue date to reflect any further action, fact or circumstance, or change in law or interpretation, or otherwise.

ALL POTENTIAL PURCHASERS OF THE BONDS SHOULD CONSULT WITH THEIR TAX ADVISORS WITH RESPECT TO FEDERAL, STATE AND LOCAL TAX CONSEQUENCES OF OWNERSHIP OF THE BONDS (INCLUDING BUT NOT LIMITED TO THOSE LISTED ABOVE).

## **BONDHOLDER'S RISKS**

An investment in the Bonds is subject to certain risks. No person should purchase the Bonds unless such person understands the risks described below and is willing to bear those risks. There may be other risks not listed below which may adversely affect the value of the Bonds. An investment in the Bonds involves an element of risk. In order to identify risk factors and make an informed investment decision, potential investors should be thoroughly familiar with this entire Preliminary Official Statement (including the Appendices hereto) in order to make a judgment as to whether the Bonds are an appropriate investment.

Secondary Market Not Established: There is no established secondary market for the Bonds, and there is no assurance a secondary market will develop for the purchase and sale of the Bonds. Prices of municipal bonds traded in the secondary market, if any, are subject to adjustment upward and downward in response to changes in the credit markets and changes in the operating performance of the entities operating the facilities subject to bonded indebtedness. From time to time it may be necessary to suspend indefinitely secondary market trading in selected issues of municipal Bonds as a result of the financial condition or market position, prevailing market conditions, lack of adequate current financial information about the entity, operating the subject facilities, or a material adverse change in the operations of that entity, whether or not the subject Bonds are in default as to principal and interest payments, and other factors which, may give rise to uncertainty concerning prudent secondary market practices.

Municipal bonds are generally viewed as long-term investments, subject to material unforeseen changes in the investor's circumstances, and may require commitment of the investor's funds for an indefinite period of time, perhaps until maturity.

EACH PROSPECTIVE PURCHASER IS RESPONSIBLE FOR ASSESSING THE MERITS AND RISKS OF AN INVESTMENT AND MUST BE ABLE TO BEAR THE ECONOMIC RISK OF SUCH INVESTMENT. THE SECONDARY MARKET FOR THE BONDS, IF ANY, COULD BE LIMITED.

Rating Loss: S&P Global Ratings ("S&P") has assigned a rating of 'AA+' to the Bonds. Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. There is no assurance that the rating will continue for any given period of time, or that such rating will not be revised, suspended or withdrawn, if, in the judgment of S&P, circumstances so warrant. A revision, suspension or withdrawal of a rating may have an adverse effect on the market price of the Bonds.

Rating agencies are currently not regulated by any regulatory body. Future regulation of rating agencies could materially alter the methodology, rating levels, and types of ratings available, for example, and these changes, if ever, could materially affect the market value of the Bonds.

<u>Matters Relating to Enforceability</u>: Holders of the Bonds shall have and possess all the rights of action and remedies afforded by the common law, the Constitution and statutes of the State of Iowa and of the United States of America for the enforcement of payment of the Bonds, including but not limited to, the right to a proceeding in the law or in equity by suit, action or mandamus to enforce and compel performance of the duties required by Iowa law and the Resolutions.

The practical realization of any rights upon any default will depend upon the exercise of various remedies specified in the Resolutions. The opinion, to be delivered concurrently with the delivery of the Bonds, will be qualified as to the enforceability of the various legal instruments by limitations imposed by general principals of equity and public policy and by bankruptcy, reorganization, insolvency or other similar laws affecting the rights of creditors generally.

No representation is made, and no assurance is given that the enforcement of any remedies with respect to such assets will result in sufficient funds to pay all amounts due under the Resolutions, including principal of and interest on the Bonds.

<u>Forward-Looking Statements</u>: This Preliminary Official Statement contains statements relating to future results that are "forward-looking statements" as defined in the Private Securities Litigation Reform Act of 1995. When used in this Preliminary Official Statement, the words "estimate," "forecast," "intend," "expect" and similar expressions identify forward-looking statements. Any forward-looking statement is subject to uncertainty. Accordingly, such statements are subject to risks that could cause actual results to differ, possibly materially, from those contemplated in such forward-looking statements. Inevitably, some assumptions used to develop forward-looking statements will not be realized or unanticipated events and circumstances may occur. Therefore, investors should be aware there are likely to be differences between forward-looking statements and the actual results. These differences could be material and could impact the availability of funds of the City to pay debt service when due on the Bonds.

<u>Financial Condition of the City from Time to Time</u>: No representation is made as to the future financial condition of the City. Certain risks discussed herein could adversely affect the financial condition and or operations of the City in future. The Bonds are secured by an unlimited ad valorem property tax as described more fully in the "PAYMENT OF AND SECURITY FOR THE BONDS".

Loss of Tax Base/Climate Impacts: Economic and other factors beyond the City's control, such as economic recession, deflation of property values, or financial difficulty or bankruptcy by one or more major property taxpayers, or the complete or partial destruction of taxable property caused by, among other eventualities, earthquake, flood, fire or other natural disaster, could cause a reduction in the assessed value within the corporate boundaries of the City. In addition, the State of Iowa has been susceptible to tornados, flooding and other extreme weather wherein winds and flooding have from time to time caused significant damage, which if such events were to occur, may have an adverse impact on the City's financial position.

<u>Potential Impacts Resulting from Epidemics or Pandemics</u>: The City's finances may be materially adversely affected by unforeseen impacts of future epidemics and pandemics. The City cannot predict future impacts of epidemics or pandemics, any similar outbreaks, or their impact on travel, on assemblies or gatherings, on the State, national or global economy, or on securities markets, or whether any such disruptions may have a material adverse impact on the financial condition or operations of the City, included but not limited to the payment of debt service on any of its outstanding debt obligations.

Changes in Property Taxation: The Bonds are general obligations of the City secured by an unlimited ad valorem property tax as described more fully in the "PAYMENT OF AND SECURITY FOR THE BONDS" herein. Prior State Public Health Emergency Declarations relative to the COVID-19 pandemic have temporarily suspended the provisions that required the imposition of penalty and interest for delay in property tax payments and directed that no such penalty or interest could be imposed for the duration of the declarations and any future extension of the suspension. No current property tax payment suspensions are imposed, and collections stayed consistent during the pandemic. It is impossible to predict whether the declarations or any amendments to or extensions thereof would have a material effect on the City's ability to collect property taxes necessary for the payment of principal and interest on the Bonds. See "LEVIES AND TAX COLLECTIONS" under the "CITY" section included in APPENDIX A to this Preliminary Official Statement for more information of the City's tax collection history, despite prior suspensions.

From time to time the Iowa General Assembly has altered the method of property taxation and could do so again. Such alterations could adversely affect the City's financial condition. Historically, changes to property tax calculations and impositions are imposed on a prospective basis. However, there is no assurance future changes to property taxation by the Iowa General Assembly will not be applied retroactively. See "PROPERTY TAX LEGISLATION" herein for additional discussion on recent legislation impacting property taxes. It is impossible to predict the outcome of future property taxation changes by the Iowa General Assembly or resulting impacts on the City's financial condition. The Bonds are secured by

an unlimited ad valorem property tax as described more fully in the "PAYMENT OF AND SECURITY FOR THE BONDS" herein.

Cybersecurity: The City, like many other public and private entities, relies on a large and complex technology environment to conduct its operations. As such, it may face multiple cybersecurity threats including but not limited to, hacking, viruses, malware and other attacks on computer or other sensitive digital systems and networks. There can be no assurances that any security and operational control measures implemented by the City will be completely successful to guard against and prevent cyber threats and attacks. Failure to properly maintain functionality, control, security, and integrity of the City's information systems could impact business operations and/or digital networks and systems and the costs of remedying any such damage could be significant. Along with significant liability claims or regulatory penalties, any security breach could have a material adverse impact on the City's operations and financial condition. The City maintains insurance policies that cover its general liability, errors, employment practice liability, policy liability, auto liability, bus liability as well as a cyber liability policy. The City cannot predict whether any insurance policies that may be maintained by the City would be sufficient in the event of a cyber breach. See "RISK MANAGEMENT" section included in Appendix A of this Preliminary Official Statement for more details regarding insurance coverages maintained by the City. The Bonds are secured by an unlimited ad valorem property tax as described more fully in the "PAYMENT OF AND SECURITY FOR THE BONDS" herein.

<u>Pensions</u>: Pursuant to Governmental Accounting Standards Board ("GASB") Statement No. 68, the City reported a liability of \$39,708,284 within its Annual Comprehensive Financial Report ("ACFR") as of June 30, 2023 for its proportionate share of the net pension liability related to IPERS, as defined herein. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all IPERS participating employers. At June 30, 2022, the City's collective proportion was 1.000436% which was an increase of 0.012376% from its proportion measured as of June 30, 2021.

Additionally, the City reported a liability of \$104,100,910 with its ACFR as of June 30, 2023 for its proportionate share of the net pension liability related to MFPRSI, as defined herein. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all MFPRSI participating employers. At June 30, 2022, the City's collective proportion was 18.5375%, which was an increase of 0.1632% from its proportion measured as of June 30, 2021. See "EMPLOYEES AND PENSIONS" under the "CITY" section included in APPENDIX A to this Preliminary Official Statement for more summary information related to the City's contributions and APPENDIX C – June 30, 2023 ANNUAL COMPREHENSIVE FINANCIAL REPORT for additional information related to the City's deferred outflows and inflows of resources related to pensions, actuarial assumptions, discount rate and discount rate sensitivity. Changes to the City's pension contributions, or available sources to fund said contributions, may adversely affect the City's financial condition. The Bonds are secured by an unlimited ad valorem property tax as described more fully in the "PAYMENT OF AND SECURITY FOR THE BONDS" herein.

Continuing Disclosure: A failure by the City to comply with continuing disclosure obligations (see "CONTINUING DISCLOSURE" herein) will not constitute an event of default on the Bonds. Any such failure must be disclosed in accordance with Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended (the "Rule"), and may adversely affect the transferability and liquidity of the Bonds and their market price.

Bankruptcy: The rights and remedies available to holders of the Bonds may be limited by and are subject to the provisions of federal bankruptcy laws, to other laws or equitable principles that may affect the enforcement of creditor's rights, to the exercise of judicial discretion in appropriate cases and to limitations in legal remedies against exercise of judicial discretion in appropriate cases and to limitations on legal remedies against municipal corporations in the State of Iowa. The various opinions of Bond Counsel to be delivered with respect to the Bonds and the Resolutions, including the opinions of Bond Counsel, will be similarly qualified. If the City were to file a petition under Chapter 9 of the Bankruptcy Code, the owners of the Bonds could be prohibited from taking any steps to enforce their rights under the Resolutions. In

the event the City fails to comply with its covenants under the Resolutions or fails to make payments on the Bonds, there can be no assurance of the availability of remedies adequate to protect the interests of the holders of the Bonds.

Under Iowa Code Chapter 76, specifically sections 76.16 and 76.16A, as amended, a city, county, or other political subdivision may become a debtor under Chapter 9 of the Federal bankruptcy code, if it is rendered insolvent, as defined in 11 U.S.C. §101(32)(c), as a result of a debt involuntarily incurred. As used therein, "debt" means an obligation to pay money, other than pursuant to a valid and binding collective bargaining agreement or previously authorized bond issue, as to which the governing body of the city, county, or other political subdivision has made a specific finding set forth in a duly adopted resolution of each of the following: (1) all or a portion of such obligation will not be paid from available insurance proceeds and must be paid from an increase in general tax levy; (2) such increase in the general tax levy will result in a severe, adverse impact on the ability of the city, county, or political subdivision to exercise the powers granted to it under applicable law, including without limitation providing necessary services and promoting economic development; (3) as a result of such obligation, the city, county, or other political subdivision is unable to pay its debts as they become due; and (4) the debt is not an obligation to pay money to a city, county, entity organized pursuant to chapter 28E of the Code of Iowa, or other political subdivision.

<u>Suitability of Investment</u>: The interest rate borne by the Bonds is intended to compensate the investor for assuming the risk of investing in the Bonds. Each prospective investor should carefully examine this Preliminary Official Statement and its own financial condition to make a judgment as to its ability to bear the economic risk of such an investment, and whether or not the Bonds are an appropriate investment for such investor.

Tax Levy Procedures: The Bonds are general obligations of the City, payable from and secured by a continuing ad valorem tax levied against all of the property valuation within the City. As part of the budgetary process each fiscal year, the City will have an obligation to request a debt service levy to be applied against all of the taxable property within the City. A failure on the part of the City to make a timely levy request or a levy request by the City that is inaccurate or is insufficient to make full payments of the debt service of the Bonds for a particular fiscal year may cause bondholders to experience a delay in the receipt of distributions of principal of and/or interest on the Bonds. In the event of a default in the payment of principal of or interest on the Bonds, there is no provision for acceleration of maturity of the principal of the Bonds. Consequently, the remedies of the owners of the Bonds (consisting primarily of an action in the nature of mandamus requiring the City and certain other public officials to perform the terms of the Resolutions) may have to be enforced from year to year. See "PAYMENT OF AND SECURITY FOR THE BONDS" herein.

<u>Federal Funds Orders and State Funds Legislation</u>: Various federal executive orders, and Iowa Code Chapter 27A (collectively "ICE Enforcement Initiatives"), impose requirements intended to ensure compliance with the federal immigration detainment processes. The ICE Enforcement Initiatives impose various penalties for non-compliance, including the loss of state and/or federal funding under certain circumstances. The loss of state and/or federal funds in any significant amount would negatively impact the City's overall financial position and could affect its rating. The Bonds are secured by a debt service levy upon real property in the jurisdictional limits of the City and are not secured by state or federal funds. See "PAYMENT OF AND SECURITY FOR THE BONDS" herein.

<u>DTC-Beneficial Owners</u>: Beneficial Owners of the Bonds may experience some delay in the receipt of distributions of principal of and interest on the Bonds since such distributions will be forwarded by the Registrar to DTC and DTC will credit such distributions to the accounts of the Participants which will, thereafter, credit them to the accounts of the Beneficial Owner either directly or indirectly through Indirect Participants. Neither the City nor the Registrar will have any responsibility or obligation to assure any such notice or payment is forwarded by DTC to any Participants or by any Participant to any Beneficial Owner.

In addition, since transactions in the Bonds can be affected only through DTC Participants, Indirect Participants and certain banks, the ability of a Beneficial Owner to pledge the Bonds to persons or entities that do not participate in the DTC system, or otherwise to take actions in respect of such Bonds, may be limited due to lack of a physical certificate. Beneficial Owners will be permitted to exercise the rights of registered Owners only indirectly through DTC and the Participants. See "BOOK-ENTRY-ONLY ISSUANCE" herein.

## With Respect to the Series 2024A Bonds

Tax Matters, and Loss of Tax Exemption: As discussed under the heading "TAX MATTERS" herein, the interest on the Series 2024A Bonds could become includable in gross income for purposes of federal income taxation retroactive to the date of delivery of the Series 2024A Bonds, as a result of acts or omissions of the City in violation of its covenants in the resolution for the Series 2024A Bonds. Should such an event of taxability occur, the Series 2024A Bonds would not be subject to a special prepayment and would remain outstanding until maturity or until prepaid under the prepayment provisions contained in the Series 2024A Bonds, and there is no provision for an adjustment of the interest rates on the Series 2024A Bonds.

It is possible that legislation will be proposed or introduced that could result in changes in the way that tax exemption is calculated, or whether interest on certain securities are exempt from taxation at all. Prospective purchasers should consult with their own tax advisors regarding any pending or proposed federal income tax legislation. The likelihood of legislation being enacted cannot be reliably predicted.

It is also possible actions of the City after the closing of the Series 2024A Bonds, will alter the tax status of the Series 2024A Bonds, and, in the extreme, remove the tax-exempt status from the 2024A Bonds. In that instance, the 2024A Bonds are not subject to mandatory prepayment and the interest rate on the 2024A Bonds does not increase or otherwise reset. A determination of taxability on the 2024A Bonds, after closing of the 2024A Bonds, could materially adversely affect the value and marketability of the 2024A Bonds.

<u>Federal Tax Legislation</u>: From time to time, there are Presidential proposals, proposals of various federal committees, and legislative proposals pending in Congress that could, if enacted, alter or amend one or more of the federal (or state) tax matters described herein in certain respects or would adversely affect the market value of the Series 2024A Bonds or otherwise prevent holders of the Series 2024A Bonds from realizing the full benefit of the tax exemption of interest on the Series 2024A Bonds. Further, such proposals may impact the marketability or market value of the Series 2024A Bonds simply by being proposed. It cannot be predicted whether or in what forms any of such proposals, either pending or that may be introduced, may be enacted and there can be no assurance that such proposals will not apply to the Series 2024A Bonds. In addition, regulatory actions are from time to time announced or proposed and litigation threatened or commenced, which if implemented or concluded in a particular manner, could adversely affect the market value, marketability, or tax status of the Series 2024A Bonds. It cannot be predicted whether any such regulatory action will be implemented, how any particular litigation or judicial action will be resolved, or whether the Series 2024A Bonds would be impacted thereby.

<u>Summary</u>: The foregoing is intended only as a summary of certain risk factors attendant to an investment in the Bonds. In order for potential investors to identify risk factors and make an informed investment decision, potential investors should become thoroughly familiar with this entire Preliminary Official Statement and the Appendices hereto to make a judgment as to whether the Bonds are an appropriate investment.

### RATING

The Bonds have been rated 'AA+' by S&P. Such rating reflects only the view of the rating agency and any explanation of the significance of such rating may only be obtained from the rating agency. There is no assurance that such rating will continue for any period of time or that they will not be revised or withdrawn. Any revision or withdrawal of the rating may have an effect on the market price of the Bonds.

### MUNICIPAL ADVISOR

The City has retained PFM Financial Advisors LLC, Des Moines, Iowa as Municipal Advisor in connection with the preparation of the issuance of the Bonds. In preparing the Preliminary Official Statement, the Municipal Advisor has relied on government officials and other sources to provide accurate information for disclosure purposes. The Municipal Advisor is not obligated to undertake, and has not undertaken, an independent verification of the accuracy, completeness, or fairness of the information contained in the Preliminary Official Statement. PFM Financial Advisors LLC is an independent advisory firm and is not engaged in the business of underwriting, trading or distributing municipal securities or other public securities.

#### CONTINUING DISCLOSURE

The City will covenant in a Continuing Disclosure Certificate for the benefit of the owners and beneficial owners of the Bonds to provide annually certain financial information and operating data relating to the City (the "Annual Report"), and to provide notices of the occurrence of certain enumerated events. The Annual Report is to be filed by the City not later than two hundred seventy (270) days after the close of each fiscal year, commencing with the Fiscal Year ending June 30, 2024, with the Municipal Securities Rulemaking Board, at its internet repository named "Electronic Municipal Market Access" ("EMMA"). The notices of events, if any, are also to be filed with EMMA. See FORM OF CONTINUING DISCLOSURE CERTIFICATE included in APPENDIX D to this Preliminary Official Statement. The specific nature of the information to be contained in the Annual Report or the notices of events, and the manner in which such materials are to be filed, are summarized in the FORM OF CONTINUING DISCLOSURE CERTIFICATE. These covenants have been made in order to assist the underwriter in complying with section (b)(5) of the Rule.

The City is not aware of any instance in the previous five years in which it has failed to comply, in all material respects, with previous undertakings in a written contract or agreement specified in paragraph (b)(5)(i) of the Rule.

Breach of the undertakings described above will not constitute a default or an "Event of Default" under the Bonds or the Resolutions. A broker or dealer is to consider a known breach of the undertakings, however, before recommending the purchase or sale of the Bonds in the secondary market. Thus, a failure on the part of the City to observe the undertakings may adversely affect the transferability and liquidity of the Bonds and their market price.

### FINANCIAL STATEMENTS

The City's Annual Comprehensive Financial Report for the Fiscal Year ended June 30, 2023 as prepared by a certified public accountant is reproduced as APPENDIX C. The City's certified public accountant has not consented to distribution of the Annual Comprehensive Financial Report and has not undertaken added review of their presentation. Further information regarding financial performance and copies of the City's prior Annual Comprehensive Financial Reports may be obtained from the City's Municipal Advisor, PFM Financial Advisors LLC.

### **CERTIFICATION**

The City has authorized the distribution of this Preliminary Official Statement for use in connection with the initial sale of the Bonds. I have reviewed the information contained within the Preliminary Official Statement prepared on behalf of the City of Des Moines, Iowa, by PFM Financial Advisors LLC, Des Moines, Iowa, and to the best of my knowledge, information and belief, said Preliminary Official Statement does not contain any untrue statement of a material fact or omit to state a material fact required to be stated therein or necessary in order to make the statements made therein, in light of the circumstances under which they were made, not misleading regarding the issuance of \$57,645,000\* General Obligation Bonds Series 2024A and \$10,185,000\* Taxable General Obligation Bonds, Series 2024B.

CITY OF DES MOINES, IOWA /s/ Nickolas Schaul, Finance Director/Treasurer

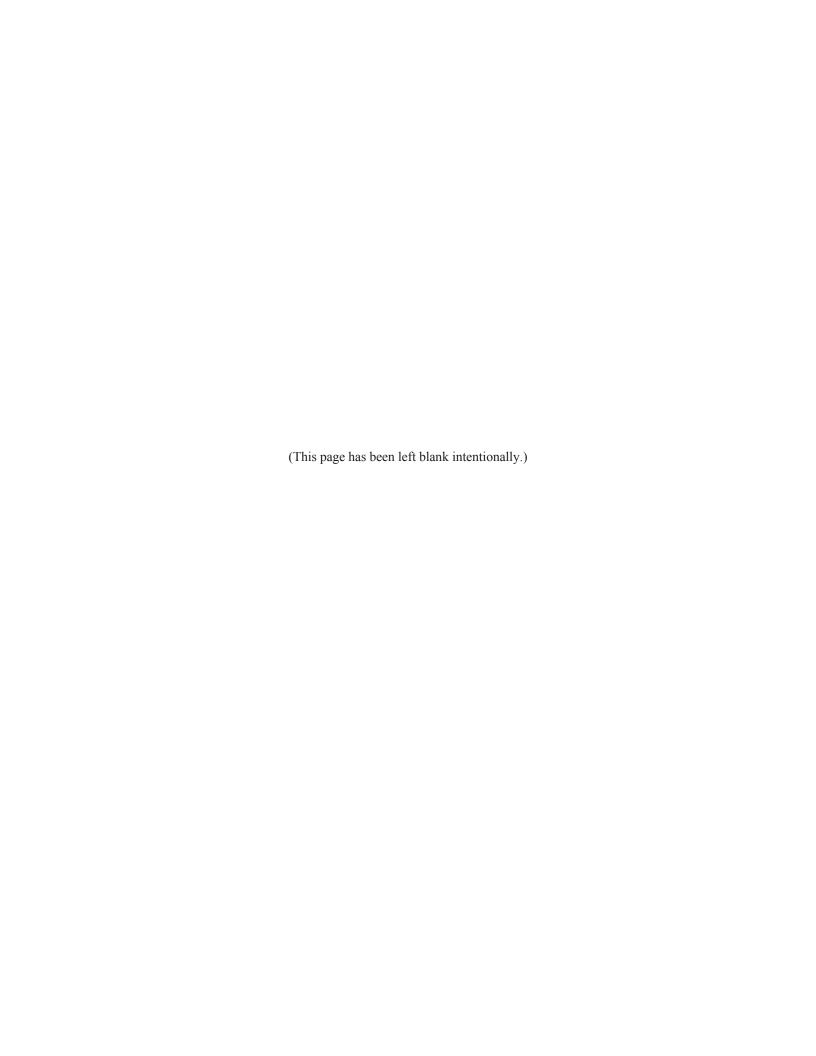
<sup>\*</sup> Preliminary; subject to change.

# **APPENDIX A**

# GENERAL INFORMATION ABOUT THE CITY OF DES MOINES, IOWA

The \$57,645,000\* General Obligation Bonds, Series 2024 (the "Series 2024A Bonds") and the \$10,185,000\* Taxable General Obligation Bonds (the "Series 2024B Bonds"), (collectively, the "Bonds") are general obligations of the City of Des Moines, Iowa (the "City") for which the City will pledge its power to levy direct ad valorem taxes against all taxable property within the City without limitation as to rate or amount to the repayment of the Bonds.

\* Preliminary; subject to change.



#### CITY PROPERTY VALUES

#### IOWA PROPERTY VALUATIONS

In compliance with Section 441.21 of the Code of Iowa, the State Director of Revenue annually directs the county auditors to apply prescribed statutory percentages to the assessments of certain categories of real property. The 2023 final Actual Values were adjusted by the Polk and Warren County Auditors. The reduced values, determined after the application of rollback percentages, are the taxable values subject to tax levy. For assessment year 2023, the taxable value rollback rate is 46.3428% of actual value for residential property; 71.8370% of actual value for agricultural property and 100.0000% of the actual value of utility property. The residential taxable rollback rate of 46.3428% would apply to the value of each property unit of commercial, industrial and railroad property that exceeds zero dollars (\$0), but does not exceed one hundred fifty thousand dollars (\$150,000) with a taxable value rollback rate of 90.0000% to the value that exceeds one hundred fifty thousand dollars (\$150,000). No adjustment was ordered for utility property because its assessed value did not increase enough to qualify for reduction. Utility property is limited to an 8% annual growth.

The Legislature's intent has been to limit the growth of statewide taxable valuations for the specific classes of property to 3% annually. Political subdivisions whose taxable values are thus reduced or are unusually low in growth are allowed to appeal the valuations to the State Appeal Board, in order to continue to fund present services. See "PROPERTY TAX LEGISLATION" herein for a discussion on recent legislative revisions to the administration of certain property taxes in Iowa, beginning in Fiscal Year 2024-2025.

## PROPERTY VALUATIONS (1/1/2023 Valuations for Taxes payable July 1, 2024 to June 30, 2025)

|   | 100% Actual Value  | Taxable Value (With Rollback) |
|---|--------------------|-------------------------------|
|   | 10070 Actual Value | (WILLI KOHOACK)               |
| Residential                                 | \$13,605,921,185   | \$6,146,254,146               |
| Commercial                                  | 3,263,552,259      | 2,649,776,907                 |
| Industrial                                  | 296,818,412        | 247,537,553                   |
| Railroad                                    | 27,773,809         | 24,881,767                    |
| Utilities w/o Gas & Electric                | 687,259            | 687,259                       |
| Gross valuation                             | \$17,194,752,924   | \$9,069,137,632               |
| Less exemptions                             | (58,274,216)       | (58,274,216)                  |
| Net valuation                               | \$17,136,478,708   | \$9,010,863,416               |
| TIF increment (used to compute debt service |                    |                               |
| levies and constitutional debt limit)       | \$1,488,528,811    | \$1,488,528,811               |
| Taxed separately:                           |                    |                               |
| Ag. Land                                    | \$10,557,510       | \$7,584,198                   |
| Ag. Buildings                               | \$596,700          | \$428,651                     |
| Gas & Electric Utilities                    | \$659,817,620      | \$195,609,861                 |
|   |                    |                               |

# 2023 GROSS TAXABLE VALUATION BY CLASS OF PROPERTY 1)

|  | <b>Taxable Valuation</b> | Percent Total |
|--|--------------------------|---------------|
| Residential                              | \$6,146,254,146          | 66.34%        |
| Commercial, Industrial and all Utilities | 3,093,611,580            | 33.39%        |
| Railroad                                 | 24,881,767               | 0.27%         |
| Total Gross Taxable Valuation            | \$9,264,747,493          | 100.00%       |

<sup>1)</sup> Includes all Utilities but excludes Taxable TIF Increment, Ag. Land and Ag. Buildings.

### TREND OF VALUATIONS

|             |             |                     | Taxable            |                 |
|-------------|-------------|---------------------|--------------------|-----------------|
| Assessment  | Payable     | 100%                | Valuations         | Taxable         |
| <u>Year</u> | Fiscal Year | Actual Valuations   | (With Rollback)    | TIF Increment   |
| 2019        | 2020-21     | \$14,363,281,363 1) | \$8,391,307,913 2) | \$966,764,8293) |
| 2020        | 2021-22     | 14,505,147,841      | 8,582,842,400      | 964,866,610     |
| 2021        | 2022-23     | 15,853,953,088      | 8,934,448,462      | 1,176,755,172   |
| 2022        | 2023-24     | 16,071,287,088      | 8,843,430,387      | 1,157,272,748   |
| 2023        | 2024-25     | 19,295,979,349      | 9,206,473,277      | 1,488,528,811   |

- 1) This represents the amount reported by the Iowa Department of Management. The official State of Iowa submission of 100% Actual Value on January 1, 2020 for assessment year 2019 for FY 2020-21 were reduced by \$34,447,928.
- 2) This represents the amount reported by the Iowa Department of Management. The official State of Iowa submission of taxable valuations (with rollback) on January 1, 2020 for assessment year 2019 for FY 2020-21 were reduced by \$22,282,317.
- 3) This represents the amount reported by the Iowa Department of Management. The official State of Iowa submission of TIF increment on January 1, 2020 for assessment year 2019 for FY 2020-21 was reduced by \$3,952,284.

The 100% Actual Valuations, before rollback and after reduction of the exemptions, include Ag. Land, Ag. Buildings, Taxable TIF Increment and Gas & Electric Utilities. The Taxable Valuations, with the rollback and after the reduction of the exemptions, include Gas & Electric Utilities and exclude Ag. Land, Ag. Buildings and Taxable TIF Increment. Iowa cities certify operating levies against Taxable Valuation excluding the Taxable TIF Increment and debt service levies are certified against Taxable Valuation including the Taxable TIF Increment.

## LARGER TAXPAYERS

Set forth in the following table are the persons or entities which represent larger taxpayers within the boundaries of the City, as provided by the Polk and Warren County auditor's offices. No independent investigation has been made of and no representation is made herein as to the financial condition of any of the taxpayers listed below or that such taxpayers will continue to maintain their status as major taxpayers in the City. With the exception of the electric and natural gas provider noted below (which is subject to an excise tax in accordance with Iowa Code chapter 437A), the City's mill levy is uniformly applicable to all of the properties included in the table, and thus taxes expected to be received by the City from such taxpayers will be in proportion to the assessed valuations of the properties. The total tax bill for each of the properties is dependent upon the mill levies of the other taxing entities which overlap the properties.

|  |                           | 1/1/2023                 |
|--|---------------------------|--------------------------|
| Taxpayer <sup>1)</sup>                     | Type of Property/Business | <u>Taxable Valuation</u> |
| Principal Life Insurance Co. <sup>2)</sup> | Insurance Company         | \$217,760,992            |
| Mid-American Energy                        | Electric Company          | 194,056,895              |
| Nationwide Mutual Life                     | Insurance Company         | 115,784,058              |
| Wells Fargo Properties, Inc.               | Banking Services          | 112,103,878              |
| Wellmark, Inc.                             | Insurance Company         | 109,219,031              |
| Employers Mutual Casualty Co.              | Insurance Company         | 88,564,223               |
| Eighth & Grand Owner LLC                   | Commercial                | 78,763,029               |
| Linden Street Investments LLC              | Commercial                | 73,644,514               |
| Polk County                                | Commercial                | 35,035,997               |
| Federal Home Loan Bank of DSM              | Banking Services          | 34,318,632               |

- 1) This list represents some of the larger taxpayers in the City, not necessarily the ten largest taxpayers.
- 2) Principal Mutual Life Insurance Co. changed its name to Principal Life Insurance Co. in 1998 when the company converted from a mutual to publicly held company and, therefore, are being listed as one entity. The Polk County Auditor has them listed as separate entities.

Source: Polk and Warren Counties Auditor's Office

### PROPERTY TAX LEGISLATION

Over time, the Iowa Legislature has modified the process and calculation of taxable valuations for various classifications of property. For example, in 2013 maximum annual taxable value growth due to revaluation of residential and agricultural property was reduced from 4% to 3%, rollback calculations were modified, a new multi-residential classification was created, and an appropriation made to replace some lost tax revenue due to rollbacks. In 2019, the process for hearings on total maximum property tax dollars under certain levies in the City's budget was modified and a super-majority vote required to raise taxes above a prescribed formula. In 2021, the multi-residential classification was removed, and a phase out of the appropriation for rollback initiated. In 2023, SF 181 was signed into law by the Governor on February 20, 2023, effective upon enactment. SF 181 reduces the residential rollback for the 2022 assessment year (affecting Fiscal Year 2023-24) from 56.4919% to 54.6501%. This resulted in a reduction in taxable valuation in the residential, commercial, industrial and railroad property classes upon which the City levies property taxes for Fiscal Year 2023-24.

On May 4, 2023, the Governor signed House File 718 ("HF 718"), a property tax reform law aimed at reducing property tax growth in Iowa. Among other things, HF 718 permanently consolidates a number of existing city property tax levies and creates a new adjusted city general fund levy ("ACGFL"). To control the growth of property taxes, the new ACGFL is subject to potential limitation or reduction by constraining growth by 2% or 3% each year depending on if certain growth triggers are met or exceeded during the prior year. The levy limitation is only applicable Fiscal Year 2025 through Fiscal Year 2028 and will be specific to each City. For Fiscal Year 2024, the City calculated the new ACGFL as the baseline rate and the first annual ACGFL adjustment will begin Fiscal Year 2025. The ACGFL rates for Fiscal Years 2025 through 2028 are based on growth in city taxed value and the previous year's city tax rate. Beginning in Fiscal Year 2029, all cities go to a \$8.10 ACGFL maximum and the levy limitation calculation ceases. Certain levies like debt service, pensions, employee benefits, and capital improvement reserve fund are not included in the new ACGFL limitation. The City has experienced property valuation growth within the parameters of the new legislative caps. Assuming the City exceeds the legislative caps in the future, the City's general fund levies will lag its relative valuation growth. For Fiscal Year 2024-25, the City's non TIF tax valuation growth was 4.11% causing the City's property tax growth to be reduced by 2%. The City's Budget for Fiscal Year 2024-25 accommodates this reduced tax revenue relative to its non TIF tax valuation growth.

On May 1, 2024, new legislation ("SF 2442") was signed into law by the Governor, which amongst other things, adjusts levy rates modified under HF 718 based on default rates and certain growth parameters for taxes and budgets beginning on or after July 1, 2025.

From time to time, legislative proposals are pending in Congress and the Iowa General Assembly that would, if enacted, alter or amend one or more of the property tax matters described herein. It cannot be predicted whether or in what forms any of such proposals, either pending or that may be introduced, may be enacted, and there can be no assurance that such proposals will not apply to valuation, assessment or levy procedures for taxes levied by the City or have an adverse impact on standing appropriations or the future tax collections of the City. Purchasers of the Bonds should consult their tax advisors regarding any pending or proposed federal or state tax legislation. The opinions expressed by Bond Counsel are based upon existing legislation as of the date of issuance and delivery of the Bonds and Bond Counsel has expressed no opinion as of any date subsequent thereto or with respect to any pending federal or state tax legislation.

Notwithstanding any modifications to property tax revenues that may result from prior, or any pending or future legislation, the Bonds are secured by an unlimited ad valorem property tax. See "PAYMENT OF AND SECURITY FOR THE BONDS" herein.

#### CITY INDEBTEDNESS

#### **DEBT LIMIT**

Article XI, Section 3 of the State of Iowa Constitution limits the amount of debt outstanding at any time of any county, municipality or other political subdivision to no more than 5% of the actual value of all taxable property within the corporate limits, as taken from the last state and county tax list. The debt limit for the City, based on its 2023 actual valuation currently applicable to the Fiscal Year 2024-25, is as follows:

| 2023 Actual Valuation of Property |   | \$19,295,979,349 1) |
|-----------------------------------|---|---------------------|
| Legal I                           | Debt Limit of 5%                              | 0.05                |
|                                   | Legal Debt Limit                              | \$964,798,967       |
| Less:                             | General Obligation Debt Subject to Debt Limit | (667,604,600) *     |
| Less:                             | Lease Debt Paid by Debt Levy and General Fund | $(269,494)^{-2}$    |
| Less:                             | Section 108 Loan                              | $(47,210)^{-3}$     |
| Less:                             | TIF Rebate Agreements (Payable in FY 2025)    | $(20,236,449)^{-4}$ |
| Legal I                           | Debt Margin                                   | \$276,641,214 *     |

- 1) Source: Iowa Department of Management and excludes any revisions from Polk County Auditor's Office.
- 2) Represents the principal outstanding on lease obligations payable from the debt service levy and General Fund Revenues.
- 3) Excludes the August 1, 2024 principal and interest payment. The City appropriated debt service payment totaling \$1,060,134 for Fiscal Yar 2024-25. The City revised its Section 108 Loan on March 28, 2019 and the principal amount outstanding as of the date of this Preliminary Official Statement is \$3,340,000.
- 4) As reported by the City pursuant to development agreements for urban renewal projects under the authority of Iowa Code Chapter 403. The Iowa Supreme Court has not formally ruled on the question of whether contracts to rebate the tax increment generated by a particular development constitutes indebtedness of a City for constitutional debt limit purposes. The amount reported above includes rebate agreements that may not be debt and represents TIF rebate obligations payable in Fiscal Year 2024-25 less amounts already paid as of the date of this Preliminary Official Statement. Payment of portions of such amount (or future installments) may be dependent upon undertakings by the developers, some of which may not yet have occurred. The effect of any delayed development may be a deferral of the City's obligation to make payments under the development agreements. The City actively pursues opportunities consistent with the development goals of its various urban renewal plans, which may be amended from time to time, and the City may enter into additional development agreements committing to additional rebate incentive in calendar year 2024 or thereafter. See "Tax Increment Rebate Agreements" sub-table under "OTHER DEBT" herein for more information on City obligations under the development agreements.

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<sup>\*</sup> Preliminary; subject to change.

DIRECT DEBT

General Obligation Debt Paid by Property Taxes, Tax Increment, Sales Tax and Other

|          |               |                           |                 | Principal       |
|----------|---------------|---------------------------|-----------------|-----------------|
| Date     | Original      |                           | Final           | Outstanding     |
| of Issue | <u>Amount</u> | <u>Purpose</u>            | <u>Maturity</u> | As of 11/12/24  |
| 8/15A    | \$40,225,000  | Various Purpose/Refunding | 6/35            | \$18,665,000    |
| 8/15B    | 19,655,000    | Refunding                 | 6/28            | 6,580,000       |
| 9/16A    | 42,825,000    | Various Purpose           | 6/36            | 28,445,000      |
| 9/16B    | 29,545,000    | Refunding                 | 6/30            | 15,270,000      |
| 9/17A    | 39,780,000    | Various Purpose           | 6/37            | 29,165,000      |
| 9/17B    | 8,915,000     | Convention Center Hotel   | 6/37            | 8,915,000       |
| 3/18A    | 44,325,000    | Refunding                 | 6/25            | 1,920,000       |
| 8/18B    | 45,640,000    | Various Purpose           | 6/38            | 34,560,000      |
| 7/19A    | 84,815,000    | Various Purpose/Refunding | 6/39            | 52,875,000      |
| 3/20A    | 18,840,000    | Refunding                 | 6/32            | 14,230,000      |
| 9/20D    | 71,100,000    | Various Purpose           | 6/40            | 53,210,000      |
| 9/20E    | 5,090,000     | Various Purpose (Taxable) | 6/25            | 1,045,000       |
| 3/21A    | 34,760,000    | Refunding                 | 6/33            | 28,915,000      |
| 3/21B    | 43,835,000    | Various Purpose           | 6/34            | 34,760,000      |
| 9/21F    | 89,125,000    | Various Purpose           | 6/41            | 75,645,000      |
| 9/21G    | 5,050,000     | Various Purpose           | 6/26            | 2,075,000       |
| 8/22A    | 69,725,000    | Various Purpose           | 6/42            | 61,665,000      |
| 11/23A   | 69,665,000    | Various Purpose           | 6/43            | 65,635,000      |
| 12/23C   | 50,000,000    | Various Purpose           | 6/38            | 50,000,000      |
| 11/24A   | 57,645,000*   | Various Purpose           | 6/44            | 57,645,000 *    |
| 11/24B   | 10,185,000*   | Various Purpose           | 6/29            | 10,185,000 *    |
| Subtotal |               |                           |                 | \$651,405,000 * |

<sup>\*</sup> Preliminary; subject to change.

# General Obligation Annual Appropriation Debt Paid by Tax Increment

|          |               |                         |                 |                | Annual        |
|----------|---------------|-------------------------|-----------------|----------------|---------------|
|          |               |                         |                 | Principal      | Appropriation |
| Date     | Original      |                         | Final           | Outstanding    | Subject to    |
| of Issue | <u>Amount</u> | <u>Purpose</u>          | <b>Maturity</b> | As of 11/12/24 | Debt Limit    |
| 9/17C    | \$4,785,000   | Convention Center Hotel | 6/25            | \$365,000      | \$379,600 1)  |

<sup>1)</sup> The City appropriated \$379,600 for Fiscal Year 2024-25.

# **General Obligation Debt Paid by Enterprise Funds**

| Date<br>of Issue   | Original<br><u>Amount</u> | <u>Purpose</u>                 | Final<br><u>Maturity</u> | Principal Outstanding As of 11/12/24 |  |
|--|---------------------------|--------------------------------|--------------------------|--------------------------------------|--|
| 3/20A  | \$6,295,000               | Stormwater Refunding           | 6/32                     | \$4,610,000                          |  |
| 9/20D  | 13,660,000                | Solid Waste                    | 6/40                     | 11,210,000                           |  |
| Total  |                           |                                |                          | \$15,820,000                         |  |
| Summary of General Obligation Debt Outstanding  General Obligation Debt Paid by Property Taxes, Tax Increment, Sales Tax and Other General Obligation Debt Paid by Tax Increment (Annual Appropriation)  379,600 |                           |                                |                          |                                      |  |
| General Obligation   | •                         | ` 11 1                         | ,                        | 15,820,000                           |  |
| Total General Obligation Debt Subject to Debt Limit  |                           |                                |                          | \$667,604,600*                       |  |
| Total General O  | U                         | Bonds Subject to Annual Approp | oriation)                | \$667,590,000*                       |  |

<sup>\*</sup> Preliminary; subject to change.

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Fiscal Year General Obligation Debt Service Payments Paid by Property Taxes, Tax Increment, Sales Tax and Other (Includes the Bonds)

|             | Current C     | utstanding      | <u>Series</u> | 2024A             | <u>Series</u> | 2024B             | Total Outs     | standing          |
|-------------|---------------|-----------------|---------------|-------------------|---------------|-------------------|----------------|-------------------|
| Fiscal      |               | Principal &     |               | Principal &       |               | Principal &       |                | Principal &       |
| <u>Year</u> | Principal     | <u>Interest</u> | Principal*    | <u>Interest</u> * | Principal*    | <u>Interest</u> * | Principal*     | <u>Interest</u> * |
| 2024-25     | \$46,730,000  | \$67,318,726    | \$7,085,000   | \$8,776,003       | \$2,110,000   | \$2,419,652       | \$55,925,000   | \$78,514,381      |
| 2025-26     | 45,255,000    | 64,198,808      | 1,470,000     | 4,174,850         | 1,860,000     | 2,304,125         | 48,585,000     | 70,677,783        |
| 2026-27     | 42,665,000    | 59,618,694      | 1,545,000     | 4,176,350         | 1,960,000     | 2,301,825         | 46,170,000     | 66,096,869        |
| 2027-28     | 43,880,000    | 59,050,349      | 1,620,000     | 4,174,100         | 2,070,000     | 2,304,025         | 47,570,000     | 65,528,474        |
| 2028-29     | 42,075,000    | 55,530,612      | 1,705,000     | 4,178,100         | 2,185,000     | 2,305,175         | 45,965,000     | 62,013,887        |
| 2029-30     | 40,525,000    | 52,341,129      | 2,805,000     | 5,192,850         |               |                   | 43,330,000     | 57,533,979        |
| 2030-31     | 39,765,000    | 50,263,880      | 2,955,000     | 5,202,600         |               |                   | 42,720,000     | 55,466,480        |
| 2031-32     | 38,340,000    | 47,649,360      | 3,090,000     | 5,189,850         |               |                   | 41,430,000     | 52,839,210        |
| 2032-33     | 35,905,000    | 44,113,846      | 2,735,000     | 4,680,350         |               |                   | 38,640,000     | 48,794,196        |
| 2033-34     | 33,455,000    | 40,631,147      | 2,890,000     | 4,684,925         |               |                   | 36,345,000     | 45,316,072        |
| 2034-35     | 29,370,000    | 35,528,368      | 2,325,000     | 3,960,975         |               |                   | 31,695,000     | 39,489,343        |
| 2035-36     | 29,725,000    | 34,913,948      | 2,450,000     | 3,958,100         |               |                   | 32,175,000     | 38,872,048        |
| 2036-37     | 27,965,000    | 32,102,579      | 2,590,000     | 3,963,350         |               |                   | 30,555,000     | 36,065,929        |
| 2037-38     | 33,640,000    | 36,792,941      | 2,730,000     | 3,960,900         |               |                   | 36,370,000     | 40,753,841        |
| 2038-39     | 15,955,000    | 17,815,900      | 2,885,000     | 3,965,750         |               |                   | 18,840,000     | 21,781,650        |
| 2039-40     | 14,585,000    | 15,957,075      | 3,040,000     | 3,962,075         |               |                   | 17,625,000     | 19,919,150        |
| 2040-41     | 12,250,000    | 13,174,838      | 3,210,000     | 3,964,875         |               |                   | 15,460,000     | 17,139,713        |
| 2041-42     | 7,750,000     | 8,259,994       | 3,385,000     | 3,963,325         |               |                   | 11,135,000     | 12,223,319        |
| 2042-43     | 3,740,000     | 3,917,650       | 3,570,000     | 3,962,150         |               |                   | 7,310,000      | 7,879,800         |
| 2043-44     |               |                 | 3,560,000     | 3,755,800         |               |                   | 3,560,000      | 3,755,800         |
| Total       | \$583,575,000 |                 | \$57,645,000* |                   | \$10,185,000* |                   | \$651,405,000* |                   |

<sup>\*</sup> Preliminary; subject to change.

# Fiscal Year General Obligation Annual Appropriation Debt Service Payments Paid by Tax Increment

# **Total Outstanding**

| Fiscal      |                  | Principal &     |
|-------------|------------------|-----------------|
| <u>Year</u> | <b>Principal</b> | <u>Interest</u> |
| 2024-25     | \$365,000        | 379,600         |

# Fiscal Year General Obligation Debt Service Payments Paid by Enterprise Funds

|             | <b>Total Outstanding</b> |                 |  |  |  |
|-------------|--------------------------|-----------------|--|--|--|
| Fiscal      |                          | Principal &     |  |  |  |
| <u>Year</u> | Principal                | <u>Interest</u> |  |  |  |
| 2024-25     | \$1,090,000              | \$1,563,481     |  |  |  |
| 2025-26     | 1,130,000                | 1,548,981       |  |  |  |
| 2026-27     | 1,160,000                | 1,522,481       |  |  |  |
| 2027-28     | 1,195,000                | 1,499,481       |  |  |  |
| 2028-29     | 1,235,000                | 1,479,731       |  |  |  |
| 2029-30     | 1,275,000                | 1,470,331       |  |  |  |
| 2030-31     | 1,295,000                | 1,451,831       |  |  |  |
| 2031-32     | 1,330,000                | 1,454,331       |  |  |  |
| 2032-33     | 690,000                  | 792,794         |  |  |  |
| 2033-34     | 710,000                  | 803,306         |  |  |  |
| 2034-35     | 730,000                  | 812,656         |  |  |  |
| 2035-36     | 750,000                  | 820,794         |  |  |  |
| 2036-37     | 770,000                  | 828,606         |  |  |  |
| 2037-38     | 795,000                  | 840,131         |  |  |  |
| 2038-39     | 820,000                  | 851,219         |  |  |  |
| 2039-40     | 845,000                  | 860,844         |  |  |  |
| Total       | \$15,820,000             |                 |  |  |  |

# OTHER DEBT

# **Tax Increment Rebate Agreements**

|   |              | Total Estimated       |
|---|--------------|-----------------------|
|   | Est. Final   | Obligation            |
| TIF Rebate Agreement  | Payment Date | As of 11/12/24        |
| Alliad Grant Payments 1100 Loguet St  | FY 2031      | \$697,500 1)          |
| Allied Grant Payments - 1100 Locust St<br>Masonic Temple - Downtown Preservation Partners | FY 2025      | 31,000 1)             |
| Court Avenue Partners Housing - 302 to 310 Court  | FY 2026      | 62,710 1)             |
| Village Place - 521 E. Locust St  | FY 2030      | 105,000 1)            |
| Court Ave Partners II - 410 Court Ave   | FY 2027      | 57,415 1)             |
| Davis Brown Tower (LB Properties) - 215 10th St   | FY 2025      | 549,000 1)            |
| Hy Vee - Fleur Drive Phase 2  | FY 2025      | 163,000 <sup>1)</sup> |
| Merle Hay Mall Phase 1  | FY 2031      | 328,000 1)            |
| Wilkins Building - 713 Walnut St  | FY 2034      | 312,725 1)            |
| Waterfront Lodging - 200 Water St   | FY 2031      | 330,001 1)            |
| Randolph Apartments - 202 4th St  | FY 2025      | 192,500 1)            |
| Iowa Machine Shed Co - 401 East Grand Ave   | FY 2038      | 264,000 1)            |
| Hy-Vee/Knapp - 420 Court Ave  | FY 2033      | 236,000 1)            |
| 3801 Merle Hay Road   | FY 2028      | 42,000 1)             |
| Locust Street Investments - 1420 to 1430 Locust   | FY 2026      | 63,000 1)             |
| Advance Rumely Building - 130 E. 3rd  | FY 2031      | 249,000 1)            |
| Cityville   | FY 2031      | 209,000 1)            |
| Principal Financial Campus  | FY 2031      | $2,029,000^{-1}$      |
| Macerich Southridge Mall, LLC Phase 1   | FY 2035      | 598,000 1)            |
| American Republic Insurance - 601 6th St  | FY 2032      | 320,000 1)            |
| Miesblock - 665 Grand Ave   | FY 2041      | $136,000^{-1}$        |
| 201, LLC - 201 East Locust St   | FY 2032      | $300,000^{-1}$        |
| Marel Meat Processing - 401 SW 7th  | FY 2027      | $10,000^{-1}$         |
| 505 E Grand LLC - Raygun Building   | FY 2028      | $119,000^{-1}$        |
| East Village Tower Partners - The Lyon  | FY 2027      | 89,250 1)             |
| PDM Precast, Inc - 220 SE 6th   | FY 2043      | 346,442 1)            |
| Dilley Manufacturing - 215 East 3rd St  | FY 2033      | $62,000^{-1}$         |
| Panera Bread  | FY 2028      | $18,000^{-1}$         |
| Helena Industries, Inc  | FY 2028      | $33,600^{-1}$         |
| Electrical Power Products   | FY 2036      | $419,000^{-1}$        |
| Grays Station   | FY 2033      | $205,000^{-1}$        |
| 101 East Grand Parking  | FY 2036      | 261,000 1)            |
| Forest Ave Village  | FY 2029      | 63,000 1)             |
| EMC - 219 8th St  | FY 2034      | $450,000^{-1}$        |
| College Hill - 921 6th Ave  | FY 2034      | 181,000 1)            |
| R&T Lofts - 717 Locust and 421 8th  | FY 2029      | $370,000^{-1}$        |
| 219 East Grand, LLC   | FY 2034      | $127,000^{-1}$        |
| Bronson Partners - 1417 Walnut Street   | FY 2028      | $29,000^{-1}$         |
| MV - Southridge Senior Lofts  | FY 2033      | 90,000 1)             |
| Merle Hay Mall Phase 3  | FY 2031      | $400,000^{-1}$        |
| Krause Gateway Center - 1459 Grand Ave  | FY 2040      | $2,160,000^{-1}$      |

| (Continued from previous page.)              |              |                       |
|--|--------------|-----------------------|
|  |              | Total Estimated       |
|  | Est. Final   | Obligation            |
| TIF Rebate Agreement                         | Payment Date | As of 11/12/24        |
| 317 and 322 E Court LLC                      | FY 2035      | \$36,000 1)           |
| Hotel Fort Des Moines                        | FY 2043      | 309,000 1)            |
| H. Glass Partners, LLC - 212 E. 3rd St       | FY 2034      | 42,000 1)             |
| District at 6th                              | FY 2031      | 350,000 1)            |
| Thompson Properties, LC                      | FY 2026      | 149,000 <sup>1)</sup> |
| Fort Des Moines                              | FY 2035      | 110,000 1)            |
| TWG -Southridge Apartments                   | FY 2035      | 257,000 1)            |
| Federal Home Loan Bank                       | FY 2035      | 269,000 1)            |
| Connolly Lofts                               | FY 2031      | $0^{-2}$              |
| Global Atlantic                              | FY 2025      | $100,000^{-1}$        |
| Rowat  | FY 2036      | 200,000 1)            |
| 440 E Grand - RE3                            | FY 2035      | 29,000 1)             |
| 418 E Grand Phase 1                          | FY 2042      | 74,000 1)             |
| Griffin - 319 7th St                         | FY 2042      | 84,000 1)             |
| Fairfield Inn - 207 Crocker                  | FY 2029      | 230,000 1)            |
| Bell Avenue Properties                       | FY 2030      | $0^{-2)}$             |
| Ingersoll Square Phase III                   | FY 2034      | $0^{-2)}$             |
| Midland - 206 6th Ave                        | FY 2038      | $230,000^{-1}$        |
| Jarcor - Argonne Apartments - 1723 Grand Ave | FY 2042      | $2,000^{-1}$          |
| Hubbell Bridge District - Level Apartments   | FY 2039      | 550,000 1)            |
| 611 5th Ave - Knapp Properties               | FY 2038      | $162,000^{-1}$        |
| Aust Real Estate - 1201 Keo Way              | FY 2044      | $52,000^{-1}$         |
| District Developers - Market District        | FY 2048      | $0^{-2)}$             |
| Lawmark Capital - Financial Center           | FY 2038      | $0^{-2)}$             |
| JR Partners (401 E Court)                    | FY 2038      | $11,000^{-1}$         |
| 217 E 2nd Ave                                | FY 2039      | 83,000 1)             |
| 13th and Mulberry Phase I                    | FY 2046      | $14,000^{-1}$         |
| Spot 515, LLC                                | FY 2036      | $60,000^{-1}$         |
| Stapek Partners - 112 SE 4th St              | FY 2039      | 44,000 1)             |
| DSM Climate Controlled Storage               | FY 2032      | $0^{-2}$              |
| 3750 Grand, LLC                              | FY 2038      | $600,000^{-1}$        |
| 3801 Grand Associates                        | FY 2035      | 320,000 1)            |
| Home 2 Suites                                | FY 2037      | $179,000^{-1}$        |
| Canary Lofts                                 | FY 2040      | 24,000 1)             |
| 2801 Grand - Reagan Partners                 | FY 2036      | 50,000 1)             |
| 2315 Grand - Grand Trees                     | FY 2036      | $200,000^{-1}$        |
| ILEX Group                                   | FY 2033      | $0^{-2}$              |
| 3523 6th Ave                                 | FY 2039      | 26,000 1)             |
| 3610 6th Ave                                 | FY 2038      | $9{,}000^{-1}$        |
| Cold Storage                                 | FY 2035      | 410,000 1)            |
| Genesis                                      | FY 2041      | $727,409^{-1}$        |
| Hilltop III and IV                           | FY 2031      | U .                   |
| Landus Cooperative                           | FY 2027      | 30,000                |
| HOA EVMF                                     | FY 2045      | U                     |
| Crescent Chevy (KG Store 543 LLC)            | FY 2044      | 173,000               |
| Onespeed DSM                                 | FY 2040      | $0^{-2}$              |

(Continued from previous page.)

|  |              | Total Estimated       |
|--|--------------|-----------------------|
|  | Est. Final   | Obligation            |
| TIF Rebate Agreement                   | Payment Date | <u>As of 11/12/24</u> |
| 2525 Grand - Terrace Hill              | FY 2036      | \$0 <sup>-2)</sup>    |
| 106 SW 7th (Carpenter Paper Warehouse) | FY 2047      | $0^{-2)}$             |
| Union at Rivers Edge                   | FY 2044      | $0^{-2)}$             |
| FJ Management, Inc                     | FY 2034      | $25,000^{-1}$         |
| Open Loop                              | FY 2025      | $250,000^{-1}$        |
| 36 on 6th                              | FY 2044      | 32,897 1)             |
| Native Business                        | FY 2025      | $25,000^{-1}$         |
| North Des Moines Town Hall LP          | FY 2025      | $460,000^{-1}$        |
| Kemin                                  | FY 2025      | 500,000 1)            |
| Transload                              | FY 2041      | $0^{-2)}$             |
| Euclid Foresight, LLC                  | FY 2045      | 0 2)                  |
| Total Rebate Agreements                |              | \$20,236,449          |

<sup>1)</sup> These TIF rebate agreements are subject to annual appropriation and payments have been appropriated for Fiscal Year 2024-25 in the respective amounts listed.

## **Lease Debt Paid by Local Options Sales Tax Revenues**

The City has lease debt payable from local option sale tax revenues as follows:

|          |               |                  |                 | Principal      |
|----------|---------------|------------------|-----------------|----------------|
| Date     | Original      |                  | Final           | Outstanding    |
| of Issue | <u>Amount</u> | <u>Purpose</u>   | <u>Maturity</u> | As of 11/12/24 |
| 10/21    | \$1,756,980   | 415 Body Cameras | 6/27            | \$629,760 1)   |

<sup>1)</sup> Amount outstanding as of June 30, 2024.

## Lease Debt Paid by General Fund Revenues

The City has lease debt payable from general fund revenues as follows:

|          |               |                      |                 | Principal      |
|----------|---------------|----------------------|-----------------|----------------|
| Date     | Original      |                      | Final           | Outstanding    |
| of Issue | <u>Amount</u> | <u>Purpose</u>       | <u>Maturity</u> | As of 11/12/24 |
| 7/20     | \$139,776     | 40 Tasers/Equipment  | 6/25            | \$28,8001)     |
| 10/21    | 533,225       | 170 Tasers/Equipment | 6/26            | 240,694 1)     |
| Total    |               |                      |                 | \$269,494      |

<sup>1)</sup> Amount outstanding as of June 30, 2024.

<sup>2)</sup> These TIF rebate agreements are subject to annual appropriation. No payments have been appropriated for Fiscal Year 2024-25.

### Contingent Revenue Obligation Payable from State Sales Tax and Hotel and Motel Tax Revenues

The City has agreed to a loan guarantee of the Senior Lien Iowa Reinvestment Act Revenue Bonds issued by the Iowa Events Center Hotel Corporation as follows:

|          |               |                         |                 | Principal      |
|----------|---------------|-------------------------|-----------------|----------------|
| Date     | Guaranteed    |                         | Final           | Outstanding    |
| of Issue | <u>Amount</u> | <u>Purpose</u>          | <u>Maturity</u> | As of 11/12/24 |
| 3/18     | \$8,500,000   | Convention Center Hotel | 6/38            | \$8,500,000    |

The City is obligated to pay the annual debt service payments of the Senior Lien Iowa Reinvestment Act Revenue Bonds issued by the Iowa Events Center Hotel Corporation in the event of a shortfall of the State sales tax revenues and State hotel and motel tax revenues that will be remitted to the City's reinvestment project fund created pursuant to Iowa Code section 15J.7. Pursuant to Sections 403.12 and 384.24(3) (q) of the Code of Iowa, the City has held a public hearing on the issuance of \$10,000,000 General Obligation Bonds providing the City with the authority to issue general obligation bonds to defease the Senior Lien Iowa Reinvestment Act Revenue Bonds in the event that the guarantee is implemented.

## **Revenue Debt Paid by Parking Revenues**

The City has lease purchase debt payable from the Parking Enterprise Fund as follows:

|          |               |                          |                 | Principal      |
|----------|---------------|--------------------------|-----------------|----------------|
| Date     | Original      |                          | Final           | Outstanding    |
| of Issue | <u>Amount</u> | <u>Purpose</u>           | <u>Maturity</u> | As of 11/12/24 |
| 10/17    | \$22,540,774  | City Hall Parking Garage | 6/37            | \$18,915,178   |

## **Revenue Debt Paid by Sewer Revenues**

The City has revenue debt payable from the Sewer Enterprise Fund as follows:

|          |               |                         |                 | Principal                |
|----------|---------------|-------------------------|-----------------|--------------------------|
| Date     | Original      |                         | Final           | Outstanding              |
| of Issue | <u>Amount</u> | <u>Purpose</u>          | <u>Maturity</u> | <u>As of 11/12/24</u>    |
| 10/18D   | \$6,668,000   | Improvements (SRF Loan) | 6/39            | \$5,156,000              |
| 10/18E   | 10,000,000    | Improvements (SRF Loan) | 6/40            | 8,189,000                |
| 5/20B    | 5,567,051     | Improvements (SRF Loan) | 6/41            | 4,462,000                |
| 6/21C    | 3,375,272     | Improvements (SRF Loan) | 6/41            | 2,919,272                |
| 6/21D    | 15,000,000    | Improvements (SRF Loan) | 6/42            | 13,753,000 <sup>1)</sup> |
| 7/22C    | 7,035,000     | Improvements (SRF Loan) | 6/43            | $6,745,000^{2}$          |
| Total    |               |                         |                 | \$41,224,272             |

<sup>1)</sup> Based on preliminary debt service schedule established prior to final project draws. The City has drawn \$14,995,000 as of June 28, 2024.

<sup>2)</sup> Based on preliminary debt service schedule established prior to final project draws. The City has drawn \$6,921,015 as of June 28, 2024.

# REVENUE DEBT SUPPORTED BY STORMWATER REVENUES

The City has senior first lien revenue debt payable from the Stormwater Management Utility as follows:

|          |               |                        |                 | Principal      |
|----------|---------------|------------------------|-----------------|----------------|
| Date     | Original      |                        | Final           | Outstanding    |
| of Issue | <u>Amount</u> | <u>Purpose</u>         | <u>Maturity</u> | As of 11/12/24 |
| 9/16C    | \$12,715,000  | Improvements/Refunding | 6/31            | \$2,590,000    |
| 9/16D    | 8,830,000     | Refunding              | 6/30            | 4,625,000      |
| 8/18C    | 43,620,000    | Improvements           | 6/38            | 34,475,000     |
| 9/20F    | 22,485,000    | Improvements           | 6/40            | 18,440,000     |
| 9/21H    | 26,505,000    | Improvements           | 6/41            | 24,550,000     |
| 8/22B    | 18,660,000    | Improvements           | 6/42            | 18,030,000     |
| 11/23B   | 21,755,000*   | Improvements           | 6/43            | 21,755,000     |
| Total    |               |                        |                 | \$124,465,000  |

The City has subordinate lien revenue debt payable from the Stormwater Management Utility as follows:

|          |               |                         |                 | Principal      |
|----------|---------------|-------------------------|-----------------|----------------|
| Date     | Original      |                         | Final           | Outstanding    |
| of Issue | <u>Amount</u> | <u>Purpose</u>          | <u>Maturity</u> | As of 11/12/24 |
| 10/18F   | \$6,668,000   | Improvements (SRF Loan) | 6/39            | \$5,156,000    |
| 10/18G   | 9,250,000     | Improvements (SRF Loan) | 6/40            | 7,681,000      |
| 5/20C    | 5,567,051     | Improvements (SRF Loan) | 6/41            | 4,462,000      |
| 6/21E    | 3,375,267     | Improvements (SRF Loan) | 6/41            | 2,876,276      |
| Total    |               |                         |                 | \$20,175,276   |

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### Des Moines Metropolitan Wastewater Reclamation Authority Existing Payment Obligations

The City is a member of the Des Moines Metropolitan Wastewater Reclamation Authority ("WRA") and has entered into a financing agreement with the WRA to provide for the City's share of capital contribution for the construction and ongoing expansion of a metropolitan waste-water system. The City is responsible for a portion of the WRA sewer revenue debt payable from the revenues of their sewer system. Its responsibilities pursuant to the WRA Financing Agreement stand as nearly as practicable on parity and equality of rank with the City's direct sewer revenue bonds and parity obligations.

The amounts below represent the City's share of the debt service payments of the various issues. Other participating communities of the WRA pay the remaining amount. Flow-based allocations are subject to change on an annual basis as such the amount outstanding may be greater than the amount issued due to fluctuations in flow.

The City's portion of outstanding WRA debt based on the Fiscal Year 2024-25 flows is as follows:

| Date of Issue | Original<br>Amount | Dumaga                             | Final<br>Maturity | Principal<br>Outstanding<br>As of 11/12/24 |  |
|---------------|--------------------|------------------------------------|-------------------|--|--|
|               | ·                  | <u>Purpose</u>                     |                   |  |  |
| 6/08A         | \$5,732,440        | Sewer Improvements (SRF)           | 6/39              | \$2,945,264 1)                             |  |
| 4/10A         | 3,074,450          | Sewer Improvements (SRF)           | 6/40              | 1,613,906 <sup>2)</sup>                    |  |
| 6/10C-1       | 1,121,921          | Sewer Improvements (SRF)           | 6/32              | 854,462 <sup>3)</sup>                      |  |
| 6/10C-2       | 12,060,645         | Sewer Improvements (SRF)           | 6/32              | 4,264,145 4)                               |  |
| 5/11A         | 33,657,615         | Sewer Improvements (SRF)           | 6/42              | 18,673,525 5)                              |  |
| 5/11C         | 3,347,063          | Sewer Improvements (SRF)           | 6/41              | $1,908,776^{6)}$                           |  |
| 12/11D        | 5,628,301          | Sewer Improvements (SRF)           | 6/43              | $3,277,387^{7)}$                           |  |
| 5/12C         | 10,529,114         | Sewer Improvements (SRF)           | 6/43              | 5,817,049 <sup>8)</sup>                    |  |
| 5/12D         | 4,094,656          | Sewer Improvements (SRF)           | 6/42              | $2,177,847^{9}$                            |  |
| 11/12G        | 8,578,900          | Sewer Improvements (SRF)           | 6/44              | 5,245,481 10)                              |  |
| 4/13A         | 4,349,345          | Sewer Improvements (SRF)           | 6/43              | 2,493,758 11)                              |  |
| 2/14A         | 972,846            | Sewer Improvements (SRF)           | 6/34              | 425,512 12)                                |  |
| 2/14D         | 2,161,860          | Sewer Improvements (SRF)           | 6/34              | 984,620 13)                                |  |
| 1/15A         | 3,180,104          | Sewer Improvements (SRF)           | 6/35              | 1,538,541 14)                              |  |
| 5/15E         | 8,963,127          | Sewer Revenue Refunding Bonds 6/36 |                   | 5,077,156 15)                              |  |
| 2/16A         | 3,838,557          | Sewer Improvements (SRF)           | 6/35              | 2,029,993 16)                              |  |
| 2/16F         | 15,971,200         | Sewer Improvements (SRF)           | 6/48              | 11,660,911 17)                             |  |
| 12/17A        | 19,328,700         | Sewer Improvements (SRF)           | 6/49              | 14,581,304 18)                             |  |
| 5/18A         | 2,123,856          | Sewer Improvements (SRF)           | 6/40              | 1,499,177 19)                              |  |
| 12/18D-1      | 4,999,700          | Sewer Improvements (SRF)           | 6/39              | 3,790,065 20)                              |  |
| 12/18D-2      | 3,999,760          | Sewer Improvements (SRF)           | 6/32              | 1,432,127 21)                              |  |
| 12/18E        | 5,649,661          | Sewer Improvements (SRF)           | 6/40              | 4,364,291 22)                              |  |
| 12/18F        | 2,999,820          | Sewer Improvements (SRF)           | 6/39              | 1,157,478 23)                              |  |
| 12/19A        | 6,001,473          | Sewer Improvements (SRF)           | 6/39              | 4,032,907 24)                              |  |
| 12/20B        | 5,601,456          | Sewer Improvements (SRF)           | 6/42              | $4,566,301^{25}$                           |  |
| 4/21A         | 10,933,332         | Sewer Revenue Refunding Bonds      | 6/34              | 7,744,939 26)                              |  |
| 6/22A         | 9,649,269          | Sewer Improvements (SRF)           | 6/43              | 8,462,959 27)                              |  |
| 12/22C        | 4,901,270          | Sewer Improvements (SRF)           | 6/43              | 4,517,303 28)                              |  |
| 12/22D        | 11,763,048         | Sewer Improvements (SRF)           | 6/54              | 11,346,984 29)                             |  |
| 5/23A         | 13,812,670         | Sewer Improvements (SRF)           | 6/46              | 13,324,110 30)                             |  |
| 6/24B         | 10,809,722         | Sewer Revenue Bonds                | 6/39              | 10,809,722 31)                             |  |
| 8/24C         | 7,600,000          | Sewer Improvements (SRF)           | 6/44              | 3,266,556 32)                              |  |
| 8/24D         | 10,000,000         | Sewer Improvements (SRF)           | 6/55              | 4,298,100 33)                              |  |
| Total         |                    |                                    |                   | \$170,182,656                              |  |

<sup>1)</sup> The City's flow-based share of the WRA's Series 2008A SRF loan outstanding in the amount of \$10,278,000.

<sup>2)</sup> The City's flow-based share of the WRA's Series 2010A SRF loan outstanding in the amount of \$5,632,000.

<sup>3)</sup> The City's flow-based share of the WRA's Series 2010C-1 SRF loan outstanding in the amount of \$1,988,000.

<sup>4)</sup> The City's flow-based share of the WRA's Series 2010C-2 SRF loan outstanding in the amount of \$9,921,000.

6) The City's flow-based share of the WRA's Series 2011C SRF loan outstanding in the amount of \$6,661,000. 7) The City's flow-based share of the WRA's Series 2011D SRF loan outstanding in the amount of \$11,437,000. 8) The City's flow-based share of the WRA's Series 2012C SRF loan outstanding in the amount of \$13,534,000. 9) The City's flow-based share of the WRA's Series 2012D SRF loan outstanding in the amount of \$5,067,000. 10) The City's flow-based share of the WRA's Series 2012G SRF loan outstanding in the amount of \$18,305,000. 11) The City's flow-based share of the WRA's Series 2013A SRF loan outstanding in the amount of \$5,802,000. 12) The City's flow-based share of the WRA's Series 2014A SRF loan outstanding in the amount of \$990,000. 13) The City's flow-based share of the WRA's Series 2014D SRF loan outstanding in the amount of \$3,436,000. 14) The City's flow-based share of the WRA's Series 2015A SRF loan outstanding in the amount of \$5,369,000. 15) The City's flow-based share of the WRA's Series 2015E Bonds outstanding in the amount of \$21,645,000. 16) The City's flow-based share of the WRA's Series 2016A Bonds outstanding in the amount of \$4,723,000. 17) The City's flow-based share of the WRA's Series 2016F Bonds outstanding in the amount of \$34,561,000. 18) The City's flow-based share of the WRA's Series 2017A SRF loan outstanding in the amount of \$33,925,000. 19) The City's flow-based share of the WRA's Series 2018A SRF loan outstanding in the amount of \$3,488,000. 20) The City's flow-based share of the WRA's Series 2018D-1 SRF loan outstanding in the amount of \$8,818,000. 21) The City's flow-based share of the WRA's Series 2018D-2 SRF loan outstanding in the amount of \$3,332,000. 22) The City's flow-based share of the WRA's Series 2018E SRF loan outstanding in the amount of \$10,154,000. 23) The City's flow-based share of the WRA's Series 2018F SRF loan outstanding in the amount of \$2,693,000. 24) The City's flow-based share of the WRA's Series 2019A SRF loan outstanding in the amount of \$9,383,000.

5) The City's flow-based share of the WRA's Series 2011A SRF loan outstanding in the amount of \$43,446,000.

Des Moines Metropolitan Wastewater Reclamation Authority Proposed Payment Obligations

32)The City's flow based share of the WRA's Series 2024C SRF loan outstanding in the amount of \$7,600,000. 33)The City's flow based share of the WRA's Series 2024D SRF loan outstanding in the amount of \$10,000,000.

25)The City's flow-based share of the WRA's Series 2020B SRF loan outstanding in the amount of \$10,164,000. 26)The City's flow-based share of the WRA's Series 2021A Refunding Bonds in the amount of \$30,570,000. 27)The City's flow based share of the WRA's Series 2022A SRF loan outstanding in the amount of \$19,690,000. 28)The City's flow based share of the WRA's Series 2022C SRF loan outstanding in the amount of \$10,510,000. 29)The City's flow based share of the WRA's Series 2022D SRF loan outstanding in the amount of \$26,400,000. 30)The City's flow based share of the WRA's Series 2023A SRF loan outstanding in the amount of \$31,000,000.

WRA is authorizing, and may issue, the following State Revolving Fund Loans during the current calendar year. The amounts below represent the City's share of the debt service payments of the proposed issues. Other participating communities of the WRA pay the remaining amount. Flow-based allocations are subject to change on an annual basis as such the amount outstanding may be greater than the amount issued due to fluctuations in flow.

31) The City's flow based share of the WRA's Series 2024B Sewer Revenues Bonds outstanding in the amount of \$25,150,000.

|          |               |                          |                 | Principal        |
|----------|---------------|--------------------------|-----------------|------------------|
| Date     | Original      |                          | Final           | Proposed         |
| of Issue | <u>Amount</u> | <u>Purpose</u>           | <u>Maturity</u> | As of 11/12/24   |
| TBD      | \$4,298,100   | Sewer Improvements (SRF) | TBD             | \$4,298,1001)    |
| TBD      | 18,095,001    | Sewer Improvements (SRF) | TBD             | $18,095,001^{2}$ |
| TBD      | 1,031,544     | Sewer Improvements (SRF) | TBD             | $1,031,544^{3}$  |
| TBD      | 3,438,480     | Sewer Improvements (SRF) | TBD             | $3,438,480^{4}$  |
| TBD      | 6,017,340     | Sewer Improvements (SRF) | TBD             | $6,017,340^{5}$  |
| TBD      | 3,438,480     | Sewer Improvements (SRF) | TBD             | 3,438,480 6)     |
| Total    |               |                          |                 | \$36,318,945     |

- 1) The City's flow-based share of the WRA's proposed SRF Loan in the amount of \$10,000,000.
- 2) The City's flow-based share of the WRA's proposed SRF Loan in the amount of \$42,100,000.
- 3) The City's flow-based share of the WRA's proposed SRF Loan in the amount of \$2,400,000.
- 4) The City's flow-based share of the WRA's proposed SRF Loan in the amount of \$8,000,000.
- 5) The City's flow-based share of the WRA's proposed SRF Loan in the amount of \$14,000,000.
- 6) The City's flow-based share of the WRA's proposed SRF Loan in the amount of \$8,000,000.

## INDIRECT GENERAL OBLIGATION DEBT

|                             |                      | Portion of Taxable   |         |                | City's        |
|-----------------------------|----------------------|----------------------|---------|----------------|---------------|
|                             | 1/1/2023             | Valuation            | Percent | G.O. Debt      | Proportionate |
| Taxing District             | Taxable Valuation 1) | within the City      | In City | Outstanding 2) | Share         |
| Polk County                 | \$36,021,746,937     | \$10,684,866,729 3)  | 29.66%  | \$307,887,000  | \$91,319,284  |
| Warren County               | 3,475,410,227        | 18,243,592           | 0.52%   | 35,808,000     | 186,202       |
| Carlisle CSD                | 492,263,557          | 104,881,232          | 21.31%  | 13,800,000     | 2,940,780     |
| Des Moines ISD              | 10,558,212,983       | 10,127,170,939       | 95.92%  | 0              | 0             |
| Indianola CSD               | 1,151,808,535        | 438,880              | 0.04%   | 38,105,000     | 15,242        |
| Johnston CSD                | 3,401,980,025        | $189,162,338^{3}$    | 5.56%   | 0              | 0             |
| Norwalk CSD                 | 1,396,203,766        | 3,561,230            | 0.26%   | 51,450,000     | 133,770       |
| Saydel CSD                  | 1,666,042,907        | 64,885,216           | 3.89%   | 18,985,000     | 738,517       |
| Southeast Polk CSD          | 3,098,993,330        | 198,292,554          | 6.40%   | 83,750,000     | 5,360,000     |
| Urbandale CSD               | 1,773,064,546        | 4,772                | 0.00%   | 74,340,000     | 0             |
| West Des Moines CSD         | 6,102,303,067        | 14,713,160           | 0.24%   | 45,745,000     | 109,788       |
| Urbandale Sanitary Sewer    | 4,056,084,314        | 0                    | 0.00%   | 5,175,000      | 0             |
| Urbandale-Windsor           |                      |                      |         |                |               |
| Heights Sanitary Sewer      | 525,130,747          | 27,562,014           | 5.25%   | 0              | 0             |
| Des Moines Area CC          | 67,526,147,035       | $10,703,100,321^{3}$ | 15.85%  | 75,280,000     | 11,931,880    |
| City's Share of Total Overl | apping Debt          |                      |         |                | \$112,735,463 |

<sup>1)</sup> Taxable Valuation excludes exemptions and includes Ag. Land & Buildings, Taxable TIF Increment and all Utilities. Excludes revisions from Polk County Auditor's Office.

## **DEBT RATIOS**

|  |   | Debt/Actual                        |                                       |
|--|---|------------------------------------|---------------------------------------|
|  | <u>Debt</u>                               | Market Value (\$19,295,979,349) 1) | Debt/214,133 Population <sup>2)</sup> |
| Total General Obligation Debt Less: G.O. Debt Paid From Enterprise Funds | \$667,604,600* <sup>3)</sup> (15,820,000) | 3.46%*                             | \$3,117.71*                           |
| Net G.O. Debt Paid by Taxes and Tax Increment                            | \$651,784,600*                            | 3.38%*                             | \$3,043.83*                           |
| G.O. Debt Subject to Annual Appropriation                                | \$379,600 4)                              | 0.00%                              | \$1.77                                |
| City's Share of Total Overlapping Debt                                   | \$112,735,463                             | 0.58%                              | \$526.47                              |

<sup>1)</sup> Based on January 1, 2023 Actual Market Value; includes Ag Land, Ag Buildings, all Utilities and TIF Increment. Excludes revisions from Polk County Auditor's Office.

<sup>2)</sup> Includes general obligation bonds, PPEL notes, certificates of participation and new jobs training certificates. Estimated as of June 26, 2024 based on publicly available information. The City undertakes no responsibility for and makes no representations as to the accuracy or completeness of the information related to the indebtedness of overlapping entities.

<sup>3)</sup> Includes City exempt value of \$85,384.

<sup>2)</sup> Based on the City's 2020 U.S. Census.

<sup>3)</sup> Excludes the Series 2017C Bonds which are subject to annual appropriation.

<sup>4)</sup> Represents the appropriated Fiscal Year 2024-25 debt service payments on the Series 2017C Bonds.

<sup>\*</sup> Preliminary; subject to change.

### THE CITY

#### **CITY GOVERNMENT**

The City, incorporated as a town in 1851 and as a city in 1857, is the State of Iowa's capital, Polk County's seat and the most populous city in the State. The City operates under a council-manager-ward form of government. The Mayor and two other Council Members are elected at-large; four Council Members each represent a ward of the City.

Mr. Scott Sanders was appointed as City Manager in September of 2014 and is responsible for the day-to-day operations of the City. Mr. Sanders supervises all City staff, serves as the primary advisor to the City Council, directs major economic development initiatives, and is the chief negotiator for the City. He joined the City in 2011 as Finance Director and most recently served as Assistant City Manager. He has a strong background in city management with an emphasis on finance, budgets and administration. Mr. Sanders received a Bachelor of Science degree in Computer Science and a Master's degree in Community and Regional Planning from Iowa State University. He has worked as a Senior Managing Consultant at Public Financial Management, Inc.; as the Finance Director for the City of Council Bluffs; Iowa, and Assistant City Manager and Finance Director for the City of West Des Moines, Iowa.

Mr. Nickolas J. Schaul, CPA is the Finance Director/Treasurer and is responsible for the financial affairs of the City, effective January of 2020. Mr. Schaul had been the Assistant Finance Director since July 2017. Prior to working for the City, he served as Budget/Management Analyst for the City of Iowa City, Iowa from 2013 to 2017, and the Internal Auditor from 2007 to 2013. Prior to his work with the City of Iowa City, Iowa he worked as an Auditor for the Auditor of State – State of Iowa from 2005 to 2007. Mr. Schaul earned a Bachelor of Science Degree in Accounting from the University of Northern Iowa.

### CITY BUDGETING PROCESS

The City's budget policy states that the proposed budget will balance ongoing revenues and expenditures without the use of one-time revenues. Goals of the budget policy include development of a general fund unassigned balance that is no less than 15% of the general fund budget and reduced reliance on property tax revenues with development of significant new revenue sources. One-time surplus revenues will have a priority of supporting capital investment in neighborhood economic development programs. In October 2015, the City Council approved a Governance Guide and Strategic Plan ("GuideDSM") that developed a vision for the City as well as top priorities that would help guide decisions regarding the operating and capital budgets.

Around August of each year, preliminary budget materials are distributed to departments to begin compilation of the revised budget estimates for the current fiscal year and recommended budget estimates for the upcoming fiscal year. Staffing levels, materials and equipment are essential to every city activity. As a result, budget preparation involves reviewing those resources to ensure the quantity of each necessary to maintain the existing level of services. New requests are evaluated to determine what they would accomplish and how necessary the accomplishments are in terms of adequately providing for the well-being, safety and development of the community. The request must also include a level of performance and measure that can be used to determine the progress being made towards the service goal. For services funded from the general fund, any new requests must have no negative financial impact. Thus, either a new revenue source must be identified or existing resources reallocated. Departmental requests for capital outlays are submitted to the Research and Budget Office in the Finance Department for review and possible inclusion in the preparation of the budget. Meetings are held between the Research and Budget staff and departments to review budget recommendations and discuss the effectiveness of existing or proposed programs. Particular attention is directed towards proposals to improve productivity and efficiency. From these discussions, the Research and Budget staff may modify their recommended appropriation levels and revenue estimates and staffing levels. Those programs expected to be fully or partially self-supporting are examined to ensure that they, in fact, achieved that status. New programs, positions, and significant additions to the budget are reviewed by the Budget Review Committee comprised of the Deputy City Manager, Assistant City Managers, HR Director, and Finance Director. This Committee then submits their recommendations to the City Manager for final decision.

Starting in the Fall, the City Council is briefed by the City Manager and departments review various financial forecasts and strategies and establish priorities for the coming year. Each February, the Finance Department conducts an all-day budget workshop to educate City Council on the upcoming budget votes which must be completed by April 30 each year. Concurrent resident engagement efforts are held to educate residents of city services and provide them the opportunity to offer feedback through polling, small group discussions and social media discussions.

The City Manager, with assistance from the Research and Budget Office and Budget Review Committee, reviews the departments' budget requests and revenue forecasts to ensure that current expenditures do not exceed current revenues. If there are sufficient resources available, the City Manager may include either an increase to an existing service(s) or a new service(s) that addresses the priorities established in the Council workshop process. The recommended budget is then presented to the City Council in January. Public hearings precede City Council modifications and approval of the budget. The Fiscal Year 2024-25 budget was adopted by City Council on April 15, 2024. Tax levies for the new fiscal year (Fiscal Year 2024-25 budget) were to be certified to the State of Iowa on or before April 30, 2024.

Pursuant to an agreement between the City, Prairie Meadows Racetrack and Casino (the "Casino") and Polk County, Iowa, the City receives a portion of gaming revenues generated by the Casino through December 31, 2026. The City's budget anticipates \$7 million in Fiscal Year 2024-25 from the revenue-sharing agreement and applies those monies towards streets, bridge maintenance and reconstruction projects.

#### GENERAL FUND – AVAILABLE FUND BALANCE

Within its adopted Debt Management Program, the City Council has established a goal to maintain the City's General Fund unassigned fund balance at no less than 15% of annual expenditures on every June 30<sup>th</sup>. The table below details the historical General Fund Balance available:

|  | <u>2019</u>   | <u>2020</u>   | <u>2021</u>   | <u>2022</u>   | <u>2023</u>   |
|--|---------------|---------------|---------------|---------------|---------------|
| Available General Fund Balance   | \$44,374,483  | \$38,735,708  | \$53,371,093  | \$55,592,142  | \$97,348,472  |
| General Fund Operating Expenditures                                      | \$181,372,659 | \$171,931,839 | \$181,792,876 | \$198,518,976 | \$211,005,816 |
| Available General Fund Balance as a Percent of General Fund Expenditures | 24.47%        | 22.53%        | 29.36%        | 28.00%        | 46.14%        |

## LEVIES AND TAX COLLECTIONS

|             |               | Collected During | Percent   |
|-------------|---------------|------------------|-----------|
| Fiscal Year | <u>Levy</u>   | Collection Year  | Collected |
| 2019-20     | \$168,913,525 | \$166,052,827    | 98.31%    |
| 2020-21     | 183,856,033   | 183,432,561      | 99.77%    |
| 2021-22     | 180,773,609   | 179,920,289      | 99.53%    |
| 2022-23     | 193,201,503   | 191,883,217      | 99.32%    |
| 2023-24     | 189,859,333   | In process of co | ollection |

Collections include delinquent taxes from all prior years. Taxes in Iowa are delinquent each October 1 and April 1 and a late payment penalty of 1.5% per month of delinquency is enforced as of those dates. If delinquent taxes are not paid, the property may be offered at the regular tax sale on the third Monday of June following the delinquency date. Purchaser at the tax sale must pay an amount equal to the taxes, special assessments, interest and penalties due on the property and funds so received are applied to taxes. A property owner may redeem from the regular tax sale but, failing redemption within three years, the tax sale purchaser is entitled to a deed, which in general conveys the title free and clear of all liens except future tax installments.

Source: Polk County and Warren County

#### CITY TAX RATES

|                                       | FY 2019-20        | FY 2020-21        | FY 2021-22        | FY 2022-23        | FY 2023-24        |
|---------------------------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
|                                       | <u>\$/\$1,000</u> | <u>\$/\$1,000</u> | <u>\$/\$1,000</u> | <u>\$/\$1,000</u> | <u>\$/\$1,000</u> |
| Polk County 1)                        | 10.37537          | 10.26623          | 9.93801           | 9.60691           | 9.66460           |
| City of Des Moines                    | 16.64000          | 16.61156          | 16.61000          | 16.61000          | 16.61000          |
| Des Moines Ind. CSD                   | 18.60686          | 18.61192          | 16.05937          | 15.34447          | 15.15446          |
| Des Moines Area Comm. College         | 0.65249           | 0.63533           | 0.67789           | 0.69448           | 0.74410           |
| Des Moines Regional Transit Authority | 0.93975           | 0.94475           | 0.95000           | 0.95000           | 0.95000           |
| State of Iowa                         | 0.00280           | 0.00270           | 0.00260           | 0.00240           | 0.00180           |
| Total Tax Rate                        | 47.21727          | 47.07249          | 44.23787          | 43.20826          | 43.12496          |

<sup>1)</sup> Polk County tax rate includes the following tax rates: Polk County-wide, Polk County Assessor, Polk County Ag. Extension and Broadlawns Medical Center.

Source: Iowa Department of Management

### **LEVY LIMITS**

Pursuant to HF 718 the City's new adjusted city general fund levy ("ACGFL") for Fiscal Year 2024-2025 is \$7.94118. To control the growth of property taxes, the ACGFL is subject to potential limitation or reduction by constraining growth each year depending on if certain growth triggers are met or exceeded during the prior year. The levy limitation is only applicable Fiscal Year 2024-2025 through Fiscal Year 2027-2028. Beginning in Fiscal Year 2028-2029, the levy limitation ceases and the City will go to a \$8.10 ACGFL maximum. Certain levies like debt service, pensions, employee benefits, liability, property and self-insurance cost and capital improvement reserve fund are not included in the new ACGFL limitation. The City's recent property valuation growth has been within the new legislative caps. Assuming the City meets or exceeds the legislative caps in the future, the City's general fund levies will lag its relative valuation growth. For Fiscal Year 2024-25, the City's non TIF tax valuation growth was 4.11% causing the City's property tax revenue from the ACGFL to be reduced by 2% of its revenues. The City's Budget for Fiscal Year 2024-25 accommodated this reduction of tax revenues relative to its non-TIF tax valuation growth. Debt service levies are not limited, rather the City is only subject to the aggregate constitutional debt limits. See "DEBT LIMIT" under "CITY INDEBTEDNESS" and "PROPERTY TAX LEGISLATION" under "CITY PROPERTY VALUES" included in APPENDIX A to this Preliminary Official Statement for a discussion of revisions to the administration of the general fund levy beginning in Fiscal Year 2024-25 and a legislative update for Fiscal Year 2025-26.

### **EMPLOYEES AND PENSIONS**

As of this Preliminary Official Statement, the City has 1,694 budgeted full-time employees and approximately 400 part-time/seasonal employees including a force of 373 sworn personnel and a fire department of 312 full and part-time firefighters and paramedics. The City participates in two statewide employee retirement systems, the Iowa Public Employees Retirement System ("IPERS") and the Municipal Fire and Police Retirement System of Iowa ("MFPRSI"). The State of Iowa administers IPERS and a nine-member board of trustees governs the MFPRSI. Though separate and apart from state government, the MFPRSI board is authorized by state legislature, which also establishes by statute the pension and disability benefits and the system's funding mechanism. All full-time employees must participate in either IPERS or MFPRSI.

<u>Iowa Public Employees Retirement System</u>: IPERS membership is mandatory for employees of the City except those covered by another retirement system. The City contributes to IPERS, which is a cost-sharing, multiple-employer, contributory defined benefit public employee retirement system. IPERS provides retirement and death benefits, which are established by state statute, to plan members and beneficiaries. IPERS is authorized to adjust the total contribution rate up or down each year, by no more than 1 percentage point, based upon the actuarially required contribution rate. The City's contributions to IPERS for the last three fiscal years, as shown below, equal the required contributions for each year.

|                         | FY 2020-21  | FY 2021-22  | FY 2022-23  |
|-------------------------|-------------|-------------|-------------|
| IPERS City Contribution | \$7,573,979 | \$7,985,163 | \$8,746,933 |

The IPERS Annual Comprehensive Financial Report is available on the IPERS website, or by contacting IPERS at 7401 Register Drive P.O. Box 9117, Des Moines, IA 50321. The information presented in such financial reports or on such website is not incorporated into this Preliminary Official Statement by any references.

Bond Counsel, the City and the Municipal Advisor undertake no responsibility for and make no representations as to the accuracy or completeness of the information available from IPERS discussed above or included on the IPERS website, including, but not limited to, updates of such information on the State Auditor's website or links to other internet sites accessed through the IPERS website.

Pursuant to GASB Statement No. 68, the City reported a liability of \$39,708,284 within its Annual Comprehensive Financial Report ("ACFR") as of June 30, 2023 for its proportionate share of the net pension liability for IPERS. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all IPERS participating employers. At June 30, 2022, the City's collective proportion was 1.000436% which was an increase of 0.012376% from its proportion measured as of June 30, 2021.

The City cannot predict the levels of funding that will be required in the future as any IPERS unfunded pension benefit obligation could be reflected in future years in higher contribution rates. The investment of moneys, assumptions underlying the same and the administration of IPERS is not subject to the direction of the City. Thus, it is not possible to predict, control or prepare for future unfunded actuarial liabilities ("UAL") of IPERS. The UAL is the difference between total actuarially accrued liabilities and actuarially calculated assets available for the payment of such benefits. The UAL is based on assumptions as to retirement age, mortality, projected salary increases attributed to inflation, across-the-board raises and merit raises, adjustments, cost-of-living adjustments, valuation of current assets, investment return and other matters. Such UAL could be substantial in the future, requiring significantly increased contributions from the City which could affect other budgetary matters.

For additional information on the City's IPERS pension plan, refer to Note 7, Employee Retirement Systems, Subsection A, beginning on page 75 of the City's June 30, 2023 ACFR contained as APPENDIX C of this Preliminary Official Statement.

<u>Municipal Fire and Police Retirement System of Iowa</u>: The City contributes to MFPRSI, which is a cost-sharing, multiple-employer, defined benefit pension plan. MFPRSI provides retirement, disability, and death benefits to plan members and beneficiaries. Benefit provisions are established by state statute, and vest after four years of credited service. MFPRSI membership is mandatory for fire fighters and police officers covered by the provisions of Chapter 411 of the Code of Iowa.

MFPRSI plan members are required to contribute a percentage of their annual covered salary, and the City is required to contribute at an actuarially determined rate of annual covered payroll. The contribution requirements of plan members and the City are established and may be amended by state statute. The City's contributions to MFPRSI for the last three fiscal years, as shown below, equal the required contributions for each year.

|                          | <u>FY 2020-21</u> | <u>FY 2021-22</u> | <u>FY 2022-23</u> |
|--------------------------|-------------------|-------------------|-------------------|
| MFPRSI City Contribution | \$15,224,032      | \$16,451,910      | \$15,894,534      |

The MFPRSI Financial Statements are available on the MFPRSI website or by contacting MFPRSI at 7155 Lake Drive, Suite 201, West Des Moines, IA 50266. The information presented in such financial reports or on such website is not incorporated into this Preliminary Official Statement by any references.

Bond Counsel, the City and the Municipal Advisor undertake no responsibility for and make no representations as to the accuracy or completeness of the information available from MFPRSI discussed above or included on the MFPRSI website, including, but not limited to, updates of such information on the State Auditor's website or links to other internet sites accessed through the MFPRSI website.

Pursuant to GASB Statement No. 68, the City reported a liability of \$104,100,910 within its ACFR as of June 30, 2023 for its proportionate share of the net pension liability for MFPRSI. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan

relative to the contributions of all MFPRSI participating employers. At June 30, 2022, the City's proportion was 18.5375% which was an increase of 0.1632% from its proportion measured as of June 30, 2021.

For additional information on the City's MFPRSI pension plan, refer to Note 7, Employee Retirement Systems, Subsection B, beginning on page 80 of the City's June 30, 2023 ACFR contained as APPENDIX C of this Preliminary Official Statement.

## OTHER POST-EMPLOYMENT BENEFITS (OPEB)

<u>Plan Description</u>: The City sponsors an agent multi-employer health care plan that provides medical, prescription drugs and dental benefits to all active and retired employees and their eligible dependents. Employees who have attained age 55 and retire from active employment are eligible for retiree benefits. Eligible retirees and their dependents receive medical and prescription coverage through a fully insured plan with Wellmark Blue Cross/Blue Shield and dental benefits through a self-insured plan. These are the same plans that are available for active employees.

<u>Funding Policy</u>: The City establishes and amends the contribution requirements. The current funding policy of the City is to pay health insurance premiums as they occur. This arrangement does not qualify as other postemployment benefits ("OPEB") plan assets under GASB Statement No. 75 for current GASB reporting.

Retirees are required to pay 102% of the premium rate which results in an implicit subsidy. Contributions of the full premium are required for both retiree and dependent coverage. The contribution for each insured group is assumed to be the expected, composite per capita cost for the group. This composite is then disaggregated into an age-specific starting cost curve based on the average age of the group and for assumptions for age-based morbidity. The average age of the pre-65 retiree group is 61. Retiree expenses are then offset by monthly contributions. The City does not issue a publicly available financial report for the plan. As of the Fiscal Year ended June 30, 2023, 1,714 active employees and 189 retired employees were utilizing these benefits.

<u>Changes in the Total OPEB Liability</u>: The City's total OPEB liability as of the Fiscal Year ended June 30, 2023 was \$29,300,054. This balance was determined by an actuarial valuation as of that date.

|   | Total OPEB Liability |
|---|----------------------|
| Balance as of June 30, 2022                       | \$27,681,905         |
| Service cost                                      | 1,658,004            |
| Interest  | 1,168,690            |
| Changes in assumptions                            | (76,674)             |
| Difference between expected and actual experience | 414,782              |
| Benefit payments                                  | (1,546,653)          |
| Balance as of June 30, 2022                       | \$29,300,054         |

The covered payroll (annual payroll of active employees covered by the plan) was approximately \$151,699,734 and the ratio of the total OPEB liability to the covered payroll was 19.31%.

For additional information on the City's OPEB, refer to Note 14, Other Postemployment Benefits, beginning on page 96 of the City's June 30, 2023 ACFR contained as APPENDIX C of this Preliminary Official Statement.

#### UNION CONTRACTS

The City has 8 unions representing approximately 1,400 employees. The following are brief descriptions of the unions and their contracts.

<u>Central Iowa Public Employees Council ("CIPEC")</u>: Employees from the Facilities, Fleet Services, Police Radio Services, Park and Recreation, Public Works and Engineering Departments. These employees' duties are construction, maintenance, and operations. The total number of employees covered by this bargaining unit is approximately 400. The current contract expires June 30, 2026.

American Federation of State, County, and Municipal Employees ("AFSCME"): Employees from the Housing Services Department. These employees' duties are administration and maintenance. The total number of employees covered by this bargaining unit is approximately 35. The current contract expires June 30, 2025.

<u>Municipal Employees Association ("MEA")</u>: Clerical and support staff throughout the City. The total number of employees covered by this bargaining unit is approximately 310. The current contract expires June 30, 2026.

<u>Des Moines Association of Professional Fire Fighters, Local 4</u>: These employees are from the Fire Department and their responsibilities include fire suppression, emergency, and inspection. The total number of employees covered by this bargaining unit is approximately 295. The current contract expires June 30, 2026.

<u>Des Moines Police Bargaining Unit Association</u>: These employees are from the Police Department, and they are police officers and senior police officers. The total number of employees covered by this bargaining unit is approximately 275. The current contract expires June 30, 2026.

<u>Professional Employees Lodge No. 254, Unit 10</u>: These employees are from the Des Moines Public Library, and they include building equipment and maintenance workers, clerks, and couriers. The total number of employees covered by this bargaining unit is approximately 15. Their contract expires June 30, 2025.

<u>Professional Employees Lodge No. 254, Unit 11</u>: These employees are from the Des Moines Public Library, and they include professional librarians and library assistants. The total number of employees covered by this bargaining unit is approximately 35. Their contract expires June 30, 2025.

Gold Braid Organization: Certain Police Captains, Lieutenants, and Sergeants in the Police Department established a union. The total number of employees covered is approximately 35. The current contract expires June 30, 2025.

## RISK MANAGEMENT

Risk management information is collected on the City's loss experience and efforts are directed at maintaining a comprehensive risk management program. The program identifies exposures, educates employees and management about the risks, and implements risk reduction and control programs. The risk identification and control efforts, as well as the educational process, are ongoing.

Property insurance for the City is provided by Alliant Insurance Services, Inc. with a loss limit of \$500,000,000 and loss of business income with extra expense coverage of up to \$100,000,000 with various levels of deductibles. Excess liability coverage is maintained through Allied World in the amount of \$10,000,000 per occurrence, with a \$2,000,000 self-insured retention. Workers compensation insurance is maintained for all employees through Safety National Casualty Corporation at statutory limits, with a \$1,250,000 self-insured retention. Additionally, the Municipal Housing Agency purchases first dollar workers compensation coverage.

For certain enterprise fund operations, automobile liability insurance is maintained through Travelers Insurance Company with a per occurrence limit of \$2,000,000 and a \$5,000 deductible. This policy is designed to cover the excess liability policy's \$2,000,000 self-insured retention. The City purchases a blanket property insurance policy with a \$100,000 per occurrence deductible. The Municipal Housing Agency also purchases its own blanket property insurance policy with a \$5,000 deductible per occurrence.

The City has purchased cyber liability insurance coverage over data security and general cyber-crimes. This coverage includes access to incident response experts as well as coverage for costs related to recovering data and bringing systems back online.

The City's tort liability claims and related administration expenses are accounted for in the appropriate fund related to the claim. Claims and related administrative expenses are accounted for in the General Fund. Health benefit insurance and related administration expenses are accounted for in an internal service fund. The current portion of workers' compensation claims is recorded in the same fund as the recipient's payroll was recorded.

Within the past ten years, there has only been one workers' compensation claim that has been initiated, which exceeded the City's current \$1,250,000 self-insured coverage. Within the past ten years, there have been no claims which exceeded the City's \$2,000,000 self-insured liability policy. However, in 2017, the City settled a liability claim for \$2,100,000 of which the maximum \$2,000,000 was paid out by the enterprise operation's insurance with the remaining \$100,000 being paid by the City. Liabilities are reported when it is probable that a loss will occur, and the amount of the loss can be reasonably estimated. Claim liabilities are calculated considering recent claim settlement trends, including frequency and amount of payouts and other economic and social factors.

#### GENERAL INFORMATION

### LOCATION AND TRANSPORTATION

The City is located near the center of Iowa and serves as the state of Iowa's (the "State") capital. The City also serves as the political, economic, and cultural capital of the State. The City is a center of insurance, printing, retail and wholesale trade as well as industry, providing a diverse economic base. Highways serving the area include Interstates 35, 235 and 80. In addition to rail service and motor carrier transportation, air travel is available through the Des Moines International Airport located just south of downtown Des Moines.

## GENERAL SERVICES AND ATTRACTIONS

The City provides its citizens a full range of services including the municipal functions of police and fire protection; sanitation services; park and recreational programs and activities; construction and maintenance of infrastructure, including streets, roads and bridges; enforcement of building code regulations; traffic control and parking; housing and other community improvements and social services; economic development; and six libraries. Operation and maintenance of an international airport is performed by, and all airport facilities have been transferred to the Des Moines Airport Authority under Iowa Code Chapter 330A pursuant to long-term lease and asset transfer agreement.

The City currently maintains 76 parks covering over 4,000 acres, road medians and boulevards, and seven cemeteries. Recreation facilities include playgrounds, tennis courts, softball and soccer complexes, multi-use recreation trails, swimming pools, community centers and three golf courses. The City also owns the Principal Park baseball stadium (formerly Sec Taylor Stadium) which serves the Iowa Cubs AAA baseball team.

Municipal water, sanitary sewer and storm sewer services are provided to essentially all developed areas of the City. The Des Moines Water Works is a separate entity under the direction of a five-member Board of Trustees which oversees the management and operation of Des Moines Water Works, including setting water rates. The Water Works Trustees are appointed by the Mayor, subject to the approval of the City Council, and serve six-year terms. The Des Moines Water Works utilizes water from the Raccoon River and the Des Moines River as its primary sources for water supply. Also, the Water Works owns the 1.5 billion-gallon Maffitt Reservoir and 5 billion gallons of storage capacity in the Saylorville Reservoir, which may be used to release water into the rivers at periods of low-river flow. The Water Works distribution system consists of over 1,000 miles of pipe, with two standpipes, an elevated storage tank and a ground storage tank providing total storage capacity of approximately 15 million gallons.

The City, as Operating Contractor to the Des Moines Metropolitan Wastewater Reclamation Authority ("WRA"), is responsible for the design, construction, and operation of wastewater reclamation facility, conveyance and flow equalization facilities. The WRA, which includes the City, thirteen surrounding communities, two counties and three sanitary sewer districts, was formed to implement wastewater conveyance and treatment facilities improvements mandated by federal law. Each WRA participant institutes user charges to cover the cost of operation of WRA facilities as well as debt payments related to the construction of improvements.

## LARGER EMPLOYERS

A representative list of larger employers in the Des Moines Metropolitan Area is as follows:

|                                      |  | Approximate         |
|--------------------------------------|--|---------------------|
| <u>Employer</u>                      | Type of Business                             | Number of Employees |
| Hy-Vee Food Stores                   | Retail Food Stores                           | 11,782              |
| Wells Fargo Bank                     | Financial Services                           | 11,000              |
| State of Iowa                        | State Government                             | 7,700 1)            |
| MercyOne                             | Healthcare (Hospitals and Clinics)           | 5,641               |
| Principal Financial Group            | Insurance                                    | 5,595               |
| UnityPoint Health Partners           | Healthcare                                   | 5,147               |
| Des Moines Public Schools            | Education                                    | $5,200^{2)}$        |
| Amazon                               | Distribution and Data Center                 | 4,100               |
| Nationwide/Allied Insurance          | Insurance                                    | 3,300               |
| John Deere Companies                 | Farm Equipment & Consumer Financial Services | $3,100^{3}$         |
| Corteva Agriscience                  | Seed Manufacturing                           | 2,255               |
| Kum & Go                             | Convenience Store Chain                      | 2,000               |
| City of Des Moines                   | Government                                   | 2,094 4)            |
| Mercer Health & Benefits LLC         | Insurance                                    | 1,800               |
| Casey's General Store, Inc.          | Retail General Store                         | 1,750               |
| United Parcel Service (UPS)          | Package Shipping                             | 1,721               |
| Wellmark Inc.                        | Insurance Provider                           | 1,700               |
| Bridgestone Americas Tire Operations | Agricultural Tires                           | 1,600               |
| Athene USA Corp.                     | Financial Services                           | 1,600               |
| Lumen 5)                             | Telecommunications                           | 1,500               |
| Polk County                          | County Government                            | 1,280 4)            |
| Baker Group                          | Contractor                                   | 1,176               |
| Farm Bureau Financial Services       | Financial Services                           | 1,111               |
| EMC Insurance Companies              | Insurance                                    | 1,100               |
| The Iowa Clinic, P.C.                | Healthcare                                   | 1,100               |
| The Waldinger Corp                   | Contractor                                   | 1,100               |

<sup>1)</sup> Total is for the Greater Des Moines metropolitan statistical area which includes Dallas, Guthrie, Madison, Polk and Warren counties.

Source: The Greater Des Moines Partnership as of May 2024. The list is updated frequently as changes are identified and is not to be construed as a complete profile.

## AVERAGE ANNUAL LABOR FORCE DATA

|         | <u>Total Civilia</u> | Total Civilian Labor Force |            | <u>Unemployment Rate</u> |  |
|---------|----------------------|----------------------------|------------|--------------------------|--|
|         | Des Moines           | Des Moines                 |            |                          |  |
|         | Metro Area           | State of Iowa              | Metro Area | State of Iowa            |  |
| 2020    | 356,161              | 1,668,309                  | 5.4%       | 5.2%                     |  |
| 2021    | 362,966              | 1,680,360                  | 3.8%       | 3.8%                     |  |
| 2022    | 374,071              | 1,706,277                  | 2.7%       | 2.8%                     |  |
| 2023    | 368,909              | 1,710,268                  | 2.8%       | 3.0%                     |  |
| 2024 1) | 373,406              | 2,122,072                  | 2.8%       | 3.7%                     |  |
|         |                      |                            |            |                          |  |

<sup>1)</sup> Data through May 2024.

Source: U.S. Bureau of Labor Statistics

<sup>2)</sup> Total does not include substitute teachers.

<sup>3)</sup> Includes both John Deere Des Moines Works and John Deere Credit Company.

<sup>4)</sup> Includes full-time, part-time and seasonal employees.

<sup>5)</sup> Formerly CenturyLink

## RETAIL SALES AND BUYING INCOME

The following table lists the City's total effective buying income ("EBI"), median household EBI, total retail sales and per household retail sales for the survey years 2019 through 2023.

| Survey      | Total              | Median        | Total Retail  | Retail Sales  |
|-------------|--------------------|---------------|---------------|---------------|
| <u>Year</u> | <u>EBI (\$000)</u> | Household EBI | Sales (\$000) | Per Household |
| 2019        | \$5,089,404        | 45,879        | 4,579,103     | 51,961        |
| 2020        | 5,099,801          | 46,430        | 4,638,141     | 52,317        |
| 2021        | 5,389,816          | 48,454        | 4,486,084     | 50,629        |
| 2022        | 5,740,040          | 50,876        | 4,735,967     | 52,729        |
| 2023        | 5,954,120          | 52,728        | 5,591,912     | 62,449        |

Note: The Iowa median household EBI for 2023 was \$62,358.

# 2023 Effective Buying Income Groups

|               | Less than \$15,000-\$34,999 | \$35,000-\$74,999 | \$75,000 and Over |
|---------------|-----------------------------|-------------------|-------------------|
| Des Moines    | 30.1%                       | 39.1%             | 30.8%             |
| Polk County   | 21.9%                       | 35.8%             | 42.3%             |
| Warren County | 19.2%                       | 30.0%             | 50.8%             |
| State of Iowa | 26.1%                       | 36.0%             | 37.9%             |

Source: Claritas, Inc. 2023 report

# **CITY BUILDING PERMITS**

City officials report the following construction activity as of June 30, 2024. Permits for the City are reported on a fiscal year basis.

|                                 | FY 2019-20    | FY 2020-21    | FY 2021-22    | FY 2022-23    | FY 2023-24    |
|---------------------------------|---------------|---------------|---------------|---------------|---------------|
| Single Family Homes:            |               |               |               |               |               |
| No. of new homes:               | 377           | 262           | 246           | 231           | 293           |
| Valuation:                      | \$62,491,235  | \$53,052,014  | \$67,449,682  | \$73,919,763  | \$93,690,564  |
| Multiple Family Dwellings:      |               |               |               |               |               |
| No. of new buildings:           | 7             | 6             | 4             | 4             | 5             |
| Valuation:                      | \$34,900,100  | \$63,776,938  | \$85,013,327  | \$49,471,000  | \$75,490,927  |
| Residential Homes - Additions   |               |               |               |               |               |
| <u>&amp; Alterations:</u>       |               |               |               |               |               |
| No. of permits issued:          | 2,139         | 2,079         | 2,194         | 2,167         | 2,129         |
| Valuation:                      | \$33,903,824  | \$40,379,932  | \$58,008,154  | \$53,313,637  | \$57,384,652  |
| Commercial/Industrial/Other:    |               |               |               |               |               |
| No. of new buildings/additions: | 74            | 49            | 56            | 61            | 58            |
| Valuation:                      | \$128,213,801 | \$132,834,793 | \$110,241,659 | \$139,973,498 | \$136,536,612 |
| Commercial/Industrial/Other:_   |               |               |               |               |               |
| Remodels & Alterations:         |               |               |               |               |               |
| No. of permits:                 | 353           | 333           | 449           | 397           | 356           |
| Valuation:                      | \$115,355,868 | \$125,744,039 | \$130,801,402 | \$160,181,066 | \$153,700,608 |
| Demolitions:                    |               |               |               |               |               |
| No. of permits:                 | 272           | 188           | 170           | 162           | 167           |
| Valuation:                      | \$0           | \$0           | \$0           | \$0           | <u>\$0</u>    |
| Total Permits:                  | 3,222         | 2,917         | 3,119         | 3,022         | 3,008         |
| Total Valuations:               | \$374,864,828 | \$415,787,716 | \$451,514,224 | \$476,858,964 | \$516,803,363 |
|                                 |               |               |               |               |               |

### **EDUCATION**

The Des Moines Independent Community School District provides education in the City. The District's certified enrollment for the last five school years is as follows:

| <u>October</u> | Certified Enrollment |
|----------------|----------------------|
| 2019           | 32,607               |
| 2020           | 31,621               |
| 2021           | 31,023               |
| 2022           | 30,773               |
| 2023           | 30,801               |

A small portion of the Des Moines residents are served by five other community school districts. Those districts are Carlisle, Johnston, Saydel, Southeast Polk and West Des Moines Community School Districts. Higher educational facilities serving the Des Moines area include the four-year private institutions of Drake University, Des Moines University (formerly University of Osteopathic Medicine and Health Services) and Grand View University. Two-year degree programs are offered at Des Moines Area Community College and Purdue University Global.

### U.S. CENSUS DATA

City Population:

| 1990 U.S. Census             | 193,189    |
|------------------------------|------------|
| 2000 U.S. Census             | 198,682    |
| 2010 U.S. Census (corrected) | 204,220 1) |
| 2020 U.S. Census             | 214,133    |

1) The City's 2010 population was corrected by the U.S. Census Bureau as of March 15, 2013.

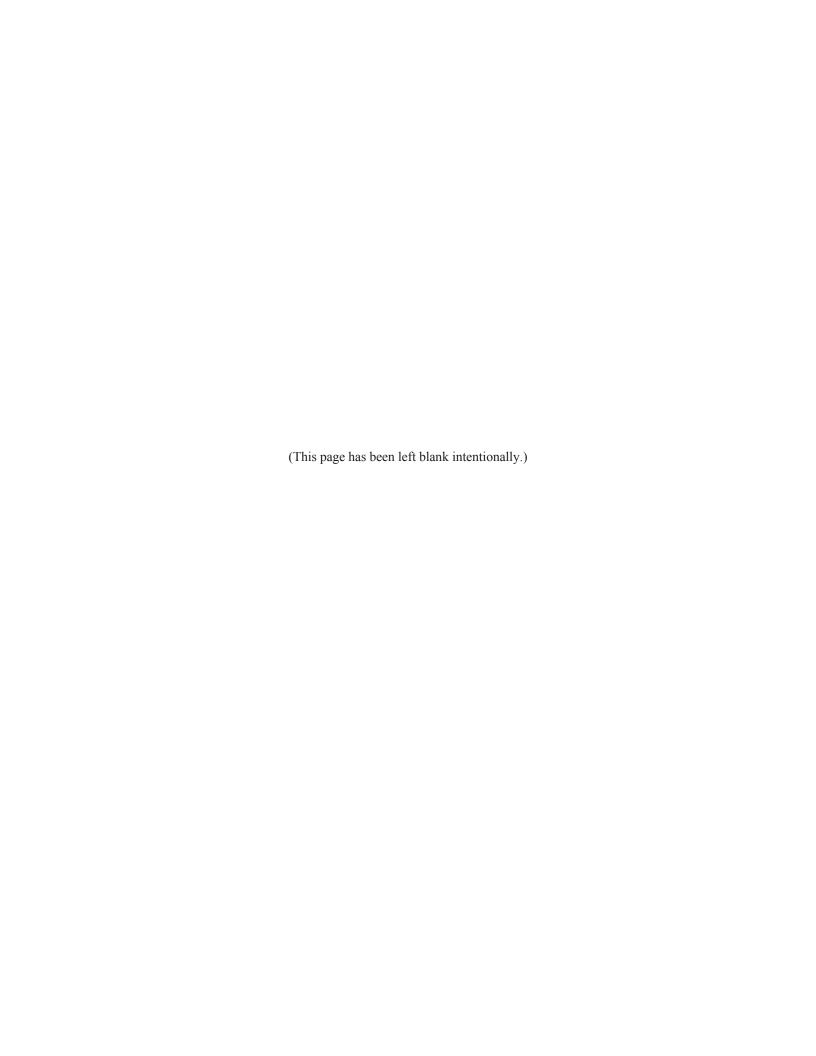
Source: U.S. Census Bureau

### FINANCIAL SERVICES

Residents of the Des Moines metropolitan area are serviced by numerous regional banking institutions. Collective total deposits for banks located within Polk County as of June 30, 2023 exceeded \$15.8 billion. Total deposits as of June 30, 2023 for a sampling of banks headquartered within the Des Moines metropolitan area are listed as follows:

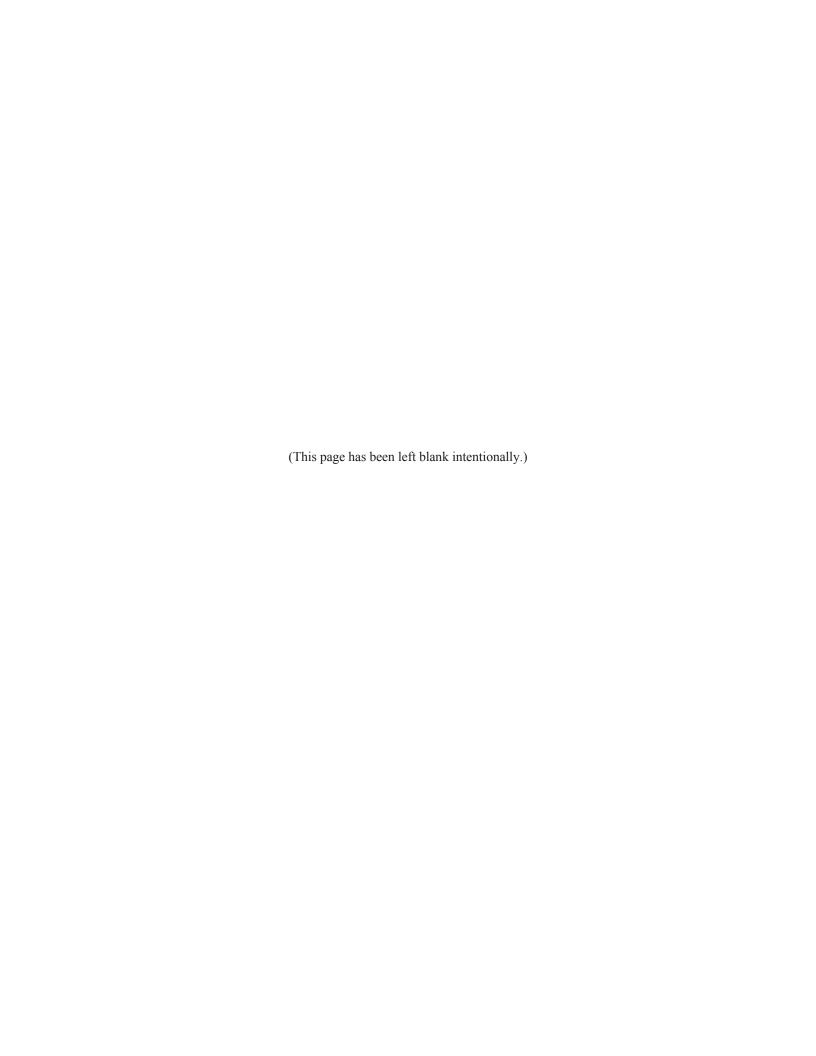
| Bank                        | <u>Deposits</u> |
|-----------------------------|-----------------|
| Principal Bank              | \$7,668,816,000 |
| Bankers Trust Company, N.A. | 4,216,727,000   |
| West Bank                   | 2,841,425,000   |
| Iowa State Bank             | 384,263,000     |
| Peoples Bank                | 378,693,000     |
| Midwest Heritage Bank, FSB  | 323,930,000     |

Source: Federal Deposit Insurance Corporation ("FDIC")



# APPENDIX B

FORMS OF LEGAL OPINIONS





Ahlers & Cooney, P.C. Attorneys at Law

100 Court Avenue, Suite 600 Des Moines, Iowa 50309-2231 **Phone:** 515-243-7611

Fax: 515-243-2149 www.ahlerslaw.com

### DRAFT

We hereby certify that we have examined a certified transcript of the proceedings of the City Council and acts of administrative officers of the City of Des Moines, State of Iowa (the "Issuer"), relating to the issuance of General Obligation Bonds, Series 2024A, by said City, dated November 12, 2024, in the denomination of \$5,000 or multiples thereof, in the aggregate amount of \$ (the "Bonds").

We have examined the law and such certified proceedings and other papers as we deem necessary to render this opinion as bond counsel.

As to questions of fact material to our opinion, we have relied upon representations of the Issuer contained in the resolution authorizing issuance of the Bonds (the "Resolution") and in the certified proceedings and other certifications of public officials furnished to us, without undertaking to verify the same by independent investigation.

Based on our examination and in reliance upon the certified proceedings and other certifications described above, we are of the opinion, under existing law, as follows:

- 1. The Issuer is duly created and validly existing as a body corporate and politic and political subdivision of the State of Iowa with the corporate power to adopt and perform the Resolution and issue the Bonds.
  - 2. The Bonds are valid and binding general obligations of the Issuer.
- 3. All taxable property in the territory of the Issuer is subject to ad valorem taxation without limitation as to rate or amount to pay the Bonds. Taxes have been levied by the Resolution for the payment of the Bonds and the Issuer is required by law to include in its annual tax levy the principal and interest coming due on the Bonds to the extent the necessary funds are not provided from other sources.
- 4. Interest on the Bonds is excludable from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals; however, such interest is taken into account in determining the annual adjusted financial statement income of applicable corporations (as defined in Section 59(k) of the Code) for the purpose of computing the alternative minimum tax imposed on corporations for tax years beginning after December 31, 2022. The opinion set forth in the preceding sentence is subject to the condition that the Issuer comply with all requirements of the Internal Revenue Code of 1986, as amended, that must be satisfied subsequent to the issuance of the Bonds in order that the interest thereon be, and continue to be, excludable from gross income for federal income tax purposes. The Issuer has covenanted to comply with all such requirements. Failure to comply with certain of such requirements may cause interest on the Bonds to be included in gross income for federal income tax purposes retroactively to the date of issuance of the Bonds.

| DRAFT          |  |
|----------------|--|
| City of Des Mo | ines, State of Iowa                    |
| \$             | General Obligation Bonds, Series 2024A |
| Page 2         |  |

We express no opinion regarding the accuracy, adequacy, or completeness of the Official Statement or other offering material relating to the Bonds. Further, we express no opinion regarding tax consequences arising with respect to the Bonds other than as expressly set forth herein.

The rights of the owners of the Bonds and the enforceability of the Bonds are limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights generally, and by equitable principles, whether considered at law or in equity.

This opinion is given as of the date hereof, and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention, or any changes in law that may hereafter occur.

Respectfully submitted,

\Capp-02379340\10387-338



Ahlers & Cooney, P.C. Attorneys at Law

www.ahlerslaw.com

100 Court Avenue, Suite 600 Des Moines, Iowa 50309-2231 Phone: 515-243-7611 Fax: 515-243-2149

### DRAFT

| We hereby certify that we have examined a certified transcript of the proceedings of th        |
|--|
| City Council and acts of administrative officers of the City of Des Moines, State of Iowa (the |
| "Issuer"), relating to the issuance of Taxable General Obligation Bonds, Series 2024B, by said |
| City, dated November 12, 2024, in the denomination of \$5,000 or multiples thereof, in the     |
| aggregate amount of \$ (the "Bonds").  |

We have examined the law and such certified proceedings and other papers as we deem necessary to render this opinion as bond counsel.

As to questions of fact material to our opinion, we have relied upon representations of the Issuer contained in the resolution authorizing issuance of the Bonds (the "Resolution") and in the certified proceedings and other certifications of public officials furnished to us, without undertaking to verify the same by independent investigation.

Based on our examination and in reliance upon the certified proceedings and other certifications described above, we are of the opinion, under existing law, as follows:

- 1. The Issuer is duly created and validly existing as a body corporate and politic and political subdivision of the State of Iowa with the corporate power to adopt and perform the Resolution and issue the Bonds.
  - 2. The Bonds are valid and binding general obligations of the Issuer.
- 3. All taxable property in the territory of the Issuer is subject to ad valorem taxation without limitation as to rate or amount to pay the Bonds. Taxes have been levied by the Resolution for the payment of the Bonds and the Issuer is required by law to include in its annual tax levy the principal and interest coming due on the Bonds to the extent the necessary funds are not provided from other sources.
- 4. The interest on the Bonds is not excluded from gross income for federal income tax purposes under Section 103(a) of the Internal Revenue Code of 1986, as amended. THE HOLDERS OF THE BONDS SHOULD TREAT THE INTEREST THEREON AS SUBJECT TO FEDERAL INCOME TAXATION. We express no other opinion regarding any other federal or state income tax consequences caused by the receipt or accrual of interest on the Bonds.

We express no opinion regarding the accuracy, adequacy, or completeness of the Official Statement or other offering material relating to the Bonds. Further, we express no opinion regarding tax consequences arising with respect to the Bonds other than as expressly set forth herein.

| DRAFT              |  |
|--------------------|--|
| City of Des Moines | , State of Iowa                                |
| \$                 | Taxable General Obligation Bonds, Series 2024B |
| Page 2             | ·  |

The rights of the owners of the Bonds and the enforceability of the Bonds are limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights generally, and by equitable principles, whether considered at law or in equity.

This opinion is given as of the date hereof, and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention, or any changes in law that may hereafter occur.

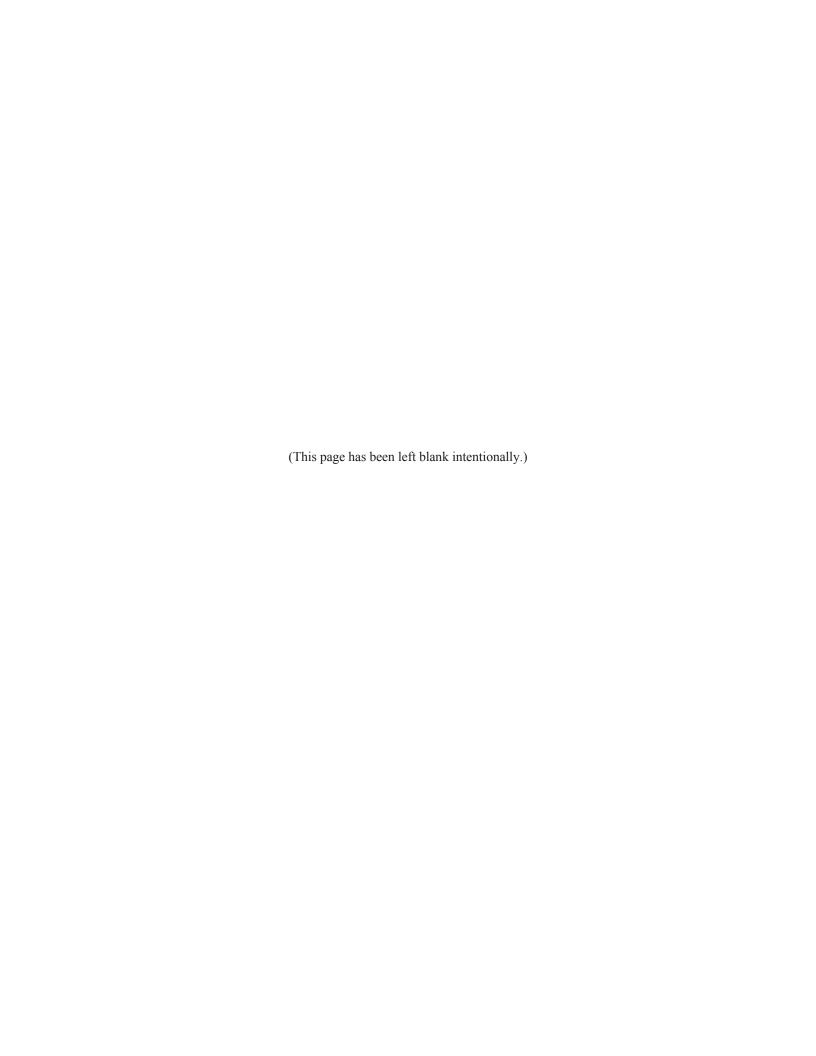
Respectfully submitted,

\\Capp-02379352\10387-339

# **APPENDIX C**

JUNE 30, 2023

ANNUAL COMPREHENSIVE FINANCIAL REPORT





# CITY OF DES MOINES, IOWA ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED JUNE 30, 2023

# Annual Comprehensive Financial Report

of the

City of Des Moines, Iowa

For the Fiscal Year Ended June 30, 2023

Prepared by the Department of Finance



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# CITY OF DES MOINES, IOWA

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# **INTRODUCTORY SECTION**





March 7, 2024

The Honorable Mayor Members of the City Council Citizens of Des Moines, Iowa

State law requires that cities, such as Des Moines, publish each fiscal year a complete set of audited financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP), and that their financial condition and transactions be examined by the Auditor of State or by a certified public accountant. This report is published to fulfill that requirement for the fiscal year ended June 30, 2023.

Management assumes full responsibility for the completeness and reliability of the information contained in this report. In order to do so, the City has established a comprehensive framework of internal control that is designed to protect against loss, theft, or misuse of assets and compile reliable information for preparation of the financial statements. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

The City's financial statement have been audited by RSM US LLP. They have issued an unmodified ("clean") opinion on the City of Des Moines's financial statements for the year ended June 30, 2023. The independent auditor's report is present at the front of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

# **Profile of the Government**

The City of Des Moines, Iowa was incorporated as a town in 1851 and as a city in 1857. Extending over 80 square miles, it is home to an estimated 215,000 people and the central city of a metropolitan area of approximately 700,000. It is a river city, intersected by the Des Moines and Raccoon Rivers.

Des Moines is the capital of Iowa, and operates under the council-manager-ward form of government. The Mayor and two Council Members are elected at-large, while another four Council Members each represent one of the four wards into which the City is divided. A City Manager, City Clerk and City Attorney are all appointed by the Council.

Des Moines provides a full range of services, including police and fire protection, sanitation services, park and recreational programs and facilities; construction and maintenance of infrastructure including streets, roads, bridges, and a storm water utility; enforcement of building code regulations; traffic control and parking; housing and other community improvements and social services; economic development and library services. The Des Moines Public Library Foundation, which raises funds for the benefit of the City's libraries, and the Des Moines Airport Authority, which runs the airport that serves central Iowa, are discretely presented component units in this report. The Des Moines Independent Community School District, Des Moines Water Works, Des Moines Area Regional Transit, The Des Moines Metropolitan Wastewater Reclamation Authority and Metro Waste Authority — while providing other services to the citizens of Des Moines — do not meet the established criteria for component entities of the City, and thus, are excluded from this report.

The City benefits from strong and diverse neighborhoods and a citizenry deeply involved in its government. The development of 51 recognized neighborhood associations and 25 active boards and commissions strengthen the basic framework of the City's governmental structure. The City Council is required by Chapter 384 of the Code of Iowa to adopt an annual budget on or before March 31 of each year. This annual budget serves as the foundation for the City of Des Moines's financial planning and control. The adopted budget provides appropriations (authority to spend) for program operations for the fiscal year that begins on July 1 and ends on June 30 of the following year. Budget amendments (revisions to the adopted budget) must be prepared and adopted in the same manner as the original budget. State law requires that expenditures be controlled at the program level. The budget is also prepared by department, fund and sub activity levels.

# **Local Economy and Living Conditions**

Des Moines is the industrial, commercial, financial, trade, transportation, and governmental center of Iowa. The City's insurance industry is the third largest in the world – after London and Hartford – and growing. There are over 200 insurance offices and headquarters located in Iowa employing more than 20,000 people in Des Moines. Insurance activities are part of a strong local economy that is also based in agriculture, manufacturing, technology, education, health care, and other services.

During calendar year 2023, Des Moines continued to receive praise from various outlets. Accolades include:

- #19 Best Places to Live in the U.S. U.S. News & World Report, 2023
- #6 Best Places to Live for Families U.S. News & World Report, 2023
- Top 20 Most Neighborly City in the U.S. Neighbor, 2023
- #1 Place for Young Professional to Live Forbes, 2023
- Top 10 Fastest-Growing Mid-Sized Metro <u>Site Selection Group, 2023</u>
- #3 Best Market for Recent College Graduates <u>Zillow</u>, <u>2023</u>
- #7 Lowest Cost of Living in the U.S. Apartment List, 2023
- Best Midsized Metros for Millennials <u>CommercialCafe</u>, 2023
- Top 25 Up-and-Coming Tech Market CBRE, 2023

While Iowa is an agricultural state, the City's economic diversification insulates it from most swings in the farming-based economy. Further, as many of the state's rural communities experience population decreases, the Des Moines metropolitan area continues to grow, with much of the expansion resulting from the relocation of residents to Des Moines from rural areas. The variety of components contributing to the City's economy creates a stability that is apparent from unemployment figures. The City has historically enjoyed a relatively low unemployment rate for each of the last three years: 2.6 percent in 2022, 4.2 percent in 2021, 4.1 percent in 2020.

Additional background data is included in the statistical section of this report.

# Long-term Financial Planning

The City Council and administration routinely consider the long-term view regarding financial matters. Operating budget decisions are based on long-term sustainability. A budget plan considers multi-year trends for all major revenues and expenditures. The City has a detailed Capital Improvement Plan (CIP) that considers the impact of the investment in infrastructure, the associated debt burden, and any changes in operating costs associated with maintaining new assets. The CIP shows funding for current year and five years out.

The below information is a summary of the expected expenditures under the five-year plan from the 2023 CIP:

- \$7.1 million towards the completion of phase 2 of the Municipal Services Center.
- \$5.4 million toward Closes Creek watershed improvements.
- \$7.9 million toward the rehabilitation of the 2<sup>nd</sup> Avenue Bridge.
- \$7.2 million toward Hamilton Storm Sewer improvements.
- \$11.4 million for the replacement Animal Control Facility.
- \$17.1 million for Des Moines River flood mitigation improvements.
- \$1.5 million toward the construction or reconstruction of recreational trails across the City.
- \$4.6 million for repair and replacement of the City's sidewalk system.
- \$13.1 million on various sewer separation projects throughout the City.
- \$2.7 million toward various storm water improvements throughout the City.
- \$42.2 million for the City's various on-going street maintenance and reconstruction projects.

### **Relevant Financial Policies**

The City regards General Fund unassigned fund balance as a critical component of fiscal health and has worked to improve this credit metric to continue its strong bond rating. City policy for the General Fund unassigned fund balance has changed and now targets a minimum of 15% of annual expenditures, as opposed to 10% previously in place. The June 30, 2023 balance is 46.14% of expenditures, down from 28.00% in 2022.

Enterprise funds are monitored regularly and user fees adjusted to maintain required revenue bond coverage and sufficient working capital balances. The policy for the major enterprise funds is to maintain a working capital balance of 20% of annual expenditures.

The City investment policy is to invest public funds not currently needed in a manner which will provide protection of principal, meet the daily cash flow demands of the City and provide market returns. The primary objectives in priority order are safety of principal, liquidity, and return on investments.

# **Major Initiatives**

The Council has undertaken a new strategic planning process which guides the funding choices in the capital and operating budgets ahead. Pursuit of past Council established goals has resulted in the City successfully moving forward in facilitating downtown development, neighborhood improvements, and environmental sustainability projects.

The downtown housing stock remains strong for rental units and owner-occupied condominiums. Desire for downtown residential living continues to increase, turning the

downtown into a vibrant "24/7" location. New construction projects continue to take place on the east and west side of the Des Moines River, which divides the downtown. New projects on the edge of the central business district are starting. Council has approved plans or support to match private investment in streetscape and corridor enhancement projects that will provide for beautification and walkability improvements of the areas.

# Awards and Acknowledgements

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Des Moines for its annual comprehensive financial report (ACFR) for the fiscal year ended June 30, 2022. This was the 46<sup>th</sup> consecutive year that the City has received this prestigious award. In order to be awarded a Certificate of Achievement, the government has to publish an easily readable and efficiently organized ACFR that satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current ACFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

Preparation and publication of the *Annual Comprehensive Financial Report* were the responsibility of a team led by Finance Department Comptroller Tim McCarthy and Deputy Finance Director James Remington. This team consisted of colleagues in the Finance Department, the audit team from RSM US LLP, and many others in the City's operating departments, particularly the Housing, Engineering, and Community Development Departments. All members of the team have our deep appreciation and respect for their outstanding contributions to this report—both individually and collectively.

Respectfully submitted,

Scott E. Sanders City Manager Nickolas J. Schaul Finance Director/Treasurer

The the





Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Des Moines Iowa

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

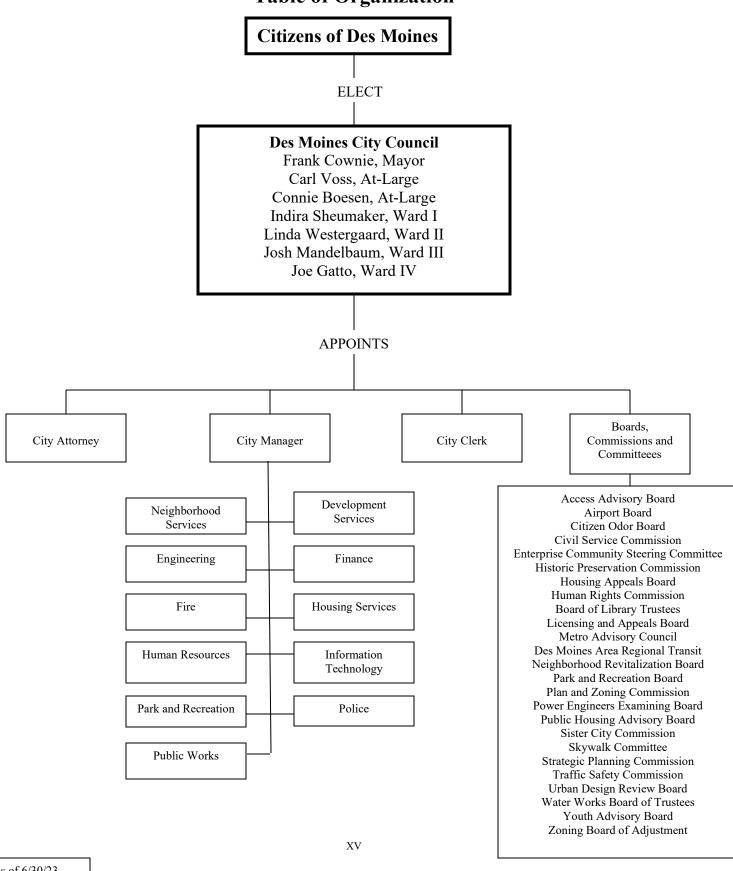
June 30, 2022

Christopher P. Morrill

Executive Director/CEO



# City of Des Moines, Iowa **Table of Organization**





# CITY OF DES MOINES, IOWA ELECTED AND APPOINTED OFFICIALS For the Fiscal Year Ended June 30, 2023

| Elected Officials: |                          | Term Expires |
|--------------------|--------------------------|--------------|
| Frank Cownie       | Mayor                    | 1/1/2024     |
| Carl Voss          | Council Member, At-Large | 1/1/2024     |
| Connie Boesen      | Council Member, At-Large | 1/1/2026     |
| Indira Sheumaker   | Council Member, Ward I   | 1/1/2026     |
| Linda Westergaard  | Council Member, Ward II  | 1/1/2024     |
| Josh Mandelbaum    | Council Member, Ward III | 1/1/2026     |
| Joe Gatto          | Council Member, Ward IV  | 1/1/2024     |

# **Council-Appointed Officials:**

Scott Sanders City Manager
Jeffrey D. Lester City Attorney
Laura Baumgartner City Clerk



# FINANCIAL SECTION





**RSM US LLP** 

### **Independent Auditor's Report**

Honorable Mayor and Members of the City Council City of Des Moines, Iowa

# **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Des Moines, Iowa (the City), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the discretely present component units, the Des Moines Airport Authority and the Des Moines Public Library Foundation, which collectively represent 100% of the assets, net position, and revenues of the aggregate discretely presented component units as of June 30, 2023. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Des Moines Airport Authority and the Des Moines Public Library Foundation is based solely on the report of the other auditors.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Emphasis of Matter**

As discussed in Note 17 to the basic financial statements, the City adopted GASB Statement No. 96, Subscription-Based Information Technology Arrangements, as of July 1, 2022. The City recorded subscription-based information technology arrangement related items and disclosures in the financial statements as of July 1, 2022. Our opinions are not modified with respect to this matter.

THE POWER OF BEING UNDERSTOOD AUDIT | TAX | CONSULTING

# **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the City's ability to continue as a going concern for a reasonable period
  of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, other postemployment benefit liability and related ratios, the budgetary comparison schedules, the lowa Public Employees Retirement System pension plan schedules and the Municipal Fire and Police Retirement System of Iowa pension plan schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund statements and schedules and other schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and other schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

RSM US LLP

Des Moines, Iowa March 7, 2024



# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2023

This section of the annual financial report presents an overview and analysis of the financial activities of the City of Des Moines for the fiscal year ended June 30, 2023. Readers are encouraged to consider the information presented here in conjunction with additional information furnished in the letter of transmittal and the financial statements which follow.

### FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the City of Des Moines exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$1,375,294,402 (*net position*). Last year's June 30, 2022 total net position was \$1,242,957,670. The total unrestricted net position of the City was \$77,683,417. This was comprised of unrestricted governmental net position \$25,178,133 and business type activities net position of \$52,505,284.
- At the close of this current fiscal year, the City of Des Moines' governmental funds reported combined ending fund balances of \$352,495,318 an increase of \$78,133,949 in comparison with the prior year. This increase was attributable primarily to an increase in Local Option Sales and Service Tax revenue and an increase in transfers in to the General Fund.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$97,348,472 or 46.1 percent of total General Fund expenditures. This represents a \$41,756,330 increase in the unassigned fund balance.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis are intended to serve as an introduction to the City of Des Moines' basic financial statements. The City of Des Moines' basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-Wide Financial Statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Des Moines' finances, in a manner similar to a private-sector business.

The **Statement of Net Position** presents information on all of the City of Des Moines' assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference between the assets/deferred outflows of resources and liabilities/deferred

inflows of resources reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Des Moines is improving or deteriorating.

The **Statement of Activities** presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Des Moines that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Des Moines include public safety, public works, health and social services, culture and recreation, community and economic development, and general government. The business-type activities of the City of Des Moines include the municipal housing agency, parking facilities system, sanitary sewer system, golf courses, solid waste system, and storm water utility.

The government-wide financial statements include the City of Des Moines itself (known as the *primary government*), as well as the Public Library of Des Moines Foundation, a discretely presented component unit, which raises funds for the benefit of the City's libraries and the Des Moines Airport Authority, a discretely presented component unit, which runs the airport that serves central Iowa. The Des Moines Independent Community School District, the Des Moines Waterworks, Des Moines Area Regional Transit, the Wastewater Reclamation Authority, and Metro Waste Authority provide services to the citizens of Des Moines but do not meet established criteria as component units of the City, and thus, are not included in this report.

**Fund Financial Statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Des Moines, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Des Moines can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

 Governmental Funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Des Moines maintains 15 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Debt Service Fund, Tax Increment Fund, Benefit Tax Accounts Fund, Local Option Sales Tax Fund, American Rescue Plan Fund and Capital Projects Fund, all of which are considered major funds. Data from the other 8 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of *combining statements* elsewhere in this report.

• **Proprietary Funds.** The City of Des Moines maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the City of Des Moines' various functions. The City of Des Moines uses internal service funds to account for the equipment service center, forestry, central services, radio communications, equipment and radio replacement, and group health insurance. Because these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

The City of Des Moines maintained six enterprise funds in fiscal year 2023. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Parking Facilities System Fund, Sewer System Fund, Storm Water Utility Fund, and Municipal Housing Agency Fund as these are considered to be major funds of the City of Des Moines. Data from the other two

enterprise funds (Golf Courses Fund and Solid Waste System Fund) are combined into a single, aggregated presentation. Individual fund data for each of these non-major enterprise funds is provided in the form of *combining statements* elsewhere in this report. Conversely, all internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of *combining statements* elsewhere in this report.

• **Fiduciary Funds**. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City of Des Moines' own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City has only one type of fiduciary funds: custodial funds. The total assets held in the fiduciary funds at June 30, 2023 were \$740,334,993 all of which belonged to the Des Moines Metropolitan Wastewater Reclamation Authority (WRA), a custodial fund.

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other Information.** The City's budgetary comparison schedule is presented as required supplementary information immediately following the notes to the financial statements. The combining statements referred to earlier in connection with non-major governmental funds, non-major enterprise funds, internal service funds, and agency funds are presented immediately following the required supplementary information.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

**Net Position.** As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Des Moines, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$1,375,294,402, at the close of the fiscal year ended June 30, 2023.

By far the largest portion of the City of Des Moines' net position, \$1,191,056,623 or 86.6 percent, reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment) less any related debt used to acquire those assets that is still outstanding. The City of Des Moines uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City of Des Moines' investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

City of Des Moines' Net Position

|                           | Governmental<br>Activities<br>2023 | Business-type<br>Activities<br>2023 | Total<br>2023    | Governmental<br>Activities<br>2022 | Business-type<br>Activities<br>2022 | Total<br>2022    |
|---------------------------|------------------------------------|-------------------------------------|------------------|------------------------------------|-------------------------------------|------------------|
| Current and other assets  | \$ 663,034,581                     | \$ 99,605,294                       | \$ 762,639,875   | \$ 641,703,822                     | \$ 95,012,831                       | \$ 736,716,653   |
| Capital assets            | 1,300,526,858                      | 567,729,908                         | 1,868,256,766    | 1,258,219,332                      | 530,826,524                         | 1,789,045,856    |
| Total assets              | 1,963,561,439                      | 667,335,202                         | 2,630,896,641    | 1,899,923,154                      | 625,839,355                         | 2,525,762,509    |
| Total deferred outflow of |                                    |                                     |                  |                                    |                                     |                  |
| resources                 | 42,652,941                         | 3,495,581                           | 46,148,522       | 42,039,873                         | 3,427,456                           | 45,467,329       |
|                           |                                    |                                     |                  |                                    |                                     |                  |
| Noncurrent liabilities    | 684,071,383                        | 221,943,157                         | 906,014,540      | 570,751,218                        | 194,356,491                         | 765,107,709      |
| Other liabilities         | 159,837,415                        | 21,785,645                          | 181,623,060      | 206,209,739                        | 22,523,245                          | 228,732,984      |
| Total liabilities         | 843,908,798                        | 243,728,802                         | 1,087,637,600    | 776,960,957                        | 216,879,736                         | 993,840,693      |
| Total deferred inflow of  |                                    |                                     |                  |                                    |                                     |                  |
| resources                 | 212,192,719                        | 1,920,442                           | 214,113,161      | 323,052,276                        | 11,379,199                          | 334,431,475      |
| Net position:             |                                    |                                     |                  |                                    |                                     |                  |
| Net investment in capital |                                    |                                     |                  |                                    |                                     |                  |
| assets                    | 830,648,182                        | 360,408,441                         | 1,191,056,623    | 802,111,537                        | 351,546,241                         | 1,153,657,778    |
| Restricted                | 94,286,548                         | 12,267,814                          | 106,554,362      | 92,971,165                         | 12,859,832                          | 105,830,997      |
| Unrestricted              | 25,178,133                         | 52,505,284                          | 77,683,417       | (53,132,908)                       | 36,601,803                          | (16,531,105)     |
| Total net position        | \$ 950,112,863                     | \$ 425,181,539                      | \$ 1,375,294,402 | \$ 841,949,794                     | \$ 401,007,876                      | \$ 1,242,957,670 |

An additional portion of the City of Des Moines' net position, \$106,554,362 (7.8 percent) represents resources that are subject to external restrictions on how they may be used. The balance of *unrestricted net position* is \$77,683,417. The net pension liability was measured at \$135,845,039 in fiscal 2023, up from \$42,649,067 in fiscal 2022, a difference of \$93,195,972. This abnormal swing was caused by a return to more average returns on investments compared to the prior year. The business-type activities and governmental funds have positive unrestricted net positions.

At the end of the current fiscal year, the City of Des Moines is able to report positive net position balances in the government as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.

The City's total net position increased by \$132,336,731 during the current fiscal year. The net position in governmental activities increased by \$108,163,068, while the net position in business-type activities increased by \$24,173,663.

#### A summary of the City's changes in net position follows:

City of Des Moines' Changes in Net Position

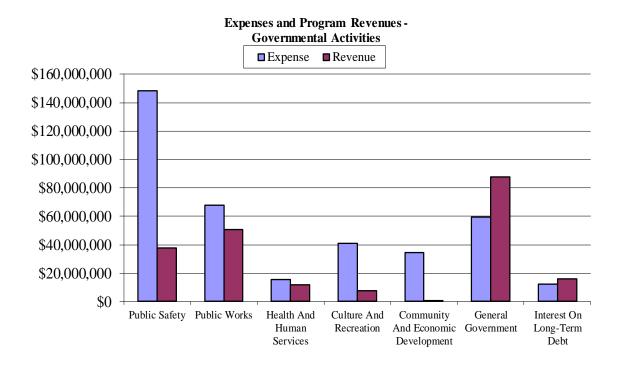
|  | Governmental<br>Activities<br>2023 | Business-type<br>Activities<br>2023 | Total<br>2023                                     | Governmental<br>Activities<br>2022 | Business-type<br>Activities<br>2022 | Total<br>2022               |
|--|------------------------------------|-------------------------------------|---|------------------------------------|-------------------------------------|-----------------------------|
| Revenues:  |                                    |                                     | _   |                                    |                                     |                             |
| Program revenues:                                  |                                    |                                     |   |                                    |                                     |                             |
| Charges for services                               | \$ 71,864,263                      | \$ 109,892,860                      | \$ 181,757,123                                    | \$ 63,299,709                      | \$ 106,974,355                      | \$ 170,274,064              |
| Operating grants and contributions                 | 49,578,649                         | 20,969,757                          | 70,548,406  | 55,912,989                         | 19,227,454                          | 75,140,443                  |
| Capital grants and contributions General revenues: | 74,094,867                         | 2,288,974                           | 76,383,841  | 32,941,467                         | 3,582,011                           | 36,523,478                  |
| Property taxes                                     | 194,375,747                        |                                     | 194,375,747                                       | 182,827,334                        |                                     | 182,827,334                 |
| Other taxes  | 84,192,780                         |                                     | 84,192,780  | 78,477,446                         |                                     | 78,477,446                  |
| Other  | 16,447,973                         | 5,534,771                           | 21,982,744  | 3,618,013                          | 397,092                             | 4,015,105                   |
| Total revenues                                     | 490,554,279                        | 138,686,362                         | 629,240,641                                       | 417,076,958                        | 130,180,912                         | 547,257,870                 |
| Expenses:  |                                    | ·                                   | · <del>· · · · · · · · · · · · · · · · · · </del> | ·                                  |                                     |                             |
| Public safety                                      | 148,300,581                        |                                     | 148,300,581                                       | 129,826,976                        |                                     | 129,826,976                 |
| Public works                                       | 67,964,266                         |                                     | 67,964,266  | 59,167,661                         |                                     | 59,167,661                  |
| Health and social services                         | 15,372,035                         |                                     | 15,372,035  | 10,589,681                         |                                     | 10,589,681                  |
| Culture and recreation                             | 41,154,434                         |                                     | 41,154,434  | 37,077,618                         |                                     | 37,077,618                  |
| Community and economic                             |                                    |                                     |   |                                    |                                     |                             |
| development  | 34,508,684                         |                                     | 34,508,684  | 36,945,357                         |                                     | 36,945,357                  |
| General government                                 | 59,302,327                         |                                     | 59,302,327  | 52,492,330                         |                                     | 52,492,330                  |
| Interest on long-term debt                         | 12,451,616                         |                                     | 12,451,616  | 11,488,702                         |                                     | 11,488,702                  |
| Parking facilities system                          |                                    | 13,522,165                          | 13,522,165  |                                    | 11,467,622                          | 11,467,622                  |
| Sewer system                                       |                                    | 39,360,464                          | 39,360,464  |                                    | 38,873,120                          | 38,873,120                  |
| Stormwater utility                                 |                                    | 23,664,287                          | 23,664,287  |                                    | 21,903,403                          | 21,903,403                  |
| Golf   |                                    | 667,473                             | 667,473   |                                    | 632,321                             | 632,321                     |
| Solid waste  |                                    | 15,889,961                          | 15,889,961  |                                    | 14,833,586                          | 14,833,586                  |
| Municipal Housing Agency                           |                                    | 24,745,617                          | 24,745,617  |                                    | 22,166,962                          | 22,166,962                  |
| Total expenses                                     | 379,053,943                        | 117,849,967                         | 496,903,910                                       | 337,588,325                        | 109,877,014                         | 447,465,339                 |
| Increase/(decrease) in net                         |                                    |                                     |   |                                    |                                     |                             |
| position before transfers                          | 111,500,336                        | 20,836,395                          | 132,336,731                                       | 79,488,633                         | 20,303,898                          | 99,792,531                  |
| Transfers  | (3,337,268)                        | 3,337,268                           |   | (3,618,397)                        | 3,618,397                           |                             |
| Increase/(decrease) in net                         | 100 1/2 2/2                        | 24.172.442                          | 100.007.504                                       | EE 050 22 (                        | 22 022 225                          | 00 500 501                  |
| position<br>Net position - beginning               | 108,163,068<br>841,949,795         | 24,173,663<br>401,007,876           | 132,336,731<br>1,242,957,671                      | 75,870,236<br>766,079,558          | 23,922,295<br>377,085,581           | 99,792,531<br>1,143,165,139 |
| Net position - beginning  Net position - ending    | \$ 950,112,863                     | \$ 425,181,539                      | \$ 1,375,294,402                                  | \$ 841,949,794                     | \$ 401,007,876                      | \$ 1,242,957,670            |

**Governmental Activities**. Total governmental activities revenue for the fiscal year was \$490,554,279 compared to \$417,076,958 in 2022. The largest single revenue source for the City was property taxes of \$194,375,747. Property taxes increased by \$11,548,413 (6.3 percent) from fiscal 2022. This decrease is primarily the result of a change in the amount of delinquent taxes remitted to the City of Des Moines. Other taxes for fiscal year 2023 were \$84,192,780 compared to \$78,477,446 for fiscal 2022. The increase of \$5,715,334 was

primarily due to an increase in LOSST and largely comes down to increased sales generating more tax.

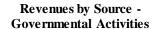
Intergovernmental Revenue increased significantly year-over-year due to the recognition of previously unearned American Rescue Act funds. Governmental activities increased the City's net position by \$108,163,068.

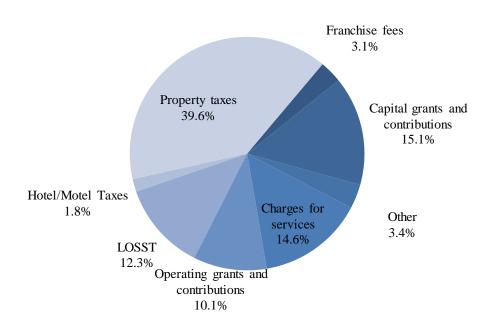
Certain revenues are generated that are specific to governmental program activities. These totaled \$195,537,779 in fiscal 2023 compared to \$152,154,165 in fiscal 2022. The graph below shows a comparison between the expenses by governmental activity type and the revenues generated that are specific to those activities:



The program expenses shown in the table above were \$379,053,943 in fiscal year 2023 as compared to \$337,588,325 in fiscal year 2022. The decrease is largely due to the effective pension expense being eliminated at the government-wide level because of unexpectedly positive returns in the market during the pension assessment year recorded.

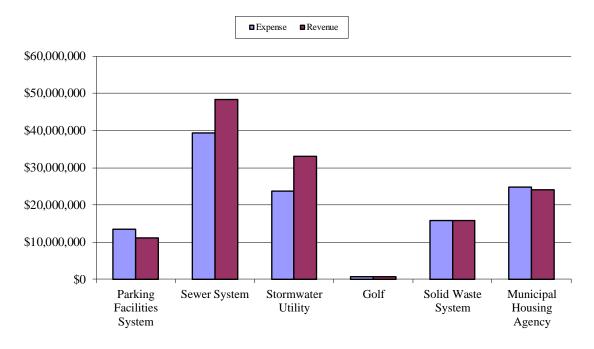
The graph below shows the percentage of the total governmental revenues allocated by each revenue type:



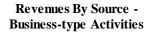


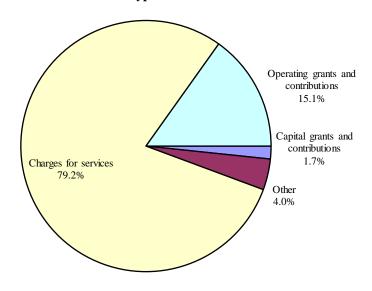
**Business-Type Activities.** Total business-type activities revenue for the fiscal year was \$138,686,362 compared to \$130,180,912 in 2022. All but \$5,534,771 and \$397,092 of this revenue was generated for specific business-type activity expenses in fiscal years 2023 and 2022, respectively. The decrease in non-specific business-type revenue was due primarily to overall economic trends resulting in decreased interest rates on the City of Des Moines' investments. The graph on the following page shows a comparison between the business-type activity expenditures and program revenues.

### Expenses and Program Revenue - Business-type Activities



The graph below shows the breakdown of revenues by source for the business-type activities:





Business-type activities increased the City of Des Moines' net position by \$24,173,663 accounting for the increase, in total, in the government's net position. Key elements of this increase are as follows:

- The Sanitary Sewer Utility increased by \$9,755,784. This increase was primarily due to an operating income of \$9,364,431.
- The Storm Water Utility increased by \$16,312,097. This increase was largely due to an increase in investment earnings caused by favorable interest rates.

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the City of Des Moines uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds.** The focus of the City of Des Moines' *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City of Des Moines' financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City of Des Moines' governmental funds reported combined ending fund balances of \$352,495,318 an increase of \$78,133,949 in comparison with the prior year. The increase was primarily driven by increases in the General Fund of \$41,692,452 and the Capital Projects Fund of \$23,029,381. The offsetting decrease for fiscal 2023 was in the Local Option Sales Tax Fund with a change of (\$10,805,978). Fund balance identified as nonspendable totaled \$7,940,106. There were restrictions of \$95,000,542 on the governmental fund balance. Committed fund balance totaled \$152,928,222 and unassigned fund balance totaled \$96,626,448. See footnote 19 for a further breakdown of the classifications of the governmental fund balance.

The General Fund is the chief operating fund of the City of Des Moines. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$97,348,472 while total fund balance was \$103,510,472. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 46.1 percent of total General Fund expenditures, while total fund balance represents 49.1 percent of that same amount.

The fund balance of the City of Des Moines' General Fund increased by \$41,692,452 during the current fiscal year compared to a \$1,472,718 increase in 2022. This relatively large increase was primarily the result of an increase in transfers in of \$36,892,357. This

increase was primarily from the Local Option Sales Tax and American Rescue Plan Funds.

The Debt Service Fund has a total fund balance of \$19,050,854. The net increase in fund balance during the current year in the Debt Service Fund was \$12,110,529. This increase was largely the result of a significant decrease in debt retirement compared to the prior year.

The Tax Increment Fund (TIF) has a total fund balance of \$12,886,482. The net increase in fund balance during the current year in the Tax Increment Fund was \$4,125,196. The net increase was largely due to an increase in tax revenue ahead of anticipated future expenditures.

The Benefit Tax Accounts Special Revenue Fund had a total fund balance of \$704,282 at the end of fiscal 2023. The small net decrease is due to the difference between tax revenue and the amount needed to cover current year expenditures.

The Local Option Sales Tax Fund was set up in fiscal 2020 to account for revenue received under the Local Option Sales and Service Tax passed in March 2019 and effective beginning July 1, 2019. Under the law, 50.0 percent of revenue is to be used for property tax relief while the remaining 50.0 percent may be used for any lawful purpose of the City. During the year, the fund balance decreased by \$10,805,978. This decrease is due to the amount transferred out to satisfy the legal allocation requirements.

The American Rescue Plan Fund was established in fiscal year 2021 in order to track the receipt and expenditure of federal funds under the American Rescue Plan Act of 2021. The City of Des Moines had received its total anticipated allocation of roughly \$94,800,000 as of the end of fiscal 2022. During the year, the fund balance increased by \$3,600,000 as the amount transferred out was matched with its recognized revenue.

The Capital Projects Fund has a total fund balance of \$149,063,406. The net increase in fund balance during the current year in the Capital Projects Fund was \$23,029,381. This increase was due to the transfers in exceeding current year expenditures.

**Proprietary Funds.** The City of Des Moines' proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position (deficit) of the Parking Facility System was \$2,102,238; those for the Sewer System were \$38,100,329; the Storm Water Utility were \$32,237,828; and those for the Municipal Housing Agency were \$2,679,067. Other factors concerning the finances

of these funds have been addressed in the discussion of the City of Des Moines' businesstype activities.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

**Capital Assets.** The City of Des Moines' investment in capital assets for its governmental and business-type activities as of June 30, 2023, amounts to \$1,868,256,766 (net of accumulated depreciation). This investment in capital assets includes land, buildings and system improvements, machinery and equipment, park facilities, roads, highways, and bridges. The total increase in the City of Des Moines' investment in capital assets for the current fiscal year was 4.4 percent (a 3.4 percent increase for governmental activities and a 7.0 percent increase for business-type activities).

Major capital asset events during fiscal year 2023 included the following:

- \$7.1 million towards the completion of phase 2 of the Municipal Services Center.
- \$5.4 million toward Closes Creek watershed improvements.
- \$7.9 million toward the rehabilitation of the 2<sup>nd</sup> Avenue Bridge.
- \$7.2 million toward Hamilton Storm Sewer improvements.
- \$11.4 million for the replacement Animal Control Facility.
- \$17.1 million for Des Moines River flood mitigation improvements.
- \$1.5 million toward the construction or reconstruction of recreational trails across the City.
- \$4.6 million for repair and replacement of the City's sidewalk system.
- \$13.1 million on various sewer separation projects throughout the City.
- \$2.7 million toward various storm water improvements throughout the City.
- \$42.2 million for the City's various on-going street maintenance and reconstruction projects.

#### City of Des Moines' Capital Assets

(amounts expressed in thousands)

|                 | Governmen    | tal Activities | Business-typ | e Activities | Total        |              |  |  |
|-----------------|--------------|----------------|--------------|--------------|--------------|--------------|--|--|
|                 | 2023         | 2022           | 2023         | 2022         | 2023         | 2022         |  |  |
| Land            | \$ 157,257   | \$ 152,486     | \$ 29,843    | \$ 26,592    | \$ 187,100   | \$ 179,078   |  |  |
| Buildings       | 310,854      | 302,398        | 105,322      | 103,149      | 416,176      | 405,547      |  |  |
| Improvements    |              |                |              |              |              |              |  |  |
| other than      |              |                |              |              |              |              |  |  |
| buildings       | 1,479,544    | 1,407,984      | 549,406      | 526,284      | 2,028,950    | 1,934,268    |  |  |
| Machinery and   |              |                |              |              |              |              |  |  |
| equipment       | 125,665      | 121,868        | 30,666       | 27,728       | 156,331      | 149,596      |  |  |
| Right of use    |              |                |              |              |              |              |  |  |
| assets          | 5,542        | 2,162          | 29,996       | 29,996       | 35,538       | 32,158       |  |  |
| Construction in |              |                |              |              |              |              |  |  |
| progress        | 193,356      | 180,934        | 96,802       | 75,185       | 290,158      | 256,119      |  |  |
| Accumulated     |              |                |              |              |              |              |  |  |
| depreciation    | (971,691)    | (909,613)      | (274,305)    | (258,108)    | (1,245,996)  | (1,167,721)  |  |  |
| Total           | \$ 1,300,527 | \$ 1,258,219   | \$ 567,730   | \$ 530,826   | \$ 1,868,257 | \$ 1,789,045 |  |  |

Additional information on the City of Des Moines' capital assets can be found in note 6 of this report.

**Long-Term Debt.** At the end of the current fiscal year, the City of Des Moines had total bonded debt outstanding of \$632,270,000. Of this amount, \$529,035,000 comprises debt backed by the full faith and credit of the government. The remainder of the City of Des Moines' debt represents bonds secured solely by specified revenue sources (i.e., revenue bonds).

#### City of Des Moines' Outstanding Debt General Obligation and Revenue Bonds (amounts expressed in thousands)

|                          | (  | Governmen | tal A | ctivities | Business-type Activities |         |    |        | Total |    |         |    |         |
|--------------------------|----|-----------|-------|-----------|--------------------------|---------|----|--------|-------|----|---------|----|---------|
|                          |    | 2023      |       | 2022      |                          | 2023    |    | 2022   | -     |    | 2023    |    | 2022    |
| General obligation bonds | \$ | 512,150   | \$    | 489,370   | \$                       | 16,885  | \$ | 17,920 | -     | \$ | 529,035 | \$ | 507,290 |
| Revenue bonds            |    | -         |       | -         |                          | 108,235 |    | 76,260 |       |    | 108,235 |    | 76,260  |
| Total                    | \$ | 512,150   | \$    | 489,370   | \$                       | 125,120 | \$ | 94,180 | -     | \$ | 637,270 | \$ | 583,550 |

The City of Des Moines' total bonded debt increased by \$53,720,000 which is a 9.2 percent increase from the prior fiscal year. This increase was due to the City of Des Moines issuing \$69,725,000 in bonded debt for governmental activities and \$18,660,000 in bonded debt for business-type activities.

The City of Des Moines and the City of Des Moines Storm Water/Sewer system each maintained its debt rating of an AA+ rating from Standard & Poor's during the fiscal year.

State statutes limit the amount of general obligation debt a governmental entity may issue to 5 percent of its total assessed valuation. The current debt limitation for the City of Des Moines is \$803,564,354, which is significantly in excess of the City of Des Moines' outstanding general obligation debt of \$529,035,000.

Additional information on the City of Des Moines' long-term debt can be found in Note 9 of this report.

#### **BUDGETARY HIGHLIGHTS**

In accordance with the Code of Iowa, the City Council annually adopts a budget on the modified accrual basis following required public notice and hearing which includes all funds except fiduciary funds and internal service funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund or fund type. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, business-type/enterprises and transfers out. The legal level of control is at the aggregated function level, not at the fund or fund type level. These budget amendments are reflected in the final budgeted amounts.

Differences between the original budget and the final amended budget for the City of Des Moines can be summarized as follows:

The total original fiscal 2023 revenue budget of \$546,710,198 was increased through an amendment to \$636,879,884 an increase of \$90,169,686. The total other financing sources and net transfers per the original budget of \$111,015,839 was increased to \$112,189,978 an increase of \$1,174,139. The major factor in the difference between original estimates and final estimates was due timing around the release of restrictions on American Rescue Plan Act funds.

Actual revenues for fiscal 2023 were \$606,918,744 compared to the revised budget projection of \$636,879,884, a difference of \$29,961,140, or 4.9 percent.

The total original fiscal 2023 expenditure budget of \$722,854,627 was increased through an amendment to \$799,578,558 an increase of \$76,723,931. The majority of this increase was due to changes in the anticipated timing of capital improvement projects.

Expenditures were under the revised budget in total by \$166,336,871. This underage was primarily due to the original aforementioned timing of capital improvement expenses being more accurate.

See page 109 for the Budgetary Comparison Schedule – All Governmental Funds and Enterprise Funds.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The outlook on the economy in Des Moines and the surrounding metropolitan area has been positive with continued growth in residential, commercial and industrial activity. Surrounding cities are also seeing strong growth. The City, in conjunction with the regional Corporation for Economic Development, the Des Moines Partnership and the Convention and Visitors Bureau, continues to work diligently to spur economic development activity within the City of Des Moines and metro area. The City of Des Moines, along with our economic development partners, is working with area businesses to assist with program funds that have been allocated to the City from the U.S. Department of Housing and Urban Development and other sources available.

During calendar year 2023, Des Moines received the following accolades:

- #19 Best Places to Live in the U.S. <u>U.S. News & World Report</u>, 2023
- #6 Best Places to Live for Families <u>U.S. News & World Report, 2023</u>
- Top 20 Most Neighborly City in the U.S. <u>Neighbor, 2023</u>
- #1 Place for Young Professional to Live <u>Forbes</u>, 2023
- Top 10 Fastest-Growing Mid-Sized Metro <u>Site Selection Group, 2023</u>
- #3 Best Market for Recent College Graduates <u>Zillow</u>, <u>2023</u>
- #7 Lowest Cost of Living in the U.S. <u>Apartment List, 2023</u>
- Best Midsized Metros for Millennials <u>CommercialCafe</u>, 2023
- Top 25 Up-and-Coming Tech Market CBRE, 2023

Assessed valuations for calendar year 2022 in Des Moines increased 1.2 percent over calendar year 2021. Indicators for continued growth are positive. Corporate renovations and new construction, along with residential, mixed use, commercial, and hotel projects are underway and planned over the next few years.

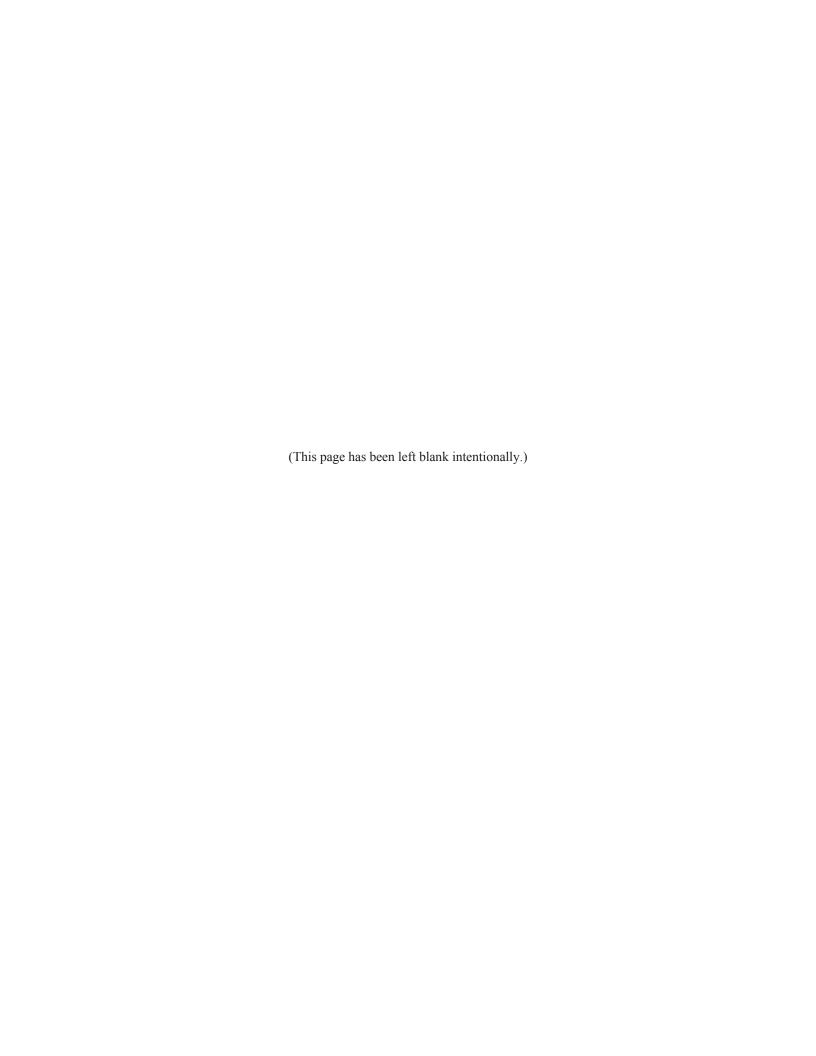
Approximately 48.8 percent of all General Fund revenues were derived from property taxes during fiscal 2023. Continuous efforts are being made to both diversify revenues and implement strategic expense reductions.

As part of the budget discussions in fiscal year 2022, the City Council approved a rate increase for the Sanitary Sewer Enterprise. A 6.0 percent Sanitary Sewer fee increase was scheduled for July 1, 2022, to address ongoing sewer separation requirements mandated by the federal government and fund lining projects to extend the life of the sewer system. As part of the budget discussions in fiscal year 2019, the City Council approved multi-year rate increases for the Storm Water Enterprise. A 6.0 percent Storm Water fee increase was scheduled for January 1, 2020, and January 1, 2021, a 5.0 percent Storm Water fee increase is scheduled for January 1, 2022, and a 3.0 percent Storm Water fee increase is scheduled for January 1, 2023, to address flood protection improvements and separation of sewer systems. No additional rate changes were approved by the City Council for the Parking fund. Also, no additional rate changes were approved by the City Council for rate increase for the monthly collection fees charged for Solid Waste services.

On July 1, 2011 the City converted to a self-funded health care program with a third-party administrator for processing claims. The self-funded program has allowed the City to pay claims and build a reserve fund sufficient to meet State self-funded health insurance reserve requirements.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City of Des Moines' finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to: Nickolas Schaul, Finance Director, City of Des Moines, 400 Robert D Ray Drive, Des Moines, IA 50309-1891.





### CITY OF DES MOINES, IOWA STATEMENT OF NET POSITION

June 30, 2023

|   | PRIMARY GOVERNMENT |               |               | COMPONENT UNITS |                 |            |    |               |
|---|--------------------|---------------|---------------|-----------------|-----------------|------------|----|---------------|
|   |                    | GOVERN-       | BUSINESS-     |                 |                 |            |    |               |
|   |                    | MENTAL        | TYPE          |                 |                 | LIBRARY    |    | AIRPORT       |
|   | _                  | ACTIVITIES    | ACTIVITIES    |                 | TOTAL           | FOUNDATION |    | AUTHORITY     |
| ASSETS                                    |                    |               |               |                 |                 |            |    |               |
| Current assets:                           |                    |               |               |                 |                 |            |    |               |
| Unrestricted current assets:              |                    |               |               |                 |                 |            |    |               |
| Cash and investments                      | \$                 | 402,169,631   | \$ 73,463,144 | \$              | 475,632,775     | \$ 586,457 | \$ | 67,825,737    |
| Taxes receivable                          |                    | 208,897,033   |               |                 | 208,897,033     |            |    |               |
| Accounts receivable, net of allowance     |                    |               |               |                 |                 |            |    |               |
| for doubtful accounts                     |                    | 6,999,515     | 421,193       |                 | 7,420,708       | 61,674     |    | 12,004,915    |
| Loans receivable, current                 |                    | 100,000       |               |                 | 100,000         |            |    |               |
| Accrued interest receivable               |                    | 2,186,686     |               |                 | 2,186,686       |            |    | 637,021       |
| Lease receivable                          |                    | 196,739       |               |                 | 196,739         |            |    | 2,534,850     |
| Internal balances                         |                    | 21,918,837    | (21,918,837)  |                 |                 |            |    |               |
| Due from other governmental units         |                    | 12,856,379    | 5,080,306     |                 | 17,936,685      |            |    |               |
| Inventory                                 |                    | 319,371       | 67,149        |                 | 386,520         |            |    | 161,279       |
| Prepaid items                             |                    | 2,196,803     | 77,241        |                 | 2,274,044       | 962        |    | 6,830         |
| Total unrestricted current assets         |                    | 657,840,994   | 57,190,196    |                 | 715,031,190     | 649,093    |    | 83,170,632    |
| Restricted assets:                        | _                  |               | -             |                 |                 |            | _  |               |
| Cash and investments                      |                    |               | 1,331,212     |                 | 1,331,212       | 3,466,110  |    |               |
| Total restricted current assets           |                    | _             | 1,331,212     |                 | 1,331,212       | 3,466,110  | _  | _             |
|   | _                  |               |               |                 |                 |            | _  | 00.170.400    |
| Total current assets                      | _                  | 657,840,994   | 58,521,408    |                 | 716,362,402     | 4,115,203  | _  | 83,170,632    |
| Noncurrent assets:                        |                    |               |               |                 |                 |            |    |               |
| Restricted cash and investments           |                    |               | 40,819,211    |                 | 40,819,211      |            |    | 20,026,052    |
| Restricted accounts receivable            |                    |               |               |                 |                 |            |    | 760,402       |
| Restricted interest receivable            |                    |               | 126,021       |                 | 126,021         |            |    |               |
| Lease receivable, net                     |                    | 4,230,899     |               |                 | 4,230,899       |            |    |               |
| Loans receivable, net of allowance for    |                    | 0.4           |               |                 | 0.42.400        |            |    |               |
| Doubtful accounts                         |                    | 962,688       |               |                 | 962,688         |            |    |               |
| Notes receivables                         |                    |               |               |                 |                 |            |    | 25,021        |
| Other restricted assets                   |                    |               |               |                 |                 | 12,819     |    |               |
| Capital assets:                           |                    |               |               |                 |                 |            |    |               |
| Land                                      |                    | 157,257,288   | 29,843,397    |                 | 187,100,685     |            |    |               |
| Construction in progress                  |                    | 193,356,022   | 96,802,193    |                 | 290,158,215     |            |    | 55,300,124    |
| Buildings                                 |                    | 310,853,925   | 105,321,606   |                 | 416,175,531     |            |    | 268,767,141   |
| Improvements other than buildings         |                    | 1,479,543,474 | 549,405,983   |                 | 2,028,949,457   |            |    | 258,385,532   |
| Machinery and equipment                   |                    | 125,664,624   | 30,665,538    |                 | 156,330,162     | 13,237     |    | 27,060,287    |
| Right of use assets                       |                    | 5,542,023     | 29,996,021    |                 | 35,538,044      | 69,819     |    | 25,539,616    |
| Accumulated depreciation and amortization | _                  | (971,690,498) | (274,304,830) |                 | (1,245,995,328) | (7,503)    | _  | (306,066,353) |
| Total capital assets                      |                    | 1,300,526,858 | 567,729,908   |                 | 1,868,256,766   | 75,553     | _  | 328,986,347   |
| Total noncurrent assets                   |                    | 1,305,720,445 | 608,675,140   |                 | 1,914,395,585   | 88,372     |    | 349,797,822   |
| Total assets                              |                    | 1,963,561,439 | 667,196,548   |                 | 2,630,757,987   | 4,203,575  |    | 432,968,454   |
| <b>Deferred Outflows of Resources</b>     |                    |               |               |                 |                 |            |    |               |
| Other postemployment deferred outflows    |                    | 6,465,683     | 892,453       |                 | 7,358,136       |            |    | 228,641       |
| Pension related deferred outflows         | _                  | 36,187,258    | 2,603,128     |                 | 38,790,386      |            | _  | 347,848       |
| Total deferred outflows of resources      |                    | 42,652,941    | 3,495,581     | _               | 46,148,522      |            | _  | 576,489       |
|   |                    |               |               |                 |                 |            |    |               |

The notes to the financial statements are an integral part of this statement.

|  |                             | PRI                  | MAI       | RY GOVERNM         | IEN' | Γ             | COMPONENT UNITS |                     |    |                      |
|--|-----------------------------|----------------------|-----------|--------------------|------|---------------|-----------------|---------------------|----|----------------------|
|  |                             | GOVERN-              |           | BUSINESS-          |      |               |                 | ( IDD 4 D) /        |    | A ADDODE             |
|  |                             | MENTAL<br>ACTIVITIES |           | TYPE<br>ACTIVITIES |      | TOTAL         |                 | LIBRARY<br>UNDATION |    | AIRPORT<br>AUTHORITY |
| LIABILITIES  |                             |                      |           |                    |      |               |                 |                     |    |                      |
| Current liabilities:   |                             |                      |           |                    |      |               |                 |                     |    |                      |
| Accounts payable   | \$                          | 11,639,651           | \$        | 2,301,003          | \$   | 13,940,654    | \$              |                     | \$ | 5,775,833            |
| Contracts payable  |                             | 12,184,316           |           | 5,618,946          |      | 17,803,262    |                 |                     |    | 1,703,175            |
| Accrued wages payable  |                             | 4,168,307            |           | 544,051            |      | 4,712,358     |                 | 19,703              |    |                      |
| Accrued employee benefits  |                             | 33,838,355           |           | 1,120,294          |      | 34,958,649    |                 |                     |    | 85,865               |
| Good faith, tenant, security, airport deposits                                 |                             | 1,192,547            |           | 140,603            |      | 1,333,150     |                 |                     |    | 318,151              |
| Accrued interest payable   | 1,511,283 131,308 1,642,591 |                      | 1,642,591 |                    |      |               |                 |                     |    |                      |
| Other liabilities, claims and judgments  |                             | 8,818,000            |           |                    |      | 8,818,000     |                 |                     |    |                      |
| Notes, loans, leases, bonds payable and  |                             |                      |           |                    |      |               |                 |                     |    |                      |
| subscription-based IT liabilities  |                             | 46,522,290           |           | 2,219,389          |      | 48,741,679    |                 | 17,292              |    |                      |
| Unearned revenue   |                             | 39,962,666           |           | 18,712             |      | 39,981,378    |                 |                     |    |                      |
| Total current liabilities - from unrestricted                                  |                             | 159,837,415          |           | 12,094,306         |      | 171,931,721   |                 | 36,995              |    | 7,883,024            |
| Current liabilities payable from restricted assets:                            |                             |                      |           |                    |      |               |                 |                     |    |                      |
| Notes, loans, and bonds payable  |                             |                      |           | 9,160,000          |      | 9,160,000     |                 |                     |    |                      |
| Accrued interest payable   |                             |                      |           | 392,685            |      | 392,685       |                 |                     |    |                      |
| Total current liabilities - from restricted                                    |                             |                      |           | 9,552,685          |      | 9,552,685     |                 |                     |    |                      |
| Total current liabilities  |                             | 159,837,415          |           | 21,646,991         |      | 181,484,406   |                 | 36,995              |    | 7,883,024            |
| Noncurrent liabilities:  |                             |                      |           |                    |      |               |                 |                     |    |                      |
| Accrued employee benefits  |                             | 13,233,334           |           | 1,641,373          |      | 14,874,707    |                 |                     |    | 1,116,250            |
| Other post retirement benefits   |                             | 25,746,313           |           | 3,553,741          |      | 29,300,054    |                 |                     |    | 581,920              |
| Net pension liability  |                             | 135,845,039          |           | 7,964,155          |      | 143,809,194   |                 |                     |    | 2,140,574            |
| Other liabilities  |                             |                      |           | 254,128            |      | 254,128       |                 |                     |    |                      |
| Notes, loans, leases, bonds payable and subscription-based IT liabilities, net |                             | 509,246,697          |           | 208,529,760        |      | 717,776,457   |                 | 52,527              |    |                      |
| Total noncurrent liabilities   |                             | 684,071,383          |           | 221,943,157        |      | 906,014,540   |                 | 52,527              |    | 3,838,744            |
| Total liabilities  |                             | 843,908,798          |           | 243,590,148        |      | 1,087,498,946 |                 | 89,522              |    | 11,721,768           |
| DEFERRED INFLOWS OF RESOURCES  |                             |                      |           |                    |      |               |                 |                     |    |                      |
| Property taxes   |                             | 194,508,771          |           |                    |      | 194,508,771   |                 |                     |    |                      |
| Lease deferred inflows   |                             | 4,291,793            |           |                    |      | 4,291,793     |                 |                     |    | 27,567,670           |
| Other postretirement deferred inflows  |                             | 4,704,139            |           | 649,308            |      | 5,353,447     |                 |                     |    | 169,816              |
| Pension related deferred inflows   |                             | 8,688,016            |           | 1,271,134          |      | 9,959,150     |                 |                     |    | 369,517              |
| Total deferred inflows of resources  |                             | 212,192,719          |           | 1,920,442          | _    | 214,113,161   |                 |                     | _  | 28,107,003           |
| NET POSITION   |                             |                      |           |                    |      |               |                 |                     |    |                      |
| Net investment in capital assets Restricted:                                   |                             | 830,648,182          |           | 360,408,441        |      | 1,191,056,623 |                 |                     |    | 303,446,730          |
| Public housing program   |                             |                      |           | 1,655,186          |      | 1,655,186     |                 |                     |    |                      |
| Debt retirement  |                             | 17,538,321           |           | 10,612,628         |      | 28,150,949    |                 |                     |    |                      |
| Corpus non-expendable permanent  |                             | 3,363,477            |           |                    |      | 3,363,477     |                 | 1,141,991           |    |                      |
| Donor restricted temporary   |                             |                      |           |                    |      |               |                 | 1,334,939           |    |                      |
| Capital projects   |                             | 3,254,807            |           |                    |      | 3,254,807     |                 |                     |    |                      |
| Public works   |                             | 22,395,325           |           |                    |      | 22,395,325    |                 |                     |    |                      |
| Police and fire  |                             | 567,631              |           |                    |      | 567,631       |                 |                     |    |                      |
| Culture and recreation   |                             | 3,455,849            |           |                    |      | 3,455,849     |                 |                     |    |                      |
| Community and economic development   |                             | 13,550,004           |           |                    |      | 13,550,004    |                 |                     |    |                      |
| Other restricted assets  |                             | 30,161,134           |           |                    |      | 30,161,134    |                 |                     |    | 20,786,454           |
| Unrestricted   |                             | 25,178,133           | _         | 52,505,284         | _    | 77,683,417    |                 | 1,637,123           | _  | 69,482,988           |
| Total net position   | \$                          | 950,112,863          | \$        | 425,181,539        | \$   | 1,375,294,402 | \$              | 4,114,053           | \$ | 393,716,172          |

#### CITY OF DES MOINES STATEMENT OF ACTIVITIES

#### For the Fiscal Year Ended June 30, 2023

|                                    |          |                |     |             | PROC | GRAM REVEN  | IUES |             |
|------------------------------------|----------|----------------|-----|-------------|------|-------------|------|-------------|
|                                    |          |                | CI  | HARGES FOR  | 0    | PERATING    |      | CAPITAL     |
|                                    |          |                |     | SALES AND   | GI   | RANTS AND   | C    | GRANTS AND  |
| FUNCTIONS/PROGRAMS                 | EXPENSES |                |     | SERVICES    | CON  | NTRIBUTIONS | CC   | NTRIBUTIONS |
| Primary government:                |          |                | _   |             |      |             |      |             |
| Governmental activities:           |          |                |     |             |      |             |      |             |
| Public safety                      | \$       | 148,300,581    | \$  | 32,315,674  | \$   | 5,223,983   | \$   | 140,616     |
| Public works                       |          | 67,964,266     |     | 5,981,063   |      | 25,973,301  |      | 18,591,702  |
| Health and social services         |          | 15,372,035     |     | 348,873     |      | 11,487,456  |      |             |
| Culture and recreation             |          | 41,154,434     |     | 4,836,830   |      | 1,639,351   |      | 1,268,477   |
| Community and economic development |          | 34,508,684     |     | 215,104     |      | 25,753      |      |             |
| General government                 |          | 59,302,327     |     | 28,166,719  |      | 5,228,805   |      | 54,094,072  |
| Interest on long-term debt         |          | 12,451,616     |     |             |      |             |      |             |
| Total governmental activities      |          | 379,053,943    |     | 71,864,263  |      | 49,578,649  |      | 74,094,867  |
| Business-type activities:          |          |                |     |             |      |             |      |             |
| Parking facilities system          |          | 13,522,165     |     | 11,108,528  |      |             |      | 30,000      |
| Sewer system                       |          | 39,360,464     |     | 47,921,654  |      |             |      | 489,103     |
| Stormwater utility                 |          | 23,664,287     |     | 32,656,569  |      |             |      | 403,715     |
| Golf                               |          | 667,473        |     | 677,239     |      |             |      | 700         |
| Solid waste system                 |          | 15,889,961     |     | 15,863,169  |      |             |      |             |
| Municipal Housing Agency           |          | 24,745,617     |     | 1,665,701   |      | 20,969,757  |      | 1,365,456   |
| Total business-type activities     |          | 117,849,967    |     | 109,892,860 |      | 20,969,757  |      | 2,288,974   |
| Total primary government           | \$       | 496,903,910    | \$  | 181,757,123 | \$   | 70,548,406  | \$   | 76,383,841  |
| Component unit, Des Moines Public  | _        |                | _   |             |      |             |      |             |
| Library Foundation                 | \$       | 1,327,376      | \$  |             | \$   | 924,652     | \$   |             |
| Component unit, Des Moines Airport |          |                |     |             |      |             | -    |             |
| Authority                          | \$       | 46,628,443     | \$  | 55,412,803  | \$   | 20,633,948  | \$   | 28,197,254  |
|                                    | G        | eneral revenue | es: |             |      |             |      |             |
|                                    |          | Тамаан         |     |             |      |             |      |             |

Taxes:

Property taxes, levied for general purposes

Property taxes, levied for debt service

Local Option Sales Taxes

Hotel/motel taxes

Franchise taxes

Investment earnings

Miscellaneous

Gain on disposal of capital assets

Transfers - internal activities

Total general revenues and transfers

Change in net position

Net position, beginning

Net position, ending

NET (EXPENSE) REVENUE AND CHANGES IN NET POSITION

|    |               | PRIMAI | RY GOVERNMEN | Γ  |               |    | COMPONEN  | IT U | NIT         |
|----|---------------|--------|--------------|----|---------------|----|-----------|------|-------------|
| GO | VERNMENTAL    | BU     | JSINESS-TYPE |    |               |    | LIBRARY   |      | AIRPORT     |
|    | ACTIVITIES    |        | ACTIVITIES   |    | TOTAL         | FO | UNDATION  | A    | UTHORITY    |
|    |               |        |              |    |               |    |           |      |             |
| \$ | (110,620,308) | \$     |              | \$ | (110,620,308) | \$ |           | \$   |             |
|    | (17,418,200)  |        |              |    | (17,418,200)  |    |           |      |             |
|    | (3,535,706)   |        |              |    | (3,535,706)   |    |           |      |             |
|    | (33,409,776)  |        |              |    | (33,409,776)  |    |           |      |             |
|    | (34,267,827)  |        |              |    | (34,267,827)  |    |           |      |             |
|    | 28,187,269    |        |              |    | 28,187,269    |    |           |      |             |
|    | (12,451,616)  |        |              |    | (12,451,616)  |    |           |      |             |
|    | (183,516,164) |        |              |    | (183,516,164) |    |           |      |             |
|    |               |        | (2,383,637)  |    | (2,383,637)   |    |           |      |             |
|    |               |        | 9,050,293    |    | 9,050,293     |    |           |      |             |
|    |               |        | 9,395,997    |    | 9,395,997     |    |           |      |             |
|    |               |        | 10,466       |    | 10,466        |    |           |      |             |
|    |               |        | (26,792)     |    | (26,792)      |    |           |      |             |
|    |               |        | (744,703)    |    | (744,703)     |    |           |      |             |
|    |               |        | 15,301,624   |    | 15,301,624    |    |           |      |             |
| \$ | (183,516,164) | \$     | 15,301,624   | \$ | (168,214,540) | \$ |           | \$   |             |
|    |               |        |              |    |               | \$ | (402,724) |      |             |
|    |               |        |              |    |               |    |           | \$   | 57,615,562  |
|    | 165,255,816   |        |              |    | 165,255,816   |    |           |      |             |
|    | 29,119,931    |        |              |    | 29,119,931    |    |           |      |             |
|    | 60,285,067    |        |              |    | 60,285,067    |    |           |      |             |
|    | 8,720,139     |        |              |    | 8,720,139     |    |           |      |             |
|    | 15,187,574    |        |              |    | 15,187,574    |    |           |      |             |
|    | 15,842,174    |        | 5,499,525    |    | 21,341,699    |    | 112,828   |      | 2,783,933   |
|    | 381,860       |        | 16,467       |    | 398,327       |    | 115,770   |      | 698,489     |
|    | 223,939       |        | 18,779       |    | 242,718       |    |           |      |             |
|    | (3,337,268)   |        | 3,337,268    |    |               |    |           | _    |             |
|    | 291,679,232   |        | 8,872,039    |    | 300,551,271   |    | 228,598   |      | 3,482,422   |
|    | 108,163,068   |        | 24,173,663   |    | 132,336,731   |    | (174,126) |      | 61,097,984  |
|    | 841,949,795   |        | 401,007,876  |    | 1,242,957,671 |    | 4,288,179 | _    | 332,618,188 |
| \$ | 950,112,863   | \$     | 425,181,539  | \$ | 1,375,294,402 | \$ | 4,114,053 | \$   | 393,716,172 |

#### CITY OF DES MOINES, IOWA BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2023

|   |                |               |               | BENEFIT       |
|---|----------------|---------------|---------------|---------------|
|   |                | DEBT          | TAX           | TAX           |
|   | GENERAL        | SERVICE       | INCREMENT     | ACCOUNTS      |
| ASSETS  |                |               |               |               |
| Cash and investments                          | \$ 92,385,198  | \$ 18,837,016 | \$ 12,721,502 | \$ 516,614    |
| Taxes receivable                              | 77,197,272     | 28,839,588    | 42,930,621    | 25,120,601    |
| Accounts receivable, net of allowance for     |                |               |               |               |
| doubtful accounts                             | 5,700,362      |               |               |               |
| Loans receivable, net of allowance for        |                |               |               |               |
| doubtful accounts                             |                |               |               |               |
| Accrued interest receivable                   | 2,180,440      |               |               |               |
| Lease receivable                              | 4,218,737      |               |               |               |
| Due from other funds                          | 3,497,768      |               |               |               |
| Due from other governmental units             | 463,105        |               |               |               |
| Advance to other funds                        | 2,448,523      |               |               |               |
| Inventory                                     |                |               |               |               |
| Prepaid items                                 | 1,464,735      | 1,250         |               |               |
| Total assets                                  | \$ 189,556,140 | \$ 47,677,854 | \$ 55,652,123 | \$ 25,637,215 |
| LIABILITIES                                   |                |               |               |               |
| Accounts payable                              | \$ 3,258,981   | \$            | \$ 26,681     | \$            |
| Contracts payable                             |                |               |               |               |
| Accrued wages payable                         | 3,355,804      |               |               |               |
| Accrued employee benefits                     |                |               |               |               |
| Due to other funds                            |                |               |               |               |
| Unearned revenue                              |                |               |               |               |
| Good faith, security deposits                 | 1,071,612      |               |               |               |
| Total liabilities                             | 7,686,397      |               | 26,681        |               |
| DEFERRED INFLOWS OF RESOURCES                 |                |               |               |               |
| Lease deferred inflows                        | 4,078,704      |               |               |               |
| Unavailable revenue - property taxes          | 74,280,352     | 28,627,000    | 42,738,960    | 24,932,933    |
| Unavailable revenue - intergovernmental       |                |               |               |               |
| Total deferred inflows of resources           | 78,359,056     | 28,627,000    | 42,738,960    | 24,932,933    |
| FUND BALANCES (DEFICITS)                      |                |               |               |               |
| Nonspendable                                  | 3,913,258      | 1,250         |               |               |
| Restricted                                    | 1,248,957      | 19,049,604    | 12,886,482    | 704,282       |
| Committed                                     | 1,000,000      |               |               |               |
| Unassigned                                    | 97,348,472     |               |               |               |
| Total fund balances                           | 103,510,687    | 19,050,854    | 12,886,482    | 704,282       |
| Total liabilities, deferred inflows of resour | ces            |               |               |               |
| and fund balances (deficits)                  | \$ 189,556,140 | \$ 47,677,854 | \$ 55,652,123 | \$ 25,637,215 |

| LOCAL<br>OPTION<br>SALES TAX | AMERICAN<br>RESCUE<br>PLAN | CAPITAL<br>PROJECTS | GC | OTHER<br>OVERNMENTAL<br>FUNDS | GOV | TOTAL<br>VERNMENTAL<br>FUNDS |
|------------------------------|----------------------------|---------------------|----|-------------------------------|-----|------------------------------|
| \$ 19,663,531<br>10,261,701  | \$ 41,734,087<br>          | \$ 159,073,024<br>  | \$ | 33,739,046<br>24,515,616      | \$  | 378,670,018<br>208,865,399   |
|                              |                            | 147,592             |    | 110,916                       |     | 5,958,870                    |
|                              |                            |                     |    | 1,062,688                     |     | 1,062,688                    |
|                              |                            |                     |    | 6,246                         |     | 2,186,686                    |
|                              |                            | 208,901             |    |                               |     | 4,427,638                    |
|                              |                            |                     |    |                               |     | 3,497,768                    |
|                              |                            | 3,543,438           |    | 8,502,083                     |     | 12,508,626                   |
|                              |                            |                     |    |                               |     | 2,448,523                    |
|                              |                            |                     |    | 98,625                        |     | 98,625                       |
|                              |                            | 218,370             |    | 345,126                       |     | 2,029,481                    |
| \$ 29,925,232                | \$ 41,734,087              | \$163,191,325       | \$ | 68,380,346                    | \$  | 621,754,322                  |
|                              |                            |                     |    |                               |     |                              |
| \$ 540,443                   | \$ 2,100,000               | \$ 877,269          | \$ | 2,106,566                     | \$  | 8,909,940                    |
|                              |                            | 12,184,230          |    | 86                            |     | 12,184,316                   |
| 35,664                       |                            | 91,520              |    | 567,990                       |     | 4,050,978                    |
|                              |                            |                     |    | 1,087,033                     |     | 1,087,033                    |
|                              |                            | 357,268             |    | 1,716,778                     |     | 2,074,046                    |
|                              | 39,634,087                 | 298,935             |    |                               |     | 39,933,022                   |
|                              |                            |                     |    | 120,935                       |     | 1,192,547                    |
| 576,107                      | 41,734,087                 | 13,809,222          |    | 5,599,388                     |     | 69,431,882                   |
|                              |                            |                     |    |                               |     |                              |
|                              |                            | 213,089             |    |                               |     | 4,291,793                    |
|                              |                            |                     |    | 23,929,526                    |     | 194,508,771                  |
|                              |                            | 105,608             |    | 920,950                       |     | 1,026,558                    |
|                              |                            | 318,697             |    | 24,850,476                    |     | 199,827,122                  |
|                              |                            |                     |    |                               |     |                              |
|                              |                            | 218,370             |    | 3,807,228                     |     | 7,940,106                    |
| 29,349,125                   |                            | 888,881             |    | 30,873,211                    |     | 95,000,542                   |
|                              |                            | 148,348,728         |    | 3,579,494                     |     | 152,928,222                  |
|                              |                            | (392,573)           |    | (329,451)                     |     | 96,626,448                   |
| 29,349,125                   |                            | 149,063,406         |    | 37,930,482                    |     | 352,495,318                  |
|                              |                            |                     |    |                               |     |                              |
| \$ 29,925,232                | \$ 41,734,087              | \$163,191,325       | \$ | 68,380,346                    | \$  | 621,754,322                  |

# CITY OF DES MOINES, IOWA RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION

June 30, 2023

| Total governmental fund balances  | \$ 352,495,318 |
|---|----------------|
| Amounts reported for governmental activities in the statement of net position are different because:  |                |
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.   | 1,284,380,159  |
| Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred inflows of resources in the governmental funds balance sheet.  | 1,026,558      |
| Internal service funds are used by management to charge the costs of certain services to individual funds. The assets, deferred outflow of resources, liabilities and deferred inflows of resources of the internal service funds are included in governmental activities in the statement of net position. |                |
| Capital assets, net of accumulated depreciation   | 16,146,699     |
| Other current assets  | 25,307,713     |
| Deferred outflow of resources, pension related items  | 643,832        |
| Deferred outflow of resources, OPEB related items   | 240,275        |
| Other current liabilities   | (5,590,588)    |
| Net pension liability - IPERS   | (1,969,775)    |
| Other accrued post retirement benefits  | (956,777)      |
| Other noncurrent liabilities  | (361,256)      |
| Deferred inflow of resources, pension related items   | (314,390)      |
| Deferred inflow of resources, OPEB related items  | (174,814)      |
|   | 32,970,919     |
| Internal service funds allocated to business-type activities  | 18,934,286     |

Pension related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore are not reported in the governmental funds, as follows:

| Net position of governmental activities                                   | \$ 950,112,863 |
|---|----------------|
|   | (768,560,260)  |
| Net pension liability - MFPRSI  | (104,100,910)  |
| Net pension liability - IPERS   | (29,774,354)   |
| Other liabilities, claims and judgments                                   | (8,818,000)    |
| Lease liabilities   | (1,795,503)    |
| SBITA liabilities   | (477,163)      |
| General obligation bonds payable  | (512,150,000)  |
| Section 108 loans payable   | (5,196,000)    |
| Notes payable   | (2,528,083)    |
| Accrued interest payable  | (1,511,283)    |
| Other accrued post retirement benefits                                    | (24,789,536)   |
| Accrued employee benefits   | (43,797,190)   |
| Unamortized premium cost  | (33,622,238)   |
| the current period and, therefore, are not reported in the funds.         |                |
| Long-term liabilities including bonds payable, are not due and payable in |                |
|   | <del></del> _  |
|   | 28,865,883     |
| Deferred inflows of resources - OPEB                                      | (4,529,325)    |
| Deferred inflows of resources - MFPRSI                                    | (3,621,437)    |
| Deferred inflows of resources - IPERS                                     | (4,752,189)    |
| Deferred outflows of resources - OPEB                                     | 6,225,408      |
| Deferred outflows of resources - MFPRSI                                   | 25,811,514     |
| Deferred outflows of resources - IPERS                                    | 9,731,912      |

#### CITY OF DES MOINES, IOWA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (DEFICITS) GOVERNMENTAL FUNDS

For the Fiscal Year Ended June 30, 2023

|   | GENERAL        |    | DEBT<br>SERVICE | TAX<br>INCREMENT | BENEFIT<br>TAX<br>ACCOUNTS |
|---|----------------|----|-----------------|------------------|----------------------------|
| Revenues:   |                |    |                 |                  |                            |
| Taxes   | \$ 83,259,051  | \$ | 29,119,931      | \$ 42,149,649    | \$ 24,561,050              |
| Franchise fees                                    | 15,187,574     |    |                 |                  |                            |
| Licenses and permits                              | 4,021,064      |    |                 |                  |                            |
| Fines and forfeitures                             | 6,926,196      |    |                 |                  |                            |
| Charges for sales and services                    | 22,911,061     |    |                 | 1 200 757        |                            |
| Use of money and property                         | 16,774,750     |    |                 | 1,223,756        |                            |
| Miscellaneous                                     | 16,321,049     |    | 000 404         | 2.415            | 755 022                    |
| Intergovernmental                                 | 5,204,212      |    | 899,404         | 2,415            | 755,023                    |
| Total revenue                                     | 170,604,957    |    | 30,019,335      | 43,375,820       | 25,316,073                 |
| Expenditures:                                     |                |    |                 |                  |                            |
| Current:  |                |    |                 |                  |                            |
| Public safety                                     | 135,857,671    |    |                 |                  |                            |
| Public works                                      | 6,234,164      |    |                 |                  |                            |
| Health and social services                        | 782,171        |    |                 |                  |                            |
| Culture and recreation                            | 24,541,617     |    |                 |                  |                            |
| Community and economic development                | 9,567,454      |    |                 | 15,162,279       |                            |
| General government                                | 29,354,148     |    | 226,866         |                  |                            |
| Capital outlay                                    | 4,047,587      |    |                 |                  |                            |
| Debt service:                                     | 110.010        |    | 4E 004 E00      | 050 000          |                            |
| Principal retirement                              | 148,219        |    | 47,091,792      | 852,000          |                            |
| Lease principal payments                          | 11,200         |    |                 | 31,636           |                            |
| Subscription-based principal payments             | 460,728<br>857 |    | 10 574 515      | 105 256          |                            |
| Interest and fiscal charges                       |                |    | 18,574,515      | 185,356          |                            |
| Total expenditures                                | 211,005,816    |    | 65,893,173      | 16,231,271       |                            |
| Excess (deficiency) of revenues over expenditures | (40,400,859)   |    | (35,873,838)    | 27,144,549       | 25,316,073                 |
| Other financing sources (uses):                   |                |    |                 |                  |                            |
| Transfers in                                      | 92,017,490     |    | 47,783,937      |                  |                            |
| Transfers out                                     | (10,892,000)   |    | (76,010,000)    | (23,019,353)     | (25,372,577)               |
| Premium on bond issue                             |                |    | 6,485,430       |                  |                            |
| General obligation bonds issued                   |                |    | 69,725,000      |                  |                            |
| Private debt issued                               | 937,891        |    |                 |                  |                            |
| Proceeds from damage claims                       | 1,675          |    |                 |                  |                            |
| Proceeds from capital asset sale                  | 28,255         |    |                 |                  |                            |
| Total other financing sources (uses)              | 82,093,311     | _  | 47,984,367      | (23,019,353)     | (25,372,577)               |
| Net change in fund balances                       | 41,692,452     |    | 12,110,529      | 4,125,196        | (56,504)                   |
| Fund balances, beginning of year                  | 61,818,235     |    | 6,940,325       | 8,761,286        | 760,786                    |
| Fund balances, end of year                        | \$ 103,510,687 | \$ | 19,050,854      | \$ 12,886,482    | \$ 704,282                 |

| LOCAL         | AMERICAN     |                | OTHER         | TOTAL          |
|---------------|--------------|----------------|---------------|----------------|
| OPTION        | RESCUE       | CAPITAL        | GOVERNMENTAL  | GOVERNMENTAL   |
| SALES TAX     | PLAN         | PROJECTS       | FUNDS         | FUNDS          |
|               |              | -              |               |                |
| \$ 60,285,067 | \$           | \$             | \$ 24,006,205 | \$ 263,380,953 |
|               |              |                |               | 15,187,574     |
|               |              |                | 99,775        | 4,120,839      |
|               |              |                | 8,228         | 6,934,424      |
| 21,075        |              | 117            | 1,831,847     | 24,764,100     |
|               |              | 214,026        | 128,042       | 18,340,574     |
| 63,082        |              | 4,844,754      | 1,122,413     | 22,351,298     |
|               | 51,590,527   | 13,013,960     | 51,072,848    | 122,538,389    |
| 60,369,224    | 51,590,527   | 18,072,857     | 78,269,358    | 477,618,151    |
|               |              |                |               |                |
|               |              |                |               |                |
|               |              | 63,779         | 4,086,496     | 140,007,946    |
|               |              | 6,318,570      | 25,189,654    | 37,742,388     |
|               | 3,421,905    |                | 11,225,272    | 15,429,348     |
|               | 2,750,000    | 2,469,658      | 490,229       | 30,251,504     |
|               |              | 5,233,951      | 2,015,980     | 31,979,664     |
| 10,380,234    | 500,000      | 2,299,810      | 4,911,100     | 47,672,158     |
| 380,188       |              | 96,930,429     | 358,322       | 101,716,526    |
|               |              |                |               |                |
| 338,539       |              |                | 840,000       | 49,270,550     |
|               |              |                |               | 42,836         |
|               |              |                |               | 460,728        |
|               |              |                | 77,160        | 18,837,888     |
| 11,098,961    | 6,671,905    | 113,316,197    | 49,194,213    | 473,411,536    |
|               |              |                |               |                |
| 49,270,263    | 44,918,622   | (95,243,340)   | 29,075,145    | 4,206,615      |
|               |              |                |               |                |
|               |              | 122,127,955    | 5,982,958     | 267,912,340    |
| (60,076,241)  | (41,318,622) | (3,855,234)    | (30,705,580)  | (271,249,607)  |
|               |              |                |               | 6,485,430      |
|               |              |                |               | 69,725,000     |
|               |              |                |               | 937,891        |
|               |              |                | 782           | 2,457          |
|               |              |                | 85,568        | 113,823        |
| (60,076,241)  | (41,318,622) | 118,272,721    | (24,636,272)  | 73,927,334     |
| (10,805,978)  | 3,600,000    | 23,029,381     | 4,438,873     | 78,133,949     |
| 40,155,103    | (3,600,000)  | 126,034,025    | 33,491,609    | 274,361,369    |
| \$ 29,349,125 | \$           | \$ 149,063,406 | \$ 37,930,482 | \$ 352,495,318 |
|               |              |                |               | <u> </u>       |
|               |              |                |               |                |

#### CITY OF DES MOINES, IOWA RECONCILIATION OF THE CHANGE IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Fiscal Year Ended June 30, 2023

Amounts reported for governmental activities in the statement of activities are different because:

| ecause:   |               |
|---|---------------|
| Net change in fund balances: Total governmental funds   | \$ 78,133,949 |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation or amortization expense. The following is the detail of the amount by which capital outlays exceeded depreciation and amortization in the current period. |               |
| Capital outlay  | 101,716,526   |
| Depreciation  | (58,975,573)  |
|   | 42,740,953    |
| The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, donations and disposals) is to increase/decrease net position:   |               |
| Proceeds from the sale of capital assets  | (113,823)     |
| Gain (Loss) from sale of capital assets   | 113,823       |
| Capital assets contributed by private sources   | 434,252       |
|   | 434,252       |
| Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.  | (2,961,123)   |

The issuance of long-term debt (e.g. bonds, loan, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. In the statement of activities, interest is accrued on outstanding bonds, whereas in the governmental funds an interest expenditure is reported when due. The following is the detail of the net effect of these differences in the treatment of long-term debt and related items.

| Amortization of premium  | 6,146,185      |
|--|----------------|
| Long-term debt issued, including premiums of \$6,485,430                                 | (77,148,321)   |
| Repayment of long-term debt principal  | 49,270,550     |
| Payments on leases   | 42,836         |
| Payments on subscription-based information technology agreements                         | 460,728        |
| Interest   | (71,629)       |
|  | (21,299,651)   |
| Some expenses reported in the statement of activities do not require the use of current  |                |
| financial resources and, therefore, are not reported as expenditures in governmental     |                |
| funds:   |                |
| Accrued employee benefits  | (508,472)      |
| Other accrued post retirement benefits   | (1,343,365)    |
| Claims and judgments   | (3,342,500)    |
| Pension benefit - IPERS  | 6,451,109      |
| Pension benefit - MFPRSI   | 5,577,061      |
|  | 6,833,833      |
| Internal service funds are used by management to charge the costs of various activities  |                |
| internally to individual funds. The net income of certain activities of internal service |                |
| funds is reported with governmental activities.  | 3,583,065      |
| Change in internal service fund allocations to business-type activities                  |                |
| - · · · · · · · · · · · · · · · · · · ·  | 697,790        |
| Change in net position of governmental activities  | \$ 108,163,068 |

#### CITY OF DES MOINES, IOWA STATEMENT OF NET POSITION PROPRIETARY FUNDS June 30, 2023

|   | BUSINESS-TYPE ACTIVITIES - ENTERPRISE FUNDS |                 |                       |  |
|---|---|-----------------|-----------------------|--|
|   | PARKING<br>FACILITIES<br>SYSTEM             | SEWER<br>SYSTEM | STORMWATER<br>UTILITY |  |
| ASSETS  |   |                 |                       |  |
| Current assets:   |   |                 |                       |  |
| Unrestricted current assets:                            |   |                 |                       |  |
| Cash and investments                                    | \$ 3,899,016                                | \$ 38,768,035   | \$ 12,696,046         |  |
| Taxes receivable  |   |                 |                       |  |
| Accounts receivable                                     | 4,922                                       | 245,270         | 98,970                |  |
| Due from other governmental units                       | 6,480                                       | 3,590,403       | 869,966               |  |
| Inventory   |   |                 |                       |  |
| Prepaid items   | 28,086                                      | 22,661          | 25,551                |  |
| Total unrestricted current assets                       | 3,938,504                                   | 42,626,369      | 13,690,533            |  |
| Restricted current assets:                              |   |                 |                       |  |
| Cash and investments                                    |   | 351,597         | 979,615               |  |
| Total restricted current assets                         |   | 351,597         | 979,615               |  |
| Total current assets                                    | 3,938,504                                   | 42,977,966      | 14,670,148            |  |
| Noncurrent assets:                                      |   |                 |                       |  |
| Restricted cash and investments                         |   |                 | 39,164,025            |  |
| Restricted interest receivable                          |   |                 | 126,021               |  |
| Capital assets:   |   |                 |                       |  |
| Land  | 14,145,778                                  | 2,161,508       | 12,024,203            |  |
| Construction in progress                                | 376,377                                     | 37,649,068      | 58,776,748            |  |
| Buildings   | 62,586,278                                  | 573,492         |                       |  |
| Improvements other than buildings                       | 34,861,107                                  | 258,299,342     | 246,866,330           |  |
| Machinery and equipment                                 | 4,319,059                                   | 5,682,565       | 5,516,847             |  |
| Right of Use Assets                                     | 29,996,021                                  |                 |                       |  |
| Accumulated depreciation and amortization               | (78,523,488)                                | (91,634,598)    | (48,061,854)          |  |
| Total capital assets, net of accumulated depreciation   | 67,761,132                                  | 212,731,377     | 275,122,274           |  |
| Total noncurrent assets                                 | 67,761,132                                  | 212,731,377     | 314,412,320           |  |
| Total assets  | 71,699,636                                  | 255,709,343     | 329,082,468           |  |
| DEFERRED OUTFLOW OF RESOURCES                           |   |                 |                       |  |
| Other postemployment benefits related deferred outflows | 47,197                                      | 347,542         | 145,882               |  |
| Pension related deferred outflows                       | 126,588                                     | 896,432         | 603,508               |  |
| Total deferred outflow of resources                     | 173,785                                     | 1,243,974       | 749,390               |  |
|   |   |                 |                       |  |

| BUSINESS-TYPE                  | ACTIVITIES - EN              | TERPRISE FUNDS               | GOVERNMENTAL<br>ACTIVITIES   |
|--------------------------------|------------------------------|------------------------------|------------------------------|
| MUNICIPAL<br>HOUSING<br>AGENCY | OTHER<br>ENTERPRISE<br>FUNDS | TOTAL<br>ENTERPRISE<br>FUNDS | INTERNAL<br>SERVICE<br>FUNDS |
|                                |                              |                              |                              |
| \$ 4,754,507                   | \$ 13,345,540                | \$ 73,463,144                | \$ 23,499,613                |
|                                |                              |                              | 31,634                       |
| 28,410                         | 43,621                       | 421,193                      | 1,040,645                    |
| 532,214                        | 81,243                       | 5,080,306                    | 347,753                      |
| 67,149                         |                              | 67,149                       | 220,746                      |
|                                | 943                          | 77,241                       | 167,322                      |
| 5,382,280                      | 13,471,347                   | 79,109,033                   | 25,307,713                   |
|                                |                              |                              |                              |
|                                |                              | 1,331,212                    |                              |
|                                |                              | 1,331,212                    |                              |
| 5,382,280                      | 13,471,347                   | 80,440,245                   | 25,307,713                   |
|                                |                              |                              |                              |
| 1,655,186                      |                              | 40,819,211                   |                              |
|                                |                              | 126,021                      |                              |
|                                |                              |                              |                              |
| 1,388,411                      | 123,497                      | 29,843,397                   |                              |
|                                |                              | 96,802,193                   |                              |
| 39,946,242                     | 2,215,594                    | 105,321,606                  |                              |
| 5,913,168                      | 3,466,036                    | 549,405,983                  |                              |
| 1,667,881                      | 13,479,186                   | 30,665,538                   | 59,858,671                   |
|                                |                              | 29,996,021                   |                              |
| (41,316,623)                   | (14,768,267)                 | (274,304,830)                | (43,711,972)                 |
| 7,599,079                      | 4,516,046                    | 567,729,908                  | 16,146,699                   |
| 9,254,265                      | 4,516,046                    | 608,675,140                  | 16,146,699                   |
| 14,636,545                     | 17,987,393                   | 689,115,385                  | 41,454,412                   |
| 141,591                        | 210,241                      | 892,453                      | 240,275                      |
| 362,501                        | 614,099                      | 2,603,128                    | 643,832                      |
| 504,092                        | 824,340                      | 3,495,581                    | 884,107                      |

(continued)

#### CITY OF DES MOINES, IOWA STATEMENT OF NET POSITION (CONTINUED) PROPRIETARY FUNDS

June 30, 2023

| BUSINESS-TYPE ACTIVITIES - ENTERPRISE F                |                                 |                 |                       |  |
|--|---------------------------------|-----------------|-----------------------|--|
|  | PARKING<br>FACILITIES<br>SYSTEM | SEWER<br>SYSTEM | STORMWATER<br>UTILITY |  |
| LIABILITIES  |                                 |                 |                       |  |
| Liabilities:   |                                 |                 |                       |  |
| Current liabilities:                                   |                                 |                 |                       |  |
| Accounts payable                                       | \$ 517,047                      | \$ 112,739      | \$ 127,792            |  |
| Contracts payable                                      | 51,419                          | 2,061,988       | 3,505,539             |  |
| Accrued wages payable                                  | 110,770                         | 114,493         | 150,426               |  |
| Accrued employee benefits                              | 77,971                          | 254,472         | 345,922               |  |
| Due to other funds                                     | 397,374                         |                 |                       |  |
| Tenant security deposits                               |                                 |                 |                       |  |
| Accrued interest payable                               | 103,276                         |                 |                       |  |
| General obligation bonds payable                       |                                 |                 | 465,000               |  |
| Lease payable  | 1,154,389                       |                 |                       |  |
| Unearned revenue                                       |                                 |                 |                       |  |
| Total current liabilities - from unrestricted          | 2,412,246                       | 2,543,692       | 4,594,679             |  |
| Current liabilities payable from restricted assets:    |                                 |                 |                       |  |
| Revenue bonds payable                                  |                                 | 2,300,000       | 6,860,000             |  |
| Accrued interest payable                               |                                 | 40,665          | 352,020               |  |
| Total current liabilities - from restricted            |                                 | 2,340,665       | 7,212,020             |  |
| Total current liabilities                              | 2,412,246                       | 4,884,357       | 11,806,699            |  |
| Noncurrent liabilities:                                | 2,412,240                       | 4,004,007       | 11,000,077            |  |
| Accrued employee benefits                              | 132,232                         | 431,561         | 586,652               |  |
| Other postemployment benefits                          | 187,938                         | 1,383,909       | 580,900               |  |
| Net pension liability                                  | 387,291                         | 2,742,594       | 1,846,405             |  |
| Advance from other funds                               | 367,291                         | 2,742,394       | 1,040,400             |  |
| Revenue bonds payable, net                             |                                 | 37,715,289      | 128,944,219           |  |
| General obligation bonds payable, net                  |                                 | 37,713,209      | 5,152,126             |  |
| Lease payable, net                                     | 24,442,588                      |                 | 3,132,120             |  |
| Other liabilities                                      | 24,442,300                      |                 |                       |  |
| Total noncurrent liabilities                           | 25,150,049                      | 42,273,353      | 137,110,302           |  |
|  |                                 |                 |                       |  |
| Total liabilities                                      | 27,562,295                      | 47,157,710      | 148,917,001           |  |
| DEFERRED INFLOWS OF RESOURCES                          |                                 |                 |                       |  |
| Other postemployment benefits related deferred inflows | 34,338                          | 252,856         | 106,137               |  |
| Pension related deferred inflows                       | 61,814                          | 437,737         | 294,699               |  |
| Total deferred inflow of resources                     | 96,152                          | 690,593         | 400,836               |  |
| NET POSITION   |                                 |                 |                       |  |
| Net investment in capital assets                       | 42,112,736                      | 170,654,100     | 138,014,150           |  |
| Restricted:  |                                 |                 |                       |  |
| Public housing program                                 |                                 |                 |                       |  |
| Debt retirement  |                                 | 350,585         | 10,262,043            |  |
| Unrestricted   | 2,102,238                       | 38,100,329      | 32,237,828            |  |
| Total net position (deficit)                           | \$ 44,214,974                   | \$ 209,105,014  | \$ 180,514,021        |  |
| Total liet position (activity                          | Ψ 11,414,9/4                    | Ψ 207,103,014   | Ψ 100,014,021         |  |

The notes to the financial statements are an integral part of this statement.  $% \left( \frac{1}{2}\right) =\left( \frac{1}{2}\right) \left( \frac{1}{2}\right)$ 

| GOVERNMENTAI<br>ACTIVITIES | TERPRISE FUNDS   | ACTIVITIES - EN | BUSINESS-TYPE |
|----------------------------|------------------|-----------------|---------------|
| INTERNAL                   | TOTAL            | OTHER           | MUNICIPAL     |
| SERVICE                    | ENTERPRISE       | ENTERPRISE      | HOUSING       |
| FUNDS                      | FUNDS            | FUNDS           | AGENCY        |
|                            |                  |                 |               |
| S 2,729,711                | \$ 2,301,003     | \$ 1,245,643    | 3 297,782     |
|                            | 5,618,946        |                 |               |
| 117,329                    | 544,051          | 115,749         | 52,613        |
| 1,826,210                  | 1,120,294        | 215,333         | 226,596       |
| 887,694                    | 536,028          |                 | 138,654       |
|                            | 140,603          |                 | 140,603       |
|                            | 131,308          | 28,032          |               |
|                            | 1,065,000        | 600,000         |               |
|                            | 1,154,389        |                 | 10.710        |
| 29,644                     | 18,712           |                 | 18,712        |
| 5,590,588                  | 12,630,334       | 2,204,757       | 874,960       |
|                            | 9,160,000        |                 |               |
|                            | 392,685          |                 |               |
|                            | 9,552,685        |                 |               |
| 5,590,588                  | 22,183,019       | 2,204,757       | 874,960       |
| 361,256                    | 1,641,373        | 365,610         | 125,318       |
| 956,777                    | 3,553,741        | 837,179         | 563,815       |
| 1,969,775                  | 7,964,155        | 1,878,809       | 1,109,056     |
| 1,505,175                  | 2,448,523        | 2,448,523       | 1,107,050     |
|                            | 167,725,046      | 1,065,538       |               |
|                            | 16,362,126       | 11,210,000      |               |
|                            | 24,442,588       | 11,210,000      |               |
|                            | 254,128          |                 | 254,128       |
| 3,287,808                  | 224,391,680      | 17,805,659      | 2,052,317     |
| 8,878,396                  | 246,574,699      | 20,010,416      | 2,927,277     |
| 484.6                      | ć 10 <b>2</b> 00 | 450.070         | 100 015       |
| 174,814                    | 649,308          | 152,962         | 103,015       |
| 314,390                    | 1,271,134        | 299,871         | 177,013       |
| 489,204                    | 1,920,442        | 452,833         | 280,028       |
| 16,146,699                 | 360,408,441      | 2,028,376       | 7,599,079     |
|                            | 1,655,186        |                 | 1,655,186     |
|                            | 10,612,628       |                 |               |
|                            |                  | (0 (50 000)     | 2 (50 0 5     |
| 16,824,220                 | 71,439,570       | (3,679,892)     | 2,679,067     |



## CITY OF DES MOINES, IOWA RECONCILIATION OF THE ENTERPRISE FUNDS NET POSITION TO THE STATEMENT OF NET POSITION

For the Fiscal Year Ended June 30, 2023

| Net position of enterprise funds  | \$<br>444,115,825 |
|---|-------------------|
| Amounts reported for proprietary activities in the statement of activities are different because: |                   |
|   |                   |

Internal service funds are used by management to charge the costs of various activities internally to individual funds. The net expense of certain activities of internal service funds is reported with business-type activities.

(18,934,286)

Net position of business-type activities

\$ 425,181,539

#### CITY OF DES MOINES, IOWA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS

For the Fiscal Year Ended June 30, 2023

|   | BUSINESS-TYPE ACTIVITIES - ENTERPRISE FUNDS |                 |                       |
|---|---|-----------------|-----------------------|
|   | PARKING<br>FACILITIES<br>SYSTEM             | SEWER<br>SYSTEM | STORMWATER<br>UTILITY |
| Operating revenues:                       |   |                 |                       |
| Charges for sales and services            | \$ 11,108,498                               | \$ 47,897,857   | \$ 32,653,398         |
| Intergovernmental                         |   |                 |                       |
| Miscellaneous                             | 30  | 23,797          | 3,171                 |
| Total operating revenues                  | 11,108,528                                  | 47,921,654      | 32,656,569            |
| Operating expenses:                       |   |                 |                       |
| Personal services                         | 1,225,339                                   | 4,949,252       | 7,278,756             |
| Contractual services                      | 4,949,500                                   | 22,140,362      | 640,202               |
| Commodities                               | 264,140                                     | 669,252         | 3,798,164             |
| Depreciation                              | 4,258,498                                   | 5,270,966       | 5,060,133             |
| Other charges                             | 1,539,013                                   | 5,527,391       | 3,204,551             |
| Total operating expenses                  | 12,236,490                                  | 38,557,223      | 19,981,806            |
| Operating income (loss)                   | (1,127,962)                                 | 9,364,431       | 12,674,763            |
| Non-operating revenues (expenses):        |   |                 |                       |
| Investment earnings                       | 148,692                                     | 1,231,041       | 3,396,212             |
| Proceeds from damage claims               |   |                 |                       |
| Interest expense and fiscal charges       | (1,197,560)                                 | (535,580)       | (3,493,072)           |
| Gain (loss) on disposal of capital assets |   |                 |                       |
| Total nonoperating revenues (expenses)    | (1,048,868)                                 | 695,461         | (96,860)              |
| Income (loss) before transfers,           |   |                 |                       |
| capital grants and contributions          | (2,176,830)                                 | 10,059,892      | 12,577,903            |
| Capital grants and contributions          | 30,000                                      | 489,103         | 403,715               |
| Transfers in                              | 800,000                                     | 2,090,644       | 4,403,991             |
| Transfers out                             |   | (2,883,855)     | (1,073,512)           |
| Change in net position                    | (1,346,830)                                 | 9,755,784       | 16,312,097            |
| Total net position - beginning            | 45,561,804                                  | 199,349,230     | 164,201,924           |
| Total net position - ending               | \$ 44,214,974                               | \$ 209,105,014  | \$ 180,514,021        |

#### **GOVERNMENTAL BUSINESS-TYPE ACTIVITIES - ENTERPRISE FUNDS ACTIVITIES MUNICIPAL OTHER** TOTAL **INTERNAL HOUSING ENTERPRISE ENTERPRISE SERVICE AGENCY FUNDS FUNDS FUNDS** \$ 1,665,701 \$ 16,450,290 \$ 109,775,744 \$ 57,177,829 20,969,757 20,969,757 90,118 117,116 3,872 130,862,617 22,635,458 16,540,408 57,181,701 3,145,608 5,291,237 21,890,192 5,351,140 20,304,080 9,276,515 57,310,659 36,406,264 274,260 5,005,816 6,507,896 1,056,872 746,988 16,393,457 5,279,608 849,899 163,844 11,120,854 24,506,560 16,438,899 111,720,978 53,708,752 (1,871,102)101,509 19,141,639 3,472,949 5,499,525 211,448 512,132 16,467 16,467 (204,987)(5,431,199)18,779 18,779 110,116 211,448 342,391 103,572 110,116 (1,659,654)443,900 3,583,065 19,245,211 1,365,456 700 2,288,974 7,294,635 (3,957,367)(294,198)444,600 24,871,453 3,583,065 12,227,530 (2,096,116)419,244,372 29,387,854 11,933,332 (1,651,516)444,115,825 \$ 32,970,919



# CITY OF DES MOINES, IOWA RECONCILIATION OF THE CHANGE IN NET POSITION OF ENTERPRISE FUNDS TO THE STATEMENT OF ACTIVITIES For the Fiscal Year Ended June 30, 2023

Net changes in net position in enterprise funds

\$ 24,871,453

Amounts reported for proprietary activities in the statement of activities are different because:

Internal service funds are used by management to charge the costs of various activities internally to individual funds. The net expense of certain activities of internal service funds is reported with business-type activities.

(697,790)

Change in net position of business-type activities

\$ 24,173,663

The notes to the financial statements are an integral part of this statement.

# CITY OF DES MOINES, IOWA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

For the Fiscal Year Ended June 30, 2023

|  | BUSINESS-TYPE ACTIVITIES - |             |    |                 |    |                     |
|--|----------------------------|-------------|----|-----------------|----|---------------------|
|  | 1                          | PARKING     |    | SEWER<br>SYSTEM |    | DRMWATER<br>UTILITY |
| CASH FLOWS FROM OPERATING ACTIVITIES                         |                            |             |    |                 |    |                     |
| Receipts from customers and users                            | \$                         | 11,106,317  | \$ | 49,831,856      | \$ | 33,540,632          |
| Receipts from interfund services provided                    | 7                          |             | _  |                 | -  |                     |
| Payments to suppliers  |                            | (6,812,213) |    | (28,315,295)    |    | (7,662,218)         |
| Payments to employees  |                            | (1,390,972) |    | (6,051,784)     |    | (7,923,223)         |
| Receipts from miscellaneous revenue                          |                            |             |    |                 |    | 3,171               |
| Payments for interfund services used                         |                            |             |    |                 |    |                     |
| Net cash provided by (used in) operating activities          |                            | 2,903,132   |    | 15,464,777      |    | 17,958,362          |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES              |                            |             |    |                 |    |                     |
| Payments to interfund accounts                               |                            | (394,765)   |    |                 |    |                     |
| Proceeds from interfund accounts                             |                            |             |    |                 |    |                     |
| Transfers In   |                            | 800,000     |    | 2,090,644       |    | 4,403,991           |
| Transfers Out  |                            |             |    | (2,883,855)     |    | (1,073,512)         |
| Intergovernmental receipts                                   |                            |             |    |                 |    |                     |
| Net cash provided by (used in) Noncapital financing          |                            |             |    |                 |    |                     |
| activities   |                            | 405,235     |    | (793,211)       |    | 3,330,479           |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES     |                            |             |    |                 |    |                     |
| Proceeds from intergovernmental and capital grants           |                            | 30,000      |    |                 |    |                     |
| Interest paid on capital debt                                |                            | (1,202,313) |    | (522,587)       |    | (4,440,689)         |
| Principal paid on long-term debt and leases                  |                            | (1,099,215) |    | (2,209,000)     |    | (7,027,000)         |
| Proceeds from issuance of revenue bonds and notes from       |                            |             |    |                 |    |                     |
| direct borrowings  |                            |             |    | 12,663,830      |    | 18,783,008          |
| Proceeds from premium on revenue bonds                       |                            |             |    |                 |    | 1,208,635           |
| Proceeds from damage claims                                  |                            |             |    |                 |    |                     |
| Proceeds from sale of capital assets                         |                            |             |    |                 |    |                     |
| Acquisition and construction of capital assets               |                            | (681,082)   |    | (14,993,721)    |    | (33,616,338)        |
| Net cash provided by (used) by capital and related financing |                            |             |    |                 |    |                     |
| activities   |                            | (2,952,610) |    | (5,061,478)     |    | (25,092,384)        |
| CASH FLOWS FROM INVESTING ACTIVITIES                         |                            |             |    |                 |    |                     |
| Proceeds from sales and maturities of investments            |                            |             |    |                 |    | 73,065,870          |
| Purchase of investments                                      |                            |             |    |                 |    | (78,365,267)        |
| Interest and dividends received                              |                            | 148,692     |    | 1,231,041       |    | 3,263,517           |
| Net cash provided by investing activities                    |                            | 148,692     |    | 1,231,041       |    | (2,035,880)         |
| Net increase (decrease) in cash and cash equivalents         |                            | 504,449     |    | 10,841,129      |    | (5,839,423)         |
| Cash and cash equivalents, beginning of year                 |                            | 6,394,567   |    | 28,278,503      |    | 24,688,403          |
| Cash and cash equivalents, end of year                       | \$                         | 6,899,016   | \$ | 39,119,632      | \$ | 18,848,980          |

# GOVERNMENTAL ACTIVITIES

| MUNICIPAL     | OTHER         |                |               |
|---------------|---------------|----------------|---------------|
| HOUSING       | ENTERPRISE    |                | INTERNAL      |
| AGENCY        | FUNDS         | TOTALS         | SERVICE FUNDS |
| AGENCI        | FUNDS         | TOTALS         | SERVICE FUNDS |
|               |               |                |               |
| \$ 23,626,025 | \$ 16,541,938 | \$ 134,646,768 | \$ 47,373,723 |
|               |               |                | 10,795,190    |
| (20,125,855)  | (9,970,550)   | (72,886,131)   | (42,382,083)  |
| (3,452,165)   | (5,951,343)   | (24,769,487)   | (5,748,518)   |
|               | ·             | 3,171          | ·             |
|               |               |                | (335,708)     |
| 48,005        | 620,045       | 36,994,321     | 9,702,604     |
|               |               |                |               |
|               |               | (394,765)      | 46,684        |
|               | (160,034)     | (160,034)      |               |
|               |               | 7,294,635      |               |
|               |               | (3,957,367)    |               |
|               |               |                | (437)         |
|               |               |                |               |
|               | (160,034)     | 2,782,469      | 46,247        |
|               |               |                |               |
| 1,365,456     | 700           | 1,396,156      |               |
|               | (365,881)     | (6,531,470)    |               |
|               | (590,000)     | (10,925,215)   |               |
|               |               | 31,446,838     |               |
|               |               | 1,208,635      |               |
|               | 16,467        | 16,467         |               |
|               | 18,779        | 18,779         | 110,116       |
| (1,016,228)   |               | (50,307,369)   | (4,655,529)   |
| 349,228       | (919,935)     | (33,677,179)   | (4,545,413)   |
|               |               |                |               |
|               |               | 73,065,870     |               |
|               |               | (78,365,267)   |               |
| 211,448       | 512,132       | 5,366,830      |               |
| 211,448       | 512,132       | 67,433         |               |
| 608,681       | 52,208        | 6,167,044      | 5,203,438     |
| 5,801,012     | 13,293,332    | 78,455,817     | 18,296,175    |
| \$ 6,409,693  | \$ 13,345,540 | \$ 84,622,861  | \$ 23,499,613 |
|               |               |                | (continued)   |
|               |               |                |               |

# CITY OF DES MOINES, IOWA STATEMENT OF CASH FLOWS (Continued) PROPRIETARY FUNDS

For the Fiscal Year Ended June 30, 2018

|   | BUSINESS-TYPE ACTIVITIES - |             |    |                 |     |                     |
|---|----------------------------|-------------|----|-----------------|-----|---------------------|
|   | I                          | PARKING     |    | SEWER<br>SYSTEM | STO | ORMWATER<br>UTILITY |
| Reconciliation of cash and cash equivalents to specific assets on the combined statement of net position: |                            |             |    |                 |     |                     |
| Unrestricted cash and investments   | \$                         | 3,899,016   | \$ | 38,768,035      | \$  | 18,135,421          |
| Restricted cash and investments - current   |                            |             |    | 351,597         |     | 713,559             |
| Restricted cash and investments - noncurrent  |                            |             |    |                 |     | 33,724,650          |
| Less items not meeting the definition of cash equivalents   |                            |             |    |                 |     | (33,724,650)        |
| Cash and cash equivalents, end of year  |                            | 3,899,016   |    | 39,119,632      |     | 18,848,980          |
| Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:         |                            |             |    |                 |     |                     |
| Operating income (loss)   | \$                         | (1,127,962) | \$ | 9,364,431       | \$  | 12,674,763          |
| Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:  |                            |             |    |                 |     |                     |
| Depreciation expense  |                            | 4,258,498   |    | 5,270,966       |     | 5,060,133           |
| (Increase) decrease in accounts and taxes receivable  |                            | (1,252)     |    | (218,226)       |     | (98,970)            |
| (Increase) decrease in due from other governmental units Increase in inventories                          |                            | (960)       |    | 2,128,428       |     | 986,204             |
| (Increase) decrease in prepaid items  |                            | (14,727)    |    | (2,208)         |     | (4,981)             |
| Increase (decrease) in accounts and contracts payable   |                            | (59,559)    |    | 23,918          |     | (14,320)            |
| Increase in accrued wages payable Increase (decrease) in accrued employee benefits and                    |                            | 44,507      |    | (226,524)       |     | (266,278)           |
| other postemployment benefits   |                            | (101,498)   |    | (13,195)        |     | (207,396)           |
| Decrease in due to other governmental units<br>Decrease in other liabilities, self-sufficiency            |                            |             |    |                 |     |                     |
| participation and tenant security deposits  |                            |             |    |                 |     |                     |
| Increase (decrease) in deferred outflows  |                            | 9,241       |    | 38,624          |     | (85,960)            |
| Decrease in deferred inflows  |                            | (476,607)   |    | (3,540,084)     |     | (1,874,675)         |
| Increase in net pension liability   |                            | 373,451     |    | 2,638,647       |     | 1,789,842           |
| Total adjustments   |                            | 4,031,094   |    | 6,100,346       |     | 5,283,599           |
| Net cash provided by (used in) operating activities   | \$                         | 2,903,132   | \$ | 15,464,777      | \$  | 17,958,362          |
| chedule of noncash investing and financing activities:  |                            |             |    |                 |     |                     |
| Increase (decrease) in fair value of investments  | \$                         |             | \$ |                 | \$  | (132,695)           |
| chedule of noncash capital and related financing activities:<br>Gain (loss) on disposal of capital assets | \$                         |             | \$ | :               | \$  |                     |
| Payments on accounts or contracts payable for acquisition of capital assets                               |                            |             |    | (179,804)       |     | (1,085,118)         |
| Capital assets contributed  |                            |             |    | 489,103         |     | 403,715             |
| he notes to the financial statements are an integral part of this statement.                              |                            |             |    |                 |     |                     |

# GOVERNMENTAL ACTIVITIES

| _  |             |         |             |         |              |     | ACTIVITIES  |
|----|-------------|---------|-------------|---------|--------------|-----|-------------|
| M  | UNICIPAL    |         | OTHER       |         |              |     |             |
| Н  | IOUSING     | EN      | NTERPRISE   |         |              |     | INTERNAL    |
| 1  | AGENCY      |         | FUNDS       |         | TOTALS       | SEI | RVICE FUNDS |
|    |             |         |             |         |              |     |             |
|    |             |         |             |         |              |     |             |
|    |             |         |             |         |              |     |             |
| \$ | 4,754,507   | \$      | 13,345,540  | \$      | 78,902,519   | \$  | 23,499,613  |
|    |             |         |             |         | 1,065,156    |     |             |
|    | 1,655,186   |         |             |         | 35,379,836   |     |             |
|    |             |         |             |         | (33,724,650) |     |             |
|    | ( 400 (02   |         | 12 245 540  |         |              |     | 23,499,613  |
|    | 6,409,693   |         | 13,345,540  |         | 81,622,861   |     | 23,499,613  |
|    |             |         |             |         |              |     |             |
|    |             |         |             |         |              |     |             |
|    |             |         |             |         |              |     |             |
| \$ | (1,871,102) | \$      | 1,775,867   | \$      | 20,815,997   | \$  | 3,472,949   |
|    |             |         |             |         |              |     |             |
|    |             |         |             |         |              |     |             |
|    | 1,056,872   |         | 746,988     |         | 16,393,457   |     | 5,279,608   |
|    | 97,953      |         | 12,546      |         | (207,949)    |     | 1,241,865   |
|    | 939,669     |         | (11,016)    |         | 4,042,325    |     | (247,803)   |
|    |             |         |             |         | -            |     | (26,428)    |
|    | 34,123      |         | 134         |         | 12,341       |     | (92,106)    |
|    | 178,225     |         | 429,990     |         | 558,254      |     | 1,002,316   |
|    | (89,613)    |         | (232,977)   |         | (770,885)    |     | (165,164)   |
|    |             |         |             |         |              |     |             |
|    | 59,604      |         | (1,660,723) |         | (1,923,208)  |     | (244,801)   |
|    | 14,996      |         |             |         | 14,996       |     |             |
|    |             |         |             |         |              |     |             |
|    | (98,142)    |         |             |         | (98,142)     |     |             |
|    | (16,866)    |         | (13,164)    |         | (68,125)     |     | (19,598)    |
|    | (1,327,277) |         | (2,240,114) |         | (9,458,757)  |     | (2,397,004) |
|    | 1,069,563   |         | 1,812,514   |         | 7,684,017    |     | 1,898,770   |
|    | 1,919,107   |         | (1,155,822) |         | 16,178,324   |     | 6,229,655   |
| \$ | 48,005      | \$      | 620,045     | \$      | 36,994,321   | \$  | 9,702,604   |
|    |             |         |             |         |              |     |             |
|    |             |         |             |         |              |     |             |
| \$ |             | \$      |             | \$      | (132,695)    | \$  |             |
| Φ  |             | <u></u> | 40 880      | <u></u> | 40 550       | ф   | 44044       |
| \$ |             | \$      | 18,779      | \$      | 18,779       | \$  | 110,116     |
|    |             |         |             |         | (4.044.000)  |     |             |
|    |             |         |             |         | (1,264,922)  |     |             |
|    |             |         |             |         | 892,818      |     |             |

# CITY OF DES MOINES, IOWA STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS - CUSTODIAL

June 30, 2023

|   |    | WATER       |
|---|----|-------------|
|   | RE | CLAMATION   |
|   | Α  | UTHORITY    |
| ASSETS  |    |             |
| Cash  | \$ | 34,328,131  |
| Investments   |    | 27,588,584  |
| Receivables   |    | 10,725,222  |
| Prepaids  |    | 209,569     |
| Capital assets, net of depreciation                                 |    | 667,483,487 |
| Total assets  |    | 740,334,993 |
|   |    |             |
| LIABILITIES   |    |             |
| Accounts payable  |    | 11,914,037  |
| Accrued employee expenses   |    | 2,369,083   |
| Accrued interest payable  |    | 730,800     |
| Bonds payable   |    | 417,956,149 |
| Total liabilities   |    | 432,970,069 |
| <b>Deferred Inflows of Resources</b> , deferred charge on refunding |    | 719,482     |
| NET POSITION (DEFICIT)  |    |             |
| Restricted for other governments                                    |    | 306,645,442 |
| Total net position (deficit)  | \$ | 306,645,442 |

The notes to the financial statements are an integral part of this statement.

# CITY OF DES MOINES, IOWA STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS - CUSTODIAL

# For the Fiscal Year Ended June 30, 2023

|  | WATER RECLAMATION AUTHORITY |  |
|--|-----------------------------|--|
| Additions:                               |                             |  |
| Charges for sales and services           | \$ 63,203,094               |  |
| Sales tax                                | 1,861,693                   |  |
| Investment earnings                      | 2,189,080                   |  |
| Gain on disposal of capital assets       | 38,030                      |  |
| Total additions                          | 67,291,897                  |  |
| Deductions:                              |                             |  |
| Payments to suppliers & employees        | 27,146,554                  |  |
| Interest expense and fiscal charges      | 9,356,450                   |  |
| Depreciation                             | 26,585,820                  |  |
| Total operating expenses                 | 63,088,824                  |  |
| Operating income (loss)                  | 4,203,073                   |  |
| Change in net position                   | 4,203,073                   |  |
| Total net position (deficit) - beginning | 302,442,369                 |  |
| Total net position (deficit) - ending    | \$ 306,645,442              |  |

The notes to the financial statements are an integral part of this statement.



#### CITY OF DES MOINES, IOWA

#### NOTES TO FINANCIAL STATEMENTS

### June 30, 2023

### 1. Summary of Significant Accounting Policies

The following is a summary of significant accounting policies employed in the preparation of these financial statements.

# A. Reporting Entity

The City of Des Moines is located in Polk County and was first incorporated as a town in 1851 and as a city in 1857 under the laws of the State of Iowa. The City operates under the council-manager-ward form of government.

In accordance with the Codification of Governmental Accounting and Financial Reporting Standards, the City has considered all potential organizations for which the nature and significance of their relationships with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for that organization to provide specific benefits to or impose specific financial burdens on the City.

The discretely presented component units discussed below are included in the City's reporting entity because of the nature and significance of their relationship with the City and the ongoing financial support. The component units are discretely presented and reported in separate columns in the government-wide financial statements to emphasize that they are legally separate from the City.

The Des Moines Public Library Foundation (Foundation) has a December 31st year-end. The Foundation is a non-profit community foundation founded to provide financial support to the Public Library of Des Moines by fund raising from the private sector, by indirectly supporting library advocacy groups, and by fostering innovative public and private collaboration. Money raised by the Foundation serves to enhance the operating budget of the public library by enhancing its collections, facilities and services, both traditional and technological, beyond what tax dollars provide. The Foundation is presented as a discretely presented component unit as it meets the requirements of GASB Statement No. 39, misleading to exclude. The Foundation publishes its own annual financial report, which is available at their office 1000 Grand Avenue, Des Moines, IA 50309.

The Des Moines Airport Authority (the Authority) has a December 31<sup>st</sup> year-end. The Authority is responsible for the operation of the Des Moines International Airport and was established on November 1, 2011 pursuant to Section 330A of Iowa Code. A five-

member board governs the Authority and is appointed by the Des Moines City Council. Upon dissolution of the Authority, all assets, deferred outflows of resources, liabilities and deferred inflows of resources would revert back to the City. The Authority publishes its own annual financial report, which is available at their office at 5800 Fleur Drive, Des Moines, Iowa 50321.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the City. For the most part, the effect of inter-fund activity has been removed from these statements. However, inter-fund services provided and used are not eliminated in the process of consolidation. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

# C. Fund Accounting

The accounts of the City are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts which comprise its assets, liabilities, deferred outflows/inflows of resources, fund balance/net position, revenues, and expenditures or expenses, as appropriate. The City has the following funds:

# (1) Governmental Fund Types

Governmental fund types are those funds through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used; current liabilities are assigned to the fund from which they are paid; and the difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources, the fund equity, is referred to as "fund balance." The measurement focus is upon determination of changes in financial position, rather than upon net income determination.

The following comprise the City's major governmental funds:

### (a) General Fund

The General Fund is the general operating fund of the City. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. Many of the more important activities of the City, including operation of the City's general service departments; street and highway maintenance; public safety, parks, cemetery, library, and recreation programs, are accounted for in this fund.

The following accounts are included in this fund:

**General** - To account for those resources funding traditional government functions not related to minor other activity detailed below.

**Other General –** To account for several minor general fund activities not material enough to disclose separately (i.e. Benchmarking and City-wide Training, City match of Federal Police grant, and Employee Wellness Program).

### (b) Tax Increment Fund

The Tax Increment Fund, a special revenue fund, accounts for receipt of property taxes allocated to various tax increment financing districts and used to pay the principal and interest on tax increment debt.

#### (c) Debt Service Fund

The Debt Service Fund is used to account for the funding and payment of interest and principal of general obligation and tax increment debt of the City.

#### (d) Capital Projects Fund

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities and other capital assets, with the exception of those that are financed through proprietary funds.

The following accounts are included in this fund:

**Bridge Projects** - To account for funding and construction of bridge projects.

**Fire Protection Projects** – To account for funding and construction for improvements to the City's fire stations and the acquisition of major firefighting apparatus.

**Library Projects -** To account for funding and construction of major projects in the City's Library System.

**Municipal Buildings Projects -** To account for funding, construction, and improvements to municipal buildings not financed by enterprise operations.

**Park Improvement Projects –** To account for funding and construction for major projects related to improvements to the City's Parks System.

**Other Capital Projects** - To account for projects that don't fit into one of the other categories but require significant capital investment to complete, such as technology and environmental projects.

**Special Assessment Projects –** To account for the collection of special assessment revenue utilized in major construction projects including streets, sidewalks, and sewers that provide benefit to particular property owners.

**Street Projects -** To account for funding and construction of street, traffic control, and sidewalk projects.

**Urban Renewal Projects -** To account for funding and construction of urban renewal projects.

## (e) Benefit Tax Accounts Fund

Benefit Tax Accounts Fund, a special revenue fund, is used to account for the receipt and disbursement of property taxes generated by the trust and agency levy. The purpose of this portion of the levy is to fund employers' share of costs for pensions and retirement systems.

# (g) Local Option Sales Tax

Local Option Sales Tax Fund, a special revenue fund, is used to account for the receipt and disbursement of local option sales tax revenue generated by a onecent tax on taxable purchases within City limits. The tax was approved by voters on March 5, 2019 and is designated by City Council action to be used for property tax relief (50%) and other lawful purposes of the City (50%).

#### (h) American Rescue Plan

American Rescue Plan, a special revenue fund, is used to account for the receipt and disbursement of funds awarded through the Coronavirus State and Local Fiscal Recovery Funds (SLFRF) program, a part of the American Rescue Plan Act of 2021. The City received \$94.80 million in total, and must have those funds obligated by December 31, 2024 and fully spent by December 31, 2026.

The other governmental funds of the City are considered non-major and are as follows:

**Special revenue funds** are used to account for revenues derived from specific sources, which are usually required by law or regulation to be accounted for in separate funds.

The following non-major funds are included in this fund type:

<u>Community Development Block Grant (CDBG)</u> - To account for the Community Development Block Grant Program administered by the U.S. Department of Housing and Urban Development.

<u>Community Services</u> - To account for the administration of federal programs designed to provide various services to the City's elderly and low to moderate income residents.

Other Employee Benefits – To account for the receipt and disbursement of property taxes generated by the trust and agency levy. The purpose of this portion of the levy is to fund employers' share of costs of employee benefits that are not related to pensions or retirement.

<u>Road Use Tax</u> - To account for state revenues allocated to the City for maintenance and improvement of City streets.

<u>Other Special Revenue</u> – To account for several minor special revenue activities not material enough to disclose separately.

**Permanent funds** are used to report resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the City's programs. The following non-major funds are included in this fund type:

<u>Permanent Cemetery Maintenance</u> - Accounts for the fees collected for cemetery maintenance and related disbursements.

<u>Swartzell Endowment</u> - Accounts for the principal and interest earnings of the trust, established to fund the cost of perennial plantings and public beautification projects.

<u>Weise Bird Habitats</u> - Accounts for the funds bequeathed to the City under the will of Ruth E. Weise, to be used for the planting, cultivation, and preservation of trees and shrubs, and nesting, feeding habitats, and stations for birds in City parks.

# (2) Proprietary Fund Types

Proprietary fund types are used to account for a government's ongoing organizations and activities which are similar to those often found in the private sector. The measurement focus is upon income determination, financial position and cash flows.

**Enterprise funds** are used to finance and account for the acquisition, operation, and maintenance of the City's facilities and services which are supported primarily by user charges.

The following comprise the City's major enterprise funds:

- (a) Stormwater Utility Fund To account for the operation and maintenance of the City's Stormwater Utility.
- **(b)** Parking Facilities System Fund To account for the operation and maintenance of the City's on and off-street public parking facilities, except for those facilities operated by the Des Moines Airport Authority.
- **(c) Sewer System Fund -** To account for the operation and maintenance of the City's Sanitary Sewer System.
- (d) Municipal Housing Agency Fund To account for operations of the Federal Section 8 Rent Payment Assistance Program and low-income housing projects. This fund is major for public purposes.

The other enterprise funds of the City are considered non-major and are as follows:

<u>Golf Courses</u> – To account for the operation and maintenance of the City's three golf courses: Waveland, Grandview, and A.H. Blank.

<u>Solid Waste System</u> – To account for the operation and maintenance of the City's Solid Waste Collection System.

**Internal service funds** are used to finance and account for services and commodities provided by designated departments or agencies to other departments and agencies of the City.

The following funds are included in this fund type:

<u>Central Services</u> - To provide telephone services and miscellaneous field supplies to City departments.

<u>Equipment Replacement</u> – To finance the replacement of automotive equipment, as necessary. The automotive equipment is initially acquired by the various user departments.

<u>Equipment Service Center</u> - To provide maintenance and repair services for City automotive equipment.

Forestry - To provide ground maintenance to other departments.

<u>Group Health Insurance</u> - Accounts for City contributions, employee contributions, and self-insurance and health care cost of various health benefit plans.

<u>Radio Communications</u> - To provide maintenance and repair services for radio equipment.

<u>Radio Replacement</u> - To finance the replacement of radio equipment, as necessary. The radio equipment is initially acquired by the various user departments.

### (3) Fiduciary Fund Types

Fiduciary fund types are used to account for assets held by a governmental unit in a trustee capacity for individuals, private organizations, other governmental units, and/or other funds.

#### **Custodial Funds**

Custodial funds are used to report fiduciary activities that are not required to be reported in pension trust funds, investment trust funds, or private-purpose trust funds. The City currently only reports custodial funds in its fiduciary fund types.

The following fund is included in this fund type:

<u>Wastewater Reclamation Authority (WRA)</u> - The City acts as the operating agency for the WRA, a joint venture of the City and surrounding municipalities. In this capacity, based on the operating agreement, the City holds the WRA's assets and liabilities and provides its general accounting and treasury operations.

### D. Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements. Similarly, the custodial funds have an *economic resources measurement focus* and are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied and budgeted for. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 90 days of the end of the current fiscal period, with the exception of property taxes which is 60 days. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, net pension liabilities, other postemployment benefits and claims and judgments, leases, are recorded only when payment is due.

In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the City; therefore, revenues are recognized based upon the expenditures recorded and the availability criteria. In the other, monies are virtually unrestricted as to the purpose of expenditure, and are usually revocable only for failure to comply with prescribed requirements. These resources are reflected as revenues at the time of receipt, or earlier if the susceptible to accrual and availability criteria are met.

Licenses and permits, fines and forfeitures, charges for sales and services (other than utility and ambulance), and miscellaneous revenues are generally recorded as revenue when received in cash, because they are generally not measurable until actually received. In the category of use of money and property, property rentals are recorded as revenue when received in cash, but investment earnings are recorded as earned, since they are measurable and available.

Property taxes are recognized as a receivable at the time an enforceable legal claim is established. This is determined to occur when the budget is certified. The tax receivable represents unpaid taxes from the current year and the 2023 levy as based on the 2021 assessed valuations. The tax lien date is January 1, 2022. As the levy is intended for use in the 2024 fiscal year, the revenue has been recorded as a deferred inflow of resources. Taxes are levied on July 1 and are payable in two installments on September 30 and March 31. Tax payments become delinquent on October 1 and April 1. The County Treasurer bills and collects property taxes for the City. Property taxes are considered available if received within 60 days of year-end.

The City is permitted by the *Code of Iowa* to levy taxes up to \$8.10 per \$1,000 of assessed valuation for General Fund purposes, \$0.27 per \$1,000 of assessed valuation for an Emergency Fund to assist in the funding of General Fund activities, and unlimited amounts for the payment of principal and interest on general obligation bonds, judgments awarded against the City, costs associated with pension and related employee benefits, and to pay the premium costs on tort liability insurance. The combined tax rate for the collection year ended June 30, 2023 was \$16.61 per \$1,000 of assessed valuation.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and internal service funds are charges to customers for sales and services and housing operating grants. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### E. Budgetary and Legal Appropriation and Amendment Policies

As allowed by GASB Statement No. 41, Budgetary Comparison Schedules - Perspective Differences, the City presents budgetary comparison schedules as required

supplementary information based on the program structure of ten functional areas as required by state statute for its legally adopted budget.

#### F. Encumbrances

Appropriations in the governmental funds are charged for encumbrances when commitments are made. At year-end, the encumbrances roll forward but the related budget for them does not.

#### G. Cash and Pooled Cash Investments

Except where otherwise required, the City maintains all deposits in a bank account in the name of the City. These deposits are invested on a short-term basis with interest income being recorded in the General Fund, except for interest income allocated to enterprise funds and where specifically required by law to be recorded in other funds.

The balance reported in each fund represents an equity interest in the commingled pool of cash, which is under the management of the City Treasurer.

#### H. Investments

Investments are reported at fair value in accordance with GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, and GASB Statement No. 72, Fair Value Measurement and Application. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants.

# I. Statement of Cash Flows

For purposes of the statement of cash flows for proprietary fund types, all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased are considered to be cash equivalents.

#### J. Loans Receivable

Loans receivable consist primarily of low and non-interest bearing loans. The City receives federal funds from the U.S. Department of Housing and Urban Development as part of the Community Development Block Grant, which allows the City to provide loans at below-market-rates to eligible corporations and individuals to finance urban and community development. Loans are carried at the amount of unpaid principal. Management records allowances for estimated uncollectible amounts based on historic information and review of outstanding amounts. As of June 30, 2023, the allowance for uncollectible amounts was \$4,161,311. As of June 30, 2023, the City also had approximately \$5,224,000 of loans outstanding which, due to the terms and nature of the agreements, are expected to be forgiven in the future and are, therefore, not recorded in the statement of net position but are expensed at the time of disbursement.

# K. Inventories and Prepaid Items

Inventories are reported at cost and consist of consumable supplies. The cost of these supplies is recorded as an expense at the time they are consumed using the consumption

method. Inventories are determined by actual count and priced on the first-in, first-out basis.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. Prepaid items are expensed as the underlying service is consumed.

### L. Capital Assets

Capital assets are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and the proprietary fund financial statements. Capital assets are defined by the City of Des Moines as assets with an initial, individual cost of more than \$5,000 and an initial useful life of one year or greater. Such assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Prior to fiscal year 2018, interest costs associated with constructed assets were capitalized as part of the cost of the asset. As a result of the adoption of GASB Statement No. 89, Accounting for Interest Cost Incurred Before the End of the Construction Period, no interest costs were capitalized in the current year and none will be capitalized going forward.

Capital assets are depreciated using the half-year convention depreciation method (straight-line depreciation with a half-year taken the first year and the last year) over the following estimated useful lives:

| Assets                             | Years |
|------------------------------------|-------|
| Buildings                          | 40    |
| Improvements Other than Buildings: |       |
| Bridges                            | 60    |
| Infrastructure Systems             | 50    |
| Skywalks                           | 40    |
| Bridge Improvements                | 30    |
| Flood Control                      | 30    |
| Infrastructure Improvements        | 20    |
| Machinery and Equipment:           |       |
| Equipment                          | 3-15  |
| Vehicles                           | 3-5   |

The City's collection of works of art, botanical center exhibits, library books, and other similar assets are not capitalized. These collections are unencumbered, held for public exhibition and education, protected, cared for and preserved and subject to City policy that requires proceeds from the sale of these items to be used to acquire other collection items.

#### M. Deferred Inflows/Outflows of Resources

Deferred inflows of resources: In addition to liabilities, the statement of net position and balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The governmental funds report unavailable revenues from four sources: leases, property taxes, special assessments, and intergovernmental revenue. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. In the City's government-wide statements, the property tax revenues remain under the modified accrual basis of accounting and will become an inflow in the year for which the taxes are levied and budgeted for. In addition, the unamortized portions of deferred inflows related to the net pension liability and other postemployment benefits are also included in the City's and Authority's government-wide statements.

Deferred outflows of resources: In addition to assets, the statement of net position and balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Authority, a discretely presented component unit, has three items that qualified for reporting in this category, in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. In the City's and Authority's government-wide statements, pension related deferred outflows consists of unrecognized items not yet charged to pension expense and contributions from the employer after the measurement date but before the end of the employer's reporting period. Additionally, the City and Authority both recognize deferred inflows due to other postemployment benefit related items not yet charged to expense.

#### N. Inter-fund Transactions

Transactions among City funds that would be treated as revenues and expenditures or expenses if they involved organizations external to the City government are accounted for as revenues and expenditures or expenses in the funds involved.

Transactions, which constitute reimbursements to a fund for expenditures initially made from it, which are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the reimbursed fund.

Transactions, which constitute the transfer of resources from a fund receiving revenues to a fund through which the revenues are to be expended, are separately reported in the respective funds' operating statements.

Activity between funds that are representative of lending/borrowing arrangements at the end of the fiscal year are referred to as "due to/from other funds" or "advances to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Noncurrent portions of long-term inter-fund loan receivables are reported as advances within the governmental funds and enterprise funds. In the General fund the advance is offset equally by a fund balance nonspendable amount which indicates that they do not constitute expendable financial resources, and therefore, are not available for appropriation.

### O. Compensated Absences

City employees accumulate vacation and sick leave hours for subsequent use or for payment upon termination, death, or retirement. Sick leave is payable when used, or upon death or retirement. If paid upon death or retirement, the total accumulated hours are paid at one-half of the then effective hourly rate for that employee, with a maximum of 750 hours per employee.

For the government-wide financial statements, and the proprietary fund types, these accumulations are recorded as expenses and liabilities of the appropriate fund in the fiscal year earned. For governmental fund types, the amount of accumulated unpaid vacation and sick leave is recorded as a liability of the respective fund only if they have matured, for example, as a result of employee retirements and resignations.

#### P. Fund Balance

In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable: Amounts which cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained.

<u>Restricted</u>: Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors, state or federal laws, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u>: Amounts which can be used only for the specific purpose pursuant to constraints formally imposed by the City Council through resolution approved prior to year-end. Those committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same action it employed to commit those funds.

<u>Assigned</u>: Amounts constrained by the City's intent to use them for a specific purpose. It is the City's policy that the authority to assign fund balance has been delegated by City Council to the City Manager and the Finance Director, through the adoption of the budget.

<u>Unassigned:</u> All amounts not included in other spendable classifications. The General Fund is the only fund that would report a positive amount in

unassigned fund balance. Residual deficit amounts of other governmental funds would also be reported as unassigned.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, it is the City's policy to pay the expenditure from restricted fund balance and then from less restrictive classifications of committed, assigned and then unassigned fund balances.

# Q. Net Position

Net position represents the difference between assets, deferred outflows of resources, liabilities and deferred inflows of resources. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net investment in capital assets excludes unspent debt proceeds. The portion of the debt related to unspent proceeds is included in the same net position component as the unspent proceeds. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted through enabling legislation consists of \$17,538,321 for debt service and \$22,395,325 for road use. The City first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

As of June 30, 2023, the governmental activities had unspent bond proceeds of \$98,074,627. The City also had unspent bond proceeds of \$7,818,760 in the Stormwater Utility fund.

#### R. Use of Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the basic financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### S. Accounts Receivable

Accounts receivable result primarily from miscellaneous services provided to citizens in the General Fund, Capital Projects Fund, and other non-major governmental funds. Accounts receivable in the proprietary funds result from providing services specific to the operations of the fund. As of June 30, 2023, there was no allowance for doubtful accounts. The City had written off \$1,780,212 due from the DMWW Foundation for their share of the Ruan Connector.

### T. Long-Term Obligations

In the government-wide and proprietary fund type financial statements, long-term debt is reported as a liability in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bond issuance costs are expensed at the time of debt issuance

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of the debt issued is reported as other financial sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Bond issuance costs are an expenditure when incurred.

#### **U.** Pensions

The net pension liability, deferred outflows and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System and the Municipal Fire and Police Retirement System (Systems') and additions to/deductions from the Systems' fiduciary net position have been determined on the same basis as they are reported by the Systems'. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The pension liability related to governmental activities are generally liquidated by the General Fund, whereas amounts related to proprietary activities are liquidated through the fund recognizing the liability.

## V. Total OPEB Liability

For purposes of measuring the total other postemployment benefit (OPEB) liability, deferred inflows of resources related to OPEB and OPEB expense, information has been based on the actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. The OPEB liability related to governmental activities are generally liquidated by the General Fund, whereas amounts related to proprietary activities are liquidated through the fund recognizing the liability.

# W. Leases

As lessor, the City recognizes a lease receivable. The lease receivable is measured using the net present value of future lease payments to be received for the lease term. The corresponding deferred inflows of resources are recognized as inflows on a straight-line basis over the term of the lease.

As lessee, the City recognizes a lease liability and an intangible right-of-use lease asset at the beginning of a lease unless the lease is considered a short-term lease or transfers ownership of the underlying leased asset. The threshold for determining long-term leases is a net present value of future payments in excess of \$100,000. The net present value of future lease payments is determined by using an estimated borrowing rate based on the City's bond rating and the duration of the lease. Payments are applied first

to accrued interest and then to the lease liability. The City monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

For lease contracts that are short-term, the City recognizes short-term lease payments as inflows of resources (revenues). Liabilities are only recognized if payments are received in advance, and receivables are only recognized if payments are received subsequent to the reporting period.

# X. Subscription-Based Information Technology Agreements (SBITAs)

As lessee, for noncancelable SBITAs for the right-to-use information technology software, the City initially measures the subscription liability as the present value of payments expected to be made during the subscription term. Subsequently, the subscription liability is reduced by the principal portion of the subscription payments made. The right-to-use subscription asset is initially measured at the initial amount of the subscription IT liability, less subscription payments at or before the subscription commencement date, less any vendor incentives received. The right-to-use asset is offset by accumulated amortization which is expensed on a straight-line basis over the useful life of the asset.

#### 2. Individual Fund Disclosures

The following is a summary of deficit fund balances/net position of individual funds at June 30, 2023:

|              |  | Ι  | DEFICIT | DI | EFICIT   |
|--------------|--|----|---------|----|----------|
|              |  |    | FUND    | ]  | NET      |
| FUND TYPE    | INDIVIDUAL FUND                            | BA | LANCES  | PO | SITION   |
| Governmental | Special Revenue, CDBG                      | \$ | 36,443  | \$ | -        |
| Governmental | Special Revenue, Community Service         |    | 364,229 |    | -        |
| Proprietary  | Enterprise, Golf                           |    | -       |    | 410,843  |
| Proprietary  | Enterprise, Solid Waste System             |    | -       | 1  | ,240,673 |
| Proprietary  | Internal Service, Equipment Service Center |    | -       | 1  | ,425,484 |
| Proprietary  | Internal Service, Forestry                 |    | -       | 1  | ,725,544 |
|              |  |    |         |    |          |

The individual fund balance deficits will be eliminated by future taxes, intergovernmental revenue and fees for services.

#### 3. Cash and Pooled Cash Investments and Investments

The City maintains a cash and investment pool that is available for use by all funds, where the resources have been pooled in order to maximize investment opportunities. Each fund type's portion of this pool is displayed on the balance sheet as "Cash and investments." Investment income is allocated to the various funds based on their respective participation and in accordance with accounting principles generally accepted in the United States of America. In addition, investments are separately held by several of the City's funds.

The Library Foundation has an endowment fund. As of December 31, 2022, the balance of \$3,466,110 is in money market funds, U.S. government agencies, and mutual funds.

#### A. Authorized Investments

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved pursuant to Chapter 12C, Code of Iowa; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district. However, the City's investment policy additionally limits investments in commercial paper to obligations at the time of purchase rated within the two highest ratings, issued by nationally recognized statistical rating organizations with a maturity less than 270 days, provided that at the time of purchase no more than 10% of the investment portfolio be invested in commercial paper and no more than 5% of the investment portfolio shall be invested in securities of a single issuer. It also limits investments in prime bankers' acceptances to those that mature within 270 days and that are eligible for purchase by a federal reserve bank, provided that at the time of purchase no more than 5% of the investment portfolio shall be invested in the securities of a single issuer.

#### **B.** Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. In accordance with the City's investment policy, the City minimizes the market value risk of investments in the portfolio by structuring its investment portfolio so that securities mature to meet cash requirements for operations, thereby avoiding the need to sell securities in the open market prior to maturity.

Information about the sensitivity of the fair values of the City's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the City's investments by maturity as of June 30, 2023:

|                        |                   | <b>Investment Maturities (in Years)</b> |             |    |              |    | s)          |
|------------------------|-------------------|---|-------------|----|--------------|----|-------------|
| Security               | Current           |   | Less        |    |              |    |             |
| <b>Description</b>     | <u>Fair Value</u> |   | Than 1      |    | <u>1 - 5</u> | 6  | <u>- 10</u> |
| Commercial Paper Total | \$<br>19,778,684  | \$                                      | 19,778,684  | \$ | -            | \$ | -           |
| FFCB Total             | 14,626,546        |   | 11,461,746  |    | 3,164,800    |    | -           |
| FHLB Total             | 77,905,529        |   | 23,639,028  |    | 54,266,501   |    | -           |
| FHLB Discount Total    | 126,061,025       |   | 126,061,025 |    | -            |    | -           |
| FHLMC Total            | 11,485,595        |   | -           |    | 11,485,595   |    | -           |
| FNMA Total             | 2,879,587         |   | -           |    | 2,879,587    |    | -           |
| FNMA Discount Total    | 39,211,700        |   | 39,211,700  |    | -            |    | -           |
| Treasury Note Total    | 10,562,029        |   | 9,734,200   |    | 827,829      |    | -           |
| <b>Grand Total</b>     | \$<br>302,510,695 | \$                                      | 229,886,383 | \$ | 72,624,312   | \$ | -           |

The above table includes the investments of the WRA, a custodial fund, of \$27,588,584.

# C. Credit Risk

Generally, credit risk is the risk that the issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The City's policy requires money market funds to have a rating of AAAm-g1, AAA-m or AA-m by Standard & Poor's and Aaa, Aa1 or Aa2 if rated by Moody's. Commercial paper must be rated "Prime-1" by Moody's and "A-1" or better by Standard & Poor's at time of purchase.

As of June 30, 2023, the City's investments were rated as follows:

| <b>Security Description</b> | Moody's | Standard & Poor's |
|-----------------------------|---------|-------------------|
| Commercial Paper            | Prime-1 | A-1               |
| Federal Farm Credit         | Aaa     | AA+               |
| FHLB                        | Aaa     | AA+               |
| FHLMC                       | Aaa     | AA+               |
| FNMA                        | Aaa     | AA+               |

#### D. Concentration of Credit Risk

The City's investment policy seeks diversification to reduce overall portfolio risk while attaining benchmark average rates of return to meet all anticipated cash requirements. The policy requires that, with the exception of U.S. Treasury securities, no more than 50% of the City's total investment portfolio will be invested in a single security type, and no more than 25% with a single financial institution. The Finance Director/Treasurer will invest in securities with varying maturities. Certificates of deposit will be limited to the amount approved by City Council for each financial institution in accordance with

Chapter 12C of the Code of Iowa. Prime bankers' acceptances and commercial paper are limited as explained under authorized investments, above. More than 5% of the City's investments are in FHLB (14%) and Treasuries (67%) respectively. The City's investments are in accordance with these policies regarding diversification.

#### E. Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the City will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g. broker-dealer) to a transaction, the City will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Chapter 12C of the Code of Iowa requires all City funds be deposited into an approved depository and be either insured or collateralized. At June 30, 2023, the City's deposits were held in banks within the state of Iowa and covered by the state sinking fund per Section 12C.25 of the Code of Iowa. At June 30, 2023, \$302,510,695 of City investments were uninsured and unregistered securities held in trust at the City's primary bank.

#### F. Fair Value Measurements

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are inputs – other than quoted prices included within Level 1 – that are observable for an asset or liability, either directly or indirectly examples as follows:

- Quoted prices for similar assets or liabilities in active market
- Quoted prices for identical or similar assets or liabilities in markets that are not active
- Inputs other than quoted prices that are observable for the asset or liability, such as the following:
  - o Interest rates and yield curves observable at commonly quoted intervals
  - Implied volatilities
  - Credit spreads

Level 3 inputs are significant unobservable inputs. Investments that are measured at fair value using the net asset value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy below.

In instances where inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The City's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability.

#### Assets and Liabilities Measured at Fair Value on a Recurring Basis

| Investments by<br>fair value level | Balance at<br>June 30, 2022 | Acti | noted Prices in<br>ive Markets for<br>entical Assets<br>Level 1 | U  | nificant Other<br>Observable<br>Inputs<br>Level 2 | Significant<br>Unobservable<br>Inputs<br>Level 3 |   |  |
|------------------------------------|-----------------------------|------|---|----|---|--|---|--|
| US Treasury Securities             | \$ 10,562,029               | \$   |   | \$ | 10,562,029  | \$   | _ |  |
| <b>US Agency Securities</b>        | 272,169,983                 |      | 160,459,225   |    | 111,710,758                                       |  | _ |  |
| Commercial Paper                   | 19,778,683                  |      |   |    | 19,778,683  |  | _ |  |
| Total                              | \$ 302,510,695              | \$   | 160,459,225   | \$ | 142,051,470                                       | \$   | _ |  |

The City utilized the following level 2 inputs to determine fair value:

**U.S. Treasury and Agency Securities:** U.S. Government securities are reported at fair value based on a bullet (non-call) spread scale for each issuer for maturities going out to forty years. These spreads represent credit risk and are obtained from the new issue market, secondary trading, and dealer quotes. An Option Adjusted Spread (OAS) model is incorporated to adjust spreads of issues that have early redemption features. Final spreads are added to a U.S. Treasury curve. A special cash discounting yield/price routine calculates prices from final yields to accommodate odd coupon payment dates typical of medium-term notes.

**Commercial Paper:** Investments in commercial paper are valued based on pricing for similar or identical assets traded in relatively inactive markets.

A reconciliation of cash and investments as shown on the financial statements of the City follows:

| Cash and equivalents Investments  | \$<br>277,189,218<br>302,510,695 |
|-----------------------------------|----------------------------------|
|                                   | \$<br>579,699,913                |
|                                   |                                  |
| Current assets:                   |                                  |
| Unrestricted Cash and investments | \$<br>475,632,775                |
| Restricted cash and investments   | 1,331,212                        |
| Noncurrent assets:                |                                  |
| Restricted cash and investments   | 40,819,211                       |
| Fiduciary funds:                  |                                  |
| Cash and investments              | 61,916,715                       |
|                                   | \$<br>579,699,913                |

## 4. Joint Venture

The City is a participating community in the Des Moines Metropolitan Wastewater Reclamation Authority joint venture. This joint venture provides primary and secondary treatment of the sewer flows of the participating communities. The Amended and Restated Agreement for the Des Moines Metropolitan Wastewater Reclamation Authority (WRA) was effective on July 1, 2004 with the second amended and restated agreement becoming effective on June 11, 2014. This agreement amended and restated the previous Integrated Community Area (I.C.A.) these agreements provide continued operation, improvements, and expansion. The WRA Agreement establishes the WRA as a separate legal entity with its own Board. The WRA Agreement also creates an independent governance structure, establishes an independent bonding authority for the WRA, and provides a framework for additional communities to participate.

The City retains an ongoing financial responsibility to the WRA since it is obligated in some manner for the debts of the joint venture. Although the debt of the WRA is to be paid solely and only from WRA revenues, the participating communities in the joint venture cannot withdraw from the joint venture while any of bonds issued during the time the entity was a participating community are still outstanding.

The WRA Sewer Revenue Bonds Series 2015E and 2021A include provisions that place the WRA debt service requirements on the same parity and rank as other debts of the participating communities. The WRA Agreement requires the debt service on these bonds to be allocated to the participating communities based on the WRA flows of the core communities and expansion communities of each calendar year. As of June 30, 2023, the Series 2015E bonds had a balance of \$23,115,000 and the City of Des Moines' estimated future allocation based on the WRA flows is currently \$5,620,504. As of June 30, 2023, the Series 2021A bonds had a balance of \$33,020,000 and the City of Des Moines' estimated future allocation based on the WRA flows is currently \$8,672,708.

The State Revolving Loans are allocated based on the WRA flows of the participating communities. As of June 30, 2023, the WRA had \$358,643,300 in State Revolving Loans with allocation governed by the WRA Agreement, of which \$122,718,322 future principal debt service is a commitment of the City of Des Moines.

The WRA Agreement does not provide for the determination of an equity interest for the participating communities. Withdrawing from the joint venture is a forfeit of all reversionary interest and no compensation would be paid.

The WRA issues separate financial statements which may be obtained at 3000 Vandalia Road, Des Moines, Iowa 50317.

Condensed financial information of the joint venture as of June 30, 2023 is as follows:

# Statement of Net Position

| Current assets  | \$    | 63,609,146  |
|---|-------|---|
| Noncurrent assets   |       | 676,725,847   |
| Total assets  | \$    | 740,334,993   |
|   |       |   |
| Current liabilities   | \$    | 35,460,982  |
| Noncurrent liabilities  |       | 397,509,087   |
| Total liabilities   | \$    | 432,970,069   |
| Deferred inflow of resources  | \$    | 719,482   |
| Net position:   |       |   |
| Net investment in capital assets  | \$    | 237,946,551   |
| Restricted  |       | 24,724,178  |
| Unrestricted  |       | 43,974,713  |
|   | \$    | 306,645,442   |
|   | Ψ     | 300,013,112   |
| Statement of Revenues, Expenses and Changes in  |       |   |
| Statement of Revenues, Expenses and Changes in Operating revenues   |       |   |
| •   | Net F | Position  |
| Operating revenues  | Net F | Position 63,203,094   |
| Operating revenues Operating expenses   | Net F | Position  63,203,094  53,732,374                                    |
| Operating revenues Operating expenses Operating income  | Net F | Position  63,203,094  53,732,374  9,470,720                         |
| Operating revenues Operating expenses Operating income Nonoperating, net  | Net F | Position  63,203,094  53,732,374  9,470,720  (5,267,647)            |
| Operating revenues Operating expenses Operating income Nonoperating, net Change in net position   | Net F | Position  63,203,094  53,732,374  9,470,720  (5,267,647)            |
| Operating revenues Operating expenses Operating income Nonoperating, net Change in net position  Statement of Cash Flows  | Net F | Position  63,203,094  53,732,374  9,470,720  (5,267,647)  4,203,073 |
| Operating revenues Operating expenses Operating income Nonoperating, net Change in net position  Statement of Cash Flows  Cash provided by operating activities                                     | Net F | Position  63,203,094  53,732,374  9,470,720  (5,267,647)  4,203,073 |
| Operating revenues Operating expenses Operating income Nonoperating, net Change in net position  Statement of Cash Flows  Cash provided by operating activities Cash (used in) investing activities | Net F | Position  63,203,094  53,732,374  9,470,720  (5,267,647)  4,203,073 |

#### 5. Leases

City as lessor: the City leases buildings and land to various third parties. These leases have terms between 20 and 50 years with payment terms ranging from monthly to annual. Total inflows by fund for the year ending June 30, 2023 were:

|                 |         | Capital  |         |
|-----------------|---------|----------|---------|
|                 | General | Projects | Total   |
| Lease revenue   | 182,043 | 14,696   | 196,739 |
| Interest income | 69,086  | 3,119    | 72,205  |

Future principal and interest receipts on the lease assets as of June 30, 2023 are summarized below:

| YEAR      | Principal    | Interest     |    |          |    |         |
|-----------|--------------|--------------|----|----------|----|---------|
|           | 100.040      | 1110100      | P1 | rincipal | Iı | nterest |
| 2024      | 182,043      | 68,126       | \$ | 14,696   |    | 2,935   |
| 2025      | 182,043      | 66,455       |    | 14,696   |    | 2,747   |
| 2026      | 182,043      | 64,678       |    | 14,696   |    | 2,558   |
| 2027      | 182,043      | 62,790       |    | 14,696   |    | 2,365   |
| 2028      | 182,043      | 60,786       |    | 14,696   |    | 2,170   |
| 2029-2033 | 910,215      | 269,526      |    | 73,479   |    | 7,821   |
| 2034-2038 | 810,708      | 203,386      |    | 61,942   |    | 2,503   |
| 2039-2043 | 803,600      | 123,617      |    | -        |    | -       |
| 2044-2048 | 407,469      | 45,799       |    | -        |    | -       |
| 2049-2053 | 37,653       | 37,102       |    | -        |    | -       |
| 2054-2058 | 37,653       | 34,485       |    | -        |    | -       |
| 2059-2063 | 37,653       | 31,637       |    | -        |    | -       |
| 2064-2068 | 37,653       | 28,539       |    | -        |    | -       |
| 2069-2073 | 37,653       | 25,167       |    | -        |    | -       |
| 2074-2078 | 37,653       | 21,497       |    | -        |    | -       |
| 2079-2083 | 37,653       | 17,504       |    | -        |    | -       |
| 2084-2088 | 37,653       | 13,158       |    | -        |    | -       |
| 2089-2093 | 37,653       | 8,430        |    | -        |    | -       |
| 2094-2098 | 37,653       | 3,284        |    | -        |    | -       |
| Totals    | \$ 4,218,737 | \$ 1,185,966 | \$ | 208,901  | \$ | 23,099  |

City as lessee: the City leases buildings and land improvements from various third parties. These leases have terms between 20 and 50 years with payment terms ranging from monthly to annual.

As of June 30, 2023, the amount of right-to-use (leased) assets, and the related amortization expense, can be found in Note 6, Changes in Capital Assets. Additionally, a table summarizing future lease payments can be found in Note 9, Long-term Debt.

# 6. Changes in Capital Assets

The following summary of changes in Governmental Activity capital assets for the year ended June 30, 2023:

|   | В  | EGINNING      |    |             |            |              |    | <b>ENDING</b> |
|---|----|---------------|----|-------------|------------|--------------|----|---------------|
|   |    | BALANCE       |    |             |            |              |    | BALANCE       |
|   |    | 7/1/2022      | A  | DDITIONS    | D          | ELETIONS     |    | 6/30/2023     |
| GOVERNMENTAL ACTIVITIES                         |    |               |    |             |            |              |    |               |
| Capital Assets, not being depreciated:          |    |               |    |             |            |              |    |               |
| Land  | \$ | 152,485,725   | \$ | 4,771,563   | \$         | -            | \$ | 157,257,288   |
| Construction in Progress                        |    | 180,933,770   |    | 80,037,639  |            | (67,615,387) |    | 193,356,022   |
| Total capital assets not being                  |    |               |    |             |            |              |    |               |
| depreciated                                     |    | 333,419,495   |    | 84,809,202  |            | (67,615,387) |    | 350,613,310   |
| Capital Assets, being depreciated or amortized: |    |               |    |             |            |              |    |               |
| Buildings                                       |    | 302,397,602   |    | 8,456,323   |            | -            |    | 310,853,925   |
| Improvements Other than Buildings               |    | 1,407,984,577 |    | 71,558,897  |            | -            |    | 1,479,543,474 |
| Machinery and Equipment                         |    | 121,868,596   |    | 5,954,334   |            | (2,158,306)  |    | 125,664,624   |
| Right-of-Use Buildings                          |    | 1,874,083     |    | -           |            | -            |    | 1,874,083     |
| Right-of-Use Improvements Other                 |    |               |    |             |            |              |    |               |
| than Buildings                                  |    | 288,400       |    | -           |            | (288,400)    |    | -             |
| Right-of-Use Subscription Assets                |    | -             |    | 3,667,940   |            | -            |    | 3,667,940     |
| Total capital assets being                      |    |               |    |             |            |              |    |               |
| depreciated or amortized                        |    | 1,834,413,258 |    | 89,637,494  |            | (2,446,706)  |    | 1,921,604,046 |
| Less accumulated depreciation and               |    | _             |    |             |            |              |    | _             |
| amortization for:                               |    |               |    |             |            |              |    |               |
| Buildings                                       |    | 135,296,426   |    | 9,140,511   |            | -            |    | 144,436,937   |
| Improvements Other than Buildings               |    | 691,498,418   |    | 40,875,385  |            | -            |    | 732,373,803   |
| Machinery and Equipment                         |    | 82,739,662    |    | 11,381,402  |            | (2,133,305)  |    | 91,987,759    |
| Right-of-Use Buildings                          |    | 45,250        |    | 45,250      |            | -            |    | 90,500        |
| Right-of-Use Improvements Other                 |    |               |    |             |            |              |    |               |
| than Buildings                                  |    | 33,665        |    | 11,134      |            | (44,799)     |    | -             |
| Right-of-Use Subscription Assets                |    | _             |    | 2,801,499   |            | -            |    | 2,801,499     |
| Total accumulated depreciation and              |    |               |    |             |            |              |    |               |
| amortization                                    |    | 909,613,421   |    | 64,255,181  |            | (2,178,104)  |    | 971,690,498   |
| Total capital assets, being depreciated         | _  | _             | _  | _           | · <u>-</u> | _            | _  | _             |
| or amortized, net                               |    | 924,799,837   |    | 25,382,313  |            | (268,602)    |    | 949,913,548   |
| Governmental activities capital                 |    |               |    |             |            |              |    |               |
| assets, net                                     | \$ | 1,258,219,332 | \$ | 110,191,515 | \$         | (67,883,989) | \$ | 1,300,526,858 |

The following summary of changes in Business-type Activity capital assets for the year ended June 30, 2023:

|   | B  | EGINNING    |    |            |    |              |    | ENDING      |
|---|----|-------------|----|------------|----|--------------|----|-------------|
|   | ]  | BALANCE     |    |            |    |              | ]  | BALANCE     |
|   |    | 7/1/2022    | Al | DDITIONS   | D  | ELETIONS     |    | 6/30/2023   |
| BUSINESS-TYPE ACTIVITIES                            |    |             |    |            |    |              |    |             |
| Capital Assets, not being depreciated:              |    |             |    |            |    |              |    |             |
| Land  | \$ | 26,592,377  | \$ | 3,251,020  | \$ | -            | \$ | 29,843,397  |
| Construction in Progress                            |    | 75,185,207  |    | 42,468,742 |    | (20,851,756) |    | 96,802,193  |
| Total capital assets not being                      |    |             |    |            |    | _            |    |             |
| depreciated   |    | 101,777,584 |    | 45,719,762 |    | (20,851,756) |    | 126,645,590 |
| Capital Assets, being depreciated or amortized:     |    |             |    |            |    | _            |    | _           |
| Buildings   |    | 103,149,266 |    | 2,172,340  |    | -            |    | 105,321,606 |
| Improvements Other than Buildings                   |    | 526,284,153 |    | 23,121,830 |    | -            |    | 549,405,983 |
| Machinery and Equipment                             |    | 27,728,152  |    | 3,134,666  |    | (197,280)    |    | 30,665,538  |
| Right-of-Use Buildings                              |    | 29,996,021  |    | -          |    | -            |    | 29,996,021  |
| Total capital assets being depreciated              |    |             |    |            |    |              |    |             |
| depreciated or amortized                            |    | 687,157,592 |    | 28,428,836 |    | (197,280)    |    | 715,389,148 |
| Less accumulated depreciation and amortization for: |    |             |    |            |    |              |    |             |
| Buildings   |    | 79,559,461  |    | 4,224,761  |    | -            |    | 83,784,222  |
| Improvements Other than Buildings                   |    | 155,208,329 |    | 10,712,722 |    | -            |    | 165,921,051 |
| Machinery and Equipment                             |    | 23,170,182  |    | 1,285,294  |    | (197,279)    |    | 24,258,197  |
| Right-of-Use Assets                                 |    | 170,680     |    | 170,680    |    | -            |    | 341,360     |
| Total accumulated depreciation                      |    |             |    |            |    |              |    |             |
| and amortization                                    |    | 258,108,652 |    | 16,393,457 |    | (197,279)    |    | 274,304,830 |
| Total capital assets, being depreciated             |    |             |    |            |    |              |    |             |
| or amortized, net                                   |    | 429,048,940 |    | 12,035,379 |    | (1)          |    | 441,084,318 |
| Business-Type activities capital                    |    |             | -  |            |    |              |    |             |
| assets, net   | \$ | 530,826,524 | \$ | 57,755,141 | \$ | (20,851,757) | \$ | 567,729,908 |

Depreciation and Amortization Expense was charged to the functions of the primary government as follows:

#### **GOVERNMENTAL ACTIVITIES**

| Public Safety  | 6,822,814        |
|--|------------------|
| General Government   | 6,127,542        |
| Public Works   | 32,280,751       |
| Health and Social Services   |                  |
| Culture and Recreation   | 11,235,159       |
| Community and Economic Development                                 | 2,509,307        |
| Internal service assets are charged to the various functions based |                  |
| on their useage of the assets                                      | <br>5,279,608    |
| Total Depreciation Expense - Governmental Activities               | \$<br>64,255,181 |
|  | <br>·            |

#### **BUSINESS-TYPE ACTIVITIES**

| Parking Facilities System                             | \$<br>4,258,498  |
|---|------------------|
| Sewer System  | 5,270,966        |
| Stormwater Utility                                    | 5,060,133        |
| Municipal Housing Agency                              | 1,056,872        |
| Solid Waste System                                    | 635,378          |
| Golf  | 111,610          |
| Total Depreciation Expense - Business-type Activities | \$<br>16,393,457 |

# 7. Employee Retirement Systems

The City contributes to two employee retirement systems, the Iowa Public Employees Retirement System (IPERS) and the Municipal Fire and Police Retirement System of Iowa (MFPRSI). IPERS is administered by the State of Iowa. MFPRSI is governed by a ninemember Board of Trustees. Though separate and apart from state government, the Board is authorized by the state legislature, which also establishes by statute the pension and disability benefits and the System's funding mechanism. All full-time employees must participate in either IPERS or MFPRSI. As of June 30, 2023, the City had the following balances related to its pension accounts:

|                       | <b>IPERS</b>     | MFPRSI         | Total          |
|-----------------------|------------------|----------------|----------------|
| Net Pension Liability | \$<br>39,708,284 | \$ 104,100,910 | \$ 143,809,194 |
| Deferred Inflows      | 6,337,713        | 3,621,437      | 9,959,150      |
| Deferred Ouflows      | 12,978,872       | 25,811,514     | 38,790,386     |
| Pension Benefit       | 458,981          | 5,577,061      | 6,036,042      |

#### A. Defined Benefit Pension Plan - Iowa Public Employees Retirement System

<u>Plan Description</u>: IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City of Des Moines are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at 7401 Register Drive, P.O. Box 9117, Des Moines, Iowa 50306-9117 or at <a href="www.ipers.org">www.ipers.org</a>.

IPERS benefits are established under Iowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u>: A regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. (These qualifications must be met on the members first month of entitlement to the benefits.) Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier (based on years of service).
- The member's highest five-year average salary. (For members with service before June 30, 2012, the highest three-year average salary as of that date will be used if it is greater than the highest five-year average salary.)

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month that the member receives benefits before the member's earliest normal retirement age. For service earned starting July 1, 2012, the reduction is 0.50% for each month that the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July, 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u>: A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

<u>Contributions</u>: Effective July 1, 2012, as a result of a 2010 law change, the contribution rates are established by IPERS following the annual actuarial valuation, which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. Statute limits the amount rates can increase or decrease each year to 1% for regular members. IPERS Contribution Rate Funding Policy requires that the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial

assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll, based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2023, pursuant to the required rate, Regular members contributed 6.29% of pay and the City contributed 9.44% for a total rate of 15.73%.

The City's total contributions to IPERS for the year ended June 30, 2023 were \$8,746,933.

Pension Liabilities, Pension Expense, and Deferred Inflows and Outflows of Resources Related to Pensions: At June 30, 2023, the City reported a liability of \$39,708,284 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all IPERS participating employers. At June 30, 2022, the City's collective proportion was 1.000436% which was an increase of .012376% from its proportion measured as of June 30, 2021.

For the year ended June 30, 2023, the City recognized pension benefit of \$458,981. At June 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|  | Deferred Outflows of Resources | Deferred Inflows of Resources |
|--|--------------------------------|-------------------------------|
| Differences between expected and actual experience                               | \$ 1,760,264                   | \$ (543,916)                  |
| Changes of assumptions   | 33,692                         | (949)                         |
| Net difference between projected and actual earnings on pension plan investments | -                              | (4,250,649)                   |
| Changes in proportion and differences between City contributions and             | 2 427 092                      | (1 542 100)                   |
| proportionate share of contributions   | 2,437,983                      | (1,542,199)                   |
| Total deferred amounts to be recognized in pension expense in future periods     | 4,231,939                      | (6,337,713)                   |
| City contributions subsequent to the measurement date                            | 8,746,933                      | _                             |
| Total deferred amounts related to pension  | \$ 12,978,872                  | \$ (6,337,713)                |

\$8,746,933 reported as the deferred outflows of resources related to pensions resulting from the City contributions subsequent to the measurement date will be recognized as a

reduction of the net pension liability during the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense over the average remaining service life of all system members or 5 years as follows:

| Fiscal Year Ended |       |             |
|-------------------|-------|-------------|
| June 30,          | Pensi | ion Expense |
|                   |       | ·           |
| 2024              | \$    | (3,595,903) |
| 2025              |       | (2,624,349) |
| 2026              |       | (4,893,119) |
| 2027              |       | 8,876,820   |
| 2028              |       | 130,777     |
|                   |       |             |
| Total             | \$    | (2,105,774) |

There were no non-employer contributing entities at IPERS.

<u>Actuarial Assumptions</u>: The total pension liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| Rate of inflation                   | 2.60 percent per annum   |
|-------------------------------------|--|
| Rates of salary increase            | 3.25 to 16.25 percent, average, including inflation. Rates vary by membership group. |
| Long-term Investment rate of return | 7.00 percent, compounded annually, net of investment expense, including inflation.   |

The actuarial assumptions used in the June 30, 2022 valuation were based on the result of actuarial experience studies with dates corresponding to those listed above.

Mortality rates were based on the RP-2014 Generational Mortality Tables, with age setbacks and age set forwards based on different membership groups. Future mortality improvements were anticipated using Projection Scale MP-2017.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

| Asset Class              | Asset Allocation | Long-Term Expected Real Rate of Return |
|--------------------------|------------------|--|
| Core Plus Fixed Income   | 20.0%            | 1.66%                                  |
| Domestic Equity          | 22.0%            | 3.57%                                  |
| International Equity     | 17.5%            | 4.79%                                  |
| Private Equity           | 13.0%            | 7.57%                                  |
| Private Real Assets      | 8.5%             | 3.55%                                  |
| Global Smart Beta Equity | 6.0%             | 4.16%                                  |
| Public Credit            | 4.0%             | 3.77%                                  |
| Private Credit           | 8.0%             | 3.63%                                  |
| Cash                     | 1.0%             | 0.77%                                  |
| Total                    | 100%             |  |

<u>Discount Rate</u>: The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the contractually required rate and that contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate: The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1.00% lower (6.00%) or 1.00% higher (8.00%) than the current rate.

|                              | 1  | % Decrease | $\mathbf{D}$ | iscount Rate | 1  | % Increase |
|------------------------------|----|------------|--------------|--------------|----|------------|
|                              |    | (6.0%)     |              | (7.0%)       |    | (8.0%)     |
|                              |    |            |              |              |    |            |
| City's proportionate share   |    |            |              |              |    |            |
| of the net pension liability | \$ | 73,981,300 | \$           | 39,708,284   | \$ | 9,504,329  |

<u>Pension Plan Fiduciary Net Position</u>: Detailed information about the pension plan's fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

<u>Payables to the Pension Plan</u>: At June 30, 2023, the City reported payables to the defined benefit pension plan of \$173,540 for legally required employer contributions and \$173,540 for legally required employee contributions which had been withheld from employee wages but not yet remitted to IPERS.

# B. Defined Benefit Pension Plan - Municipal Fire and Police Retirement System of Iowa

<u>Plan Description</u>: MFPRSI membership is mandatory for fire fighters and police officers covered by the provisions of Chapter 411 of the Code of Iowa. Employees of the City of Des Moines are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by MFPRSI. MFPRSI issues a stand-alone financial report which is available to the public by mail at 7155 Lake Drive, Suite #201, West Des Moines, Iowa 50266 or at www.mfprsi.org.

MFPRSI benefits are established under Chapter 411 of the Code of Iowa and the administrative rules thereunder. Chapter 411 of the Code of Iowa and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u>: Members with 4 or more years of service are entitled to pension benefits beginning at age 55. Full service retirement benefits are granted to members with 22 years of service, while partial benefits are available to those members with 4 to 22 years of service based on the ratio of years completed to years required (i.e., 22 years). Members with less than 4 years of service are entitled to a refund of their contribution only, with interest, for the period of employment.

Benefits are calculated based upon the member's highest 3 years of compensation. The average of these 3 years becomes the member's average final compensation. The base benefit is 66% of the member's average final compensation. Additional benefits are available to members who perform more than 22 years of service (2% for each additional year of service, up to a maximum of 8 years). Survivor benefits are available to the beneficiary of a retired member according to the provisions of the benefit option chosen plus an additional benefit for each child. Survivor benefits are subject to a minimum benefit for those members who chose the basic benefit with a 50% surviving spouse benefit.

Active members, at least 55 years of age, with 22 or more years of service have the option to participate in the Deferred Retirement Option Program (DROP). The DROP is an arrangement whereby a member who is otherwise eligible to retire and commence benefits opts to continue to work. A member can elect a 3, 4, or 5 year DROP period. By electing to participate in the DROP the member is signing a contract indicating the member will retire at the end of the selected DROP period. During the DROP period the member's retirement benefit is frozen and a DROP benefit is credited to a DROP account established for the member. Assuming the member completes the DROP period, the DROP benefit is equal to 52% of the member's retirement benefit at the member's earliest date eligible and 100% if the member delays enrollment for 24 months. At the member's actual date of retirement, the member's DROP account will be distributed to the member in form of a lump sum or rollover to an eligible plan.

<u>Disability and Death Benefits</u>: Disability coverage is broken down into two types, accidental and ordinary. Accidental disability is defined as permanent disability incurred in the line of duty, with benefits equivalent to the greater of 60% of the member's average final compensation or the member's service retirement benefit

calculation amount. Ordinary disability occurs outside the call of duty and pays benefits equivalent to the greater of 50% of the member's average final compensation, for those with 5 or more years of service, or the member's service retirement benefit calculation amount, and 25% of average final compensation for those with less than 5 years of service.

Death benefits are similar to disability benefits. Benefits for accidental death are 50% of the average final compensation of the member plus an additional amount for each child, or the provisions for ordinary death. Ordinary death benefits consist of a pension equal to 40% of the average final compensation of the member plus an additional amount for each child, or a lump-sum distribution to the designated beneficiary equal to 50% of the previous year's earnable compensation of the member or equal to the amount of the member's total contributions plus interest.

Benefits are increased (escalated) annually in accordance with Chapter 411.6 of the Code of Iowa which states a standard formula for the increases.

The surviving spouse or dependents of an active member who dies due to a traumatic personal injury incurred in the line of duty receives a \$100,000 lump-sum payment.

<u>Contributions</u>: Member contribution rates are set by state statute. In accordance with Chapter 411 of the Code of Iowa as modified by act of the 1994 General Assembly, to establish compliance with the Federal Older Workers Benefit Protections Act, the contribution rate was 9.40% of earnable compensation for the year ended June 30, 2023.

Employer contribution rates are based upon an actuarially determined normal contribution rate and set by state statute. The required actuarially determined contributions are calculated on the basis of the entry age normal method as adopted by the Board of Trustees as permitted under Chapter 411 of the Code of Iowa. The normal contribution rate is provided by state statute to be the actuarial liabilities of the plan less current plan assets, with such total divided by 1% of the actuarially determined present value of prospective future compensation of all members, further reduced by member contributions and state appropriations. Under the Code of Iowa the employer's contribution rate cannot be less than 17.00% of earnable compensation. The contribution rate was 23.90% for the year ended June 30, 2023.

The City's contributions to MFPRSI for the year ended June 30, 2023 were \$15,894,534.

If approved by the state legislature, state appropriation may further reduce the employer's contribution rate, but not below the minimum statutory contribution rate of 17.00% of earnable compensation. The State of Iowa therefore is considered to be a non-employer contributing entity in accordance with the provisions of the Governmental Accounting Standards Board Statement No. 67 – Financial Reporting for Pension Plans, (GASB 67).

There were no state appropriations to MFPRSI during the fiscal year ended June 30, 2023.

Net Pension Liabilities, Pension Expense, and Deferred Inflows and Outflows of Resources Related to Pensions: At June 30, 2022, the City reported a liability of \$104,100,910 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all MFPRSI participating employers. At June 30, 2022, the City's proportion was 18.5375% which was an increase of 0.1632% from its proportion measured as of June 30, 2021.

For the year ended June 30, 2023, the City recognized pension benefit of \$5,577,061. At June 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|  | Deferred Outflows of Resources | Deferred Inflows of Resources |
|--|--------------------------------|-------------------------------|
| Differences between expected and actual experience                               | \$ 6,464,425                   | \$ (133,862)                  |
| Changes of assumptions   | 292,002                        | _                             |
| Net difference between projected and actual earnings on pension plan investments | _                              | (1,233,402)                   |
| Changes in proportion and differences between City contributions and             |                                |                               |
| proportionate share of contributions   | 3,160,553                      | (2,254,173)                   |
| Total deferred amounts to be recognized in pension expense in future periods     | 9,916,980                      | (3,621,437)                   |
| City contributions subsequent to the measurement date                            | 15,894,534                     | _                             |
| Total deferred amounts related to pension  | \$ 25,811,514                  | \$ (3,621,437)                |

\$15,894,534 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense over the average remaining service life of all system members or 5 years as follows:

| Fiscal Year Ended<br>June 30,        | _ | Pen | sion Expense   |
|--------------------------------------|---|-----|--|
| 2024<br>2025<br>2026<br>2027<br>2028 |   | \$  | 659,068<br>(1,950,490)<br>(7,091,075)<br>14,399,836<br>278,204 |
| Total                                | _ | \$  | 6,295,543  |

<u>Actuarial Assumptions</u>: The total pension liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| Rate of inflation         | 3.00 percent  |
|---------------------------|---|
| Salary increases          | 3.75 to 15.11 percent, including inflation                                |
| Investment rate of return | 7.50 percent, net of pension plan investment expense, including inflation |

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of actuarial experience study for the 10-year period ending June 30, 2020.

Mortality rates used by the Plan were based on the RP 2014 Blue Collar Healthy Annuitant table with males set-forward zero years, females set-forward two years and disabled set-forward three years (male only rates), with generational projection of future mortality improvement with 50% of Scale BB beginning in 2017.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target asset allocation along with the best estimates of geometric real rates of return for each major asset class included in the pension plan's target asset allocation as of December 31, 2018, (see the discussion of the pension plan's investment policy) are summarized in the following tables:

| Asset Class               | Long-Term Expected<br>Real Rate of Return |
|---------------------------|---|
| Broad Fixed Income        | 3.5%                                      |
| Broad U.S. Equity         | 6.7%                                      |
| Global Equity             | 6.8%                                      |
| Broad Non-U.S. Equity     | 7.0%                                      |
| Managed Futures           | 5.1%                                      |
| Emerging Market           | 7.2%                                      |
| Real Estate-Core          | 6.4%                                      |
| Opportunistic Real Estate | 11.0%                                     |
| Global Infrastructure     | 6.8%                                      |
| Private Credit            | 8.6%                                      |
| Private Equity            | 12.0%                                     |

<u>Discount Rate</u>: The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that contributions will be made at 9.40% of covered payroll and the City contributions will be made at rates equal to the difference between actuarially determined rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

<u>Sensitivity of City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u>: The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1.00% lower (6.50%) or 1.00% higher (8.50%) than the current rate.

|                               | 1% Decrease (6.5%) | Discount Rate (7.5%) | 1  | % Increase (8.5%) |
|-------------------------------|--------------------|----------------------|----|-------------------|
|                               | (0.570)            | (7.570)              |    | (0.570)           |
| City's proportionate share of |                    |                      |    |                   |
| the net pension liability     | \$ 188,403,248     | \$ 104,100,910       | \$ | 34,255,284        |

<u>Pension Plan Fiduciary Net Position</u>: Detailed information about the pension plan's fiduciary net position is available in the separately issued MFPRSI financial report which is available on MFPRSI's website at <a href="https://www.mfprsi.org">www.mfprsi.org</a>.

<u>Payables to the Pension Plan</u>: At June 30, 2023, the City of Des Moines reported payables to the defined benefit pension plan of \$299,959 for legally required employer contributions and \$122,699 for legally required employee contributions which had been withheld from employee wages but not yet remitted to MFPRSI.

# 8. Deferred Compensation

The City offers its employees a deferred compensation plan created in accordance with *Internal Revenue Code*, Section 457, and also Section 401(a). The Section 457 plan, available to all City employees, and the Section 401(a) plan, available only to the SPM employment group, permits them to defer a portion of their salary until future years. The deferred compensation is available to employees at termination, retirement, death, unforeseeable emergency, loan or via in-service contributions at age 70 ½. The City matches 100% of employee contributions up to 2.0% or 2.5% of the employee's salary, depending upon the governing employment agreement. For the fiscal year ended June 30, 2023, the City made \$3,929,806 in matching contributions. The City's 401(a) plan does not meet the definition of a component unit under GASB Statement No. 84 and the City does not control the assets of the plan, so the plan is not included as a fiduciary activity in the financial statements.

In accordance with federal legislation (the Small Business and Wage Protection Act of 1996), the City has confirmed or established trust arrangements for all of the assets in the plan, to ensure those assets are protected and used exclusively for plan participants and beneficiaries. As a result of these arrangements, the deferred compensation plans are not reported in the City's financial statements.

# 9. Long-term Debt

The following is a summary of changes in long-term debt for the year ended June 30, 2023:

|                                 |    | BALANCE<br>JUNE 30,<br>2022 | 1  | ADDITIONS   | R  | ETIREMENTS    |    | BALANCE<br>JUNE 30,<br>2023 | (  | DUE<br>WITHIN<br>ONE YEAR | RANGE OF<br>INTEREST<br>RATES |
|---------------------------------|----|-----------------------------|----|-------------|----|---------------|----|-----------------------------|----|---------------------------|-------------------------------|
| Governmental Activities:        |    |                             |    |             |    |               |    |                             |    |                           |                               |
| General Obligation Bonds        | \$ | 489,370,000                 | \$ | 69,725,000  | \$ | (46,945,000)  | \$ | 512,150,000                 | \$ | 43,845,000                | 0.50% to 5.00%                |
| Add premiums                    |    | 33,282,993                  |    | 6,485,430   |    | (6,146,185)   |    | 33,622,238                  |    | _                         |                               |
| Net General Obligation Bonds    |    | 522,652,993                 |    | 76,210,430  |    | (53,091,185)  |    | 545,772,238                 |    | 43,845,000                |                               |
|                                 |    |                             |    |             |    |               |    |                             |    |                           |                               |
| Section 108 Loans payable       |    | 6,048,000                   |    | _           |    | (852,000)     |    | 5,196,000                   |    | 903,000                   | 2.55% to 2.87%                |
| Notes Payable                   |    | 2,072,633                   |    | _           |    | (633,550)     |    | 1,439,083                   |    | 539,839                   | 2.80% to 10.55%               |
| Notes from Direct Borrowings    |    |                             |    |             |    |               |    |                             |    |                           |                               |
| and Private Placement           |    | 1,929,000                   |    | _           |    | (840,000)     |    | 1,089,000                   |    | 1,089,000                 | 4.00%                         |
| Lease Liabilities               |    | 2,081,939                   |    | _           |    | (286,436)     |    | 1,795,503                   |    | 32,177                    | 0.85% to 1.70%                |
| Subscription-Based Liabilities  |    | _                           |    | 937,891     |    | (460,728)     |    | 477,163                     |    | 113,274                   | 1.00% to 2.00%                |
| Accrued Employee Benefits       |    | 47,242,916                  |    | 47,901,094  |    | (48,072,321)  |    | 47,071,689                  |    | 33,838,355                | N/A                           |
| Liability for Claims/Judgments  |    | 5,475,500                   | _  | 4,812,733   | _  | (1,470,233)   |    | 8,818,000                   |    | 8,818,000                 | N/A                           |
|                                 | \$ | 587,502,981                 | \$ | 129,862,148 | \$ | (105,706,453) | \$ | 611,658,676                 | \$ | 89,178,645                |                               |
| <b>Business-type Activities</b> |    |                             |    |             |    |               |    |                             |    |                           |                               |
| General Obligation Bonds        | \$ | 17,920,000                  | \$ | _           | \$ | (1,035,000)   | \$ | 16,885,000                  | \$ | 1,065,000                 | 1.25% to 5.00%                |
| Add Premiums                    |    | 1,902,168                   |    | _           |    | (294,504)     |    | 1,607,664                   |    | _                         |                               |
| Net General Obligation Bonds    |    | 19,822,168                  |    | _           | _  | (1,329,504)   |    | 18,492,664                  |    | 1,065,000                 |                               |
| G                               |    |                             |    |             | _  | ,             | _  |                             |    |                           |                               |
| Revenue Bonds                   |    | 95,075,000                  |    | 18,660,000  |    | (5,500,000)   |    | 108,235,000                 |    | 5,525,000                 | 2.00% to 5.00%                |
| Add Premiums                    |    | 5,734,770                   |    | 1,208,635   |    | (854,186)     |    | 6,089,219                   |    | _                         |                               |
| Net Revenue Bonds               |    | 100,809,770                 |    | 19,868,635  |    | (6,354,186)   |    | 114,324,219                 |    | 5,525,000                 |                               |
|                                 |    |                             |    |             |    |               |    |                             |    |                           |                               |
| Revenue Bonds from Direct       |    |                             |    |             |    |               |    |                             |    |                           |                               |
| Borrowings & Private Placemer   | t  | 51,999,451                  |    | 12,786,838  |    | (3,291,000)   |    | 61,495,289                  |    | 3,635,000                 | 1.02% to 2.00%                |
| Lease Liabilities               |    | 26,696,192                  |    | _           |    | (1,099,215)   |    | 25,596,977                  |    | 1,154,389                 | 1.07% to 7.50%                |
| Accrued Employee Benefits       |    | 3,103,581                   |    | 3,005,083   | _  | (3,346,997)   |    | 2,761,667                   |    | 1,120,294                 | N/A                           |
|                                 | \$ | 202,431,162                 | \$ | 35,660,556  | \$ | (15,420,902)  | \$ | 222,670,816                 | \$ | 12,499,683                | :                             |

The payments on the bonds payable that pertain to the City's governmental activities are made by the debt service fund and the franchise fee fund. The payments on the tax increment notes, the Section 108 CDBG loans, and the notes payable that pertain to the City's governmental activities are made by the Tax Increment and the Economic Development Special Revenue Fund within the Other Special Revenue Funds. The accrued employee benefits and claims and judgments attributable to the governmental activities are generally liquidated by the General Fund.

# **General Obligation Bonds:**

<u>Governmental Activities</u>: The City has issued the following general obligation bonds that are indebtedness secured by the full faith and credit of the City:

|           | General Obligation Debt Service Tax Increment Debt Service |               |                |               | Govern         | mental         |
|-----------|--|---------------|----------------|---------------|----------------|----------------|
|           | GENERAL OBLI   | GATION BONDS  | GENERAL OBLIC  | GATION BONDS  | Activitio      | es Total       |
| YEAR      | PRINCIPAL  | INTEREST      | PRINCIPAL      | INTEREST      | PRINCIPAL      | INTEREST       |
| 2024      | \$ 32,460,000  | \$ 13,415,888 | \$ 11,385,000  | \$ 3,742,942  | \$ 43,845,000  | \$ 17,158,830  |
| 2025      | 31,770,000   | 11,930,313    | 9,925,000      | 3,278,392     | 41,695,000     | 15,208,705     |
| 2026      | 30,350,000   | 10,617,613    | 9,220,000      | 2,894,442     | 39,570,000     | 13,512,055     |
| 2027      | 28,380,000   | 9,296,051     | 8,290,000      | 2,544,242     | 36,670,000     | 11,840,293     |
| 2028      | 29,050,000   | 8,139,369     | 8,530,000      | 2,253,623     | 37,580,000     | 10,392,992     |
| 2029-2033 | 126,515,000  | 26,206,671    | 42,600,000     | 7,440,847     | 169,115,000    | 33,647,518     |
| 2034-2038 | 84,340,000   | 10,516,944    | 22,185,000     | 3,132,163     | 106,525,000    | 13,649,107     |
| 2039-2042 | 28,185,000   | 1,715,594     | 8,965,000      | 671,256       | 37,150,000     | 2,386,850      |
| Totals    | \$ 391,050,000   | \$ 91,838,443 | \$ 121,100,000 | \$ 25,957,907 | \$ 512,150,000 | \$ 117,796,350 |

Proceeds from the Series 2022A General Obligation Bonds totaling \$69,725,000 were allocated to certain capital improvement projects. The issuance also included \$6,485,430 of premium. The rate for 2022A GO Bonds ranged from 4.00 – 5.00%.

<u>Solid Waste Enterprise Fund</u>: The City has issued the following general obligation bonds that are obligations of the Solid Waste Enterprise Fund:

|                          | Jυ | ıne 30, 2023 | Maturity    |           |
|--------------------------|----|--------------|-------------|-----------|
| Series                   |    | Balance      | Fiscal Year | Purpose   |
| General Obligation 2020D | \$ | 11,810,000   | 2040        | Refunding |

The bonds are intended to be paid by solid waste customers net revenues, however the bonds are secured by the City's property owners. Total principal and interest remaining to be paid on the bonds is \$14,270,681. Principal and interest paid for the current year was \$955,881.

<u>Stormwater Management Utility Enterprise Fund</u>: The City has issued the following general obligation bonds that are obligations of the Stormwater Management Utility Enterprise Fund:

|                          | Jυ | ıne 30, 2023 | Maturity    |           |
|--------------------------|----|--------------|-------------|-----------|
| Series                   |    | Balance      | Fiscal Year | Purpose   |
| General Obligation 2020A | \$ | 5,075,000    | 2032        | Refunding |

Proceeds from the 2022B Stormwater Management Utility Revenue Bonds totaled \$18,660,000 and were allocated to pay costs of acquisition, construction, reconstruction, extending, remodeling, improving, repairing and equipping all or part of the Stormwater Management Utility, including Closes Creek watershed improvements, flood mitigation and protection system improvements, storm water pump station rehabilitation, Hamilton

drainage area improvements, and city-wide stormwater projects. The issuance also included \$1,208,635 of premium. The rate for 2022B Revenue Bonds ranged from 3.50 – 5.00%.

The bonds are intended to be paid by sewer customers net revenues, however the bonds are secured by the City's property owners. Total principal and interest remaining to be paid on the bonds is \$5,922,050. Principal and interest paid for the current year was \$657,600.

| <b>Business-Type Activities</b> |                    |              |  |  |
|---------------------------------|--------------------|--------------|--|--|
| Ge                              | neral Obligation B | onds         |  |  |
| YEAR                            | PRINCIPAL          | INTEREST     |  |  |
| 2024                            | \$ 1,065,000       | \$ 526,731   |  |  |
| 2025                            | 1,090,000          | 473,481      |  |  |
| 2026                            | 1,130,000          | 418,981      |  |  |
| 2027                            | 1,160,000          | 362,481      |  |  |
| 2028                            | 1,195,000          | 304,481      |  |  |
| 2029-2033                       | 5,825,000          | 824,019      |  |  |
| 2034-2038                       | 3,755,000          | 350,494      |  |  |
| 2039-2040                       | 1,665,000          | 47,063       |  |  |
| Totals                          | \$ 16,885,000      | \$ 3,307,731 |  |  |

# Revenue Bonds:

Revenue bonds are the obligations of specific funds and are generally payable solely from the revenues of the respective funds.

<u>Stormwater Management Utility Enterprise Fund</u>: The City has issued the following revenue bonds in the Storm Water Utility Enterprise Fund:

|              | June 30, 2023 | Maturity    |                               |
|--------------|---------------|-------------|-------------------------------|
| Series       | Balance       | Fiscal Year | Purpose                       |
| Series 2016C | \$ 2,930,000  | 2031        | Refund & Capital Improvements |
| Series 2016D | 5,300,000     | 2030        | Refund                        |
| Series 2018C | 36,340,000    | 2038        | Capital Improvements          |
| Series 2020F | 19,430,000    | 2040        | Capital Improvements          |
| Series 2021H | 25,575,000    | 2041        | Capital Improvements          |
| Series 2022B | 18,660,000    | 2042        | Capital Improvements          |

The City has pledged future sewer customer revenues, net of specified operating expenses, to repay the revenue bonds in the table above. The bonds are payable solely from the stormwater utility customer net revenues. Annual principal and interest payments on the bonds are expected to require less than 80% of net revenues. Total principal and interest remaining to be paid on the bonds is \$139,130,088. Principal and interest paid for the current year and total customer net revenues were \$9,021,616 and \$21,866,619, respectively.

Future principal and interest payments on the Enterprise Funds Revenue Bonds as of June 30, 2023 is summarized as follows:

**Business-Type Activities** 

| Revenue Bonds |                |               |  |  |  |  |
|---------------|----------------|---------------|--|--|--|--|
| YEAR          | PRINCIPAL      | INTEREST      |  |  |  |  |
| 2024          | \$ 5,525,000   | \$ 3,696,231  |  |  |  |  |
| 2025          | 5,715,000      | 3,419,981     |  |  |  |  |
| 2026          | 5,905,000      | 3,155,431     |  |  |  |  |
| 2027          | 6,110,000      | 2,881,881     |  |  |  |  |
| 2028          | 6,315,000      | 2,610,131     |  |  |  |  |
| 2029-2033     | 31,600,000     | 9,498,125     |  |  |  |  |
| 2034-2038     | 34,045,000     | 4,816,694     |  |  |  |  |
| 2039-2042     | 13,020,000     | 816,613       |  |  |  |  |
| Totals        | \$ 108,235,000 | \$ 30,895,087 |  |  |  |  |
|               |                |               |  |  |  |  |

Net position of certain enterprise funds of \$9,285,376 are restricted for debt service and the payment of certain liabilities pursuant to the requirements of the revenue bond ordinances.

Section 108 Loans Payable: On November 15, 2007, the City closed a \$17,500,000 Section 108 loan to make a loan for the benefit of River Point West LLC, for the purpose of financing the acquisition and clearance of properties in the River Point West area for sale and subsequent redevelopment, and the construction of supporting public infrastructure improvements to serve the developed properties. On March 28, 2019, the loan was refinanced at the then outstanding principal balance of \$8,326,000. The loan was refinanced to reduce the average interest rate from 5.220% to 2.696%. The balance of the loan as of June 30, 2023, is \$5,196,000 and is payable through fiscal year 2028. The loan is not a general obligation of the City. The principal and interest is payable solely from the tax increment revenues of the Metro Center Urban Renewal Area of the City. Tax increment revenues are projected to produce 100% of the debt service requirements over the life of the bonds. Total principal and interest paid in the current year and TIF revenues were \$1,006,337 and \$30,933,431, respectively.

Notes Payable, Governmental Activities: Three new notes payable were created in fiscal year 2022, one covering the purchase of 40 tasers and related equipment in the amount of \$115,200; another covering the purchase of 170 tasers and related equipment in the amount of \$533,225; and another covering the purchase of 415 body-worn cameras in the amount of \$1,574,400. The balances of the notes at June 30, 2023 were \$57,600, \$360,731 and \$944,640, respectively. The direct financing purchase covering the 40 tasers and related equipment is scheduled to mature in fiscal 2025 and the others in fiscal 2026. Also included in notes payable is \$76,112 Supplement WF4 and is payable through fiscal year 2024. The principal and interest on the Wells Fargo note is payable from the debt service levy, the principal and interest on the Nissan Leaf direct financing purchase and body-worn cameras direct financing purchases are paid from the Local Option Sales Tax fund and the two taser leases are paid from the annual police budget in the General Fund. Total principal and interest remaining to be paid on the notes payable is \$1,439,083. Principal and interest paid in the current year and the debt service levy were \$638,864 and \$29,119,931, respectively.

Future principal and interest payments on the Section 108 Loans Payable and Notes Payable accounted for in the Governmental Activities are summarized as follows:

|        |              |       |         |    | NOTES                   | PAYA | BLE     |
|--------|--------------|-------|---------|----|-------------------------|------|---------|
| FISCAL | CDBG SECTI   | ON 10 | 8 LOANS | G  | GOVERNMENTAL ACTIVITIES |      |         |
| YEAR   | PRINCIPAL    |       | NTEREST | P  | RINCIPAL                | I    | NTEREST |
| 2024   | \$ 903,000   | \$    | 131,667 | \$ | 539,829                 | \$   | 213     |
| 2025   | 953,000      |       | 107,134 |    | 463,718                 |      | _       |
| 2026   | 1,008,000    |       | 80,621  |    | 435,536                 |      | _       |
| 2027   | 1,069,000    |       | 51,535  |    | _                       |      | _       |
| 2028   | 1,263,000    |       | 18,124  |    |                         |      |         |
| Totals | \$ 5,196,000 | \$    | 389,081 | \$ | 1,439,083               | \$   | 213     |

<u>Direct placement debt, Governmental Activities:</u> The City's outstanding notes from direct borrowing and placements related to governmental activities of \$4,000,000 IFA bonds. The bonds are for the construction of a full-service convention center hotel and meeting space. The balance of the note payable is \$1,089,000 and is payable through 2024. The principal and interest are payable from sales tax receipts collected within the district. Annual principal and interest on the bonds are expected to require 100% of the revenue. Total principal and interest remaining to be paid on the notes payable is \$1,132,560. Principal and interest paid for the current year was \$917,160.

Future principal and interest payments on the Governmental Direct borrowings as of June 30, 2023 is summarized as follows:

| <b>Governmental Activities</b> |                    |           |  |  |  |
|--------------------------------|--------------------|-----------|--|--|--|
| Not                            | tes from Direct Bo | rrowings  |  |  |  |
| and Direct Payments            |                    |           |  |  |  |
| YEAR PRINCIPAL INTEREST        |                    |           |  |  |  |
| 2024                           | 1,089,000          | 43,560    |  |  |  |
|                                |                    |           |  |  |  |
| Totals                         | \$ 1,089,000       | \$ 43,560 |  |  |  |

Direct Placement Debt, Business-type Activities: The City borrowed money through the State Revolving Loan fund to partially fund the Lower Oak Park Sewer Separation, the Near West Side Sewer Separation and Yeader Creek Sewer Separation, and the Riverbend Sewer Separation projects. The City has issued \$19,250,000 of SRF loans to help complete the Near West Side Sewer Separation and Yeader Creek Sewer Separation projects, has issued \$13,360,000 of SRF loans to complete the Lower Oak Park Sewer Separation project, has issued \$20,000,000 of SRF loans to complete the Riverbend Sewer Separation project, has issued \$6,247,000 of SRF loans to complete the Near West Side Sewer Separation Supplemental project, and \$15,000,000 of SRF loans to complete the West Ingersoll Sewer Separation project and \$7,035,000 of SRF loans to complete the Western Ingersoll Run project. At June 30, 2023, the City has drawn all \$19,250,000 of the Near West Side Sewer Separation loan funds, all \$13,360,000 of the Lower Oak Park Sewer Separation loan funds, \$11,000,000 of the Riverbend Sewer Separation project, \$6,535,994 of the Near West Side Sewer Separation Supplemental project, and \$14,632,712 of the West Ingersoll Sewer Separation project and \$3,922,577 of the phase three West Ingersoll Sewer Separation project. The City has the ability to draw up to an additional \$9,000,000 as work is completed

on the Riverbend Sewer Separation project, up to an additional \$367,479 as work is completed on the Near West Side Sewer Separation Supplemental project, and up to an additional \$3,479,902 as work is completed on the West Ingersoll Sewer Separation project.

The Near West Side Sewer Sewer Separation, Lower Oak Park Sewer Separation, Riverbend Sewer Separation, and Near West Side Sewer Separation Supplemental projects also have a Stormwater component to the work, and as such, the City Council has directed that the Sanitary Sewer fund and Stormwater fund will each be responsible for 50% of the debt accumulated. The principal balance outstanding at June 30, 2023, is \$8,651,000 in the Sanitary Sewer fund for the Near West Side Sewer Separation project and Yeader Creek Sewer Separation projects, \$5,473,000 in the Sanitary Sewer fund for the Lower Oak Park Sewer Separation project, \$4,630,000 in the Sanitary Sewer fund for the Riverbend Sewer Separation project, \$3,323,000 in the Sanitary Sewer fund for the Near West Side Sewer Separation Supplemental project, \$14,015,712 in the Sanitary Sewer fund for the West Ingersoll Sewer Separation project and \$3,922,577 in the Sanitary Sewer fund for the phase three West Ingersoll Sewer Separation project, \$8,085,000 in the Stormwater fund for the Near West Side Sewer Separation project, \$5,473,000 in the Stormwater fund for the Lower Oak Park Sewer Separation project, \$4,630,000 for the Riverbend Sewer Separation project, and \$3,292,000 in the Stormwater fund for the Near West Side Sewer Separation Supplemental project.

| <b>Business-Type Activities</b> |                  |              |  |  |
|---------------------------------|------------------|--------------|--|--|
| Note                            | s from Direct Bo | rrowings     |  |  |
|                                 | and Direct Paym  | nents        |  |  |
| YEAR                            | PRINCIPAL        | INTEREST     |  |  |
| 2024                            | \$ 3,635,000     | \$ 999,623   |  |  |
| 2025                            | 3,687,000        | 941,677      |  |  |
| 2026                            | 3,744,000        | 882,856      |  |  |
| 2027                            | 3,803,000        | 823,083      |  |  |
| 2028                            | 3,867,000        | 762,312      |  |  |
| 2029-2033                       | 19,974,000       | 2,863,617    |  |  |
| 2034-2038                       | 15,482,577       | 1,383,379    |  |  |
| 2039-2042                       | 7,302,712        | 243,530      |  |  |
| Totals                          | \$ 61,495,289    | \$ 8,900,077 |  |  |

<u>Leases</u>, <u>Governmental and Business-type Activities</u>: The City has entered into a variety of leases for buildings and land improvements. The only individually significant lease relates to the building and purchase of a 543-vehicle capacity parking garage located at 402 E 2<sup>nd</sup> Street. The revenues generated by the parking system have been pledged to pay the debt service.

Future principal and interest payments on the lease liabilities for both the governmental and business-type leases as of June 30, 2023 are summarized below:

|           | GC | OVERNMEN  | NTAI | L LEASES | В    | BUSINESS-TYPE LEASES |               |  |
|-----------|----|-----------|------|----------|------|----------------------|---------------|--|
| YEAR      | PF | RINCIPAL  | IN   | TEREST   | PF   | RINCIPAL             | INTEREST      |  |
| 2024      | \$ | 32,177    |      | 30,477   | \$   | 1,154,389            | 1,147,962     |  |
| 2025      |    | 32,728    |      | 29,926   |      | 1,212,521            | 1,089,830     |  |
| 2026      |    | 33,289    |      | 29,365   |      | 1,273,775            | 1,028,577     |  |
| 2027      |    | 33,859    |      | 28,795   |      | 1,338,319            | 964,033       |  |
| 2028      |    | 34,438    |      | 28,216   |      | 1,258,459            | 1,043,893     |  |
| 2029-2033 |    | 181,241   |      | 132,029  |      | 7,428,991            | 4,082,768     |  |
| 2034-2038 |    | 197,299   |      | 115,971  |      | 7,748,664            | 1,682,897     |  |
| 2039-2043 |    | 214,779   |      | 98,491   |      | 838,973              | 271,789       |  |
| 2044-2048 |    | 233,807   |      | 79,463   |      | 900,792              | 209,970       |  |
| 2049-2053 |    | 254,521   |      | 58,749   |      | 967,167              | 143,595       |  |
| 2054-2058 |    | 277,071   |      | 36,199   |      | 1,038,433            | 72,329        |  |
| 2059-2063 |    | 270,294   |      | 11,652   |      | 436,494              | 7,813         |  |
| Totals    | \$ | 1,795,503 | \$   | 679,333  | \$ 2 | 25,596,977           | \$ 11,745,456 |  |

<u>Subscription-Based Information Technology Agreements (SBITAs)</u>: The City has entered into a variety of SBITAs granting it use of underlying software assets. At inception, these agreements have lives between 2-6 years.

Future principal and interest payments on the SBITA liabilities for the City as of June 30, 2023 are summarized below:

|        | G  | GOVERNMENTAL SBITAs |    |        |  |  |  |
|--------|----|---------------------|----|--------|--|--|--|
| YEAR   | PR | INCIPAL             | IN | TEREST |  |  |  |
| 2024   | \$ | 113,274             |    | 12,194 |  |  |  |
| 2025   |    | 119,245             |    | 6,222  |  |  |  |
| 2026   |    | 121,285             |    | 4,183  |  |  |  |
| 2027   |    | 123,359             |    | 2,109  |  |  |  |
| Totals | \$ | 477,163             | \$ | 24,708 |  |  |  |

# Discretely presented component units:

# **Long-Term Debt**

A summary of the Authority's long-term debt for the year ended December 31, 2022, is as follows:

|                           | 4   | Authority   |
|---------------------------|-----|-------------|
|                           | Rev | venue Bonds |
| Balance December 31, 2021 | \$  | 8,905,000   |
| Issuances                 |     | _           |
| Retirements               |     | (8,905,000) |
| Balance December 31, 2022 |     | _           |
| Less: Current portion     |     |             |
| Non-current portion       | \$  |             |

# **Accrued Employee Benefits**

Future benefits payable are recorded for the Authority's accrued employee benefits and accrued post-retirement benefits obligations. Below is a calculation of the accrued employee benefits for all Authority employees as of December 31, 2022:

| Balance December 31, 2021 | \$<br>1,187,527 |
|---------------------------|-----------------|
| Additions                 | 423,380         |
| Payments                  | <br>(408,792)   |
| Balance December 31, 2022 | <br>1,202,115   |
| Less: current portion     | 85,865          |
| Non-current portion       | \$<br>1,116,250 |

# 10. Revenue Bond Resolution Requirements

The revenue bond resolutions contain significant limitations and restrictions on annual debt service requirements, require minimum amounts to be maintained in various restricted accounts to provide for payment of principal and interest, and require minimum revenue bond coverage. In the Sewer System Fund, \$350,585 of net position is restricted for bond reserves. In the Stormwater Utility Fund, \$10,262,043 of net position is restricted for bond reserves.

### 11. Conduit Debt

From time to time, the City has issued industrial revenue bonds on behalf of private sector and nonprofit entities for the acquisition and construction of facilities deemed to be in the public interest. The bonds are secured by the property and revenues of those entities, and are payable solely from the resources of those entities. The City is not obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of June 30, 2023, there were three series of industrial revenue bonds outstanding with an aggregate principal amount payable of \$5,840,000. The bonds are payable through calendar year 2036.

# 12. Inter-fund Receivables and Payables

The individual fund inter-fund receivable and payable balances include both Due to/from Other Funds and Advances to/from Other Funds. These balances at June 30, 2023 were:

|                                      | INTERFUND |           | INTERFUND |           |
|--------------------------------------|-----------|-----------|-----------|-----------|
|                                      | RE        | ECEIVABLE | I         | PAYABLE   |
| General                              | \$        | 3,497,768 | \$        | _         |
| Capital Projects                     |           | _         |           | 357,268   |
| Other Governmental Funds             |           | _         |           | 1,716,778 |
| Parking, Enterprise                  |           | _         |           | 397,374   |
| Municipal Housing Agency, Enterprise |           | _         |           | 138,654   |
| Internal Service Funds               |           |           |           | 887,694   |
| Total                                | \$        | 3,497,768 | \$        | 3,497,768 |
|                                      |           |           |           |           |
|                                      | A         | DVANCES   | A         | DVANCES   |
|                                      | RE        | ECEIVABLE | I         | PAYABLE   |
| General                              | \$        | 2,448,523 | \$        | _         |
| Other Enterprise Funds               |           |           |           | 2,448,523 |
| Total                                | \$        | 2,448,523 | \$        | 2,448,523 |

Inter-fund balances resulted from the time lag between the dates that (1) inter-fund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. The advances were to finance the construction of enterprise assets. The inter-fund receivables and payables are scheduled to be collected in the subsequent year whereas the inter-fund advances are not.

### 13. Fund Transfer Reconciliation

The following is a schedule of transfers as included in the basic financial statements of the City:

|                           | TRANSFERS |             | 1  | TRANSFERS   |
|---------------------------|-----------|-------------|----|-------------|
|                           |           | IN          |    | OUT         |
| General Fund              | \$        | 92,017,490  | \$ | 10,892,000  |
| Debt Service              |           | 47,783,937  |    | 76,010,000  |
| Tax Increment             |           | _           |    | 23,019,353  |
| Benefit Tax Accounts      |           | _           |    | 25,372,577  |
| Local Option Sales Tax    |           | _           |    | 60,076,241  |
| Capital Projects          |           | 122,127,954 |    | 3,855,234   |
| ARPA                      |           | _           |    | 41,318,622  |
| Other Governmental Funds  |           | 5,982,958   |    | 30,705,580  |
| Parking Facilities System |           | 800,000     |    | _           |
| Sewer System              |           | 2,090,644   |    | 2,883,855   |
| Stormwater Utility        |           | 4,403,991   |    | 1,073,512   |
| Total                     | \$        | 275,206,974 | \$ | 275,206,974 |

Below is a general description of the purpose of transfers by fund:

General Fund – transfers in are largely due to moving money from more restrictive governmental funds (Tax Increment, Local Option Sales Tax and ARPA) to the General Fund for the purpose of covering related expenses captured therein. Transfers out of the General Fund relate to Capital Projects being funded by means other than debt.

Debt Service – transfers in are from Local Option Sales Tax or Tax Increment and relate to the repayment of debt with those funds. Transfers out are usually related to bonds sold for the purpose of construction projects in the Capital Projects Fund.

Tax Increment - transfers out are to Debt Service for the purpose of covering TIF-backed bonds.

Benefit Tax Accounts – transfers out are to the General Fund to cover employee benefits paid out of that fund.

Local Option Sales Tax – transfers out are to the Debt Service, General or the Capital Projects Funds as the intention of the Local Option Sales Tax fund is to track moneys restricted by law until an appropriate use occurs in another fund.

Capital Projects – transfers in come from the General, Debt Service, Tax Increment and Local Option Sales Tax Funds and are used to cover construction-related expenses. Transfers out are to Debt Service in the event funds remain at the termination of a project.

ARPA – transfers out are to the General Fund once an acceptable use under the American Rescue Plan Act is determined.

Other Governmental Funds – are largely special revenue funds and the transfers out are to the General Fund as expenses therein meet the requirements for the specific special revenue fund in question. Transfers in are from the General Fund as necessary to cover costs.

Parking Facilities System - the transfer in comes from Tax Increment and represents TIF funding of the administration of the downtown parking system.

Sewer and Stormwater Utility Systems – transfers are largely the movement of funds from one enterprise to the other in order to cover shared costs managed within a specific fund.

# 14. Other Postemployment Benefits

The City provides access to postretirement medical benefits to all retirees as required by Chapter 509A.13 of the Code of Iowa. Although retirees are required to pay 102% of the premium rate, GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, requires that employers recognize the Implicit Rate Subsidy that exists in postretirement medical plans provided by governmental employers.

The Implicit Rate Subsidy refers to the concept that retirees under age 65 (and not eligible for Medicare) generate higher claims on average than active participants. When a medical plan is self-insured or fully insured through a third-party administrator, a premium is usually determined by analyzing the claims of the entire population in the plan and adjusting for administrative costs. The resulting premium is called a blended premium because it blends the claims of active and retired participants. Since individuals generally have more and higher claims as they get older, the blended premium paid for retirees is lower than their expected claims. Another way of considering this is that if the retirees were removed from the plan, the premium for the active group would be lower; therefore, the retirees' premiums are being subsidized by the active group. Since the employer generally pays a large portion or all of the premiums for the active group, this subsidy creates a liability for the employer. The difference between the expected claims for the retiree group and the blended premium is called the Implicit Rate Subsidy.

<u>Plan description</u>: The City sponsors an agent multi-employer health care plan, consisting of two employers, that provides medical, prescription drugs and dental benefits to all active and retired employees and their eligible dependents. Employees who have attained age 55 and retire from active employment are eligible for retiree benefits. Eligible retirees and their dependents receive medical and prescription coverage through a fully-insured plan with Wellmark BCBS and dental benefits through a self-insured plan. These are the same plans that are available for active employees.

Funding policy: The City of Des Moines establishes and amends contribution requirements.

The current funding policy of the City is to pay health insurance premiums as they occur. This arrangement does not qualify as other postemployment benefits (OPEB) plan assets under Governmental Accounting Standards Board (GASB) Statement No. 75 for current GASB reporting.

Contributions of the full premium are required for both retiree and dependent coverage. The contribution for each insured group is assumed to be the expected, composite per capita cost for the group. This composite is then disaggregated into an age-specific starting cost curve based on the average age of the group and for assumptions for age-based morbidity. The average age of the pre-65 retiree group is 61. Retiree expenses are then offset by monthly contributions. The City does not issue a publicly available financial report for the Plan.

As of June 30, 2023, the following employees were utilizing benefits described herein:

| Employees utilizing City's health insurance:    |       |
|---|-------|
| Active  | 1,714 |
| Retired (inactive currently receiving benefits) | 189   |
| Total   | 1,903 |

The City's total OPEB liability as of June 30, 2023 was 29,300,053. This balance was determined by an actuarial valuation as of that date utilizing the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

| Rate of inflation | 2.60 percent                      |
|-------------------|-----------------------------------|
| Salary increases  | 3.25 percent, including inflation |
| Discount rate     | 4.13 percent                      |

Health Care Trend Rates 7.00 percent in fiscal 2024, decreasing to

4.50 percent by fiscal 2029

The discount rate was based on the yield rate for a 20-year tax-exempt general obligation municipal bond with an average rating of AA/Aa or higher as reported by the S&P Municipal Bond 20-year High Grade Rate Index.

Mortality rates were based on the following tables depending on the covered individual's classification:

- IPERS Employees and Retirees: SOA Pub-2010 General Headcount Weighted Mortality Table fully generational using Scale MP-2019.
- MFPRSI Employees and Retirees: SOA Pub-2010 Public Safety Headcount Weighted Mortality Table fully generational using Scale MP-2019.
- Surviving Spouses: SOA Pub-2010 Contingent Survivor Headcount Weighted Mortality Table fully generational using Scale MP-2019.

# Changes in the Total OPEB Liability

|                             | Total OPEB    |
|-----------------------------|---------------|
|                             | Liability     |
| Balance as of June 30, 2022 | \$ 27,681,905 |
| Service cost                | 1,658,004     |
| Interest                    | 1,168,690     |
| Changes in assumptions      | (76,674)      |
| Difference between expected |               |
| and actual experience       | 414,782       |
| Benefit payments            | (1,546,653)   |
| Balance as of June 30, 2023 | \$ 29,300,054 |
|                             |               |

<u>Sensitivity of the total OPEB liability to changes in the discount rate:</u> The following presents the total OPEB liability of the City, as well as what the City's approximate total OPEB liability would be if it were calculated using a discount rate that is 1% lower (3.13%) or 1% higher (5.13%) than the current discount rate:

|                      | 1% Decrease   | Discount Rate | 1% Increase   |
|----------------------|---------------|---------------|---------------|
|                      | 3.13%         | 4.13%         | 5.13%         |
| Total OPEB Liability | \$ 31,259,251 | \$ 29,300,054 | \$ 27,432,507 |

<u>Sensitivity of the total OPEB liability to changes in the health care cost trend rate:</u> The following presents the total OPEB liability of the City, as well as what the City's approximate total OPEB liability would be if it were calculated using a health care cost trend rate that is 1% lower (6.00% decreasing to 3.50%) or 1% higher (8.00% decreasing to 5.50%) than the current health care cost trend rate:

|                      |       |               | F     | Iealth Care   |      |               |
|----------------------|-------|---------------|-------|---------------|------|---------------|
|                      | 1     | % Decrease    | Co    | st Trend Rate | 1    | 1% Increase   |
|                      | (6.00 | 0% Decreasing | (7.00 | 0% Decreasing | (8.0 | 0% Decreasing |
|                      |       | to 3.50%)     |       | to 4.50%)     |      | to 5.50%)     |
| Total OPEB Liability | \$    | 26,174,194    | \$    | 29,300,054    | \$   | 32,954,556    |

OPEB Expense and deferred outflows of resources and deferred inflows of resources related to OPEB: For the year ended June 30, 2023, the City recognized OPEB expense of \$3,014,895. At June 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

|                             | _  | Deferred Outflows of Resources |         | erred Inflows<br>Resources |
|-----------------------------|----|--------------------------------|---------|----------------------------|
| Difference between expected | _  | 4 400 050                      | <b></b> | (0.010.45.1)               |
| and actual experience       | \$ | 6,483,253                      | \$      | (2,218,654)                |
| Changes in assumptions      |    | 874,883                        |         | (3,134,793)                |
| Balance as of June 30, 2023 | \$ | 7,358,136                      | \$      | (5,353,447)                |

Amounts reported as the deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense over the average future service to retirement of plan participants as follows:

| Fiscal Year Ended |    |             |
|-------------------|----|-------------|
| June 30,          | O  | PEB Expense |
|                   |    |             |
| 2024              | \$ | 188,201     |
| 2025              |    | 188,201     |
| 2026              |    | 188,200     |
| 2027              |    | 179,785     |
| 2028              |    | 350,691     |
| Thereafter        |    | 909,611     |
| Total             | \$ | 2,004,689   |

# 15. Commitments and Contingent Liabilities

### A. Grants

The City has received financial assistance from numerous federal and state agencies in the form of grants and entitlements. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements, and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, liabilities resulting from disallowed claims, if any, will not have a material effect on the City's financial position as of June 30, 2023.

# B. Litigation

The City Attorney reported that as of June 30, 2023, various claims and lawsuits were on file against the City, and estimated that the potential settlements against the City not covered by insurance would not materially affect the financial position of the City. The City has authority to levy additional taxes (outside the regular limit) to cover uninsured judgments against the City.

### C. Self-insurance

The City's property, casualty, and workers compensation liabilities for all funds are covered by a combination of self-insurance, or self-insured retention, and commercial insurance. Property insurance for the City is provided by Alliant Insurance Services, Inc. with a loss limit of \$500,000,000 and loss of business income and extra expense coverage of up to \$100,000,000, with various levels of deductibles. Excess liability coverage is maintained through Allied World in the amount of \$10,000,000 per occurrence, with a \$2,000,000 self-insured retention. Workers compensation insurance is maintained for all employees through Safety National Casualty Corporation at statutory

limits, with a \$1,250,000 self-insured retention. Additionally, the Municipal Housing Agency purchases first dollar workers compensation coverage.

For certain enterprise fund operations (Stormwater, Solid Waste, Sanitary, and Municipal Housing), automobile liability insurance is maintained through Travelers Insurance Company with a per occurrence limit of \$2,000,000 and a \$5,000 deductible. This policy is designed to cover the excess liability policy's \$2,000,000 self-insured retention.

The City purchases a blanket property insurance policy with a \$100,000 per occurrence deductible. The Municipal Housing Agency also purchases its own blanket property insurance policy with a \$5,000 deductible per occurrence.

Chapter 384, Revision I, Subsection 4 of the *Code of Iowa* provides that a city may establish a Debt Service Fund, and shall certify taxes to be levied for the Debt Service Fund in the amount necessary to pay judgments against the city, except those authorized by state law to be paid from other funds. As a result, the City self-insures the first \$2,000,000 per occurrence of liability on its General Fund operations, and is able to provide this coverage through its taxing process.

The City's tort liability claims and related administration expenses are accounted for in the appropriate fund related to the claim. Claims and related administration expenses are accounted for in the General Fund. Health benefit insurance and related administration expenses are accounted for in an internal service fund. The current portion of workers compensation claims is recorded in the same fund as the recipient's payroll was recorded.

Within the past ten years, there has only been one worker's compensation claim which exceeded the City's \$1,250,000 self-insured coverage. Within that same period, there have been no claims which exceeded the City's \$2,000,000 self-insured liability policy.

Liabilities are reported when it is probable that a loss will occur, and the amount of the loss can be reasonably estimated. Claim liabilities are calculated considering recent claim settlement trends, including frequency and amount of payouts and other economic and social factors.

The following is a summary of estimated claims liability for the year ended June 30, 2023 (with comparative amounts for 2022):

MODIZEDO COMPENIO ATIONI

|   | WORKERS COMPENSATION |             |         |             |
|---|----------------------|-------------|---------|-------------|
|   |                      | 2023        |         | 2022        |
| Balance at beginning of year                | \$                   | 17,043,767  | \$      | 13,300,094  |
| Current year claims and changes in estimate |                      | 5,749,102   |         | 7,353,207   |
| Claim payments                              |                      | (4,730,102) |         | (3,609,534) |
| Balance at end of year                      | \$                   | 18,062,767  | \$      | 17,043,767  |
|   |                      | I ECAL CET  | ידו דיי | MENITO      |
|   |                      | LEGAL SET   | ILE.    | WEN15       |
|   |                      | 2023        |         | 2022        |
| Balance at beginning of year                | \$                   | 5,475,500   | \$      | 4,731,900   |
| Current year claims and changes in estimate |                      | 4,812,733   |         | 960,123     |
| Claim payments                              |                      | (1,470,233) |         | (216,523)   |
| Cidilit pu) ilicitio                        |                      |             |         |             |

The City became self-insured for medical claims and prescription coverage in fiscal year 2012. All claim handling procedures are performed by an independent claims administrator. Dental insurance is self-funded and administered by Delta Dental of Iowa. Liabilities are recognized when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated.

The aggregate liability for claims for the year ended June 30, 2023 (with comparative amounts for 2022) is as follows:

|                                       | <br>2023        | 2022         |
|---------------------------------------|-----------------|--------------|
| Claims payable, beginning of the year | \$<br>2,006,000 | \$ 2,189,000 |
| Current year claims and changes in    |                 |              |
| estimate                              | 27,942,245      | 27,757,508   |
| Claim payments                        | (28,333,245)    | (27,940,508) |
| Claims payable, end of the year       | \$<br>1,615,000 | \$ 2,006,000 |

Workers compensation and health insurance claims attributed to governmental and internal service funds are recorded in the Governmental Activities in the Accrued Employee Benefits line item. Legal settlements are also included in the Governmental Activities, in the line item entitled "Other liabilities for claims and judgments."

### **D.** Construction Contracts

The City has recognized as a liability only that portion of construction contracts representing construction completed, but not yet paid for, through June 30, 2023. The City has additional commitments for signed construction contracts of approximately \$125.32 million as of June 30, 2023.

# E. Arbitrage

Arbitrage rules apply to tax-exempt debt issued after August 31, 1986. The rules require that earnings from the investment of tax-exempt bond proceeds which exceed the yield on the bonds must be remitted to the federal government every five years.

The City entered into an agreement with an outside consulting firm to assist City personnel in reviewing arbitrage rebate calculations for the above bond issues. Those bond issues that have been reviewed show that no arbitrage rebate is owed.

For the bond issues that have not yet been reviewed, management believes that the rebate amounts, if any, will not be material to the financial statements.

# F. Developer Commitments

In order to encourage development within designated TIF districts, the City Council has approved developer grants to 135 different projects. The grants are to be paid only after certain conditions have been met by each project developer, and are to be paid over many years in the form of a rebate of a predetermined percentage of future property taxes generated by the property. Currently, it is estimated that outstanding commitments totaling about \$350.46 million exist, of which \$20.96 million may be eligible to be paid in the next fiscal year. These items are expensed in the period in which they are paid. No liability is recognized due to the fact that the agreements are conditional, and the payments are to be funded by future property taxes receivable on the project and are subject to the City Council's right of non-appropriation each fiscal year. See further discussion of the related tax abatements of these agreements in Note 17.

# **G.** Significant Encumbrances

The City had outstanding purchase orders (excluding construction contracts disclosed in Section D above) at June 30, 2023 that represented agreements to purchase goods and services. The balances by fund were as follows:

| General Fund             | \$<br>265,292    |
|--------------------------|------------------|
| Capital Projects         | 5,025,972        |
| Other Governmental Funds | 1,022,853        |
| Internal Service Funds   | 4,011,158        |
| Sewer System             | 53,343           |
| Stormwater Utility       | 63,460           |
| Other Enterprise Funds   | <br>140,386      |
|                          | \$<br>10,582,464 |

### 16. Tax Abatements

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

The City provides property tax abatements for urban renewal and economic development projects with tax increment financing (TIF) as provided for in Chapters 15A and 403 of the Code of Iowa. To be eligible for an abatement under one of these types of projects, the developer has to enter into an agreement. After the developer meets the terms of the agreement, the City is required to rebate a portion of the property tax paid by the developer, to pay the developer an economic development grant or to pay the developer a predetermined dollar amount. These payments are funded by the incremental property tax generated from the increased property value (the tax increment) created by the improvements made to the property.

Generally, the agreements require the developer to improve a given property's value up to an agreed upon dollar amount. The improvements may be through new construction or renovations, depending upon the specifics of the agreement and purpose of the project. Additional requirements the City commonly imposes upon the developer include creating and sustaining a specified number of jobs in the community, building a specified number of residential units within a given affordability threshold, or developing a certain square footage of retail space. As these agreements are intended to achieve a desired goal of the City, additional metrics may be worked into them on a case-by-case basis.

Under TIF, for the year ended June 30, 2023, the City abated 5,500,010 of property tax which would have otherwise flowed to its General Fund and a further \$9,506,155 which would have flowed to other local taxing authorities.

### 17. New Pronouncements

As of July 1, 2022, the City adopted GASB Statement No. 96, Subscription-Based Information Technology Arrangements. The objective of the Statement is to define Subscription-based information technology arrangements (SBITAs), providing greater consistency in practice, establish capitalization criteria and improve comparability with other financial reports. The implementation of this standard added certain asset and liability accounts related to SBITAs, however, had no effect on beginning net position.

As of June 30, 2023, the GASB has issued several statements not yet implemented by the City. The statements which might impact the City are as follows:

GASB Statement No. 100, Accounting Changes and Error Corrections, issued in June 2022, will be effective for the City beginning with its fiscal year ended June 30, 2024. The objective of Statement No. 100 is to improve the clarity of the accounting and financial reporting requirements for accounting changes and error corrections, which will result in great consistency in application in practice.

GASB Statement No. 101, *Compensated Absences*, issued in June 2022, will be effective for the City beginning with its fiscal year ended June 30, 2024. The object of Statement No. 101 is to better meet the information needs to financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures.

GASB Statement No. 102, Certain Risk Disclosures, issued in December 2023, will be effective for the City beginning with its fiscal year ended June 30, 2025. Statement No 102 requires a government to assess whether a concentration or constraint makes the primary government reporting unit or other reporting units that report a liability for revenue debt vulnerable to the risk of a substantial impact. Additionally, this Statement requires a government to assess whether an event or events associated with a concentration or constraint that could cause the substantial impact have occurred, have begun to occur, or are more likely than not to begin to occur within 12 months of the date the financial statements are issued. If a government determines that those criteria for disclosure have been met for a concentration or constraint, it should disclose information in notes to financial statements in sufficient detail to enable users of financial statements to understand the nature of the circumstances disclosed and the government's vulnerability to the risk of a substantial impact.

The City's management has not yet determined the effect of Statement Nos. 100, 101 or 102.

### 18. Subsequent Events

On November 7, 2023, the City issued \$69,665,000 of General Obligation Bonds, Series 2023A, which will be used for various new money purposes. Principal payments on the General Obligation Bonds begin on June 1, 2024, and continue annually until June 1, 2043. Interest rates on this issue range from 4.5% to 6.0%.

On November 7, 2023, the City issued \$21,755,000 of Stormwater Management Utility Revenue Bonds, Series 2023B, which will be used to pay costs of acquisition, construction, reconstruction, extending, remodeling, improving, repairing, and equipping all or part of the Stormwater Management Utility, including city-wide Stormwater utility improvement projects under the City-wide Stormwater Master Plan, Closes Creek watershed improvements, and flood mitigation and protection system improvements. Principal payments on the Revenue Bonds begin on June 1, 2025, and continue annually until June 1, 2042. Interest rates on this issue range from 4.5% to 5.0%.

On December 14, 2023, the City issued \$50,000,000 of Limited Levy General Obligation Capital Loan Notes, Series 2023C, which will be used to purchase the building at 1200 Locust (the former Nationwide Building), redesign and reconstruct the interior to allow for the moving of multiple City departments permanently into the building, Phase I. Principal payments on the Limited Levy General Obligation Capital Loan Notes will begin on June 1, 2025, and will continue annually until June 1, 2038. The interest rate on the issue will be fixed at 4.79%.



# 19. Fund Balances

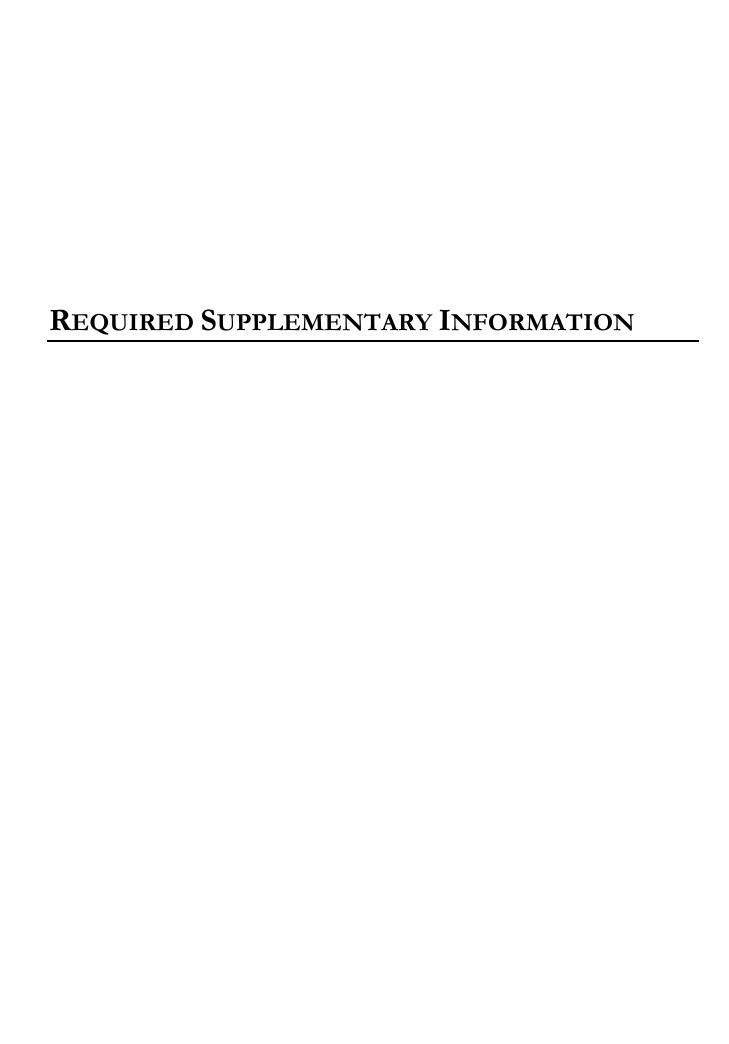
GASB Statement No. 54 Fund Balance Reporting and Governmental Fund Type Definitions establishes criteria for reclassifying fund balances into specifically defined classifications and clarified definitions for governmental fund types.

The details for the City of Des Moines' fund balances are the following:

|                                      |                | DEBT          | TAX           |  |  |  |
|--------------------------------------|----------------|---------------|---------------|--|--|--|
| Fund Balances:                       | GENERAL        | SERVICE       | INCREMENT     |  |  |  |
| Nonspendable:                        |                |               |               |  |  |  |
| Advances                             | \$ 2,448,523   | \$            | \$            |  |  |  |
| Inventories                          |                |               |               |  |  |  |
| Prepaids                             | 1,464,735      | 1,250         |               |  |  |  |
| Corpus for permanent funds           |                |               |               |  |  |  |
| Total nonspendable                   | 3,913,258      | 1,250         |               |  |  |  |
| Restricted:                          |                |               |               |  |  |  |
| Federal, state, and local grants     |                |               |               |  |  |  |
| Road Use                             |                |               |               |  |  |  |
| Maintenance on public land, cemetery |                |               |               |  |  |  |
| Debt Service                         |                | 19,049,604    |               |  |  |  |
| Capital improvements and maintenance |                |               |               |  |  |  |
| Employee benefits                    | 1,141,008      |               |               |  |  |  |
| Police department                    |                |               |               |  |  |  |
| Fire department                      |                |               |               |  |  |  |
| SSMID districts                      |                |               |               |  |  |  |
| Community projects                   |                |               |               |  |  |  |
| Library gift fund                    |                |               |               |  |  |  |
| Sales Tax                            |                |               |               |  |  |  |
| Tort                                 | 107,949        |               |               |  |  |  |
| Economic development                 |                |               | 12,886,482    |  |  |  |
| Human Rights                         |                |               |               |  |  |  |
| Scholarship                          |                |               |               |  |  |  |
| Total restricted                     | 1,248,957      | 19,049,604    | 12,886,482    |  |  |  |
| Committed                            |                |               |               |  |  |  |
| Capital improvements and maintenance |                |               |               |  |  |  |
| Maintenance on public land, cemetery |                |               |               |  |  |  |
| Litigation                           | 1,000,000      |               |               |  |  |  |
| Economic development                 |                |               |               |  |  |  |
| Community projects                   |                |               |               |  |  |  |
| <b>Total committed</b>               | 1,000,000      |               |               |  |  |  |
| Unassigned                           | 97,348,472     |               |               |  |  |  |
| Total fund balances                  | \$ 103,510,687 | \$ 19,050,854 | \$ 12,886,482 |  |  |  |

| BENEFIT<br>TAX<br>ACCOUNTS | LOCAL<br>OPTION<br>SALES TAX | AMERICAN<br>RESCUE<br>PLAN | CAPITAL<br>PROJECTS | OTHER<br>GOVERNMENTAL<br>FUNDS | TOTAL GOVERNMENTAL FUNDS |  |
|----------------------------|------------------------------|----------------------------|---------------------|--------------------------------|--------------------------|--|
| \$                         | \$                           | \$                         | \$                  | \$                             | \$ 2,448,523             |  |
|                            |                              |                            |                     | 98,625                         | 98,625                   |  |
|                            |                              |                            | 218,370             | 345,126                        | 2,029,481                |  |
|                            |                              |                            |                     | 3,363,477                      | 3,363,477                |  |
|                            |                              |                            | 218,370             | 3,807,228                      | 7,940,106                |  |
|                            |                              |                            |                     | 26,716                         | 26,716                   |  |
|                            |                              |                            |                     | 22,395,325                     | 22,395,325               |  |
|                            |                              |                            |                     | 2,850,313                      | 2,850,313                |  |
|                            |                              |                            |                     |                                | 19,049,604               |  |
|                            |                              |                            | 888,881             | 2,365,926                      | 3,254,807                |  |
| 704,282                    |                              |                            |                     | 720,898                        | 2,566,188                |  |
|                            |                              |                            |                     | 535,006                        | 535,006                  |  |
|                            |                              |                            |                     | 32,625                         | 32,625                   |  |
|                            |                              |                            |                     | 669,671                        | 669,671                  |  |
|                            |                              |                            |                     | 41,059                         | 41,059                   |  |
|                            |                              |                            |                     | 564,477                        | 564,477                  |  |
|                            | 29,349,125                   |                            |                     |                                | 29,349,125               |  |
|                            |                              |                            |                     |                                | 107,949                  |  |
|                            |                              |                            |                     | 663,522                        | 13,550,004               |  |
|                            |                              |                            |                     | 6,688                          | 6,688                    |  |
|                            |                              |                            |                     | 985                            | 985                      |  |
| 704,282                    | 29,349,125                   |                            | 888,881             | 30,873,211                     | 95,000,542               |  |
|                            |                              |                            | 148,348,728         |                                | 148,348,728              |  |
|                            |                              |                            |                     | 188,442                        | 188,442                  |  |
|                            |                              |                            |                     |                                | 1,000,000                |  |
|                            |                              |                            |                     | 3,391,052                      | 3,391,052                |  |
|                            |                              |                            | 140.040.700         | 0.550.404                      | 150,000,000              |  |
|                            |                              |                            | 148,348,728         | 3,579,494                      | 152,928,222              |  |
|                            |                              |                            | (392,573)           | (329,451)                      | 96,626,448               |  |
| \$ 704,282                 | \$ 29,349,125                | \$                         | \$ 149,063,406      | \$ 37,930,482                  | \$ 352,495,318           |  |







# CITY OF DES MOINES, IOWA BUDGETARY COMPARISON SCHEDULE BUDGETARY BASIS -- ALL GOVERNMENTAL FUNDS AND ENTERPRISE FUNDS REQUIRED SUPPLEMENTARY INFORMATION For the Fiscal Year Ended June 30, 2023

|                                      | VERNMENTAL<br>UND TYPES |    | ENTERPRISE<br>FUND TYPES |    |               |    |               |      |               |    |              |
|--------------------------------------|-------------------------|----|--------------------------|----|---------------|----|---------------|------|---------------|----|--------------|
|                                      | ASIS ACTUAL             |    | ASIS ACTUAL              |    |               |    | BUDGETE       | D 41 | MOLINITS      |    | FINAL TO     |
|                                      |                         |    |                          |    | NIET          | -  | ORIGINAL      | D AI |               |    |              |
| _                                    | <br>AMOUNTS             |    | AMOUNTS                  |    | NET           |    | ORIGINAL      |      | FINAL         |    | ACTUAL       |
| Revenue:                             |                         |    |                          |    |               |    |               |      |               |    |              |
| Taxes                                | \$<br>263,380,953       | \$ |                          | \$ | 263,380,953   | \$ | 254,773,901   | \$   | 260,594,108   | \$ | 2,786,845    |
| Franchise fees                       | 15,167,574              |    |                          |    | 15,167,574    |    | 12,900,000    |      | 12,950,000    |    | 2,217,574    |
| Licenses and permits                 | 4,120,839               |    |                          |    | 4,120,839     |    | 4,387,381     |      | 4,486,550     |    | (365,711)    |
| Fines and forfeitures                | 6,934,424               |    |                          |    | 6,934,424     |    | 7,056,700     |      | 7,400,832     |    | (466,408)    |
| Charges for sales and services       | 24,764,100              |    | 109,775,744              |    | 134,539,844   |    | 122,717,968   |      | 124,068,987   |    | 10,470,857   |
| Use of money and property            | 15,070,892              |    | 5,424,741                |    | 20,495,633    |    | 3,248,624     |      | 9,688,603     |    | 10,807,030   |
| Miscellaneous                        | 18,598,043              |    | 173,288                  |    | 18,771,331    |    | 20,436,894    |      | 23,505,580    |    | (4,734,249)  |
| Intergovernmental                    | <br>122,538,389         |    | 20,969,757               |    | 143,508,146   | _  | 121,188,730   |      | 194,185,224   |    | (50,677,078) |
| Total revenue                        | 470,575,214             |    | 136,343,530              |    | 606,918,744   |    | 546,710,198   |      | 636,879,884   |    | (29,961,140) |
| Expenditure:                         |                         |    |                          |    |               |    |               |      |               |    |              |
| Current:                             |                         |    |                          |    |               |    |               |      |               |    |              |
| Public safety                        | 139,590,940             |    |                          |    | 139,590,940   |    | 133,001,144   |      | 135,773,276   |    | (3,817,664)  |
| Public works                         | 37,700,638              |    |                          |    | 37,700,638    |    | 33,451,587    |      | 36,011,273    |    | (1,689,365)  |
| Health and social services           | 15,429,348              |    |                          |    | 15,429,348    |    | 11,768,936    |      | 22,530,452    |    | 7,101,104    |
| Culture and recreation               | 30,094,434              |    |                          |    | 30,094,434    |    | 26,125,697    |      | 29,685,742    |    | (408,692)    |
| Community and economic development   | 31,979,664              |    |                          |    | 31,979,664    |    | 46,107,533    |      | 52,402,472    |    | 20,422,808   |
| General government                   | 43,676,317              |    |                          |    | 43,676,317    |    | 81,329,905    |      | 49,538,292    |    | 5,861,975    |
| Business-type                        |                         |    | 97,102,675               |    | 97,102,675    |    | 145,214,978   |      | 195,335,803   |    | 98,233,128   |
| Capital outlay                       | 101,716,526             |    | 51,569,150               |    | 153,285,676   |    | 175,125,303   |      | 210,205,083   |    | 56,919,407   |
| Debt service                         | 66,612,002              |    | 17,769,993               |    | 84,381,995    |    | 70,729,544    |      | 68,096,165    |    | (16,285,830) |
| Total expenditure                    | <br>466,799,869         | _  | 166,441,818              | _  | 633,241,687   | _  | 722,854,627   | _    | 799,578,558   |    | 166,336,871  |
| Excess (deficiency) of revenue over  | <br>,,                  | _  |                          | _  | ,,,,          | _  | , ,-          |      | ,,            |    |              |
| expenditure                          | 3,775,345               |    | (30,098,288)             |    | (26,322,943)  |    | (176,144,429) |      | (162,698,674) |    | 136,375,731  |
| Other financing sources (uses):      |                         |    |                          |    | , , ,         | _  |               |      |               |    |              |
| Transfers in                         | 267,912,340             |    | 7,294,635                |    | 275,206,975   |    | 242,918,802   |      | 336,744,379   |    | (61,537,404) |
| Other financing sources              | 77,471,216              |    | 31,572,481               |    | 109,043,697   |    | 111,015,839   |      | 112,189,978   |    | (3,146,281)  |
| Transfers out                        | (271,249,607)           |    | (3,957,367)              |    | (275,206,974) |    | (242,918,802) |      | (336,744,379) |    | 61,537,405   |
| Total other financing sources (uses) | <br>74,133,949          | _  | 34,909,749               | _  | 109,043,698   | _  | 111,015,839   |      | 112,189,978   |    | (3,146,280)  |
| Net change in fund balances          | <br>77,909,294          | _  | 4,811,461                |    | 82,720,755    | \$ |               | \$   | (50,508,696)  | \$ | 133,229,451  |
| O .                                  |                         |    | , ,                      |    |               | Ψ  | (55,120,590)  | Ψ    | (50,500,090)  | Ψ  | 100,227,401  |
| Fund balances, beginning of year     | <br>320,468,922         |    | 55,093,072               |    | 375,561,994   |    |               |      |               |    |              |
| Fund balances, end of year           | \$<br>398,378,216       | \$ | 59,904,533               | \$ | 458,282,749   |    |               |      |               |    |              |

The notes to the required supplementary are an integral part of this statement.

# CITY OF DES MOINES, IOWA BUDGETARY COMPARISON SCHEDULE -BUDGET TO GAAP RECONCILIATION REQUIRED SUPPLEMENTARY INFORMATION

For the Fiscal Year Ended June 30, 2023

|  | GOVERNMENTAL FUND TYPES |  |             |                                      |               |  |  |  |
|--|-------------------------|--|-------------|--------------------------------------|---------------|--|--|--|
|  | BUDGET MODIFIED         |  |             | ACCRUAL                              | MODIFIED      |  |  |  |
|  | ACCRUAL BASIS           |  | ADJUSTMENTS |                                      | ACCRUAL BASIS |  |  |  |
| Revenues<br>Expenditures   | \$                      | 470,575,214<br>466,799,869             | \$          | 7,042,937<br>6,611,667               | \$            | 477,618,151<br>473,411,536             |  |  |
| Net<br>Other financing sources (uses)<br>Beginning fund balances |                         | 3,775,345<br>74,133,949<br>320,468,922 |             | 431,270<br>(206,615)<br>(45,414,360) |               | 4,206,615<br>73,927,334<br>274,361,369 |  |  |
| Ending fund balances   | \$                      | 398,378,216                            | \$          | (45,882,898)                         | \$            | 352,495,318                            |  |  |

|  | ENTERPRISE FUND TYPES |  |    |   |    |  |  |  |
|--|-----------------------|--|----|---|----|--|--|--|
|  | BUDGET MODIFIED       |  |    | ACCRUAL                                   |    |  |  |  |
|  | ACCRUAL BASIS         |  | ΑI | ADJUSTMENTS                               |    | ACCRUAL BASIS                          |  |  |
| Revenues<br>Expenses                                       | \$                    | 136,343,530<br>166,441,818               | \$ | 5,480,913<br>54,720,840                   | \$ | 130,862,617<br>111,720,978             |  |  |
| Net Other financing sources (uses) Beginning fund balances |                       | (30,098,288)<br>34,909,749<br>55,093,072 |    | 49,239,927<br>(29,179,935)<br>359,371,735 |    | 19,141,639<br>5,729,814<br>419,244,372 |  |  |
| Ending fund balances                                       | \$                    | 59,904,533                               | \$ | 379,431,727                               | \$ | 444,115,825                            |  |  |

See notes to required supplementary information.

## CITY OF DES MOINES, IOWA REQUIRED SUPPLEMENTARY INFORMATION NOTES TO REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY REPORTING June 30, 2023

In accordance with the Code of Iowa, the City Council annually adopts a budget following required public notice and hearing by function which includes all funds except fiduciary funds and internal service funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund or fund type. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital outlay, business-type and non-program. The legal level of control is at the aggregated function level, not at the fund or fund type level. During the year, budget amendments increased budgeted disbursements, including transfers out by \$170,549,508. These budget amendments are reflected in the final budgeted amounts.

The primary differences between the budget basis and the basis of accounting used in the fund statements are:

- 1. Revenues are recorded when received in cash (budget), as opposed to when they are measurable and available (GAAP).
- 2. Expenditures are recorded when paid (budget), as opposed to when the obligation is incurred (GAAP).
- 3. Certain activities and funds of the general, special revenue, and capital projects fund types are not included in the annual operating budgets adopted by the Council.

During the year ended June 30, 2023, disbursements exceeded the amounts budgeted in the public safety function, public works function, culture and recreation function, and debt service function.



#### CITY OF DES MOINES, IOWA SCHEDULE OF CHANGES IN THE CITY'S TOTAL OPEB LIABILITY AND RELATED RATIOS REQUIRED SUPPLEMENTARY INFORMATION

|  | June 30, 2023* | June 30, 2022  | 022 June 30, 2021 June 30, 2 |                | June 30, 2019  | June 30, 2018 |
|--|----------------|----------------|------------------------------|----------------|----------------|---------------|
| Total OPEB liability   |                |                |                              |                |                |               |
| Service cost   | \$ 1,658,004   | \$ 1,594,405   | \$ 1,524,709                 | \$ 1,454,823   | \$ 702,378     | \$ 1,784,438  |
| Interest   | 1,168,690      | 520,941        | 632,453                      | 798,010        | 891,160        | 785,904       |
| Differences between expected and                                 |                |                |                              |                |                | 1,009,672     |
| actual experience  | 414,782        | 6,811,675      | (1,636,097)                  | 855,763        | (2,537,829)    |               |
| Changes of assumptions or other                                  |                |                |                              |                |                | (933,920)     |
| inputs   | (76,674)       | (2,831,913)    | 645,877                      | (993,390)      | 999,676        |               |
| Benefit payments   | (1,546,653)    | (1,205,530)    | (1,244,470)                  | (1,042,697)    | (1,155,130)    | (1,192,403)   |
| Net change in total  |                |                |                              |                |                |               |
| OPEB liability   | 1,618,149      | 4,889,578      | (77,528)                     | 1,072,509      | (1,099,745)    | 1,453,691     |
| Total OPEB liability – beginning                                 | 27,681,905     | 22,792,325     | 22,869,853                   | 21,797,344     | 22,897,089     | 21,443,398    |
| Total OPEB liability – ending                                    | \$ 29,300,054  | \$ 27,681,903  | \$ 22,792,325                | \$ 22,869,853  | \$ 21,797,344  | \$ 22,897,089 |
| Covered-employee payroll   | \$ 151,699,734 | \$ 138,829,279 | \$ 133,211,961               | \$ 129,018,849 | \$ 125,853,482 | \$121,243,537 |
| Total OPEB liability as a percentage of covered-employee payroll | 19.31%         | 19.94%         | 17.11%                       | 17.73%         | 17.32%         | 18.89%        |

Notes to Required Supplementary Information:

Funding: There are no assets accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

<u>Changes of assumptions</u>: Changes of assumptions and other inputs primarily reflects the effects of changes in the discount rate each period. The following are the discount rates used in each period:

| 2023 | 4.13% |
|------|-------|
| 2022 | 4.09% |
| 2021 | 2.19% |
| 2020 | 2.66% |
| 2019 | 3.51% |
| 2018 | 3.87% |
| 2017 | 3.58% |
|      |       |

\*Note: GASB Statement No. 75 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

### CITY OF DES MOINES, IOWA SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM REQUIRED SUPPLEMENTARY INFORMATION

|  | June 30, 2022* |            | June 30, 2021 |            | June 30, 2020 |            |
|--|----------------|------------|---------------|------------|---------------|------------|
| City's proportion of the net pension liability   |                | 1.000436%  |               | 0.988061%  |               | 0.975698%  |
| City's proportionate share of the net pension liability  | \$             | 39,708,284 | \$            | 1,385,179  | \$            | 68,062,237 |
| City's covered payroll   | \$             | 84,779,306 | \$            | 80,298,604 | \$            | 75,547,523 |
| City's proportionate share of the net pension liability as a percentage of its covered payroll |                | 46.84%     |               | 1.73%      |               | 90.09%     |
| Plan fiduciary net position as a percentage of the total pension liability                     |                | 91.40%     |               | 99.65%     |               | 81.87%     |

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the above measurement date.

See notes to required supplementary information

**Note:** GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

| _Jı | ane 30, 2019 | June 30, 2018 | Jι | ıne 30, 2017 | Jι | ıne 30, 2016 | Jι | ine 30, 2015 |
|-----|--------------|---------------|----|--------------|----|--------------|----|--------------|
|     | 0.977094%    | 0.976427%     |    | 0.947660%    |    | 0.953277%    |    | 0.961187%    |
| \$  | 56,960,233   | \$ 61,771,261 | \$ | 62,561,805   | \$ | 59,448,726   | \$ | 47,487,290   |
| \$  | 74,801,432   | \$ 73,341,533 | \$ | 70,050,080   | \$ | 68,356,528   | \$ | 65,822,469   |
|     | 76.15%       | 84.22%        |    | 89.31%       |    | 86.97%       |    | 72.14%       |
|     | 85.45%       | 82.57%        |    | 81.23%       |    | 82.21%       |    | 85.19%       |

### CITY OF DES MOINES, IOWA SCHEDULE OF THE CITY CONTRIBUTIONS IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM REQUIRED SUPPLEMENTARY INFORMATION

|      | ]  | Statutorily<br>Required<br>ontribution | in<br>the | ontributions  Relation to  Statutorily  Required  ontribution | (  | Contributions<br>Deficiency<br>(Excess) | City's<br>Covered<br>Payroll | Contributions<br>as a Percentage<br>of Covered<br>Payroll |
|------|----|--|-----------|---|----|---|------------------------------|---|
| 2023 | \$ | 8,746,933                              | \$        | 8,746,933   | \$ |   | \$<br>92,659,449             | 9.440%  |
| 2022 |    | 7,985,163                              |           | 7,985,163   |    |   | 84,779,306                   | 9.419%  |
| 2021 |    | 7,573,979                              |           | 7,573,979   |    |   | 80,298,604                   | 9.432%  |
| 2020 |    | 7,254,857                              |           | 7,254,857   |    |   | 75,547,523                   | 9.603%  |
| 2019 |    | 7,070,797                              |           | 7,070,797   |    |   | 74,801,432                   | 9.453%  |
| 2018 |    | 6,559,917                              |           | 6,559,917   |    |   | 73,341,533                   | 8.944%  |
| 2017 |    | 6,294,715                              |           | 6,294,715   |    |   | 70,050,080                   | 8.986%  |
| 2016 |    | 6,104,238                              |           | 6,104,238   |    |   | 68,356,528                   | 8.930%  |
| 2015 |    | 5,903,769                              |           | 5,903,769   |    |   | 65,822,469                   | 8.969%  |
| 2014 |    | 5,782,471                              |           | 5,782,471   |    |   | 64,753,315                   | 8.930%  |

See notes to required supplementary information

## CITY OF DES MOINES, IOWA REQUIRED SUPPLEMENTARY INFORMATION NOTES TO REQUIRED SUPPLENTARY INFORMATION IPERS PENSION LIABILTY

#### Note 1. Changes of benefit terms

Legislation passed in 2010 modified benefit terms for current Regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3 percent per year measured from the member's first unreduced retirement age to a 6 percent reduction for each year of retirement before age 65.

In 2008, legislative action transferred four groups – emergency medical service providers, county jailers, county attorney investigators, and National Guard installation security officers – from Regular membership to the protection occupation group for future service only.

The 2006 Legislature passed several provisions. One of these was the requirement that the System must be fully funded before benefits can be increased, and it must remain fully funded after the benefit change. A benefit increase may be enacted if such increase is accompanied by an increase in the contribution rate necessary to support the benefit enhancement. In addition, no transfer may be made to the Favorable Experience Dividend reserve account unless the System is fully funded and would remain so after the transfer.

Benefit provisions for sheriffs and deputies were changed in the 2004 legislative session. The eligibility for unreduced retirement benefits was lowered from age 55 by one year each July 1 (beginning in 2004) until it reached age 50 on July 1, 2008. The years of service requirement remained at 22 or more. Their contribution rates were also changed to be shared 50-50 by the employee and employer instead of the previous 40-60 split.

#### Note 2. Changes in actuarial assumptions and methods

The 2022 valuation implemented the following refinements as a result of a quadrennial experience study:

- The inflation assumption remained unchanged at 2.60 percent.
- The assumed rate of return on investments changed to 7.00%.
- The long-term rate of return assumption remained unchanged at 7.00%.
- The payroll growth assumption remained unchanged at 3.25%.

### CITY OF DES MOINES, IOWA SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY MUNICIPAL FIRE AND POLICE RETIREMENT SYSTEM OF IOWA REQUIRED SUPPLEMENTARY INFORMATION

|  | J  | une 30, 2022* | Jι | ıne 30, 2021 | <u>J</u> | une 30, 2020 |
|--|----|---------------|----|--------------|----------|--------------|
| City's proportion of the net pention liability   |    | 18.5375%      |    | 18.3743%     |          | 18.2230%     |
| City's proportionate share of the net pension liability  | \$ | 104,100,910   | \$ | 41,263,888   | \$       | 145,346,816  |
| City's covered payroll   | \$ | 62,608,615    | \$ | 59,247,812   | \$       | 57,411,473   |
| City's proportionate share of the net pension liability as a percentage of its covered payroll |    | 166.27%       |    | 69.65%       |          | 253.17%      |
| Plan fiduciary net position as a percentage of the total pension liability                     |    | 84.62%        |    | 93.62%       |          | 76.47%       |

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the above measurement date.

See notes to required supplementary information

**Note:** GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

| June 30, 2015  | <u>J</u> | June 30, 2016 |    | June 30, 2017 June 30, 2016 |    | June 30, 2017 June 30, 2016 |    | June 30, 2018 | <u>J</u> | une 30, 2019 | J |
|----------------|----------|---------------|----|-----------------------------|----|-----------------------------|----|---------------|----------|--------------|---|
| 18.3048%       |          | 18.2983%      |    | 18.0072%                    |    | 18.5243%                    |    | 18.4372%      |          |              |   |
| \$ 106,280,275 | \$       | 119,659,747   | \$ | 105,607,726                 | \$ | \$ 110,294,179              | \$ | 120,934,295   | \$       |              |   |
| \$ 46,489,038  | \$       | 49,569,046    | \$ | 50,736,981                  | \$ | \$ 53,870,249               | \$ | 55,811,804    | \$       |              |   |
| 228.61%        |          | 241.40%       |    | 208.15%                     |    | 204.74%                     |    | 216.68%       |          |              |   |
| 86.27%         |          | 78.20%        |    | 80.60%                      |    | 81.07%                      |    | 79.94%        |          |              |   |

### CITY OF DES MOINES, IOWA SCHEDULE OF THE CITY CONTRIBUTIONS MUNICIPAL FIRE AND POLICE RETIREMENT SYSTEM OF IOWA REQUIRED SUPPLEMENTARY INFORMATION

|      | Statutorily<br>Required<br>Contribution |            | in l<br>the<br>R | Contributions in Relation to the Statutorily Contributions Required Deficiency Contribution (Excess) |    | City's<br>Covered<br>Payroll |    | Contributions<br>as a Percentage<br>of Covered<br>Payroll |         |
|------|---|------------|------------------|--|----|------------------------------|----|---|---------|
| 2023 | \$                                      | 15,894,534 | \$               | 15,894,534   | \$ |                              | \$ | 68,347,887  | 23.255% |
| 2022 |   | 16,451,910 |                  | 16,451,910   |    |                              |    | 62,230,805  | 26.437% |
| 2021 |   | 15,224,032 |                  | 15,224,032   |    |                              |    | 59,247,812  | 25.696% |
| 2020 |   | 14,232,013 |                  | 14,232,013   |    |                              |    | 57,411,473  | 24.789% |
| 2019 |   | 14,555,612 |                  | 14,555,612   |    |                              |    | 55,811,804  | 26.080% |
| 2018 |   | 13,859,111 |                  | 13,859,111   |    |                              |    | 53,870,249  | 25.727% |
| 2017 |   | 13,300,483 |                  | 13,300,483   |    |                              |    | 50,736,981  | 26.215% |
| 2016 |   | 13,871,135 |                  | 13,871,135   |    |                              |    | 49,569,046  | 27.983% |
| 2015 |   | 14,626,300 |                  | 14,626,300   |    |                              |    | 46,489,038  | 31.462% |
| 2014 |   | 13,965,577 |                  | 13,965,577   |    |                              |    | 46,366,458  | 30.120% |

See notes to required supplementary information

## CITY OF DES MOINES, IOWA REQUIRED SUPPLEMENTARY INFORMATION NOTES TO REQUIRED SUPPLENTARY INFORMATION MFPRSI PENSION LIABILTY

#### Note 1. Changes of benefit terms

There were no significant changes of benefit terms.

#### Note 2. Changes of assumptions

For the valuation as of June 30, 2022, the plan used the following assumptions:

- Mortality rates were based on the RP 2014 Blue Collar Healthy Annuitant with males set-forward zero years, females set-forward two years and disabled set-forward three years (male only rates), with generational projection of future mortality improvement with 50% of Scale BB. This was unchanged from 2017.
- The inflation rate remained unchanged at 3.00%.
- The expected salary increases remained unchanged at the range of 3.75 15.11%.
- The expected rate of return on investments remained at 7.50%.



### COMBINING STATEMENTS, INDIVIDUAL FUND STATEMENTS AND SCHEDULES





### CITY OF DES MOINES, IOWA COMBINING BALANCE SHEET SCHEDULE ALL GENERAL FUND ACCOUNTS

|  | GENERAL       | OTHER        | TOTALS        |  |
|--|---------------|--------------|---------------|--|
| ASSETS                                 |               |              |               |  |
| Cash and investments                   | \$ 91,312,004 | \$ 1,073,194 | \$ 92,385,198 |  |
| Taxes receivable                       | 77,197,272    |              | 77,197,272    |  |
| Accounts receivable                    | 5,490,830     | 209,532      | 5,700,362     |  |
| Accrued interest receivable            | 2,180,440     |              | 2,180,440     |  |
| Lease receivable                       | 4,218,737     |              | 4,218,737     |  |
| Due from other funds                   | 3,497,768     |              | 3,497,768     |  |
| Due from other governmental units      | 463,105       |              | 463,105       |  |
| Advance to other funds                 | 2,448,523     |              | 2,448,523     |  |
| Prepaid items                          | 1,464,735     |              | 1,464,735     |  |
| Total assets                           | \$188,273,414 | \$ 1,282,726 | \$189,556,140 |  |
| LIABILITIES                            |               |              |               |  |
| Accounts payable                       | \$ 3,258,933  | \$ 48        | \$ 3,258,981  |  |
| Accrued wages payable                  | 3,355,804     |              | 3,355,804     |  |
| Good faith, security deposits          | 1,071,612     |              | 1,071,612     |  |
| Total liabilities                      | 7,686,349     | 48           | 7,686,397     |  |
| DEFERRED INFLOWS OF RESOURCES          | _             |              |               |  |
| Unavailable revenue - leases           | 4,078,704     |              | 4,078,704     |  |
| Unavailable revenue - property taxes   | 74,280,352    |              | 74,280,352    |  |
| Total deferred inflows of resources    | 78,359,056    |              | 78,359,056    |  |
| FUND BALANCES (DEFICITS)               |               |              |               |  |
| Nonspendable                           | 3,913,258     |              | 3,913,258     |  |
| Restricted                             | 1,248,957     |              | 1,248,957     |  |
| Committed                              | 1,000,000     |              | 1,000,000     |  |
| Unassigned                             | 96,065,794    | 1,282,678    | 97,348,472    |  |
| Total fund balance                     | 102,228,009   | 1,282,678    | 103,510,687   |  |
| Total liabilities, deferred inflows of |               |              |               |  |
| resources and fund balances (deficits) | \$188,273,414 | \$ 1,282,726 | \$189,556,140 |  |

## CITY OF DES MOINES, IOWA COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE ALL GENERAL FUND ACCOUNTS

|   | GENERAL        | OTHER        | TOTALS         |  |
|---|----------------|--------------|----------------|--|
| Revenues:                                   |                |              |                |  |
| Taxes                                       | \$ 83,259,051  | \$           | \$ 83,259,051  |  |
| Franchise fees                              | 15,187,574     |              | 15,187,574     |  |
| Licenses and permits                        | 4,021,064      |              | 4,021,064      |  |
| Fines and forfeitures                       | 6,926,196      |              | 6,926,196      |  |
| Charges for sales and services              | 22,901,104     | 9,957        | 22,911,061     |  |
| Use of money and property                   | 16,774,107     | 643          | 16,774,750     |  |
| Miscellaneous                               | 15,871,364     | 449,685      | 16,321,049     |  |
| Intergovernmental                           | 4,185,076      | 1,019,136    | 5,204,212      |  |
| Total revenues                              | 169,125,536    | 1,479,421    | 170,604,957    |  |
| Expenditures:                               |                |              |                |  |
| Current:                                    |                |              |                |  |
| Public safety                               | 135,591,781    | 265,890      | 135,857,671    |  |
| Public works                                | 6,234,164      |              | 6,234,164      |  |
| Health and social services                  | 782,171        |              | 782,171        |  |
| Culture and recreation                      | 24,541,617     |              | 24,541,617     |  |
| Community and economic development          | 9,567,454      |              | 9,567,454      |  |
| General governmental                        | 29,319,746     | 34,402       | 29,354,148     |  |
| Capital outlay                              | 4,047,587      |              | 4,047,587      |  |
| Debt Service:                               |                |              |                |  |
| Principal retirement                        | 148,219        |              | 148,219        |  |
| Lease payments                              | 11,200         |              | 11,200         |  |
| Subscription-based principal payments       | 460,728        |              | 460,728        |  |
| Interest and fiscal charges                 | 857            |              | 857            |  |
| Total expenditures                          | 210,705,524    | 300,292      | 211,005,816    |  |
| Excess (deficiency) of revenues             |                |              |                |  |
| over expenditures                           | (41,579,988)   | 1,179,129    | (40,400,859)   |  |
| Other financing sources (uses):             |                |              |                |  |
| Transfers in                                | 92,017,490     |              | 92,017,490     |  |
| Transfers out                               | (10,765,000)   | (127,000)    | (10,892,000)   |  |
| Private debt issued                         | 937,891        |              | 937,891        |  |
| Proceeds from damage claims                 | 1,675          |              | 1,675          |  |
| Proceeds from capital asset sale            | 28,255         |              | 28,255         |  |
| Total other financing sources (uses)        | 82,220,311     | (127,000)    | 82,093,311     |  |
| Net changes in fund balance                 | 40,640,323     | 1,052,129    | 41,692,452     |  |
| Fund balances (deficits), beginning of year | 61,587,686     | 230,549      | 61,818,235     |  |
| Fund balances (deficits), end of year       | \$ 102,228,009 | \$ 1,282,678 | \$ 103,510,687 |  |

### CITY OF DES MOINES, IOWA COMBINING BALANCE SHEET SCHEDULE ALL CAPITAL PROJECTS ACCOUNTS

|   |              | MUNICIPAL     |               | PARK          |  |
|---|--------------|---------------|---------------|---------------|--|
|   | BRIDGE       | BUILDINGS     | STREET        | IMPROVEMENT   |  |
|   | PROJECTS     | PROJECTS      | PROJECTS      | PROJECTS      |  |
| ASSETS                                  |              |               |               |               |  |
| Cash and investments                    | \$ 9,525,793 | \$ 46,066,488 | \$ 71,345,190 | \$ 19,340,666 |  |
| Accounts receivable, net of allowance   |              |               |               |               |  |
| for doubtful accounts                   |              | 55,507        |               | 91,842        |  |
| Lease Receivable                        |              |               |               | 208,901       |  |
| Due from other governmental units       | 992,278      |               | 2,514,208     | 28,958        |  |
| Prepaid items                           |              | 9,636         | 24,719        |               |  |
| Total assets                            | \$10,518,071 | \$ 46,131,631 | \$ 73,884,117 | \$ 19,670,367 |  |
| LIABILITIES                             |              |               |               |               |  |
| Accounts payable                        | \$ 887       | \$ 278,962    | \$ 70,127     | \$ 150,180    |  |
| Contracts payable                       | 227,536      | 3,116,396     | 7,222,717     | 1,485,613     |  |
| Accrued wages payable                   | 1,250        | 7,655         | 52,393        | 23,816        |  |
| Due to other funds                      |              |               |               |               |  |
| Unearned revenue                        |              |               | 263,630       |               |  |
| Total liabilities                       | 229,673      | 3,403,013     | 7,608,867     | 1,659,609     |  |
| DEFERRED INFLOWS OF RESOURCES           |              |               |               |               |  |
| Unavailable revenue - leases            |              |               |               | 213,089       |  |
| Unavailable revenue - intergovernmental |              |               | 76,650        | 28,958        |  |
| Total deferred inflows of resources     |              |               | 76,650        | 242,047       |  |
| FUND BALANCES (DEFICITS)                |              |               |               |               |  |
| Nonspendable                            |              | 9,636         | 24,719        |               |  |
| Restricted                              |              |               |               |               |  |
| Committed                               | 10,288,398   | 42,718,982    | 66,173,881    | 17,768,711    |  |
| Unassigned                              |              |               |               |               |  |
| Total fund balances (deficits)          | 10,288,398   | 42,728,618    | 66,198,600    | 17,768,711    |  |
| Total liabilities, deferred inflows of  |              |               |               |               |  |
| resources and fund balances (deficits)  | \$10,518,071 | \$ 46,131,631 | \$ 73,884,117 | \$ 19,670,367 |  |

|    | FIRE      |    |         | S   | PECIAL   |    | URBAN     | OTHER   |           |                |
|----|-----------|----|---------|-----|----------|----|-----------|---------|-----------|----------------|
| PR | OTECTION  | L  | IBRARY  | ASS | SESSMENT | R  | ENEWAL    | CAPITAL |           |                |
| F  | PROJECTS  | P  | ROJECTS | P   | ROJECTS  | Р  | ROJECTS   | F       | ROJECTS   | TOTALS         |
|    |           |    |         |     |          |    |           |         |           |                |
| \$ | 6,605,149 | \$ | 517,760 | \$  | 888,881  | \$ |           | \$      | 4,783,097 | \$ 159,073,024 |
|    |           |    |         |     |          |    |           |         |           |                |
|    |           |    | 243     |     |          |    |           |         |           | 147,592        |
|    |           |    |         |     |          |    |           |         |           | 208,901        |
|    |           |    |         |     |          |    |           |         | 7,994     | 3,543,438      |
|    |           |    |         |     |          |    |           |         | 184,015   | 218,370        |
| \$ | 6,605,149 | \$ | 518,003 | \$  | 888,881  | \$ |           | \$      | 4,975,106 | \$ 163,191,325 |
|    |           |    |         |     |          |    |           |         |           |                |
| \$ |           | \$ | 38,574  | \$  |          | \$ |           | \$      | 338,539   | \$ 877,269     |
|    |           |    | 115,549 |     |          |    |           |         | 16,419    | 12,184,230     |
|    |           |    | 236     |     |          |    |           |         | 6,170     | 91,520         |
|    |           |    |         |     |          |    | 357,268   |         |           | 357,268        |
|    |           |    |         |     |          |    | 35,305    |         |           | 298,935        |
|    |           |    | 154,359 |     |          |    | 392,573   |         | 361,128   | 13,809,222     |
|    |           |    |         |     |          |    |           |         |           |                |
|    |           |    |         |     |          |    |           |         |           | 213,089        |
|    |           |    |         |     |          |    |           |         |           | 105,608        |
|    |           |    |         |     |          |    |           |         |           | 318,697        |
|    |           |    |         |     |          |    |           |         |           |                |
|    |           |    |         |     |          |    |           |         | 184,015   | 218,370        |
|    |           |    |         |     | 888,881  |    |           |         |           | 888,881        |
|    | 6,605,149 |    | 363,644 |     |          |    |           |         | 4,429,963 | 148,348,728    |
|    |           |    |         |     |          |    | (392,573) |         |           | (392,573)      |
|    | 6,605,149 |    | 363,644 |     | 888,881  |    | (392,573) |         | 4,613,978 | 149,063,406    |
|    |           |    |         |     |          |    | · ·       |         |           |                |
| \$ | 6,605,149 | \$ | 518,003 | \$  | 888,881  | \$ |           | \$      | 4,975,106 | \$ 163,191,325 |

# CITY OF DES MOINES, IOWA COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE ALL CAPITAL PROJECTS ACCOUNTS For the Fiscal Year Ended June 30, 2023

| PROJECTS PROJECTS PROJECTS   | PROJECTS      | ENT<br>S |
|--|---------------|----------|
| Revenues:  |               |          |
| Charges for sales and services \$ \$ \$ 113                                  | 3 \$          |          |
| Use of money and property 13,744 42,108 100,973                              | 3 47,13       | 36       |
| Miscellaneous 162,468 809,103 729,594  | 4 1,338,50    | 60       |
| Intergovernmental 3,928,670 8,972,747  | <u> </u>      |          |
| Total revenue 4,104,882 851,211 9,803,427                                    | 7 1,385,69    | 96       |
| Expenditures:  |               |          |
| Current:   |               |          |
| Public safety  |               |          |
| Public works 139,898 5,056,135   | 5 .           |          |
| Culture and recreation   | - 1,308,63    | 32       |
| Community and economic development   | -             |          |
| General government 1,584,961   |               |          |
| Capital outlay 10,042,713 23,857,830 47,611,432                              | 2 13,204,30   | 03       |
| Total expenditures 10,182,611 25,442,791 52,667,567                          | 7 14,512,93   | 35       |
| Excess (deficiency) of revenues  |               |          |
| over expenditures (6,077,729) (24,591,580) (42,864,140                       | 0) (13,127,23 | 39)      |
| Other financing sources (uses):  |               |          |
| Transfers in 6,000,000 27,489,289 57,143,611                                 | 1 20,980,0    | 55       |
| Transfers out (7,387) (1,714,850   | 0) (532,99    | 97)      |
| Total other financing sources (uses) 6,000,000 27,481,902 55,428,761         | 1 20,447,05   | 58       |
| Net changes in fund balance (77,729) 2,890,322 12,564,621                    | 7,319,8       | 19       |
| Fund balances (deficits), beginning of year 10,366,127 39,838,296 53,633,979 | 9 10,448,89   | 92       |
| Fund balances (deficits), end of year \$10,288,398 \$42,728,618 \$66,198,600 | \$ 17,768,73  | 11       |

|     | FIRE      |             |    | SPECIAL   | URBAN |           |    | OTHER       |        |              |
|-----|-----------|-------------|----|-----------|-------|-----------|----|-------------|--------|--------------|
| PR  | OTECTION  | LIBRARY     | A  | SSESSMENT | R     | ENEWAL    |    | CAPITAL     |        |              |
| _ F | PROJECTS  | PROJECTS    |    | PROJECTS  |       | PROJECTS  |    | PROJECTS    | TOTALS |              |
|     |           |             |    |           |       |           |    |             |        |              |
| \$  |           | \$ 4        | \$ |           | \$    |           | \$ |             | \$     | 117          |
|     | 4,046     | 3,873       |    | (5,720)   |       |           |    | 7,866       |        | 214,026      |
|     | 12,218    | 34,358      |    |           |       |           |    | 1,758,453   |        | 4,844,754    |
|     |           |             | _  |           |       |           |    | 112,543     |        | 13,013,960   |
|     | 16,264    | 38,235      |    | (5,720)   |       |           |    | 1,878,862   |        | 18,072,857   |
|     |           |             |    |           |       |           |    |             |        |              |
|     |           |             |    |           |       |           |    |             |        |              |
|     | 19,461    |             |    |           |       |           |    | 44,318      |        | 63,779       |
|     |           |             |    |           |       |           |    | 1,122,537   |        | 6,318,570    |
|     |           | 846,261     |    |           |       |           |    | 314,765     |        | 2,469,658    |
|     |           |             |    |           |       |           |    | 5,233,951   |        | 5,233,951    |
|     |           |             |    |           |       |           |    | 714,849     |        | 2,299,810    |
|     | 481,438   | 1,584,184   | _  |           |       |           |    | 148,529     |        | 96,930,429   |
|     | 500,899   | 2,430,445   |    |           |       |           |    | 7,578,949   | 1      | 13,316,197   |
|     |           |             |    |           |       |           |    |             |        |              |
|     | (484,635) | (2,392,210) |    | (5,720)   |       |           |    | (5,700,087) | (      | (95,243,340) |
|     |           |             |    |           |       |           |    |             |        |              |
|     | 2,600,000 | 1,260,000   |    |           |       |           |    | 6,655,000   | 1      | 22,127,955   |
|     |           |             | _  |           |       |           |    | (1,600,000) |        | (3,855,234)  |
|     | 2,600,000 | 1,260,000   |    |           |       |           |    | 5,055,000   | 1      | 18,272,721   |
|     | 2,115,365 | (1,132,210) | )  | (5,720)   |       |           |    | (645,087)   |        | 23,029,381   |
|     | 4,489,784 | 1,495,854   | _  | 894,601   |       | (392,573) |    | 5,259,065   | _1     | 26,034,025   |
| \$  | 6,605,149 | \$ 363,644  | \$ | 888,881   | \$    | (392,573) | \$ | 4,613,978   | \$ 1   | 49,063,406   |
|     |           |             |    |           |       |           |    |             |        |              |

### CITY OF DES MOINES, IOWA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

| <u>Julie 00, 202</u> 0                  | _  | SI        | PEC      | IAL REVE  | ENU | JE         |
|---|----|-----------|----------|-----------|-----|------------|
|   |    |           |          |           |     | OTHER      |
|   |    |           | CC       | MMUNITY   | E   | EMPLOYEE   |
|   |    | CDBG      | SERVICES |           |     | BENEFITS   |
| ASSETS                                  | _  |           |          |           |     |            |
| Cash and investments                    | \$ |           | \$       |           | \$  | 1,847,318  |
| Taxes receivable                        |    |           |          |           |     | 22,668,397 |
| Accounts receivable                     |    |           |          |           |     |            |
| Loans receivable, net of allowance for  |    |           |          |           |     |            |
| doubtful accounts                       |    | 419,959   |          |           |     |            |
| Accrued interest receivable             |    | 926       |          |           |     |            |
| Due from other funds                    |    |           |          |           |     |            |
| Due from other governmental units       |    | 1,722,207 |          | 1,490,283 |     |            |
| Inventory                               |    |           |          |           |     |            |
| Prepaid items                           |    |           |          | 125       |     | 20,792     |
| Total assets                            | \$ | 2,143,092 | \$       | 1,490,408 | \$  | 24,536,507 |
| LIABILITIES                             | _  |           |          |           | _   |            |
| Accounts payable                        |    | 493,035   |          | 867,545   |     |            |
| Contracts payable                       |    |           |          |           |     |            |
| Accrued wages payable                   |    | 47,002    |          | 5,403     |     | 217,423    |
| Accrued employee benefits               |    |           |          |           |     | 1,081,515  |
| Due to other funds                      |    | 1,146,926 |          | 558,186   |     |            |
| Good faith, security deposits           |    |           |          |           |     |            |
| Total liabilities                       |    | 1,686,963 |          | 1,431,134 |     | 1,298,938  |
| DEFERRED INFLOWS OF RESOURCES           | _  |           |          |           |     |            |
| Unavailable revenue - property taxes    |    |           |          |           |     | 22,495,879 |
| Unavailable revenue - intergovernmental |    | 492,572   |          | 423,503   |     |            |
| Total deferred inflows of resources     |    | 492,572   |          | 423,503   |     | 22,495,879 |
| FUND BALANCES (DEFICITS)                |    |           |          |           |     |            |
| Nonspendable                            | _  |           |          | 125       |     | 20,792     |
| Restricted                              |    | 26,716    |          | 41,059    |     | 720,898    |
| Committed                               |    |           |          |           |     |            |
| Unassigned                              |    | (63,159)  |          | (405,413) |     |            |
| Total fund balances (deficits)          |    | (36,443)  |          | (364,229) |     | 741,690    |
| Total liabilities, deferred inflows of  |    | <u> </u>  |          | <u> </u>  |     |            |
| resources and fund balances             | \$ | 2,143,092 | \$       | 1,490,408 | \$  | 24,536,507 |
|   | _  |           | _        |           |     |            |

|    | SPECIAL REVENUE |    |            | PERMANENT |             |           |         |            |         |    |            |
|----|-----------------|----|------------|-----------|-------------|-----------|---------|------------|---------|----|------------|
|    |                 |    | OTHER      | PE        | RMANENT     |           |         |            |         |    |            |
| F  | ROAD USE        |    | SPECIAL    | C         | EMETERY     | SWARTZELL |         | WEISE BIRD |         |    |            |
|    | TAX             |    | REVENUE    | MA        | MAINTENANCE |           | OOWMENT | H          | ABITATS |    | TOTALS     |
|    |                 |    |            |           |             |           |         |            |         |    |            |
| \$ | 18,191,844      | \$ | 7,299,116  | \$        | 6,022,724   | \$        | 375,394 | \$         | 2,650   | \$ | 33,739,046 |
|    |                 |    | 1,847,219  |           |             |           |         |            |         |    | 24,515,616 |
|    | 102,461         |    | 6,006      |           | 2,449       |           |         |            |         |    | 110,916    |
|    |                 |    | 642,729    |           |             |           |         |            |         |    | 1,062,688  |
|    |                 |    | 5,320      |           |             |           |         |            |         |    | 6,246      |
|    |                 |    |            |           |             |           |         |            |         |    |            |
|    | 4,978,108       |    | 311,485    |           |             |           |         |            |         |    | 8,502,083  |
|    | 98,625          |    |            |           |             |           |         |            |         |    | 98,625     |
|    | 18,679          |    | 305,530    |           |             |           |         |            |         |    | 345,126    |
| \$ | 23,389,717      | \$ | 10,417,405 | \$        | 6,025,173   | \$        | 375,394 | \$         | 2,650   | \$ | 68,380,346 |
|    |                 |    |            |           |             |           |         |            |         |    |            |
|    | 573,723         |    | 172,263    |           |             |           |         |            |         |    | 2,106,566  |
|    | 86              |    |            |           |             |           |         |            |         |    | 86         |
|    | 297,761         |    | 401        |           |             |           |         |            |         |    | 567,990    |
|    | 5,518           |    |            |           |             |           |         |            |         |    | 1,087,033  |
|    |                 |    | 11,666     |           |             |           |         |            |         |    | 1,716,778  |
|    |                 |    | 120,935    |           |             |           |         |            |         |    | 120,935    |
|    | 877,088         |    | 305,265    |           |             |           |         |            |         |    | 5,599,388  |
|    |                 |    | 1,433,647  |           |             |           |         |            |         |    | 23,929,526 |
|    |                 |    | 4,875      |           |             |           |         |            |         |    | 920,950    |
|    |                 |    | 1,438,522  |           |             |           |         |            |         |    | 24,850,476 |
|    |                 |    |            |           |             |           |         |            |         |    |            |
|    | 117,304         |    | 305,530    |           | 2,986,418   |           | 374,409 |            | 2,650   |    | 3,807,228  |
|    | 22,395,325      |    | 4,837,915  |           | 2,850,313   |           | 985     |            |         |    | 30,873,211 |
|    |                 |    | 3,391,052  |           | 188,442     |           |         |            |         |    | 3,579,494  |
|    |                 | _  | 139,121    |           |             |           |         |            |         | _  | (329,451)  |
|    | 22,512,629      |    | 8,673,618  |           | 6,025,173   |           | 375,394 |            | 2,650   |    | 37,930,482 |
| \$ | 23,389,717      | \$ | 10,417,405 | \$        | 6,025,173   | \$        | 375,394 | \$         | 2,650   | \$ | 68,380,346 |

## CITY OF DES MOINES, IOWA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (DEFICITS) NONMAJOR GOVERNMENTAL FUNDS

|   | SPECIAL REVENUE |              |               |  |  |  |  |
|---|-----------------|--------------|---------------|--|--|--|--|
|   |                 |              | OTHER         |  |  |  |  |
|   |                 | COMMUNITY    | EMPLOYEE      |  |  |  |  |
|   | CDBG            | SERVICES     | BENEFITS      |  |  |  |  |
| Revenues:   |                 |              |               |  |  |  |  |
| Taxes   | \$              | \$           | \$ 22,578,236 |  |  |  |  |
| Licenses and permits                              |                 |              |               |  |  |  |  |
| Fines and forfeitures                             |                 |              |               |  |  |  |  |
| Charges for sales and services                    |                 |              |               |  |  |  |  |
| Use of money and property                         | 23,018          | 40,050       |               |  |  |  |  |
| Miscellaneous                                     | 336,139         | 23,821       | 395,009       |  |  |  |  |
| Intergovernmental                                 | 5,603,537       | 5,744,244    | 694,070       |  |  |  |  |
| Total revenues                                    | 5,962,694       | 5,808,115    | 23,667,315    |  |  |  |  |
| Expenditures:                                     |                 |              |               |  |  |  |  |
| Current:  |                 |              |               |  |  |  |  |
| Public safety                                     |                 |              |               |  |  |  |  |
| Public works                                      |                 |              |               |  |  |  |  |
| Health and social services                        | 4,971,888       | 6,253,384    |               |  |  |  |  |
| Culture and recreation                            |                 |              |               |  |  |  |  |
| Community and economic development                |                 |              |               |  |  |  |  |
| General government                                |                 |              | 4,894,603     |  |  |  |  |
| Capital outlay                                    |                 |              |               |  |  |  |  |
| Debt service:                                     |                 |              |               |  |  |  |  |
| Principal retirement                              |                 |              |               |  |  |  |  |
| Principal retirement                              |                 |              |               |  |  |  |  |
| Total expenditures                                | 4,971,888       | 6,253,384    | 4,894,603     |  |  |  |  |
| Excess (deficiency) of revenues over expenditures | 990,806         | (445,269)    | 18,772,712    |  |  |  |  |
| Other financing sources (uses):                   |                 |              |               |  |  |  |  |
| Transfers in                                      |                 |              | 4,750,000     |  |  |  |  |
| Transfers out                                     | (1,000,000      | )            | (22,417,979)  |  |  |  |  |
| Proceeds from damage claims                       |                 |              |               |  |  |  |  |
| Proceeds from capital asset sale                  |                 |              |               |  |  |  |  |
| Total other financing sources (uses)              | (1,000,000      | )            | (17,667,979)  |  |  |  |  |
| Net changes in fund balances                      | (9,194          | ) (445,269)  | 1,104,733     |  |  |  |  |
| Fund balances (deficits), beginning of year       | (27,249         | ) 81,040     | (363,043)     |  |  |  |  |
| Fund balances (deficits), end of year             | \$ (36,443      | \$ (364,229) | \$ 741,690    |  |  |  |  |

|              | Γ                      | VΤ | PERMANEN   | REVENUE | R                                    | SPECIAL              |              |                 |               |
|--------------|------------------------|----|------------|---------|--------------------------------------|----------------------|--------------|-----------------|---------------|
| TOTALS       | WEISE BIRD<br>HABITATS |    |            |         | PERMANENT<br>CEMETERY<br>MAINTENANCE | JSE OTHER SPECIAL CE |              | ROAD USE<br>TAX |               |
| 24,006,205   | \$<br>\$               |    | \$         |         | \$                                   |                      | \$ 1,427,969 |                 | \$            |
| 99,775       |                        |    |            |         |                                      |                      |              |                 | 99,775        |
| 8,228        |                        |    |            |         |                                      |                      |              |                 | 8,228         |
| 1,831,847    |                        |    |            |         | 897,995                              |                      | 8,559        |                 | 925,293       |
| 128,042      |                        |    | 12,795     |         |                                      |                      | 52,179       |                 |               |
| 1,122,413    |                        |    |            |         |                                      |                      | 347,216      |                 | 20,228        |
| 51,072,848   |                        |    |            |         |                                      |                      | 6,155,727    |                 | 32,875,270    |
| 78,269,358   |                        |    | 12,795     |         | 897,995                              |                      | 7,991,650    |                 | 33,928,794    |
|              |                        |    |            |         |                                      |                      |              |                 |               |
| 4,086,496    |                        |    |            |         |                                      |                      | 4,086,496    |                 |               |
| 25,189,654   |                        |    |            |         |                                      |                      |              |                 | 25,189,654    |
| 11,225,272   |                        |    |            |         |                                      |                      |              |                 |               |
| 490,229      |                        |    |            |         |                                      |                      | 490,229      |                 |               |
| 2,015,980    |                        |    |            |         |                                      |                      | 2,015,980    |                 |               |
| 4,911,100    |                        |    |            |         |                                      |                      | 16,497       |                 |               |
| 358,322      |                        |    |            |         |                                      |                      | 358,322      |                 |               |
| 840,000      |                        |    |            |         |                                      |                      | 840,000      |                 |               |
| 77,160       | <br>                   |    |            |         |                                      |                      | 77,160       |                 |               |
| 49,194,213   |                        |    |            |         |                                      |                      | 7,884,684    |                 | 25,189,654    |
| 29,075,145   |                        |    | 12,795     |         | 897,995                              |                      | 106,966      |                 | 8,739,140     |
| 5,982,958    |                        |    |            |         |                                      |                      | 1,082,958    |                 | 150,000       |
| (30,705,580) |                        | )  | (52,779)   |         |                                      |                      | (1,863,107)  |                 | (5,371,715)   |
| 782          |                        |    |            |         |                                      |                      |              |                 | 782           |
| 85,568       |                        |    |            |         |                                      |                      |              |                 | 85,568        |
| (24,636,272) |                        | )  | (52,779)   | •       |                                      |                      | (780,149)    |                 | (5,135,365)   |
| 4,438,873    | <br>                   |    | (39,984)   |         | 897,995                              |                      | (673,183)    |                 | 3,603,775     |
| 33,491,609   | 2,650                  |    | 415,378    |         | 5,127,178                            |                      | 9,346,801    |                 | 18,908,854    |
| 37,930,482   | \$<br>\$ 2,650         |    | \$ 375,394 | •       | \$ 6,025,173                         |                      | \$ 8,673,618 |                 | \$ 22,512,629 |

### CITY OF DES MOINES, IOWA COMBINING SCHEDULE OF NET POSITION ALL PARKING ACCOUNTS

|   | PARK    | ING_            | PARK AND RIDE |            |    | TOTALS       |
|---|---------|-----------------|---------------|------------|----|--------------|
| ASSETS  |         |                 |               |            |    |              |
| Current assets:   |         |                 |               |            |    |              |
| Unrestricted current assets:                            |         |                 |               |            |    |              |
| Cash and investments                                    | \$ 1,87 | 77,945          | \$            | 2,021,071  | \$ | 3,899,016    |
| Accounts receivable                                     |         | 1,255           |               | 3,667      |    | 4,922        |
| Due from other governmental units                       |         | 6,480           |               |            |    | 6,480        |
| Prepaid items   |         | 28,086          |               |            |    | 28,086       |
| Total current assets                                    | 1,91    | 13,766          |               | 2,024,738  |    | 3,938,504    |
| Noncurrent, capital assets:                             |         |                 |               |            |    |              |
| Land  | 12,40   | )9,949          |               | 1,735,829  |    | 14,145,778   |
| Construction in progress                                | 37      | 76,377          |               |            |    | 376,377      |
| Buildings   | 60,44   | 14,974          |               | 2,141,304  |    | 62,586,278   |
| Improvements other than buildings                       | 17,04   | 45,102          | 1             | 7,816,005  |    | 34,861,107   |
| Machinery and equipment                                 | 4,31    | 19,059          |               |            |    | 4,319,059    |
| Right of Use Assets                                     | ,       | 96,021          |               |            |    | 29,996,021   |
| Accumulated depreciation and amortization               | (63,58  | 83,229)         | (1            | 4,940,259) |    | (78,523,488) |
| Total capital assets, net of accumulated depreciation   | 61,00   | 08,253          |               | 6,752,879  | _  | 67,761,132   |
| Total assets  | 62,92   | 22,019          |               | 8,777,617  |    | 71,699,636   |
| DEFERRED OUTFLOW OF RESOURCES                           |         |                 |               |            |    |              |
| Other postemployment benefits related deferred outflows | 4       | 47 <i>,</i> 197 |               |            |    | 47,197       |
| Pension related deferred outflows                       | 12      | 26,588          |               |            |    | 126,588      |
| Total deferred outflow of resources                     | 17      | 73,785          |               |            |    | 173,785      |

|  | PARKING |            | P. | ARK AND<br>RIDE | <br>TOTALS       |  |
|--|---------|------------|----|-----------------|------------------|--|
| Liabilities:   |         |            |    |                 |                  |  |
| Current liabilities:                                   |         |            |    |                 |                  |  |
| Accounts payable                                       | \$      | 443,448    | \$ | 73,599          | \$<br>517,047    |  |
| Contracts payable                                      |         | 51,419     |    | ,<br>           | 51,419           |  |
| Accrued wages payable                                  |         | 110,524    |    | 246             | 110,770          |  |
| Accrued employee benefits                              |         | 77,971     |    |                 | 77,971           |  |
| Due to other funds                                     |         | 397,374    |    |                 | 397,374          |  |
| Accrued interest payable                               |         | 103,276    |    |                 | 103,276          |  |
| Lease payable  |         | 1,154,389  |    |                 | 1,154,389        |  |
| Total current liabilities                              |         | 2,338,401  |    | 73,845          | 2,412,246        |  |
| Noncurrent liabilities:                                |         |            |    |                 |                  |  |
| Accrued employee benefits                              |         | 132,232    |    |                 | 132,232          |  |
| Other postemployment benefits                          |         | 187,938    |    |                 | 187,938          |  |
| Net pension liability                                  |         | 387,291    |    |                 | 387,291          |  |
| Lease payable, net                                     |         | 24,442,588 |    |                 | 24,442,588       |  |
| Total noncurrent liabilities                           |         | 25,150,049 |    |                 | 25,150,049       |  |
| Total liabilities                                      |         | 27,488,450 |    | 73,845          | 27,562,295       |  |
| DEFERRED INFLOWS OF RESOURCES                          |         |            |    |                 |                  |  |
| Other postemployment benefits related deferred inflows |         | 34,338     |    |                 | 34,338           |  |
| Pension related deferred inflows                       |         | 61,814     |    |                 | 61,814           |  |
| Total deferred inflow of resources                     |         | 96,152     |    |                 | 96,152           |  |
| NET POSITION   |         |            |    |                 |                  |  |
| Net investment in capital assets                       |         | 35,359,857 |    | 6,752,879       | 42,112,736       |  |
| Unrestricted   |         | 151,345    |    | 1,950,893       | <br>2,102,238    |  |
| Total net position                                     | \$      | 35,511,202 | \$ | 8,703,772       | \$<br>44,214,974 |  |



## CITY OF DES MOINES, IOWA COMBINING SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION ALL PARKING ACCOUNTS

|  | Ţ  | PARKING     | TOTALS |           |    |             |
|--|----|-------------|--------|-----------|----|-------------|
| Operating revenues:                          |    | THATA       |        | RIDE      | _  | TOTALS      |
| Charges for sales and services               | \$ | 9,464,301   | \$     | 1,644,197 | \$ | 11,108,498  |
| Miscellaneous                                | •  | 30          | 7      | _,        | 7  | 30          |
| Total operating revenues                     |    | 9,464,331   |        | 1,644,197 | _  | 11,108,528  |
| Operating expenses:                          |    | <u> </u>    |        |           |    | · · · · · · |
| Personal services                            |    | 1,213,028   |        | 12,311    |    | 1,225,339   |
| Contractual services                         |    | 3,245,685   |        | 1,703,815 |    | 4,949,500   |
| Commodities                                  |    | 264,140     |        |           |    | 264,140     |
| Depreciation and amortization                |    | 3,592,090   |        | 666,408   |    | 4,258,498   |
| Other charges                                |    | 1,288,380   |        | 250,633   |    | 1,539,013   |
| Total operating expenses                     |    | 9,603,323   |        | 2,633,167 |    | 12,236,490  |
| Operating income (loss)                      |    | (138,992)   |        | (988,970) |    | (1,127,962) |
| Non-operating revenues (expenses):           |    |             |        |           |    | ,           |
| Investment earnings                          |    | 85,246      |        | 63,446    |    | 148,692     |
| Interest expense and fiscal charges          |    | (1,197,560) |        |           |    | (1,197,560) |
| Total nonoperating revenues (expenses)       |    | (1,112,314) |        | 63,446    |    | (1,048,868) |
| Income (Loss) before transfers, capital      |    | ,           |        |           |    | ,           |
| grants and contributions                     |    | (1,251,306) |        | (925,524) |    | (2,176,830) |
| Capital grants and contributions             |    | 30,000      |        | ·         |    | 30,000      |
| Transfers in                                 |    | 800,000     |        |           |    | 800,000     |
| Change in net position                       |    | (421,306)   |        | (925,524) |    | (1,346,830) |
| Total net position (deficit) - beginning, as |    | 35,932,508  |        | 9,629,296 |    | 45,561,804  |
| Total net position (deficit) - ending        | \$ | 35,511,202  | \$     | 8,703,772 | \$ | 44,214,974  |

### CITY OF DES MOINES, IOWA COMBINING SCHEDULE OF CASH FLOWS ALL PARKING ACCOUNTS

| CASH FLOWS FROM OPERATING ACTIVITIES  | PARKING                                    | PARK AND<br>RIDE                        | TOTALS                                      |
|---|--|---|---|
| Receipts from customers and users Payments to suppliers Payments to employees | \$ 9,462,119<br>(4,905,292)<br>(1,378,239) | \$ 1,644,198<br>(1,906,921)<br>(12,733) | \$ 11,106,317<br>(6,812,213)<br>(1,390,972) |
| Net cash provided by (used in) operating activities                           | 3,178,588                                  | (275,456)                               | 2,903,132                                   |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES                               |  |   |   |
| Payments to interfund accounts<br>Transfers In                                | (394,765)<br>800,000                       |   | (394,765)<br>800,000                        |
| Net cash provided by noncapital and related financing activities              | 405,235                                    |   | 405,235                                     |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES                      |  |   |   |
| Proceeds from capital grants  | 30,000                                     |   | 30,000                                      |
| Interest paid on capital debt   | (1,202,312)                                |   | (1,202,312)                                 |
| Principal paid on long-term debt  | (1,099,216)                                |   | (1,099,216)                                 |
| Proceeds from sale of capital assets  |  |   |   |
| Acquisition and construction of capital                                       | (2 (01 002)                                |   | (2 (04 002)                                 |
| assets  | (3,681,082)                                |   | (3,681,082)                                 |
| Net cash (used in) capital and related financing activities                   | (5,952,610)                                |   | (5,952,610)                                 |
| CASH FLOWS FROM INVESTING ACTIVITIES  |  |   |   |
| Interest and dividends received   | 85,246                                     | 63,446                                  | 148,692                                     |
| Net cash provided by investing activities                                     | 85,246                                     | 63,446                                  | 148,692                                     |
| Net increase (decrease) in cash and cash equivalents                          | (2,283,541)                                | (212,010)                               | (2,495,551)                                 |
| Cash and cash equivalents, beginning of year                                  | 4,161,486                                  | 2,233,081                               | 6,394,567                                   |
| Cash and cash equivalents, end of year  | \$ 1,877,945                               | \$ 2,021,071                            | \$ 3,899,016                                |

|  | PARKING      | PARK AND<br>RIDE | TOTALS         |
|--|--------------|------------------|----------------|
| Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:                                |              |                  |                |
| Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities: | \$ (138,992) | \$ (988,970)     | \$ (1,127,962) |
| Depreciation expense   | 3,592,090    | 666,408          | 4,258,498      |
| (Increase) decrease in accounts receivable<br>Decrease in due from other   | (1,252)      |                  | (1,252)        |
| governmental units   | (960)        |                  | (960)          |
| Decrease in accounts payable and   |              |                  |                |
| contracts payable  | (107,087)    | 47,528           | (59,559)       |
| Decrease in prepaids   | (14,727)     |                  | (14,727)       |
| Increase (decrease) in accrued wages payable Decrease in accrued employee benefits   | 44,929       | (422)            | 44,507         |
| and other postemployment benefits  | (101,498)    |                  | (101,498)      |
| Decrease in deferred outflows  | 9,241        |                  | 9,241          |
| Decrease in deferred inflows   | (476,607)    |                  | (476,607)      |
| Increase in net pension liability  | 373,451      |                  | 373,451        |
| Total adjustments  | 3,317,580    | 713,514          | 4,031,094      |
| Net cash provided by (used in) operating activities  | \$ 3,178,588 | \$ (275,456)     | \$ 2,903,132   |

#### CITY OF DES MOINES, IOWA COMBINING STATEMENT OF NET POSITION (DEFICIT) NONMAJOR ENTERPRISE FUNDS June 30, 2023

|   |    |             |    | SOLID        |    |              |
|---|----|-------------|----|--------------|----|--------------|
|   |    | GOLF        |    | WASTE        |    |              |
| ACCETTO   |    | COURSES     |    | SYSTEM       |    | TOTALS       |
| ASSETS  |    |             |    |              |    |              |
| Current assets:   |    |             |    |              |    |              |
| Unrestricted current assets:                            | Ф  | 4.500       | ф  | 10 041 040   | Ф  | 10.045.540   |
| Cash and investments                                    | \$ | 4,500       | \$ | , ,          | \$ | 13,345,540   |
| Accounts receivable                                     |    | 30,971      |    | 12,650       |    | 43,621       |
| Due from other governmetnal units                       |    |             |    | 81,243       |    | 81,243       |
| Prepaid items   |    | <br>05 454  | _  | 943          |    | 943          |
| Total current assets                                    |    | 35,471      | _  | 13,435,876   |    | 13,471,347   |
| Noncurrent, capital assets:                             |    | 100 105     |    |              |    | 400 405      |
| Land  |    | 123,497     |    |              |    | 123,497      |
| Buildings   |    | 1,071,714   |    | 1,143,880    |    | 2,215,594    |
| Improvements other than buildings                       |    | 3,210,234   |    | 255,802      |    | 3,466,036    |
| Machinery and equipment                                 |    | 647,965     |    | 12,831,221   |    | 13,479,186   |
| Accumulated depreciation                                |    | (3,025,034) |    | (11,743,233) |    | (14,768,267) |
| Total capital assets, net of accumulated depreciation   |    | 2,028,376   |    | 2,487,670    |    | 4,516,046    |
| Total assets  |    | 2,063,847   | _  | 15,923,546   |    | 17,987,393   |
| DEFERRED OUTFLOWS OF RESOURCES                          |    |             |    |              |    |              |
| Other postemployment benefits related deferred outflows | ;  |             |    | 210,241      |    | 210,241      |
| Pension related deferred outflows                       |    |             |    | 614,099      |    | 614,099      |
| Total deferred outflows of resources                    |    |             |    | 824,340      |    | 824,340      |
| LIABILITIES   |    |             |    |              |    |              |
| Liabilities:  |    |             |    |              |    |              |
| Current liabilities:                                    |    |             |    |              |    |              |
| Accounts payable  |    | 26,167      |    | 1,219,476    |    | 1,245,643    |
| Accrued wages payable                                   |    |             |    | 115,749      |    | 115,749      |
| Accrued employee benefits                               |    |             |    | 215,333      |    | 215,333      |
| Accrued interest payable                                |    |             |    | 28,032       |    | 28,032       |
| General obligation bonds payable                        |    |             |    | 600,000      |    | 600,000      |
| Total current liabilities                               |    | 26,167      |    | 2,178,590    |    | 2,204,757    |
| Noncurrent liabilities:                                 |    |             |    |              |    |              |
| Accrued employee benefits                               |    |             |    | 365,610      |    | 365,610      |
| Other postemployment benefits                           |    |             |    | 837,179      |    | 837,179      |
| Net pension liability                                   |    |             |    | 1,878,809    |    | 1,878,809    |
| Advance from other funds                                |    | 2,448,523   |    |              |    | 2,448,523    |
| Revenue bonds payable, net                              |    |             |    | 1,065,538    |    | 1,065,538    |
| General obligation bonds payable, net                   |    |             |    | 11,210,000   |    | 11,210,000   |
| Total noncurrent liabilities                            |    | 2,448,523   |    | 15,357,136   |    | 17,805,659   |
| Total liabilities                                       |    | 2,474,690   |    | 17,535,726   |    | 20,010,416   |
| DEFERRED INFLOWS OF RESOURCES                           |    |             |    |              |    |              |
| Other postemployment benefits related deferred inflows  |    |             |    | 152,962      |    | 152,962      |
| Pension related deferred inflows                        |    |             |    | 299,871      |    | 299,871      |
| Total deferred inflows of resources                     |    |             |    | 452,833      |    | 452,833      |
| NET POSITION (DEFICIT)                                  |    |             |    |              |    |              |
| Investment in capital assets                            |    | 2,028,376   |    |              |    | 2,028,376    |
| Unrestricted  |    | (2,439,219) | _  | (1,240,673)  |    | (3,679,892)  |
| Total net position (deficit)                            | \$ | (410,843)   | \$ | (1,240,673)  | \$ | (1,651,516)  |
|   |    |             |    |              |    |              |

## CITY OF DES MOINES, IOWA COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION (DEFICIT) NONMAJOR ENTERPRISE FUNDS

|   | SOLID   |           |        |             |        |             |
|---|---------|-----------|--------|-------------|--------|-------------|
|   | GOLF    |           | WASTE  |             |        |             |
|   | COURSES |           | SYSTEM |             | TOTALS |             |
| Operating revenues:                       |         |           |        |             |        |             |
| Charges for sales and services            | \$      | 587,294   | \$     | 15,862,996  | \$     | 16,450,290  |
| Miscellaneous                             |         | 89,945    |        | 173         |        | 90,118      |
| Total operating revenues                  |         | 677,239   |        | 15,863,169  |        | 16,540,408  |
| Operating expenses:                       |         |           |        |             |        | _           |
| Personal services                         |         | 10,263    |        | 5,280,974   |        | 5,291,237   |
| Contractual services                      |         | 542,536   |        | 8,733,979   |        | 9,276,515   |
| Commodities                               |         |           |        | 274,260     |        | 274,260     |
| Depreciation                              |         | 111,610   |        | 635,378     |        | 746,988     |
| Other charges                             |         | 10,121    |        | 839,778     |        | 849,899     |
| Total operating expenses                  |         | 674,530   |        | 15,764,369  |        | 16,438,899  |
| Operating income (loss)                   |         | 2,709     |        | 98,800      |        | 101,509     |
| Non-operating revenues (expenses):        |         |           |        |             |        | _           |
| Investment earnings                       |         |           |        | 512,132     |        | 512,132     |
| Proceeds from damage claims               |         | 16,467    |        |             |        | 16,467      |
| Interest expense and fiscal charges       |         |           |        | (204,987)   |        | (204,987)   |
| Gain (loss) on disposal of capital assets |         |           |        | 18,779      |        | 18,779      |
| Total nonoperating revenues (expenses)    |         | 16,467    |        | 325,924     |        | 342,391     |
| Income (loss) before transfers,           |         |           |        |             |        | _           |
| capital grants and contributions          |         | 19,176    |        | 424,724     |        | 443,900     |
| Capital grants and contributions          |         | 700       |        |             |        | 700         |
| Change in net position                    |         | 19,876    |        | 424,724     |        | 444,600     |
| Total net position (deficit) - beginning  |         | (430,719) |        | (1,665,397) |        | (2,096,116) |
| Total net position (deficit) - ending     | \$      | (410,843) | \$     | (1,240,673) | \$     | (1,651,516) |

### CITY OF DES MOINES, IOWA COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS

|  | SOLID   |           |        |             |        |             |
|--|---------|-----------|--------|-------------|--------|-------------|
|  | GOLF    |           | WASTE  |             |        |             |
|  | COURSES |           | SYSTEM |             | TOTALS |             |
| CASH FLOWS FROM OPERATING                                |         |           |        |             |        |             |
| ACTIVITIES   |         |           |        |             |        |             |
| Receipts from customers and users                        | \$      | 696,786   | \$     | 15,845,152  | \$     | 16,541,938  |
| Payments to suppliers                                    |         | (542,813) |        | (9,427,737) |        | (9,970,550) |
| Payments to employees                                    |         | (11,106)  |        | (5,940,237) |        | (5,951,343) |
| Net cash (used in) provided by operating                 |         |           |        |             |        |             |
| activities   |         | 142,867   | _      | 477,178     |        | 620,045     |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES          |         |           |        |             |        |             |
| Proceeds from interfund accounts                         |         | (160,034) |        |             |        | (160,034)   |
| Net cash provided by (used in) noncapital                |         |           |        |             |        |             |
| and related financing activities                         |         | (160,034) |        |             |        | (160,034)   |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES |         |           |        |             |        |             |
| Proceeds from intergovernmental and                      |         |           |        |             |        |             |
| capital grants   |         | 700       |        |             |        | 700         |
| Interest paid on capital debt                            |         |           |        | (365,881)   |        | (365,881)   |
| Proceeds from sale of capital assets                     |         |           |        | 18,779      |        | 18,779      |
| Proceeds from damage claims                              |         | 16,467    |        |             |        | 16,467      |
| Principal paid on long-term debt                         |         |           |        | (590,000)   |        | (590,000)   |
| Net cash provided by capital and related                 |         |           |        |             |        |             |
| financing activities                                     |         | 17,167    | _      | (937,102)   |        | (919,935)   |
| CASH FLOWS FROM INVESTING ACTIVITIES                     |         |           |        |             |        |             |
| Interest and dividends received                          |         |           |        | 512,132     |        | 512,132     |
| Net cash provided by investing activities                |         |           |        | 512,132     |        | 512,132     |
| Net increase in cash and cash equivalents                |         |           |        | 52,208      |        | 52,208      |
| Cash and cash equivalents, beginning of year             |         | 4,500     |        | 13,288,832  |        | 13,293,332  |
| Cash and cash equivalents, end of year                   | \$      | 4,500     | \$     | 13,341,040  | \$     | 13,345,540  |

|   | GOLF<br>COURSES |         | SOLID<br>WASTE<br>SYSTEM |             | TOTALS |             |
|---|-----------------|---------|--------------------------|-------------|--------|-------------|
| Reconciliation of operating income (loss) to net cash (used in) provided by operating activities:                         |                 |         |                          |             |        |             |
| Operating income (loss) Adjustments to reconcile operating income to net cash (used in) provided by operating activities: | \$              | 2,709   | \$                       | 98,800      | \$     | 101,509     |
| Depreciation expense  |                 | 111,610 |                          | 635,378     |        | 746,988     |
| (Increase) in prepaid expenses  |                 |         |                          | 134         |        | 134         |
| Decrease in accounts receivable  Decrease in due from other   |                 | 19,547  |                          | (7,001)     |        | 12,546      |
| governmental units  |                 |         |                          | (11,016)    |        | (11,016)    |
| (Decrease) in accounts payable  |                 | 16,719  |                          | 420,146     |        | 436,865     |
| Increase in contracts payable   |                 | (6,875) |                          |             |        | (6,875)     |
| Increase in accrued wages payable   |                 | (843)   |                          | (215,725)   |        | (216,568)   |
| Decrease in accrued employee benefits   |                 |         |                          | (16,409)    |        | (16,409)    |
| Decrease other postemployment   |                 |         |                          |             |        |             |
| benefits  |                 |         |                          | 13,635      |        | 13,635      |
| Decrease in deferred outflows   |                 |         |                          | (13,164)    |        | (13,164)    |
| (Decrease) in deferred inflows  |                 |         |                          | (2,240,114) |        | (2,240,114) |
| Increase in net pension liability   |                 |         |                          | 1,812,514   |        | 1,812,514   |
| Total adjustments   |                 | 140,158 |                          | 378,378     |        | 518,536     |
| Net cash (used in) provided by operating activities   | \$              | 142,867 | \$                       | 477,178     | \$     | 620,045     |
| Schedule of noncash capital and related financing activities:   |                 |         |                          |             |        |             |
| Gain on disposal of capital assets  | \$              |         | \$                       | 18,779      | \$     | 18,779      |

### CITY OF DES MOINES, IOWA COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS

|   | EQUIPMENT<br>SERVICE |                  | CENTRAL     | RADIO<br>COMMUNI- |  |
|---|----------------------|------------------|-------------|-------------------|--|
|   | CENTER               | FORESTRY         | SERVICES    | CATIONS           |  |
| ASSETS  |                      |                  |             |                   |  |
| Current assets:                                 |                      |                  |             |                   |  |
| Cash and investments                            | \$ 1,180,575         | \$               | \$ 424,805  | \$ 261,978        |  |
| Taxes receivable                                | 31,634               |                  |             |                   |  |
| Accounts receivable                             | 10,066               |                  |             |                   |  |
| Due from other governmental units               | 25,686               |                  |             |                   |  |
| Inventory                                       | 147,855              |                  | 72,891      |                   |  |
| Prepaid items                                   | 11,695               | 5,516            | 36,302      | 103,180           |  |
| Total current assets                            | 1,407,511            | 5,516            | 533,998     | 365,158           |  |
| Noncurrent assets, capital assets:              |                      |                  |             |                   |  |
| Machinery and equipment                         | 212,018              |                  | 1,114,041   | 21,328            |  |
| Accumulated depreciation                        | (182,198)            |                  | (1,114,041) | (21,328)          |  |
| Total capital assets, net of accumulated        |                      |                  |             |                   |  |
| depreciation                                    | 29,820               |                  |             |                   |  |
| Total assets                                    | 1,437,331            | \$ 5,516         | 533,998     | 365,158           |  |
| DEFERRED OUTFLOW OF RESOURCES                   |                      |                  |             |                   |  |
| Other postemployment benefits related           |                      |                  |             |                   |  |
| deferred outflows                               | 141,591              | 68,650           | 30,034      |                   |  |
| Pension related deferred outflows               | 393,616              | 158,209          | 17,876      | 74,131            |  |
| Total deferred outflow of resources             | 535,207              | 226,859          | 47,910      | 74,131            |  |
|   |                      |                  |             | 71/101            |  |
| LIABILITIES                                     |                      |                  |             |                   |  |
| Liabilities:                                    |                      |                  |             |                   |  |
| Current liabilities:                            | 000 040              | 11 700           | 0 000       | 246               |  |
| Accounts payable Accrued wages payable          | 908,848<br>67,386    | 11,788           | 8,998       | 246               |  |
| Accrued wages payable Accrued employee benefits | 132,268              | 31,871<br>52,377 |             | 14,168<br>26,565  |  |
| Due to other funds                              | 132,200              | 887,694          |             | 20,303            |  |
| Unearned revenue                                |                      |                  |             |                   |  |
| Total current liabilities                       | 1,108,502            | 983,730          | 8,998       | 40,979            |  |
| Noncurrent liabilities:                         |                      |                  | 0,550       | 10,7.7            |  |
| Accrued employee benefits                       | 226,232              | 89,587           |             | 45,437            |  |
| Other postemployment benefits                   | 563,815              | 273,365          | 119,597     |                   |  |
| Net pension liability                           | 1,204,251            | 484,035          | 54,690      | 226,799           |  |
| Total noncurrent liabilities                    | 1,994,298            | 846,987          | 174,287     | 272,236           |  |
| Total liabilities                               | 3,102,800            | 1,830,717        | 183,285     | 313,215           |  |
| DEFERRED INFLOWS OF RESOURCES                   |                      |                  |             |                   |  |
| Other postemployment benefits related           |                      |                  |             |                   |  |
| deferred inflows                                | 103,015              | 49,947           | 21,852      |                   |  |
| Pension related deferred inflows                | 192,207              | 77,255           | 8,729       | 36,199            |  |
| Total deferred inflow of resources              | 295,222              | 127,202          | 30,581      | 36,199            |  |
|   |                      |                  |             |                   |  |
| NET POSITION (DEFICIT)                          | 20.020               |                  |             |                   |  |
| Investment in capital assets Unrestricted       | 29,820               | (1 70E E44)      | 269.042     | <br>90 97F        |  |
| OTHESTRICIEU                                    | (1,455,304)          | (1,725,544)      | 368,042     | 89,875            |  |
| Total net position (deficit)                    | \$ (1,425,484)       | \$ (1,725,544)   | \$ 368,042  | \$ 89,875         |  |

| EQUI  | IPMENT     |     | RADIO       | GRO | OUP HEALTH         |    |                      |
|-------|------------|-----|-------------|-----|--------------------|----|----------------------|
| REPLA | CEMENT     | REP | LACEMENT    | 11  | NSURANCE           |    | TOTALS               |
|       |            |     |             |     |                    |    |                      |
|       |            |     |             |     |                    |    |                      |
| \$    | 7,926,419  | \$  | 20,049      | \$  | 13,685,787         | \$ | 23,499,613           |
|       |            |     |             |     |                    |    | 31,634               |
|       |            |     |             |     | 1,030,579          |    | 1,040,645            |
|       |            |     |             |     | 322,067            |    | 347,753              |
|       |            |     |             |     |                    |    | 220,746              |
|       | 10,629     |     |             | _   |                    | _  | 167,322              |
|       | 7,937,048  |     | 20,049      |     | 15,038,433         |    | 25,307,713           |
|       |            |     |             |     |                    |    |                      |
|       | 6,110,762  |     | 2,400,522   |     |                    |    | 59,858,671           |
| (3    | 9,993,883) |     | (2,400,522) |     |                    | _  | (43,711,972)         |
| 1     | 6,116,879  |     |             |     |                    |    | 16,146,699           |
| 2     | 4,053,927  |     | 20,049      |     | 15,038,433         |    | 41,454,412           |
|       | -,,-       |     |             | _   |                    | _  |                      |
|       |            |     |             |     |                    |    |                      |
|       |            |     |             |     |                    |    | 240,275              |
|       |            |     |             |     |                    |    | 643,832              |
|       |            |     |             |     | -                  | _  |                      |
|       |            |     |             | _   |                    | _  | 884,107              |
|       |            |     |             |     |                    |    |                      |
|       |            |     |             |     |                    |    |                      |
|       | 720 722    |     |             |     | 1 060 100          |    | 2 720 711            |
|       | 739,722    |     |             |     | 1,060,109<br>3,904 |    | 2,729,711<br>117,329 |
|       |            |     |             |     | 1,615,000          |    | 1,826,210            |
|       |            |     |             |     | 1,010,000          |    | 887,694              |
|       |            |     |             |     | 29,644             |    | 29,644               |
|       | 739,722    |     |             |     | 2,708,657          | _  | 5,590,588            |
|       | ,          |     |             |     |                    | _  | 0,010,000            |
|       |            |     |             |     |                    |    | 361,256              |
|       |            |     |             |     |                    |    | 956,777              |
|       |            |     |             |     |                    |    | 1,969,775            |
| -     |            |     |             | _   |                    | _  | 3,287,808            |
| -     |            | _   |             | _   |                    | _  |                      |
|       | 739,722    |     |             | _   | 2,708,657          | _  | 8,878,396            |
|       |            |     |             |     |                    |    |                      |
|       |            |     |             |     |                    |    |                      |
|       |            |     |             |     |                    |    | 174,814              |
|       |            |     |             |     |                    | _  | 314,390              |
|       |            |     |             |     |                    |    | 489,204              |
|       |            |     |             |     |                    |    |                      |
| 1     | 6 116 970  |     |             |     |                    |    | 16 146 600           |
|       | 6,116,879  |     | 20,049      |     | <br>12 320 776     |    | 16,146,699           |
|       | 7,197,326  | _   | · · · · · · | _   | 12,329,776         | _  | 16,824,220           |
| \$ 2  | 3,314,205  | \$  | 20,049      | \$  | 12,329,776         | \$ | 32,970,919           |

# CITY OF DES MOINES, IOWA COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION (DEFICIT) INTERNAL SERVICE FUNDS

For the Fiscal Year Ended June 30, 2023

|   | E  | QUIPMENT    |             |                  |    |         |    | RADIO    |
|---|----|-------------|-------------|------------------|----|---------|----|----------|
|   |    | SERVICE     |             |                  | C  | ENTRAL  | (  | COMMUN-  |
|   |    | CENTER      | FORESTRY    |                  | Sl | ERVICES |    | ICATIONS |
| Operating revenues:                       |    | _           |             |                  |    |         |    |          |
| Charges for sales and services            | \$ | 11,659,476  | \$ 2,045,8  | 320              | \$ | 380,899 | \$ | 855,300  |
| Miscellaneous                             |    | 56          |             |                  |    |         |    | 1,188    |
| Total operating revenue                   |    | 11,659,532  | 2,045,8     | 320              |    | 380,899 |    | 856,488  |
| Operating expenses:                       |    | _           |             |                  |    |         |    |          |
| Personal services                         |    | 3,008,163   | 1,561,6     | 577              |    | 44,774  |    | 608,363  |
| Contractual services                      |    | 1,671,538   | 303,8       | 357              |    | 288,832 |    | 108,721  |
| Commodities                               |    | 6,402,264   | 28,4        | 153              |    | 56,960  |    | 20,219   |
| Depreciation                              |    | 18,374      |             |                  |    |         |    |          |
| Other charges                             |    | 56,182      | 57,0        | 006              |    |         |    |          |
| Total operating expenses                  |    | 11,156,521  | 1,950,9     | 993              |    | 390,566 |    | 737,303  |
| Operating income (loss)                   |    | 503,011     | 94,8        | 327              |    | (9,667) |    | 119,185  |
| Non-operating revenues (expenses):        |    |             |             |                  |    |         |    |          |
| Gain/(loss) on disposal of capital assets |    |             |             |                  |    |         |    |          |
| Total nonoperating revenues (expenses)    |    |             |             |                  |    |         |    |          |
| Income (Loss) before transfers            |    | 503,011     | 94,8        | 327              |    | (9,667) |    | 119,185  |
| Transfers in                              |    |             |             |                  |    |         |    |          |
| Change in net position                    |    | 503,011     | 94,8        | $3\overline{27}$ |    | (9,667) |    | 119,185  |
| Total net position (deficit) - beginning  |    | (1,928,495) | (1,820,3    | <u>871)</u>      |    | 377,709 |    | (29,310) |
| Total net position (deficit) - ending     | \$ | (1,425,484) | \$ (1,725,5 | $\overline{44}$  | \$ | 368,042 | \$ | 89,875   |

| E   | QUIPMENT   |             | RADIO  | GRO  | OUP HEALTH |    |            |
|-----|------------|-------------|--------|------|------------|----|------------|
| REI | PLACEMENT  | REPLACEMENT |        | _ IN | NSURANCE   |    | TOTALS     |
|     |            |             |        |      | _          |    |            |
| \$  | 7,324,405  | \$          |        | \$   | 34,911,929 | \$ | 57,177,829 |
|     | 2,628      |             |        |      |            |    | 3,872      |
|     | 7,327,033  |             |        |      | 34,911,929 |    | 57,181,701 |
|     |            |             |        |      | _          |    |            |
|     |            |             |        |      | 128,163    |    | 5,351,140  |
|     | 763,617    |             |        |      | 33,269,699 |    | 36,406,264 |
|     |            |             |        |      |            |    | 6,507,896  |
|     | 5,261,234  |             |        |      |            |    | 5,279,608  |
|     |            |             |        |      | 50,656     |    | 163,844    |
|     | 6,024,851  |             |        |      | 33,448,518 |    | 53,708,752 |
|     | 1,302,182  |             |        |      | 1,463,411  |    | 3,472,949  |
|     |            |             |        |      |            |    |            |
|     | 110,116    |             |        |      |            |    | 110,116    |
|     | 110,116    |             |        |      |            |    | 110,116    |
|     | 1,412,298  |             |        |      | 1,463,411  | -  | 3,583,065  |
|     |            |             |        |      |            |    |            |
|     | 1,412,298  |             |        |      | 1,463,411  |    | 3,583,065  |
|     | 21,901,907 |             | 20,049 |      | 10,866,365 |    | 29,387,854 |
| \$  | 23,314,205 | \$          | 20,049 | \$   | 12,329,776 | \$ | 32,970,919 |

## CITY OF DES MOINES, IOWA COMBINING STATEMENT OF CASH FLOWS ALL INTERNAL SERVICE FUNDS

For the Fiscal Year Ended June 30, 2023

|   | EQUIPMENT<br>SERVICE<br>CENTER |          | ESTRY                    | _  | ENTRAL<br>ERVICES | RADIO<br>COMMUNI<br>CATIONS |                        |  |
|---|--------------------------------|----------|--------------------------|----|-------------------|-----------------------------|------------------------|--|
| CASH FLOWS FROM OPERATING                                 |                                |          |                          |    |                   |                             |                        |  |
| ACTIVITIES  |                                |          |                          |    |                   |                             |                        |  |
| Receipts from customers and users                         | \$ 850,798                     | \$       | 2,045,820                | \$ | 380,899           | \$                          | 856,488                |  |
| Receipts from interfund services                          | 10 505 100                     |          |                          |    |                   |                             |                        |  |
| provided  | 10,795,190                     | ١        | (222.00()                |    | (246.267)         |                             | (2EE 200)              |  |
| Payments to suppliers Payments to employees               | (7,781,388<br>(3,340,476       |          | (222,886)<br>(1,690,758) |    | (346,267)         |                             | (355,390)<br>(595,587) |  |
| Proceeds from damage claims                               | (3,340,470                     | , (      | (1,070,730)              |    |                   |                             | (373,367)              |  |
| Payments for interfund services used                      | (156,848                       | )        | (178,860)                |    |                   |                             |                        |  |
| Net cash provided by (used in)                            |                                |          |                          |    |                   |                             |                        |  |
| operating activities                                      | 367,276                        |          | (46,684)                 |    | 34,632            |                             | (94,489)               |  |
| CASH FLOWS FROM NONCAPITAL                                |                                |          |                          |    |                   |                             |                        |  |
| AND RELATED FINANCING                                     |                                |          |                          |    |                   |                             |                        |  |
| ACTIVITIES  |                                |          |                          |    |                   |                             |                        |  |
| Proceeds from interfund accounts                          |                                |          | 46,684                   |    |                   |                             |                        |  |
| Payments to interfund accounts                            |                                |          |                          |    |                   |                             |                        |  |
| Transfers in  |                                |          |                          |    |                   |                             |                        |  |
| Intergovernmental receipts                                | (437                           | )        |                          |    |                   |                             |                        |  |
| Net cash provided by (used in)                            |                                |          |                          |    |                   |                             |                        |  |
| noncapital and related financing activities               | (425                           | \        | 16 691                   |    |                   |                             |                        |  |
| activities  | (437                           | <u> </u> | 46,684                   |    |                   |                             |                        |  |
| CASH FLOWS FROM CAPITAL AND                               |                                |          |                          |    |                   |                             |                        |  |
| RELATED FINANCING ACTIVITIES                              |                                |          |                          |    |                   |                             |                        |  |
| Acquisition and construction of                           |                                |          |                          |    |                   |                             |                        |  |
| capital assets  |                                |          |                          |    |                   |                             |                        |  |
| Proceeds from sale of capital assets                      |                                |          |                          |    |                   |                             |                        |  |
| Net cash used in capital and related financing activities |                                |          |                          |    |                   |                             |                        |  |
| Net increase (decrease) in cash and cash equivalents      | 366,839                        |          |                          |    | 34,632            |                             | (94,489)               |  |
| Cash and cash equivalents, beginning                      | 223,003                        |          |                          |    | , <del>-</del>    |                             | (-,)                   |  |
| of year   | 813,736                        |          |                          |    | 390,173           |                             | 356,467                |  |
| Cash and cash equivalents, end of                         |                                |          |                          |    |                   |                             |                        |  |
| year  | \$ 1,180,575                   |          |                          | \$ | 424,805           | \$                          | 261,978                |  |

| EQUIPMENT<br>REPLACEMENT | RADIO<br>REPLACEMENT | GROUP HEALTH INSURANCE    | TOTALS                                    |  |  |  |  |
|--------------------------|----------------------|---------------------------|---|--|--|--|--|
|                          |                      |                           |   |  |  |  |  |
| \$ 7,337,688             | \$                   | \$ 35,902,030             | \$ 47,373,723                             |  |  |  |  |
| (23,465)<br>             | <br><br>             | (33,652,687)<br>(121,697) | 10,795,190<br>(42,382,083)<br>(5,748,518) |  |  |  |  |
|                          |                      |                           | (335,708)                                 |  |  |  |  |
| 7,314,223                |                      | 2,127,646                 | 9,702,604                                 |  |  |  |  |
|                          |                      |                           |   |  |  |  |  |
|                          |                      |                           | 46,684                                    |  |  |  |  |
|                          |                      |                           |   |  |  |  |  |
|                          |                      |                           | (437)                                     |  |  |  |  |
|                          |                      |                           | 46,247                                    |  |  |  |  |
|                          |                      |                           |   |  |  |  |  |
| (4,655,529)<br>110,116   |                      | <br>                      | (4,655,529)<br>110,116                    |  |  |  |  |
|                          |                      |                           |   |  |  |  |  |
| (4,545,413)              |                      |                           | (4,545,413)                               |  |  |  |  |
| 2,768,810                |                      | 2,127,646                 | 5,203,438                                 |  |  |  |  |
| 5,157,609                | 20,049               | 11,558,141                | 18,296,175                                |  |  |  |  |
| \$ 7,926,419             | \$ 20,049            | \$ 13,685,787             | \$ 23,499,613 (continued)                 |  |  |  |  |

## CITY OF DES MOINES, IOWA COMBINING STATEMENT OF CASH FLOWS (CONTINUED) ALL INTERNAL SERVICE FUNDS

| For the Fisca | l Year Ended | June 30, 2023 |
|---------------|--------------|---------------|
|---------------|--------------|---------------|

|  | EQUIPMEN'<br>SERVICE<br>CENTER | Г        | FORESTRY  | CENTI<br>SERVI |              | CO | RADIO<br>MMUNI-<br>ATIONS |
|--|--------------------------------|----------|-----------|----------------|--------------|----|---------------------------|
| Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:        |                                |          |           |                |              |    |                           |
| Operating income (loss)  | \$ 503,012                     | 1 \$     | 94,827    | \$ (           | 9,667)       | \$ | 119,185                   |
| Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities: |                                |          |           |                |              |    |                           |
| Depreciation expense   | 18,374                         | 1        |           |                |              |    |                           |
| Decrease in due from other government. Decrease in accounts and taxes                                    | £                              | -        |           |                |              |    |                           |
| receivable   | (13,544                        | •        |           |                |              |    |                           |
| Decrease in inventories  | (1,678                         | 3)       |           | (2             | 4,750)       |    |                           |
| (Increase) decrease in prepaid items Increase (decrease) in accounts                                     | (10,448                        |          | (5,516)   | 2              | 3,496<br>779 |    | (103,180)                 |
| payable  | 203,874                        | ŧ        | (6,914)   |                | 779          |    | (44)                      |
| Increase in accrued wages payable<br>Increase (decrease) in accrued<br>employee benefits and other       | (98,140                        | 5)       | (43,388)  |                |              |    | (20,753)                  |
| postemployment benefits  | 84,795                         | 5        | 25,774    | 6              | 9,176        |    | (33,546)                  |
| Decrease in deferred outflows  | (12,842                        | ,        | (1,842)   |                | 4,587)       |    | 16,523                    |
| (Decrease) in deferred inflows   | (1,466,786                     | 5)       | (576,654) | (6)            | 2,349)       |    | (291,215)                 |
| (Decrease) in net pension liability  | 1,160,666                      | <u> </u> | 467,029   | 5              | 2,534        |    | 218,541                   |
| Total adjustments  | (135,735                       | 5)       | (141,511) | 4              | 4,299        |    | (213,674)                 |
| Net cash provided by (used in)   |                                |          |           |                |              |    |                           |
| operating activities   | \$ 367,276                     | 5 5      | (46,684)  | \$ 3           | 4,632        | \$ | (94,489)                  |
| Schedule of noncash capital and related financing activities:  |                                |          |           |                |              |    |                           |
| Gain on sale of capital asset  | \$                             | - \$     |           | \$             |              | \$ |                           |

| EQUIPMENT<br>REPLACEMENT |                | RAI<br>REPLAC |        | OUP HEALTH<br>ISURANCE | TOTALS |                        |  |  |
|--------------------------|----------------|---------------|--------|------------------------|--------|------------------------|--|--|
| \$                       | 1,302,182      | \$            | <br>\$ | 1,463,411              | \$     | 3,472,949              |  |  |
|                          | 5,261,234<br>- |               |        | <br>(247,803)          |        | 5,279,608<br>(247,803) |  |  |
|                          | 10,655         |               |        | 1,244,754              |        | 1,241,865              |  |  |
|                          |                |               |        |                        |        | (26,428)               |  |  |
|                          | 3,542          |               |        |                        |        | (92,106)               |  |  |
|                          | 736,610        |               |        | 68,011                 |        | 1,002,316              |  |  |
|                          |                |               |        | (2,877)                |        | (165,164)              |  |  |
|                          |                |               |        | (391,000)<br>(6,850)   |        | (244,801)<br>(19,598)  |  |  |
|                          |                |               |        | (6,630)                |        | (2,397,004)            |  |  |
|                          |                |               |        |                        |        | 1,898,770              |  |  |
|                          | 6,012,041      |               |        | 664,235                |        | 6,229,655              |  |  |
|                          | 0,012,011      | -             |        | 001,230                |        | 0,222,000              |  |  |
| \$                       | 7,314,223      | \$            | <br>\$ | 2,127,646              | \$     | 9,702,604              |  |  |
|                          |                |               |        |                        |        |                        |  |  |
| \$                       | 110,116        | \$            | <br>\$ |                        | \$     | 110,116                |  |  |

#### CITY OF DES MOINES, IOWA CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS SCHEDULE OF CHANGES BY FUNCTION For the Fiscal Year Ended June 30, 2023

|  | CA | VERNMENTAL<br>FUNDS<br>PITAL ASSETS<br>UNE 30, 2022 | <br>ADDITIONS     | DE   | ELETIONS_   | CA | VERNMENTAL<br>FUNDS<br>PITAL ASSETS<br>UNE 30, 2023 |
|--|----|---|-------------------|------|-------------|----|---|
| Function:                                      |    |   |                   |      |             |    |   |
| Public safety                                  | \$ | 126,822,181   | \$<br>9,344,242   | \$   | (1,057,835) | \$ | 135,108,588   |
| General government                             |    | 417,969,437   | 85,576,201        | (    | 67,631,576) |    | 435,914,062   |
| Public works                                   |    | 1,176,016,396                                       | 65,703,223        |      | (498,181)   |    | 1,241,221,438                                       |
| Health and social services                     |    | 13,989  |                   |      |             |    | 13,989  |
| Culture and recreation                         |    | 335,993,246   | 9,142,499         |      | (20,983)    |    | 345,114,762   |
| Community and economic development             |    | 54,985,846  | <br>              |      |             |    | 54,985,846  |
| <b>Total Governmental Funds Capital Assets</b> | \$ | 2,111,801,095                                       | \$<br>169,766,165 | \$ ( | 69,208,575) | \$ | 2,212,358,685                                       |

<sup>\*</sup> This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net position.

# CITY OF DES MOINES, IOWA CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS SCHEDULE BY FUNCTION

June 30, 2023

|  | AND AND<br>LAND<br>ROVEMENTS | i IN | BUILDINGS<br>AND BLDG<br>MPROVEMENTS | IPROVEMENTS<br>OTHER THAN<br>BUILDINGS | IACHINERY<br>AND<br>QUIPMENT | CONSTRUCTION IN PROGRESS |             | RIGHT<br>OF USE<br>ASSETS |      | TOTAL         |  |
|--|------------------------------|------|--------------------------------------|--|------------------------------|--------------------------|-------------|---------------------------|------|---------------|--|
| Function:                                  |                              |      |                                      |  |                              |                          |             | <br>                      |      |               |  |
| Public safety                              | \$<br>11,493,182             | \$   | 55,216,702                           | \$<br>26,177,246                       | \$<br>42,221,458             | \$                       |             | \$<br>                    | \$   | 135,108,588   |  |
| General government                         | 124,915,344                  |      | 96,922,798                           | 1,371,526                              | 15,680,432                   |                          | 193,356,022 | 3,667,940                 |      | 435,914,062   |  |
| Public works                               | 22,209,901                   |      | 2,812,290                            | 1,211,180,220                          | 5,019,027                    |                          |             |                           |      | 1,241,221,438 |  |
| Health and social services                 |                              |      |                                      |  | 13,989                       |                          |             |                           |      | 13,989        |  |
| Culture and recreation                     | 6,863,074                    |      | 109,533,710                          | 225,920,632                            | 2,797,346                    |                          |             |                           |      | 345,114,762   |  |
| Community and economic development         | <br>4,574,295                |      | 46,368,425                           | 2,095,342                              | <br>73,701                   | _                        |             | <br>1,874,083             |      | 54,985,846    |  |
| Total Governmental<br>Funds Capital Assets | \$<br>170,055,796            | \$   | 310,853,925                          | \$<br>1,466,744,966                    | \$<br>65,805,953             | \$                       | 193,356,022 | \$<br>5,542,023           | \$ : | 2,212,358,685 |  |

<sup>\*</sup> This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net position.

|  | INTE   | REST  |               | FINAL            |
|--|--|-------|---------------|------------------|
| Consul Obligation Bonds  | RATES  | DATES | ISSUE<br>DATE | MATURITY<br>DATE |
| General Obligation Bonds 2015A  General Obligation Bonds 2015A | 4.00<br>4.00<br>4.00<br>3.00<br>3.00<br>3.13<br>3.25<br>3.25<br>3.38<br>3.38<br>3.50                 | JDI   | 08-15         | 06-35            |
| General Obligation Refunding Bonds 2015B                       | 4.00<br>4.00<br>4.00<br>3.00<br>3.00   | JDI   | 08-15         | 06-28            |
| General Obligation Bonds, 2016A                                | 5.00<br>2.00<br>2.00<br>2.13<br>2.25<br>2.25<br>2.38<br>2.38<br>2.50<br>2.50<br>2.63<br>2.63<br>2.75 | JDI   | 09-16         | 06-36            |
| General Obligation Refunding Bonds, 2016B                      | 3.00<br>3.00<br>3.00<br>2.00<br>2.00<br>2.25<br>2.25   | JDI   | 09-16         | 06-30            |

| ANNUAL SERL                         | AL PAYMENTS    |              | OS           |              |              |  |  |  |  |
|-------------------------------------|----------------|--------------|--------------|--------------|--------------|--|--|--|--|
| AMOUNT                              | FISCAL<br>YEAR | AUTHORIZED   | ISSUED       | RETIRED      | OUTSTANDING  |  |  |  |  |
| 1,370,000<br>1,430,000<br>1,485,000 | 24<br>25<br>26 | \$40,225,000 | \$40,225,000 | \$20,190,000 | \$20,035,000 |  |  |  |  |
| 1,540,000<br>1,590,000<br>1,640,000 | 27<br>28<br>29 |              |              |              |              |  |  |  |  |
| 1,690,000                           | 30             |              |              |              |              |  |  |  |  |
| 1,740,000<br>1,795,000              | 31<br>32       |              |              |              |              |  |  |  |  |
| 1,855,000                           | 33             |              |              |              |              |  |  |  |  |
| 1,915,000                           | 34             |              |              |              |              |  |  |  |  |
| 1,985,000                           | 35             |              |              |              |              |  |  |  |  |
| 1,460,000                           | 24             | \$19,655,000 | \$19,655,000 | \$11,615,000 | \$8,040,000  |  |  |  |  |
| 1,535,000                           | 25             | 4-2,000,000  | 4-2/000/000  | 4,,          | 40,000,000   |  |  |  |  |
| 1,610,000                           | 26             |              |              |              |              |  |  |  |  |
| 1,685,000<br>1,750,000              | 27<br>28       |              |              |              |              |  |  |  |  |
| 2,, 20,,200                         |                |              |              |              |              |  |  |  |  |
| 1,995,000                           | 24             | \$42,825,000 | \$42,825,000 | \$12,385,000 | \$30,440,000 |  |  |  |  |
| 2,095,000                           | 25             |              |              |              |              |  |  |  |  |
| 2,135,000<br>2,180,000              | 26<br>27       |              |              |              |              |  |  |  |  |
| 2,225,000                           | 28             |              |              |              |              |  |  |  |  |
| 2,275,000                           | 29             |              |              |              |              |  |  |  |  |
| 2,325,000                           | 30             |              |              |              |              |  |  |  |  |
| 2,385,000                           | 31<br>32       |              |              |              |              |  |  |  |  |
| 2,440,000<br>2,500,000              | 33             |              |              |              |              |  |  |  |  |
| 2,560,000                           | 34             |              |              |              |              |  |  |  |  |
| 2,630,000                           | 35             |              |              |              |              |  |  |  |  |
| 2,695,000                           | 36             |              |              |              |              |  |  |  |  |
| 2,500,000                           | 24             | \$29,545,000 | \$29,545,000 | \$11,775,000 | \$17,770,000 |  |  |  |  |
| 2,595,000                           | 25             | •            | •            | •            |              |  |  |  |  |
| 2,685,000                           | 26             |              |              |              |              |  |  |  |  |
| 2,780,000                           | 27             |              |              |              |              |  |  |  |  |
| 2,850,000<br>2,925,000              | 28<br>29       |              |              |              |              |  |  |  |  |
| 1,435,000                           | 30             |              |              |              |              |  |  |  |  |
| , -,                                |                |              |              |              |              |  |  |  |  |

|  | INTE   | REST  |               | FINAL            |
|--|--|-------|---------------|------------------|
|  | RATES  | DATES | ISSUE<br>DATE | MATURITY<br>DATE |
| General Obligation Bonds, 2017A                        | 5.00<br>5.00<br>5.00<br>2.00<br>2.25<br>3.00<br>3.00<br>3.00<br>3.13<br>3.00<br>3.00<br>3.00<br>3.00 | JDI   | 09-17         | 06-37            |
| General Obligation Bonds, 2017B                        | 2.25<br>2.25<br>2.50<br>4.00<br>2.50<br>3.00<br>3.00<br>3.13<br>3.00<br>3.00<br>3.00<br>3.13         | JDI   | 09-17         | 06-37            |
| General Obligation Annual Appropriation Bonds, 2017C   | 4.00<br>4.00   | JDI   | 09-17         | 06-37            |
| General Obligation Refunding Capital Loan Notes, 2018A | 5.00<br>2.25   | JDI   | 03-18         | 06-25            |
| General Obligation Bonds, 2018B                        | 5.00<br>5.00<br>5.00<br>5.00<br>3.00<br>3.00<br>3.00<br>3.00   | JDI   | 08-18         | 06-38            |

| ANNUAL SERIA   | AL PAYMENTS  | S BONDS      |              |              |              |
|--|--|--------------|--------------|--------------|--------------|
| AMOUNT   | FISCAL<br>YEAR   | AUTHORIZED   | ISSUED       | RETIRED      | OUTSTANDING  |
| 1,740,000  | 24   | \$39,780,000 | \$39,780,000 | \$8,875,000  | \$30,905,000 |
| 1,825,000  | 25   | . , ,        |              | . , ,        | . , ,        |
| 1,920,000  | 26   |              |              |              |              |
| 2,015,000  | 27   |              |              |              |              |
| 2,055,000  | 28   |              |              |              |              |
| 2,100,000  | 29   |              |              |              |              |
| 2,165,000  | 30   |              |              |              |              |
| 2,230,000  | 31   |              |              |              |              |
| 2,295,000  | 32   |              |              |              |              |
| 2,365,000  | 33   |              |              |              |              |
| 2,435,000  | 34   |              |              |              |              |
| 2,515,000  | 35   |              |              |              |              |
| 2,585,000  | 36   |              |              |              |              |
| 2,660,000  | 37   |              |              |              |              |
|  |  |              |              |              |              |
| 565,000  | 25   | \$8,915,000  | \$8,915,000  | \$0          | \$8,915,000  |
| 595,000  | 26   |              |              |              |              |
| 605,000  | 27   |              |              |              |              |
| 620,000  | 28   |              |              |              |              |
| 645,000  | 29   |              |              |              |              |
| 660,000  | 30   |              |              |              |              |
| 680,000  | 31<br>32   |              |              |              |              |
| 700,000<br>725,000   | 33   |              |              |              |              |
|  | 33<br>34   |              |              |              |              |
| 745,000<br>770,000   | 35   |              |              |              |              |
| 790,000  | 36   |              |              |              |              |
| 815,000  | 37   |              |              |              |              |
|  |  |              |              |              |              |
| 890,000  | 24   | \$4,785,000  | \$4,785,000  | \$3,530,000  | \$1,255,000  |
| 365,000  | 25   |              |              |              |              |
| 4,210,000<br>1,920,000   | 24<br>25   | \$44,325,000 | \$44,325,000 | \$38,195,000 | \$6,130,000  |
|  |  |              |              |              |              |
| 1,915,000<br>1,965,000<br>2,025,000<br>2,085,000<br>2,150,000<br>2,220,000<br>2,295,000<br>2,375,000<br>2,465,000<br>2,560,000 | 24<br>25<br>26<br>27<br>28<br>29<br>30<br>31<br>32<br>33<br>34 | \$45,640,000 | \$45,640,000 | \$9,165,000  | \$36,475,000 |

|                                 | INTE   | REST  |               | FINAL            |
|---------------------------------|--|-------|---------------|------------------|
|                                 | RATES  | DATES | ISSUE<br>DATE | MATURITY<br>DATE |
|                                 | 3.25<br>3.38<br>3.38<br>3.38   |       |               |                  |
| General Obligation Bonds, 2019A | 5.00<br>5.00<br>5.00<br>5.00<br>4.00<br>4.00<br>4.00<br>3.00<br>2.75<br>2.75<br>2.88<br>2.88<br>3.00<br>3.00<br>3.13 | JDI   | 07-19         | 06-39            |
| General Obligation Bonds, 2019B | 4.00   | JDI   | 07-19         | 06-24            |
| General Obligation Bonds, 2020A | 5.00<br>5.00<br>5.00<br>5.00<br>5.00<br>4.00<br>2.00<br>2.00<br>2.00   | JDI   | 03-20         | 06-32            |
| General Obligation Bonds, 2020D | 5.00<br>5.00<br>5.00<br>5.00<br>5.00<br>4.00<br>4.00<br>3.00<br>1.25<br>1.38<br>1.50                                 | JDI   | 09-20         | 06-40            |

| BONDS                                       |                             |  |   |  |
|---|-----------------------------|--|---|--|
| ISSLIED                                     | AUTHORIZED                  | FISCAL   | AMOUNT  |  |
|   | NOTITORIZED                 | 35<br>36<br>37<br>38   | 2,770,000<br>2,880,000<br>2,995,000<br>3,115,000  |  |
|   |                             |  |   |  |
| \$84,815,000                                | \$84,815,000                | 24<br>25<br>26<br>27<br>28<br>29<br>30<br>31<br>32<br>33<br>34<br>35<br>36<br>37 | 6,335,000<br>5,670,000<br>5,870,000<br>5,205,000<br>5,380,000<br>5,555,000<br>4,100,000<br>2,700,000<br>2,700,000<br>2,900,000<br>1,570,000<br>1,625,000<br>1,690,000 |  |
|   |                             | 38<br>39   | 1,755,000<br>1,830,000  |  |
| \$2,405,000                                 | \$2,405,000                 | 24   | 520,000   |  |
| \$25,135,000                                | \$25,135,000                | 24<br>25<br>26<br>27   | 2,370,000<br>2,595,000<br>2,715,000<br>2,995,000  |  |
|   |                             | 28<br>29<br>30<br>31<br>32   | 2,715,000<br>1,865,000<br>1,950,000<br>1,990,000<br>2,015,000   |  |
| \$84,760,000                                | \$84,760,000                | 24<br>25<br>26<br>27<br>28<br>29<br>30<br>31<br>32                               | 5,035,000<br>5,085,000<br>4,245,000<br>4,300,000<br>4,360,000<br>4,430,000<br>4,500,000<br>3,950,000<br>4,020,000<br>4,115,000  |  |
| \$84,815,000<br>\$2,405,000<br>\$25,135,000 | \$2,405,000<br>\$25,135,000 |  | YEAR  35 36 37 38  24 25 26 27 28 29 30 31 32 33 34 35 36 37 38 39  24  24  24 25 26 27 28 29 30 31 32 24  24 25 26 27 28 29 30 31 32                                 |  |

|  | INTE   | REST  |               | FINAL            |
|--|--|-------|---------------|------------------|
|  | RATES  | DATES | ISSUE<br>DATE | MATURITY<br>DATE |
|  | 1.63<br>1.63<br>1.75<br>1.75<br>1.88<br>1.88                                 |       |               |                  |
| Taxable General Obligation, 2020E                      | 4.00<br>0.50   | JDI   | 09-20         | 06-25            |
| General Obligation Refunding Capital Loan Notes, 2021A | 5.00<br>5.00<br>5.00<br>5.00<br>5.00<br>4.00<br>4.00<br>1.00                 | JDI   | 03-21         | 06-33            |
| Taxable General Obligation Urban Renewal Capital Loan  | 1.00 1.13  | IDI   | 02.21         | 07.24            |
| Notes, Series 2021B                                    | 2.00<br>2.00<br>2.00<br>2.00<br>2.00<br>2.00<br>1.00<br>1.10<br>1.20<br>1.30 | JDI   | 03-21         | 06-34            |
| General Obligation Bonds, 2021F                        | 5.00<br>5.00<br>5.00<br>5.00   | JDI   | 09-21         | 06-41            |

| ANNUAL SERIA | AL PAYMENTS    | BONDS        |              |                                    |                  |  |
|--------------|----------------|--------------|--------------|------------------------------------|------------------|--|
| AMOUNT       | FISCAL<br>YEAR | AUTHORIZED   | ISSUED       | DETIDED                            | OLITET A NIDINIC |  |
| 4,340,000    | 35             | AUTHORIZED   | ISSUED       | RETIRED                            | OUTSTANDING      |  |
| 3,170,000    | 36             |              |              |                                    |                  |  |
| 3,265,000    | 37             |              |              |                                    |                  |  |
| 3,365,000    | 38             |              |              |                                    |                  |  |
| 3,470,000    | 39             |              |              |                                    |                  |  |
| 3,575,000    | 40             |              |              |                                    |                  |  |
|              |                |              |              |                                    |                  |  |
| 1,030,000    | 24             | \$5,090,000  | \$5,090,000  | \$3,015,000                        | \$2,075,000      |  |
| 1,045,000    | 25             |              |              |                                    |                  |  |
|              |                |              |              |                                    |                  |  |
| 2,125,000    | 24             | \$34,760,000 | \$34,760,000 | \$3,720,000                        | \$31,040,000     |  |
| 2,225,000    | 25             |              |              |                                    |                  |  |
| 3,075,000    | 26             |              |              |                                    |                  |  |
| 1,865,000    | 27             |              |              |                                    |                  |  |
| 2,610,000    | 28             |              |              |                                    |                  |  |
| 3,770,000    | 29             |              |              |                                    |                  |  |
|              | 30             |              |              |                                    |                  |  |
| 8,365,000    | 31             |              |              |                                    |                  |  |
| 4,170,000    | 32             |              |              |                                    |                  |  |
| 2,835,000    | 33             |              |              |                                    |                  |  |
|              |                |              |              |                                    |                  |  |
| 3,140,000    | 24             | \$43,835,000 | \$43,835,000 | \$5,935,000                        | \$37,900,000     |  |
| 3,205,000    | 25             |              |              |                                    |                  |  |
| 3,270,000    | 26             |              |              |                                    |                  |  |
| 3,335,000    | 27             |              |              |                                    |                  |  |
| 3,400,000    | 28             |              |              |                                    |                  |  |
| 3,470,000    | 29             |              |              |                                    |                  |  |
| 3,535,000    | 30             |              |              |                                    |                  |  |
| 3,575,000    | 31             |              |              |                                    |                  |  |
| 3,610,000    | 32             |              |              |                                    |                  |  |
| 3,655,000    | 33             |              |              |                                    |                  |  |
| 3,705,000    | 34             |              |              |                                    |                  |  |
| ,,           |                |              |              |                                    |                  |  |
| 4,385,000    | 24             | \$89,125,000 | \$89,125,000 | \$9,095,000                        | \$80,030,000     |  |
| 4,610,000    | 25<br>25       | ψυσ,120,000  | ψΟ9,123,000  | ψ <i>&gt;</i> ,0 <i>&gt;</i> 0,000 | φου,υου,υυυ      |  |
| 4,835,000    | 25<br>26       |              |              |                                    |                  |  |
|              | 26<br>27       |              |              |                                    |                  |  |
| 3,900,000    | 21             |              |              |                                    |                  |  |

|   | INTE         | REST  |               | FINAL            |
|---|--------------|-------|---------------|------------------|
|   | RATES        | DATES | ISSUE<br>DATE | MATURITY<br>DATE |
|   | 5.00         |       |               |                  |
|   | 5.00         |       |               |                  |
|   | 4.00         |       |               |                  |
|   | 3.00         |       |               |                  |
|   | 3.00         |       |               |                  |
|   | 2.00         |       |               |                  |
|   | 2.00         |       |               |                  |
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|   | 2.00         |       |               |                  |
|   | 2.00         |       |               |                  |
|   | 2.00         |       |               |                  |
|   | 2.00         |       |               |                  |
|   |              |       |               |                  |
|   |              |       |               |                  |
| Taxable General Obligation, 2021G       | 0.50         | JDI   | 09-21         | 06-26            |
|   | 0.70         |       |               |                  |
|   | 0.85         |       |               |                  |
|   |              |       |               |                  |
| Conseq I Obligation Panels Conics 2022A | F 00         | IDI   | 00.22         | 06.42            |
| General Obligation Bonds, Series 2022A  | 5.00         | JDI   | 08-22         | 06-42            |
|   | 5.00         |       |               |                  |
|   | 5.00<br>5.00 |       |               |                  |
|   | 5.00         |       |               |                  |
|   | 5.00         |       |               |                  |
|   | 5.00         |       |               |                  |
|   | 5.00         |       |               |                  |
|   | 5.00         |       |               |                  |
|   | 5.00         |       |               |                  |
|   | 5.00         |       |               |                  |
|   | 5.00         |       |               |                  |
|   | 5.00         |       |               |                  |
|   | 4.00         |       |               |                  |
|   | 4.00         |       |               |                  |
|   | 4.00         |       |               |                  |
|   | 4.00         |       |               |                  |
|   | 4.00         |       |               |                  |
|   | 4.00         |       |               |                  |
|   |              |       |               |                  |

Total General Obligation Bonds

| ANNUAL SERI  | AL PAYMENTS  | S BONDS       |               |               |               |  |
|--|--|---------------|---------------|---------------|---------------|--|
| AMOUNT   | FISCAL<br>YEAR   | AUTHORIZED    | ISSUED        | RETIRED       | OUTSTANDING   |  |
| 4,100,000  | 28   |               |               |               |               |  |
| 4,300,000  | 29   |               |               |               |               |  |
| 4,515,000  | 30   |               |               |               |               |  |
| 4,700,000  | 31   |               |               |               |               |  |
| 4,100,000  | 32   |               |               |               |               |  |
| 4,225,000  | 33   |               |               |               |               |  |
| 4,310,000  | 34   |               |               |               |               |  |
| 4,395,000  | 35   |               |               |               |               |  |
| 4,475,000  | 36   |               |               |               |               |  |
| 4,450,000  | 37   |               |               |               |               |  |
| 4,545,000  | 38   |               |               |               |               |  |
| 4,635,000  | 39   |               |               |               |               |  |
| 4,725,000  | 40   |               |               |               |               |  |
| 4,825,000  | 41   |               |               |               |               |  |
|  |  |               |               |               |               |  |
| 1,005,000  | 24   | \$5,050,000   | \$5,050,000   | \$1,970,000   | \$3,080,000   |  |
| 1,025,000  | 25   |               |               |               |               |  |
| 1,050,000  | 26   |               |               |               |               |  |
| 2,885,000<br>3,030,000<br>3,185,000<br>3,340,000<br>2,970,000<br>3,125,000<br>3,275,000<br>3,440,000<br>2,960,000<br>3,105,000<br>3,265,000<br>3,430,000<br>3,600,000<br>3,570,000 | 24<br>25<br>26<br>27<br>28<br>29<br>30<br>31<br>32<br>33<br>34<br>35<br>36<br>37<br>38 | \$69,725,000  | \$69,725,000  | \$5,175,000   | \$64,550,000  |  |
| 3,710,000<br>3,860,000   | 39<br>40   |               |               |               |               |  |
| 4,010,000  | 41   |               |               |               |               |  |
| 4,175,000  | 42   |               |               |               |               |  |
|  |  |               |               |               |               |  |
|  |  | \$720,395,000 | \$720,395,000 | \$191,360,000 | \$529,035,000 |  |

|  | INTE   | REST  |               | FINAL            |
|--|--|-------|---------------|------------------|
|  | RATES  | DATES | ISSUE<br>DATE | MATURITY<br>DATE |
| Revenue Bonds:  Sewer Revenue 2018D (State Revolving Fund - Loan C0946R) | 1.02<br>1.02<br>1.02<br>1.02<br>1.02<br>1.02<br>1.02<br>1.02 | JDI   | 10-18         | 06-39            |
| Sewer Revenue 2018E (State Revolving Fund - Loan<br>C0948R)              | 1.02<br>1.02<br>1.02<br>1.02<br>1.02<br>1.02                 | JDI   | 10-18         | 06-40            |
|  | 1.22<br>1.22<br>1.22<br>1.22<br>1.22<br>1.22<br>1.22<br>1.22 |       |               |                  |
| Sewer Revenue 2020B (State Revolving Fund - Loan CS-1920858-01)          | 1.49<br>1.49<br>1.49<br>1.49<br>1.49<br>1.49                 | JDI   | 05-20         | 06-41            |

| ANNUAL SERIA       | AL PAYMENTS    | NTS BONDS    |              |             |              |  |  |
|--------------------|----------------|--------------|--------------|-------------|--------------|--|--|
| AMOUNT             | FISCAL<br>YEAR | AUTHORIZED   | ISSUED       | RETIRED     | OUTSTANDING  |  |  |
| AWOUNT             | TEAR           | ACTIONZED    | ISSUED       | KETIKED     | COISTAINDING |  |  |
| 317,000            | 24             | \$6,668,000  | \$6,668,000  | \$1,195,000 | \$5,473,000  |  |  |
| 320,000            | 25             | , ,          | , ,          | , , ,       | 1.2, 2,222   |  |  |
| 323,000            | 26             |              |              |             |              |  |  |
| 326,000            | 27             |              |              |             |              |  |  |
| 330,000            | 28             |              |              |             |              |  |  |
| 333,000            | 29             |              |              |             |              |  |  |
| 337,000            | 30             |              |              |             |              |  |  |
| 340,000            | 31             |              |              |             |              |  |  |
| 343,000            | 32             |              |              |             |              |  |  |
| 347,000            | 33             |              |              |             |              |  |  |
| 350,000            | 34             |              |              |             |              |  |  |
| 354,000            | 35             |              |              |             |              |  |  |
| 358,000            | 36             |              |              |             |              |  |  |
| 361,000<br>365,000 | 37<br>38       |              |              |             |              |  |  |
| 369,000            | 39             |              |              |             |              |  |  |
| ,                  |                |              |              |             |              |  |  |
| 462,000            | 24             | \$10,000,000 | \$10,000,000 | \$1,349,000 | \$8,651,000  |  |  |
| 467,000            | 25             | ,,           | ,,           | . ,,        | , ,          |  |  |
| 473,000            | 26             |              |              |             |              |  |  |
| 479,000            | 27             |              |              |             |              |  |  |
| 484,000            | 28             |              |              |             |              |  |  |
| 490,000            | 29             |              |              |             |              |  |  |
| 496,000            | 30             |              |              |             |              |  |  |
| 502,000            | 31             |              |              |             |              |  |  |
| 508,000            | 32             |              |              |             |              |  |  |
| 514,000<br>520,000 | 33             |              |              |             |              |  |  |
| 527,000            | 34<br>35       |              |              |             |              |  |  |
| 533,000            | 35<br>36       |              |              |             |              |  |  |
| 539,000            | 37             |              |              |             |              |  |  |
| 546,000            | 38             |              |              |             |              |  |  |
| 552,000            | 39             |              |              |             |              |  |  |
| 559,000            | 40             |              |              |             |              |  |  |
|                    |                |              |              |             |              |  |  |
| 446,000            | 24             | \$10,000,000 | \$5,500,000  | \$870,000   | \$4,630,000  |  |  |
| 452,000            | 25             | φ±0,000,000  | φο,ουο,ουο   | ψο7 0,000   | ψ±,050,000   |  |  |
| 459,000            | 26             |              |              |             |              |  |  |
| 466,000            | 27             |              |              |             |              |  |  |
| 473,000            | 28             |              |              |             |              |  |  |
| 480,000            | 29             |              |              |             |              |  |  |
| 487,000            | 30             |              |              |             |              |  |  |

|   | INTE         | REST     |               | FINAL            |
|---|--------------|----------|---------------|------------------|
|   | RATES        | DATES    | ISSUE<br>DATE | MATURITY<br>DATE |
|   | 1.49         | <u> </u> |               |                  |
|   | 1.49         |          |               |                  |
|   | 1.49         |          |               |                  |
|   |              |          |               |                  |
|   |              |          |               |                  |
| Sewer Revenue 2021C (State Revolving Fund - Loan                |              |          |               |                  |
| CS-1920795-S1)  | 2.00         | JDI      | 06-21         | 06-41            |
|   | 2.00         | ,        |               |                  |
|   | 2.00         |          |               |                  |
|   | 2.00<br>2.00 |          |               |                  |
|   | 2.00         |          |               |                  |
|   | 2.00         |          |               |                  |
|   | 2.00         |          |               |                  |
|   | 2.00         |          |               |                  |
|   | 2.00<br>2.00 |          |               |                  |
|   | 2.00         |          |               |                  |
|   | 2.00         |          |               |                  |
|   | 2.00         |          |               |                  |
|   | 2.00         |          |               |                  |
|   | 2.00         |          |               |                  |
|   | 2.00<br>2.00 |          |               |                  |
|   |              |          |               |                  |
| Cover Doverno 2021D (Chata Dovelving Fund Lean                  |              |          |               |                  |
| Sewer Revenue 2021D (State Revolving Fund - Loan CS-1920944-01) | 2.00         | JDI      | 06-21         | 06-42            |
| CO-1720741-01)  | 2.00         | JDI      | 00-21         | 00-42            |
|   | 2.00         |          |               |                  |
|   | 2.00         |          |               |                  |
|   | 2.00<br>2.00 |          |               |                  |
|   | 2.00         |          |               |                  |
|   | 2.00         |          |               |                  |
|   | 2.00<br>2.00 |          |               |                  |
|   | 2.00         |          |               |                  |
|   | 2.00         |          |               |                  |
|   | 2.00         |          |               |                  |
|   | 2.00<br>2.00 |          |               |                  |
|   | 2.00         |          |               |                  |
|   | 2.00         |          |               |                  |
|   | 2.00         |          |               |                  |
|   | 2.00         |          |               |                  |
|   |              |          |               |                  |
| Sewer Revenue 2022C (State Revolving Fund - Loan                |              |          |               |                  |
| CS-1920944-02)  | 2.00         | JDI      | 07-22         | 06-36            |
|   |              |          |               |                  |

| NNUAL SERL            | AL PAYMENTS | BONDS        |              |                     |              |  |
|-----------------------|-------------|--------------|--------------|---------------------|--------------|--|
| FISCAL<br>AMOUNT YEAR |             | AUTHORIZED   | ISSUED       | RETIRED OUTSTANDING |              |  |
| 495,000               | 31          | AUTHORIZED   | 155UED       | KETIKED             | OUISTANDING  |  |
|                       |             |              |              |                     |              |  |
| 502,000               | 32          |              |              |                     |              |  |
| 370,000               | 33          |              |              |                     |              |  |
|                       |             |              |              |                     |              |  |
| 155,000               | 24          | \$3,624,000  | \$3,624,000  | \$301,000           | \$3,323,000  |  |
| 158,000               | 25          | \$5,021,000  | φ5/021/000   | φου1,000            | φο,ο2ο,οσο   |  |
| 161,000               | 26          |              |              |                     |              |  |
| 165,000               | 27          |              |              |                     |              |  |
| 168,000               | 28          |              |              |                     |              |  |
| 171,000               | 29          |              |              |                     |              |  |
| 175,000               | 30          |              |              |                     |              |  |
| 178,000               | 31          |              |              |                     |              |  |
| 182,000               | 32          |              |              |                     |              |  |
| 186,000               | 33          |              |              |                     |              |  |
| 189,000               | 34          |              |              |                     |              |  |
| 193,000               | 35          |              |              |                     |              |  |
| 197,000               | 36          |              |              |                     |              |  |
| 201,000               | 37          |              |              |                     |              |  |
| 205,000               | 38          |              |              |                     |              |  |
| 209,000               | 39          |              |              |                     |              |  |
| 213,000               | 40          |              |              |                     |              |  |
| 217,000               | 41          |              |              |                     |              |  |
|                       |             |              |              |                     |              |  |
| 630,000               | 24          | \$15,000,000 | \$14,632,712 | \$617,000           | \$14,015,712 |  |
| 642,000               | 25          |              |              |                     |              |  |
| 655,000               | 26          |              |              |                     |              |  |
| 668,000               | 27          |              |              |                     |              |  |
| 682,000               | 28          |              |              |                     |              |  |
| 695,000<br>709,000    | 29<br>30    |              |              |                     |              |  |
| 709,000               | 30<br>31    |              |              |                     |              |  |
| 738,000               | 32          |              |              |                     |              |  |
| 753,000               | 33          |              |              |                     |              |  |
| 768,000               | 34          |              |              |                     |              |  |
| 783,000               | 35          |              |              |                     |              |  |
| 799,000               | 36          |              |              |                     |              |  |
| 815,000               | 37          |              |              |                     |              |  |
| 831,000               | 38          |              |              |                     |              |  |
| 847,000               | 39          |              |              |                     |              |  |
| 864,000               | 40          |              |              |                     |              |  |
| 882,000               | 41          |              |              |                     |              |  |
| 531,712               | 42          |              |              |                     |              |  |
|                       |             |              |              |                     |              |  |
|                       | 24          |              |              | \$0                 | \$3,922,577  |  |

| INTE  | REST  |       | FINAL    |
|-------|-------|-------|----------|
|       |       | ISSUE | MATURITY |
| RATES | DATES | DATE  | DATE     |
| 2.00  |       |       |          |
| 2.00  |       |       |          |
| 2.00  |       |       |          |
| 2.00  |       |       |          |
| 2.00  |       |       |          |
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| 2.00  |       |       |          |
| 2.00  |       |       |          |
| 2.00  |       |       |          |
| 2.00  |       |       |          |
|       |       |       |          |

Total Sewer Revenue Bonds

| ANNUAL SERI | AL PAYMENTS | BONDS        |              |             |              |  |  |
|-------------|-------------|--------------|--------------|-------------|--------------|--|--|
|             | FISCAL      |              |              |             |              |  |  |
| AMOUNT      | YEAR        | AUTHORIZED   | ISSUED       | RETIRED     | OUTSTANDING  |  |  |
| 295,000     | 25          |              |              |             |              |  |  |
| 300,000     | 26          |              |              |             |              |  |  |
| 305,000     | 27          |              |              |             |              |  |  |
| 315,000     | 28          |              |              |             |              |  |  |
| 320,000     | 29          |              |              |             |              |  |  |
| 325,000     | 30          |              |              |             |              |  |  |
| 335,000     | 31          |              |              |             |              |  |  |
| 340,000     | 32          |              |              |             |              |  |  |
| 345,000     | 33          |              |              |             |              |  |  |
| 355,000     | 34          |              |              |             |              |  |  |
| 360,000     | 35          |              |              |             |              |  |  |
| 37,577      | 36          |              |              |             |              |  |  |
|             |             |              |              |             |              |  |  |
|             |             |              |              |             |              |  |  |
|             |             |              |              |             |              |  |  |
|             |             |              |              |             |              |  |  |
|             |             |              |              |             |              |  |  |
|             |             | ·            |              |             |              |  |  |
|             |             | \$45,292,000 | \$44,347,289 | \$4,332,000 | \$36,092,712 |  |  |

|  | INTE   | REST  |               | FINAL            |
|--|--|-------|---------------|------------------|
|  | RATES  | DATES | ISSUE<br>DATE | MATURITY<br>DATE |
| Stormwater Revenue Bonds:  |  |       |               |                  |
| Stormwater Management Utility Revenue Bonds,                           |  |       |               |                  |
| Series 2016C   | 5.00   | JDI   | 09-16         | 06-31            |
|  | 3.00<br>3.00   |       |               |                  |
|  | 2.00   |       |               |                  |
|  | 2.10   |       |               |                  |
|  | 2.25   |       |               |                  |
|  | 2.25   |       |               |                  |
|  | 2.38   |       |               |                  |
| Stormwater Management Utility Revenue<br>Refunding Bonds, Series 2016D | 5.00<br>3.00<br>3.00<br>2.00<br>2.10<br>3.00<br>3.00 | JDI   | 09-16         | 06-30            |
|  |  |       |               |                  |
| Stormwater Management Utility Revenue Capital                          |  |       |               |                  |
| Loan Notes, Series 2018C   | 5.00   | JDI   | 08-18         | 06-38            |
|  | 5.00   |       |               |                  |
|  | 5.00   |       |               |                  |
|  | 5.00   |       |               |                  |
|  | 5.00<br>3.00   |       |               |                  |
|  | 3.00   |       |               |                  |
|  | 3.00   |       |               |                  |
|  | 3.13   |       |               |                  |
|  | 3.13   |       |               |                  |
|  | 3.25   |       |               |                  |
|  | 3.25   |       |               |                  |
|  | 3.38   |       |               |                  |
|  | 3.38   |       |               |                  |
|  | 3.50   |       |               |                  |

| ANNUAL SERI | AL PAYMENTS | BONDS         |              |             |                   |  |  |
|-------------|-------------|---------------|--------------|-------------|-------------------|--|--|
| AN COLD TE  | FISCAL      | ALITHODIZED   | ICCL IED     | DETERMEN    | OLUTOTIA NIDINIC  |  |  |
| AMOUNT      | YEAR        | AUTHORIZED    | ISSUED       | RETIRED     | OUTSTANDING       |  |  |
|             |             |               |              |             |                   |  |  |
| 340,000     | 24          | \$12,715,000  | \$12,715,000 | \$9,785,000 | \$2,930,000       |  |  |
| 345,000     | 25          | +-=/· -=/···· | ,,·,· · · ·  | 47,100,000  | <del>+ _</del> // |  |  |
| 350,000     | 26          |               |              |             |                   |  |  |
| 360,000     | 27          |               |              |             |                   |  |  |
| 370,000     | 28          |               |              |             |                   |  |  |
| 380,000     | 29          |               |              |             |                   |  |  |
| 385,000     | 30          |               |              |             |                   |  |  |
| 400,000     | 31          |               |              |             |                   |  |  |
| 400,000     | 01          |               |              |             |                   |  |  |
|             |             |               |              |             |                   |  |  |
|             |             |               |              |             |                   |  |  |
|             |             |               |              |             |                   |  |  |
|             |             |               |              |             |                   |  |  |
|             |             |               |              |             |                   |  |  |
| 675,000     | 24          | \$8,830,000   | \$8,830,000  | \$3,530,000 | \$5,300,000       |  |  |
| 715,000     | 24<br>25    | \$6,630,000   | Φ0,030,000   | \$5,550,000 | \$3,300,000       |  |  |
| 715,000     | 26<br>26    |               |              |             |                   |  |  |
| 765,000     | 26<br>27    |               |              |             |                   |  |  |
|             |             |               |              |             |                   |  |  |
| 780,000     | 28          |               |              |             |                   |  |  |
| 800,000     | 29          |               |              |             |                   |  |  |
| 830,000     | 30          |               |              |             |                   |  |  |
|             |             |               |              |             |                   |  |  |
|             |             |               |              |             |                   |  |  |
|             |             |               |              |             |                   |  |  |
|             |             |               |              |             |                   |  |  |
|             |             |               |              |             |                   |  |  |
| 1,865,000   | 24          | \$43,620,000  | \$43,620,000 | \$7,280,000 | \$36,340,000      |  |  |
| 1,920,000   | 25          | Ψ±3,020,000   | Ψ±3,020,000  | Ψ7,200,000  | Ψ30,3±0,000       |  |  |
| 1,985,000   | 26          |               |              |             |                   |  |  |
| 2,050,000   | 27          |               |              |             |                   |  |  |
| 2,120,000   | 28          |               |              |             |                   |  |  |
| 2,120,000   | 29          |               |              |             |                   |  |  |
| 2,280,000   | 30          |               |              |             |                   |  |  |
| 2,375,000   | 31          |               |              |             |                   |  |  |
| 2,465,000   | 32          |               |              |             |                   |  |  |
| 2,560,000   | 33          |               |              |             |                   |  |  |
| 2,665,000   | 34          |               |              |             |                   |  |  |
| 2,780,000   | 35          |               |              |             |                   |  |  |
| 2,900,000   | 36          |               |              |             |                   |  |  |
| 3,025,000   | 36<br>37    |               |              |             |                   |  |  |
| 3,155,000   | 38          |               |              |             |                   |  |  |
| 3,133,000   | 30          |               |              |             |                   |  |  |

|  | INTE  | REST  |               | FINAL            |
|--|-------|-------|---------------|------------------|
|  | RATES | DATES | ISSUE<br>DATE | MATURITY<br>DATE |
| Sewer Revenue 2018F (State Revolving Fund - Loan |       |       |               |                  |
| C0946R)  | 1.02  | JDI   | 10-18         | 06-39            |
|  | 1.02  |       |               |                  |
|  | 1.02  |       |               |                  |
|  | 1.02  |       |               |                  |
|  | 1.02  |       |               |                  |
|  | 1.02  |       |               |                  |
|  | 1.02  |       |               |                  |
|  | 1.02  |       |               |                  |
|  | 1.02  |       |               |                  |
|  | 1.02  |       |               |                  |
|  | 1.02  |       |               |                  |
|  | 1.02  |       |               |                  |
|  | 1.02  |       |               |                  |
|  | 1.02  |       |               |                  |
|  | 1.02  |       |               |                  |
|  | 1.02  |       |               |                  |
|  |       |       |               |                  |
| Sewer Revenue 2018G (State Revolving Fund - Loan |       |       |               |                  |
| C0949R)  | 2.00  | JDI   | 10-18         | 06-40            |
|  | 2.00  |       |               |                  |
|  | 2.00  |       |               |                  |
|  | 2.00  |       |               |                  |
|  | 2.00  |       |               |                  |
|  | 2.00  |       |               |                  |
|  | 2.00  |       |               |                  |
|  | 2.00  |       |               |                  |
|  | 2.00  |       |               |                  |
|  | 2.00  |       |               |                  |
|  | 2.00  |       |               |                  |
|  | 2.00  |       |               |                  |
|  | 2.00  |       |               |                  |
|  | 2.00  |       |               |                  |
|  | 2.00  |       |               |                  |
|  | 2.00  |       |               |                  |
|  | 2.00  |       |               |                  |
|  |       |       |               |                  |
| Sewer Revenue 2020C (State Revolving Fund - Loan |       |       |               |                  |
| CS-1920858-01)                                   | 1.49  | JDI   | 05-20         | 06-41            |
| ,  | 1.49  | ,     |               |                  |
|  | 1.49  |       |               |                  |
|  | 1.49  |       |               |                  |
|  | 1.49  |       |               |                  |
|  | 1.49  |       |               |                  |
|  | 1.49  |       |               |                  |
|  | 2.27  |       |               |                  |

| FISCAL AMOUNT YEAR AUTHORIZED ISSUED  317,000 24 \$6,668,000 \$6,668 | RETIRED OUTSTANDING 3,000 \$1,195,000 \$5,473,000 |
|--|---|
|  |   |
| 217.000 24 0.000 0.000   | 3,000 \$1,195,000 \$5,473,000                     |
| 317 100 10 10 10 10 10 10 10 10 10 10 10 10                          | 3,000 \$1,123,000 \$3,473,000                     |
| 320,000 25   |   |
| 323,000 26   |   |
| 326,000 27   |   |
| 330,000 28   |   |
| 333,000 29   |   |
| 337,000 30   |   |
| 340,000 31   |   |
| 343,000 32   |   |
| 347,000 33   |   |
| 350,000 34   |   |
| 354,000 35   |   |
| 358,000 36   |   |
| 361,000 37   |   |
| 365,000 38   |   |
| 369,000 39   |   |
|  |   |
| 404,000 24 \$9,250,000 \$9,250                                       | 0,000 \$1,165,000 \$8,085,000                     |
| 412,000 25   |   |
| 420,000 26   |   |
| 429,000 27   |   |
| 437,000 28   |   |
| 446,000 29   |   |
| 455,000 30   |   |
| 464,000 31   |   |
| 473,000 32   |   |
| 483,000 33   |   |
| 493,000 34   |   |
| 502,000 35   |   |
| 512,000 36   |   |
| 523,000 37   |   |
| 533,000 38   |   |
| 544,000 39   |   |
| 555,000 40   |   |
|  |   |
| 446,000 24 \$10,000,000 \$5,500                                      | 0,000 \$870,000 \$4,630,000                       |
| 452,000 25   |   |
| 459,000 26   |   |
| 466,000 27   |   |
| 473,000 28   |   |
| 480,000 29   |   |
| 487,000 30   |   |

|  | INTEREST     |             | FINAL         |                  |
|--|--------------|-------------|---------------|------------------|
|  | RATES        | DATES       | ISSUE<br>DATE | MATURITY<br>DATE |
|  | 1.49         | · <u></u>   |               |                  |
|  | 1.49<br>1.49 |             |               |                  |
|  | 1.17         |             |               |                  |
|  |              |             |               |                  |
| Stormwater Management Utility Revenue Bonds,     |              |             |               |                  |
| Series 2020F                                     | 5.00         | JDI         | 09-20         | 06-40            |
|  | 5.00         |             |               |                  |
|  | 5.00         |             |               |                  |
|  | 5.00         |             |               |                  |
|  | 5.00         |             |               |                  |
|  | 3.00         |             |               |                  |
|  | 3.00         |             |               |                  |
|  | 2.00         |             |               |                  |
|  | 2.00         |             |               |                  |
|  | 2.00         |             |               |                  |
|  | 2.00         |             |               |                  |
|  | 2.00         |             |               |                  |
|  | 2.00         |             |               |                  |
|  | 2.00<br>2.00 |             |               |                  |
|  | 2.00         |             |               |                  |
|  | 2.00         |             |               |                  |
|  | 2.00         |             |               |                  |
|  |              |             |               |                  |
|  |              |             |               |                  |
| Sewer Revenue 2021E (State Revolving Fund - Loan |              |             |               |                  |
| C1200R)  | 2.00         | JDI         | 06-21         | 06-41            |
|  | 2.00         |             |               |                  |
|  | 2.00         |             |               |                  |
|  | 2.00         |             |               |                  |
|  | 2.00         |             |               |                  |
|  | 2.00         |             |               |                  |
|  | 2.00         |             |               |                  |
|  | 2.00         |             |               |                  |
|  | 2.00         |             |               |                  |
|  | 2.00<br>2.00 |             |               |                  |
|  | 2.00         |             |               |                  |
|  | 2.00         |             |               |                  |
|  | 2.00         |             |               |                  |
|  | 2.00         |             |               |                  |
|  | 2.00         |             |               |                  |
|  | 2.00         |             |               |                  |
|  | 2.00         |             |               |                  |
|  |              |             |               |                  |
| Stormwater Management Utility Revenue Bonds,     |              |             |               |                  |
| Series 2021H                                     | 5.00         | JDI         | 09-21         | 06-41            |
| 561165 202111                                    | 5.00         | <i>JD</i> 1 | 07-21         | 00-11            |

| ANNUAL SEKI | AL PAYMENTS    | <del>-</del> | BONDS        |             |              |  |  |
|-------------|----------------|--------------|--------------|-------------|--------------|--|--|
| AMOUNT      | FISCAL<br>YEAR | AUTHORIZED   | ISSUED       | RETIRED     | OUTSTANDING  |  |  |
| 495,000     | 31             |              |              |             |              |  |  |
| 502,000     | 32             |              |              |             |              |  |  |
| 370,000     | 33             |              |              |             |              |  |  |
|             |                |              |              |             |              |  |  |
| 990,000     | 24             | \$22,485,000 | \$22,485,000 | \$3,055,000 | \$19,430,000 |  |  |
| 1,000,000   | 25             |              |              |             |              |  |  |
| 1,015,000   | 26             |              |              |             |              |  |  |
| 1,025,000   | 27             |              |              |             |              |  |  |
| 1,040,000   | 28             |              |              |             |              |  |  |
| 1,060,000   | 29             |              |              |             |              |  |  |
| 1,075,000   | 30             |              |              |             |              |  |  |
| 1,095,000   | 31             |              |              |             |              |  |  |
| 1,115,000   | 32             |              |              |             |              |  |  |
| 1,140,000   | 33             |              |              |             |              |  |  |
| 1,170,000   | 34             |              |              |             |              |  |  |
| 1,200,000   | 35             |              |              |             |              |  |  |
| 1,230,000   | 36             |              |              |             |              |  |  |
| 1,265,000   | 37             |              |              |             |              |  |  |
| 1,300,000   | 38             |              |              |             |              |  |  |
| 1,335,000   | 39             |              |              |             |              |  |  |
| 1,375,000   | 40             |              |              |             |              |  |  |
|             |                |              |              |             |              |  |  |
|             |                |              |              |             |              |  |  |
| 168,000     | 24             | \$3,623,000  | \$3,623,000  | \$331,000   | \$3,292,000  |  |  |
| 169,000     | 25             | ,,           | . , ,        | ,           | , . ,        |  |  |
| 171,000     | 26             |              |              |             |              |  |  |
| 173,000     | 27             |              |              |             |              |  |  |
| 175,000     | 28             |              |              |             |              |  |  |
| 176,000     | 29             |              |              |             |              |  |  |
| 178,000     | 30             |              |              |             |              |  |  |
| 180,000     | 31             |              |              |             |              |  |  |
| 182,000     | 32             |              |              |             |              |  |  |
| 184,000     | 33             |              |              |             |              |  |  |
| 185,000     | 34             |              |              |             |              |  |  |
| 187,000     | 35             |              |              |             |              |  |  |
| 189,000     | 36             |              |              |             |              |  |  |
| 191,000     | 37             |              |              |             |              |  |  |
| 193,000     | 38             |              |              |             |              |  |  |
| 195,000     | 39             |              |              |             |              |  |  |
| 197,000     | 40             |              |              |             |              |  |  |
| 199,000     | 41             |              |              |             |              |  |  |
| ,           |                |              |              |             |              |  |  |
|             |                |              |              |             |              |  |  |
| 1,025,000   | 24             | \$26,505,000 | \$26,505,000 | \$930,000   | \$25,575,00  |  |  |
|             |                |              |              |             |              |  |  |

|  | INTE                 | REST  | ICCL IE       | FINAL            |
|--|----------------------|-------|---------------|------------------|
|  | RATES                | DATES | ISSUE<br>DATE | MATURITY<br>DATE |
|  | 5.00                 |       |               |                  |
|  | 5.00                 |       |               |                  |
|  | 5.00                 |       |               |                  |
|  | 5.00                 |       |               |                  |
|  | 5.00                 |       |               |                  |
|  | 4.00                 |       |               |                  |
|  | 1.50                 |       |               |                  |
|  | 1.63                 |       |               |                  |
|  | 2.00                 |       |               |                  |
|  | 2.00                 |       |               |                  |
|  | 2.00                 |       |               |                  |
|  | 2.00                 |       |               |                  |
|  | 2.00                 |       |               |                  |
|  | 2.00                 |       |               |                  |
|  | 2.13                 |       |               |                  |
|  | 2.13                 |       |               |                  |
|  | 2.25                 |       |               |                  |
| Stormwater Management Utility Revenue Bonds,<br>Series 2022B | 5.00<br>5.00<br>5.00 | JDI   | 08-22         | 06-42            |
|  | 5.00                 |       |               |                  |
|  | 5.00                 |       |               |                  |
|  | 5.00                 |       |               |                  |
|  | 5.00                 |       |               |                  |
|  | 5.00                 |       |               |                  |
|  | 5.00                 |       |               |                  |
|  | 5.00                 |       |               |                  |
|  | 5.00                 |       |               |                  |
|  | 3.50                 |       |               |                  |
|  | 3.50<br>3.63         |       |               |                  |
|  | 3.63                 |       |               |                  |
|  | 3.63                 |       |               |                  |
|  | 3.75                 |       |               |                  |
|  | 3.88                 |       |               |                  |
|  | 3.88                 |       |               |                  |
|  | 5.00                 |       |               |                  |

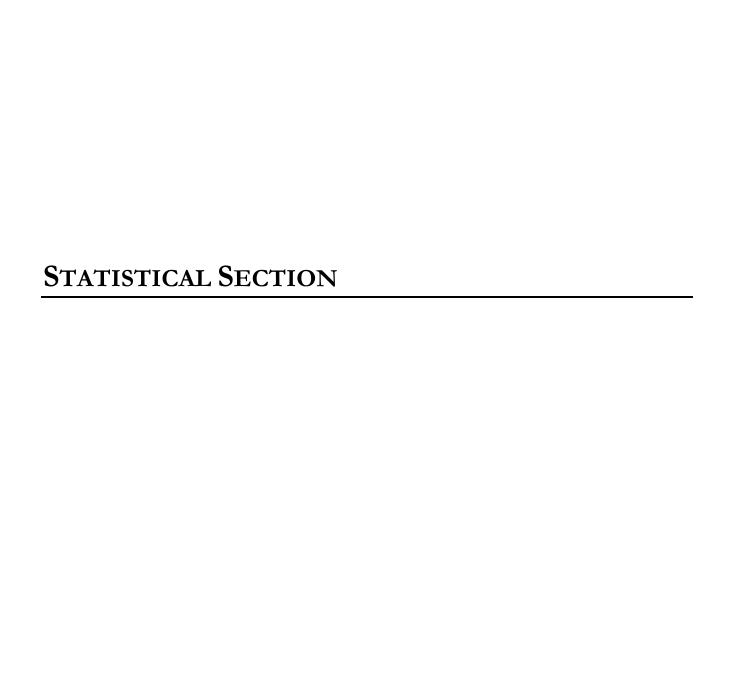
Total Stormwater Revenue Bonds

Total Revenue Bonds

**Total General Obligation and Revenue Bonds** 

| ANNUAL SERIAL PAYMENTS |          | BONDS        |              |         |                  |  |  |
|------------------------|----------|--------------|--------------|---------|------------------|--|--|
| AMOUNT                 | FISCAL   | AUTHORIZED   | ICCLIED      | DETIDED | OLUTCT A NIDINIC |  |  |
| AMOUNT 1.07F.000       | YEAR     | AUTHORIZED   | ISSUED       | RETIRED | OUTSTANDING      |  |  |
| 1,075,000              | 25       |              |              |         |                  |  |  |
| 1,130,000              | 26       |              |              |         |                  |  |  |
| 1,185,000              | 27       |              |              |         |                  |  |  |
| 1,245,000              | 28       |              |              |         |                  |  |  |
| 1,305,000              | 29       |              |              |         |                  |  |  |
| 1,370,000              | 30       |              |              |         |                  |  |  |
| 1,425,000              | 31       |              |              |         |                  |  |  |
| 1,450,000              | 32       |              |              |         |                  |  |  |
| 1,470,000              | 33       |              |              |         |                  |  |  |
| 1,500,000              | 34       |              |              |         |                  |  |  |
| 1,530,000              | 35       |              |              |         |                  |  |  |
| 1,560,000              | 36       |              |              |         |                  |  |  |
| 1,595,000              | 37       |              |              |         |                  |  |  |
| 1,625,000              | 38       |              |              |         |                  |  |  |
| 1,660,000              | 39       |              |              |         |                  |  |  |
| 1,695,000              | 40       |              |              |         |                  |  |  |
| 1,730,000              | 41       |              |              |         |                  |  |  |
| 630,000                | 24       | \$18,660,000 | \$18,660,000 | \$0     | \$18,660,000     |  |  |
| 660,000                | 25       | ,,           | ,,           |         | ,,               |  |  |
| 690,000                | 26       |              |              |         |                  |  |  |
| 725,000                | 27       |              |              |         |                  |  |  |
| 760,000                | 28       |              |              |         |                  |  |  |
| 800,000                | 29       |              |              |         |                  |  |  |
| 840,000                | 30       |              |              |         |                  |  |  |
| 885,000                | 31       |              |              |         |                  |  |  |
| 925,000                | 32       |              |              |         |                  |  |  |
| 975,000                | 33       |              |              |         |                  |  |  |
|                        |          |              |              |         |                  |  |  |
| 1,020,000<br>1,075,000 | 34<br>35 |              |              |         |                  |  |  |
|                        |          |              |              |         |                  |  |  |
| 1,110,000              | 36<br>37 |              |              |         |                  |  |  |
| 1,150,000              | 37       |              |              |         |                  |  |  |
| 1,190,000              | 38       |              |              |         |                  |  |  |
| 1,235,000              | 39       |              |              |         |                  |  |  |
| 1,280,000              | 40       |              |              |         |                  |  |  |
| 1,330,000<br>1,380,000 | 41       |              |              |         |                  |  |  |
|                        | 42       |              |              |         |                  |  |  |







## STATISTICAL SECTION

This part of the City of Des Moines' annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

| Financial Trends 186  These schedules contain trend information to help the reader understand how the City of Des Moines' financial performance and well-being have changed over time.  Revenue Capacity 205  These schedules contain information to help the reader assess the City of Des Moines' most significant local revenue source, the property tax.  Debt Capacity 214  These schedules present information to help the reader assess the affordability of the City of Des Moines' current levels of outstanding debt and the City of Des Moines' ability to issue additional debt in the future.  Demographic and Economic Information 223  These schedules offer demographic and economic indicators to help the reader understand the environment within which the City of Des Moines' financial activities take place.  Operating Information 228 | Contents  | Page |
|--|---|------|
| how the City of Des Moines' financial performance and well-being have changed over time.  Revenue Capacity  205  These schedules contain information to help the reader assess the City of Des Moines' most significant local revenue source, the property tax.  Debt Capacity  214  These schedules present information to help the reader assess the affordability of the City of Des Moines' current levels of outstanding debt and the City of Des Moines' ability to issue additional debt in the future.  Demographic and Economic Information  223  These schedules offer demographic and economic indicators to help the reader understand the environment within which the City of Des Moines' financial activities take place.   | Financial Trends  | 186  |
| These schedules contain information to help the reader assess the City of Des Moines' most significant local revenue source, the property tax.  Debt Capacity  214  These schedules present information to help the reader assess the affordability of the City of Des Moines' current levels of outstanding debt and the City of Des Moines' ability to issue additional debt in the future.  Demographic and Economic Information  223  These schedules offer demographic and economic indicators to help the reader understand the environment within which the City of Des Moines' financial activities take place.  | how the City of Des Moines' financial performance and well-being have   |      |
| Debt Capacity  214  These schedules present information to help the reader assess the affordability of the City of Des Moines' current levels of outstanding debt and the City of Des Moines' ability to issue additional debt in the future.  Demographic and Economic Information  223  These schedules offer demographic and economic indicators to help the reader understand the environment within which the City of Des Moines' financial activities take place.  | Revenue Capacity  | 205  |
| These schedules present information to help the reader assess the affordability of the City of Des Moines' current levels of outstanding debt and the City of Des Moines' ability to issue additional debt in the future.  Demographic and Economic Information  223  These schedules offer demographic and economic indicators to help the reader understand the environment within which the City of Des Moines' financial activities take place.  |   | t    |
| affordability of the City of Des Moines' current levels of outstanding debt and the City of Des Moines' ability to issue additional debt in the future.  Demographic and Economic Information  223  These schedules offer demographic and economic indicators to help the reader understand the environment within which the City of Des Moines' financial activities take place.  | Debt Capacity   | 214  |
| These schedules offer demographic and economic indicators to help the reader understand the environment within which the City of Des Moines' financial activities take place.  | affordability of the City of Des Moines' current levels of outstanding debt and the City of Des Moines' ability to issue additional debt in the | ŗ    |
| reader understand the environment within which the City of Des Moines' financial activities take place.  | Demographic and Economic Information  | 223  |
| Operating Information 228  | reader understand the environment within which the City of Des  |      |
|  | Operating Information   | 228  |

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

These schedules contain service and infrastructure data to help the reader understand how the information in the City of Des Moines' financial report relates to the services the City of Des Moines provides and the

activities in performs.

#### CITY OF DES MOINES, IOWA NET POSITION BY COMPONENT LAST TEN FISCAL YEARS

(Accrual basis of accounting)

|  | _  | 2023          | _  | 2022          |    | 2021          |    | 2020          |
|--|----|---------------|----|---------------|----|---------------|----|---------------|
| Governmental activities:                         |    |               |    |               |    |               |    |               |
| Net investment in capital assets                 | \$ | 830,648,182   | \$ | 802,111,537   | \$ | 763,997,971   | \$ | 703,716,716   |
| Restricted:                                      |    |               |    |               |    |               |    |               |
| Capital projects                                 |    | 3,254,807     |    | 3,476,330     |    | 3,262,701     |    | 2,369,327     |
| Debt retirement                                  |    | 17,538,321    |    | 6,940,325     |    | 13,342,282    |    | 13,156,334    |
| Corpus/Endowments/permanently restricted         |    | 3,363,477     |    | 3,335,565     |    | 4,114,621     |    | 4,249,971     |
| Donor restricted purposes/temporarily restricted |    | -             |    | -             |    | -             |    | -             |
| Police and fire                                  |    | 567,631       |    | 2,721,586     |    | 481,664       |    | 531,296       |
| Public works                                     |    | 22,395,325    |    | 19,420,218    |    | 12,457,076    |    | 10,421,670    |
| Health and social services                       |    | -             |    | -             |    | -             |    | -             |
| Culture and recreation                           |    | 3,455,849     |    | 2,054,022     |    | 1,475,997     |    | 1,748,302     |
| Community and economic development               |    | 13,550,004    |    | 28,958,688    |    | 17,289,053    |    | -             |
| Other restricted assets                          |    | 30,161,134    |    | 26,064,431    |    | 39,668,136    |    | 12,184,995    |
| Unrestricted                                     |    | 25,178,133    |    | (53,132,908)  |    | (90,009,943)  |    | (50,530,271)  |
| Total governmental activities net position       | \$ | 950,112,863   | \$ | 841,949,794   | \$ | 766,079,558   | \$ | 697,848,340   |
| Business-type activities:                        |    |               |    |               |    |               |    |               |
| Net investment in capital assets                 | \$ | 360,408,441   | \$ | 351,539,366   | \$ | 342,096,930   | \$ | 338,541,335   |
| Restricted:                                      | Ψ  | 300,400,441   | Ψ  | 331,337,300   | Ψ  | 342,070,730   | Ψ  | 330,341,333   |
| Capital projects                                 |    |               |    |               |    |               |    |               |
| Public housing program                           |    | 1,655,186     |    | 1,606,069     |    | 1,707,735     |    | 2,912,354     |
| Debt retirement                                  |    | 10,612,628    |    | 11,253,763    |    | 9,254,367     |    | 7,146,596     |
| Unrestricted                                     |    | 52,505,284    |    | 36,608,678    |    | 23,115,386    |    | 22,678,750    |
| Offiestricted                                    |    | 32,303,264    |    | 30,000,076    |    | 23,113,366    |    | 22,676,730    |
| Total business-type activities net position      | \$ | 425,181,539   | \$ | 401,007,876   | \$ | 376,174,418   | \$ | 371,279,035   |
| Primary government:                              |    |               |    |               |    |               |    |               |
| Net investment in capital assets                 | \$ | 1,191,056,623 | \$ | 1,153,650,903 | \$ | 1,106,094,901 | \$ | 1,042,258,051 |
| Restricted:                                      |    |               |    |               |    |               |    |               |
| Capital projects                                 |    | 3,254,807     |    | 3,476,330     |    | 3,262,701     |    | 2,369,327     |
| Public housing program                           |    | 1,655,186     |    | 1,606,069     |    | 1,707,735     |    | 2,912,354     |
| Debt retirement                                  |    | 28,150,949    |    | 18,194,088    |    | 22,596,649    |    | 20,302,930    |
| Endowments/permanently restricted                |    | 3,363,477     |    | 3,335,565     |    | 4,114,621     |    | 4,249,971     |
| Donor restricted purposes/temporarily restricted |    | -             |    | -             |    | -             |    | -             |
| Police and fire                                  |    | 567,631       |    | 2,721,586     |    | 481,664       |    | 531,296       |
| Public works                                     |    | 22,395,325    |    | 19,420,218    |    | 12,457,076    |    | 10,421,670    |
| Health and social services                       |    | -             |    | -             |    | -             |    | -             |
| Culture and recreation                           |    | 3,455,849     |    | 2,054,022     |    | 1,475,997     |    | 1,748,302     |
| Community and economic development               |    | 13,550,004    |    | 28,958,688    |    | 17,289,053    |    | -             |
| Other restricted assets                          |    | 30,161,134    |    | 26,064,431    |    | 39,668,136    |    | 12,184,995    |
| Unrestricted                                     |    | 77,683,417    |    | (16,524,230)  |    | (66,894,557)  |    | (27,851,521)  |
| Total primary government net position            | \$ | 1,375,294,402 | \$ | 1,242,957,670 | \$ | 1,142,253,976 | \$ | 1,069,127,375 |

 $<sup>{}^{\</sup>star}$ As restated for GASB 75. See Notes to the Financial Statements for further information.

| 2019           | 2018           | 2017*          | 2016           | 2015           | 2014           |
|----------------|----------------|----------------|----------------|----------------|----------------|
| \$ 668,196,568 | \$ 639,424,605 | \$ 612,859,417 | \$ 648,729,341 | \$ 627,588,818 | \$ 614,177,213 |
| 2,370,310      | 3,192,588      | 879,835        | 881,071        | 887,263        | 888,328        |
| 4,924,629      | 3,148,524      | 24,886,321     | 3,180,672      | 1,886,377      | · -            |
| 4,097,300      | 3,983,061      | 3,830,999      | 3,709,917      | 3,598,450      | 3,481,043      |
| -              | -              | 906,494        | 921,067        | 932,213        | 932,213        |
| 573,280        | 1,265,369      | -              | -              | 1,159,309      | -              |
| 12,076,600     | 9,873,168      | 10,149,716     | 9,588,074      | 6,314,263      | 1,817,452      |
| -              | -              | -              | -              | -              | -              |
| 1,765,923      | 1,608,974      | 1,646,955      | 1,628,645      | 1,713,415      | 1,815,120      |
| -              | -              | -              | -              | -              | -              |
| 3,575,571      | 4,776,639      | 3,372,846      | 2,559,058      | 1,984,709      | 1,663,777      |
| (38,030,704)   | (65,470,632)   | (64,464,296)   | (101,642,381)  | (109,471,650)  | 22,024,663     |
| \$ 659,549,477 | \$ 601,802,296 | \$ 594,068,287 | \$ 569,555,464 | \$ 536,593,167 | \$ 646,799,809 |
|                |                |                |                |                |                |
| \$ 308,497,550 | \$ 316,765,007 | \$ 277,688,763 | \$ 282,428,015 | \$ 275,958,369 | \$ 273,748,942 |
| _              | -              | 2,287,721      | _              | _              | -              |
| 2,896,344      | 3,135,420      | 4,339,945      | 4,491,284      | 6,005,705      | 7,215,809      |
| 7,146,596      | 4,454,546      | 4,454,546      | 5,018,646      | 5,018,646      | 5,018,646      |
| 19,603,224     | 10,715,246     | 46,281,655     | 27,750,785     | 13,897,395     | 14,724,885     |
| \$ 338,143,714 | \$ 335,070,219 | \$ 335,052,630 | \$ 319,688,730 | \$ 300,880,115 | \$ 300,708,282 |
|                |                |                |                |                |                |
| \$ 976,694,118 | \$ 956,189,612 | \$ 890,548,180 | \$ 931,157,356 | \$ 903,547,187 | \$ 887,926,155 |
| 2,370,310      | 3,192,588      | 3,167,556      | 881,071        | 887,263        | 888,328        |
| 2,896,344      | 3,135,420      | 4,339,945      | 4,491,284      | 6,005,705      | 7,215,809      |
| 12,071,225     | 7,603,070      | 29,340,867     | 8,199,318      | 6,905,023      | 5,018,646      |
| 4,097,300      | 3,983,061      | 3,830,999      | 3,709,917      | 3,598,450      | 3,481,043      |
| -              | -              | 906,494        | 921,067        | 932,213        | 932,213        |
| 573,280        | 1,265,369      | -              | -              | 1,159,309      | -              |
| 12,076,600     | 9,873,168      | 10,149,716     | 9,588,074      | 6,314,263      | 1,817,452      |
| -              | -              | -              | -              | -              | -              |
| 1,765,923      | 1,608,974      | 1,646,955      | 1,628,645      | 1,713,415      | 1,815,120      |
| -              |                | -              | -              | -              | -              |
| 3,575,571      | 4,776,639      | 3,372,846      | 2,559,058      | 1,984,709      | 1,663,777      |
| (18,427,480)   | (54,755,386)   | (18,182,641)   | (73,891,596)   | (95,574,255)   | 36,749,548     |
| \$ 997,693,191 | \$ 936,872,515 | \$ 929,120,917 | \$ 889,244,194 | \$ 837,473,282 | \$ 947,508,091 |

#### CITY OF DES MOINES, IOWA CHANGES IN NET POSITION LAST TEN FISCAL YEARS

(Accrual basis of accounting) (Unaudited)

|   | 2023           | 2022           | 2021           | 2020           | 2019           |
|---|----------------|----------------|----------------|----------------|----------------|
| Expenses:                               |                |                |                |                |                |
| Governmental activities:                |                |                |                |                |                |
| Public safety                           | \$ 148,300,581 | \$ 129,826,976 | \$ 147,553,966 | \$ 146,897,935 | \$ 133,479,994 |
| Public works                            | 67,964,266     | 59,167,661     | 65,268,316     | 59,581,938     | 56,342,138     |
| Health and social services              | 15,372,035     | 10,589,681     | 11,094,869     | 9,902,331      | 9,578,685      |
| Culture and recreation                  | 41,154,434     | 37,077,618     | 33,865,746     | 33,393,608     | 32,790,812     |
| Community and economic development      | 34,508,684     | 36,945,357     | 35,885,238     | 26,461,222     | 24,412,677     |
| General Government                      | 59,302,327     | 52,492,330     | 49,931,107     | 38,695,179     | 37,847,520     |
| Interest on long-term debt              | 12,451,616     | 11,488,702     | 11,539,387     | 12,341,923     | 13,174,684     |
| Total governmental activities expenses  | 379,053,943    | 337,588,325    | 355,138,629    | 327,274,136    | 307,626,510    |
| Business-type activities:               |                |                |                |                |                |
| Parking facilities system               | 13,522,165     | 11,467,622     | 10,716,509     | 10,682,504     | 12,753,187     |
| Sewer system                            | 39,360,464     | 38,873,120     | 40,043,204     | 41,163,607     | 37,884,466     |
| Stormwater utility                      | 23,664,287     | 21,903,403     | 22,158,196     | 19,541,537     | 20,312,642     |
| Golf                                    | 667,473        | 632,321        | 676,692        | 301,658        | 364,359        |
| Solid waste system                      | 15,889,961     | 14,833,586     | 13,770,043     | 13,499,100     | 14,290,636     |
| Municipal Housing Agency                | 24,745,617     | 22,166,962     | 23,939,252     | 24,325,138     | 23,978,374     |
| Total business-type activities expenses | 117,849,967    | 109,877,014    | 111,303,896    | 109,513,544    | 109,583,664    |
| Total primary government expenses       | 496,903,910    | 447,465,339    | 466,442,525    | 436,787,680    | 417,210,174    |
| Program revenue:                        |                |                |                |                |                |
| Governmental activities:                |                |                |                |                |                |
| Charges for services:                   |                |                |                |                |                |
| Public safety                           | 32,315,674     | 30,394,845     | 28,711,991     | 27,373,638     | 23,854,592     |
| Public works                            | 5,981,063      | 3,674,650      | 4,102,995      | 2,978,646      | 4,499,746      |
| Health and social services              | 348,873        | 398,248        | 151,050        | 275,145        | 646,862        |
| Culture and recreation                  | 4,836,830      | 3,098,039      | 3,274,911      | 2,791,514      | 3,202,191      |
| Community and economic development      | 215,104        | 559,565        | 700,283        | 226,615        | 1,428,558      |
| General Government                      | 28,166,719     | 25,174,362     | 32,637,292     | 33,628,699     | 35,160,101     |
| Interest on long-term debt              | -              | -              | -              | -              | -              |

| 2018           | 2017           | 2016                  | 2015           | 2014           |
|----------------|----------------|-----------------------|----------------|----------------|
|                |                |                       | . "            |                |
| \$ 120,232,843 | \$ 108,995,939 | \$ 112,162,186        | \$ 119,483,595 | \$ 102,583,945 |
| 55,883,069     | 58,724,734     | 53,423,423            | 51,339,248     | 51,344,028     |
| 9,643,000      | 9,528,495      | 18,613,187            | 15,436,157     | 15,696,523     |
| 32,646,689     | 32,102,902     | 33,828,194            | 30,754,939     | 29,431,057     |
| 41,587,724     | 19,132,739     | 20,226,141            | 19,337,576     | 19,849,605     |
| 36,726,594     | 31,039,641     | 26,732,006            | 26,117,356     | 23,630,372     |
| 12,136,101     | 14,649,355     | 14,897,447            | 15,840,246     | 16,179,088     |
| 308,856,020    | 274,173,805    | 279,882,584           | 278,309,117    | 258,714,618    |
|                |                | -                     | -              |                |
| 14,784,051     | 16,531,115     | 12,625,176            | 11,632,790     | 11,229,564     |
| 36,629,644     | 35,361,004     | 33,593,378            | 32,892,418     | 32,738,830     |
| 18,069,451     | 16,333,453     | 16,851,616            | 15,896,140     | 13,253,946     |
| 344,436        | 274,661        | 222,351               | 216,784        | 318,933        |
| 14,025,099     | 12,868,357     | 12,599,520            | 12,255,052     | 11,122,261     |
| 22,495,280     | 21,554,655     | 21,452,997            | 22,284,760     | 22,329,081     |
| 106,347,961    | 102,923,245    | 97,345,038            | 95,177,944     | 90,992,615     |
| 415,203,981    | 377,097,050    | 377,227,622           | 373,487,061    | 349,707,233    |
|                |                |                       |                |                |
|                |                |                       |                |                |
|                |                |                       |                |                |
| 19,856,782     | 22,548,480     | 22,916,078            | 20,807,818     | 19,420,273     |
| 4,542,178      | 7,918,911      | 11,473,360            | 9,051,823      | 16,278,364     |
| 427,177        | 535,310        | 157,414               | 746,912        | 861,606        |
| 3,713,972      | 2,864,389      | 9 4,442,482 3,826,159 |                | 5,284,120      |
| 1,887,540      | 158,495        | 1,478,853             | 656,065        | 1,285,139      |
| 29,163,845     | 32,919,680     | 27,627,092            | 24,529,091     | 10,814,381     |
| -              | 275,633        | 479,524               | 149,061        | -              |
|                |                |                       |                |                |

(Continued)

#### CITY OF DES MOINES, IOWA CHANGES IN NET POSITION LAST TEN FISCAL YEARS (Accrual basis of accounting) (Unaudited)

|   | _  | 2023        | <br>2022        | <br>2021        | _  | 2020        | - — | 2019        |
|---|----|-------------|-----------------|-----------------|----|-------------|-----|-------------|
| Operating grants and contributions:           |    |             |                 |                 |    |             |     |             |
| Public safety                                 | \$ | 5,223,983   | \$<br>3,658,142 | \$<br>4,507,463 | \$ | 3,309,766   | \$  | 4,524,279   |
| Public works                                  |    | 25,973,301  | 28,716,983      | 30,061,407      |    | 28,288,240  |     | 27,904,610  |
| Health and social services                    |    | 11,487,456  | 10,435,602      | 10,205,863      |    | 7,999,801   |     | 9,056,185   |
| Culture and recreation                        |    | 1,639,351   | 656,730         | 978,651         |    | 744,791     |     | 685,195     |
| Community and economic development            |    | 25,753      | 5,152,013       | 6,892,924       |    | 31,015      |     | 45,505      |
| General Government                            |    | 5,228,805   | 7,293,519       | 8,800,040       |    | 3,160,317   |     | 2,338,555   |
| Interest on long-term debt                    |    | -           | -               | 1,479,221       |    | 3,053,724   |     | 5,346,333   |
| Capital grants and contributions:             |    |             |                 |                 |    |             |     |             |
| Public safety                                 |    | 140,616     | 2,309,560       | 100,010         |    | 203,178     |     | 310,457     |
| Public works                                  |    | 18,591,702  | 22,478,626      | 17,797,731      |    | 21,590,076  |     | 16,645,845  |
| Health and social services                    |    | -           | -               | -               |    | -           |     | -           |
| Culture and recreation                        |    | 1,268,477   | 912,338         | 850,736         |    | 4,515,930   |     | 744,153     |
| Community and economic development            |    | -           | -               | -               |    | 962,639     |     | -           |
| General Government                            |    | 54,094,072  | 7,240,943       | 500,000         |    | 1,815       |     | 2,000,000   |
| Total governmental activities program revenue |    | 195,537,779 | <br>152,154,165 | <br>151,752,568 |    | 141,135,549 |     | 138,393,167 |
| Business-type activities:                     |    |             |                 |                 |    |             |     |             |
| Charges for services:                         |    |             |                 |                 |    |             |     |             |
| Parking facilities system                     |    | 11,108,528  | 9,910,115       | 8,045,592       |    | 10,892,706  |     | 12,987,938  |
| Sewer system                                  |    | 47,921,654  | 46,672,995      | 50,553,992      |    | 45,059,794  |     | 45,790,283  |
| Stormwater utility                            |    | 32,656,569  | 31,945,724      | 30,345,944      |    | 28,044,245  |     | 26,313,896  |
| Golf  |    | 677,239     | 708,287         | 527,792         |    | 478,702     |     | 267,337     |
| Solid waste system                            |    | 15,863,169  | 16,159,158      | 15,346,330      |    | 15,034,953  |     | 14,537,461  |
| Municipal Housing Agency                      |    | 1,665,701   | 1,578,076       | 1,857,737       |    | 1,421,899   |     | 1,510,156   |
| Operating grants and contributions:           |    |             |                 |                 |    |             |     |             |
| Municipal Housing Agency                      |    | 20,969,757  | 19,227,454      | 21,173,380      |    | 22,062,606  |     | 20,080,393  |
|   |    |             |                 |                 |    |             |     |             |

Table 2 (Continued)

| 2018         | 2017         | 2016         | 2015         | 2014         |
|--------------|--------------|--------------|--------------|--------------|
|              | -            |              |              |              |
| \$ 5,022,809 | \$ 5,346,957 | \$ 5,074,250 | \$ 3,649,823 | \$ 1,244,125 |
| 27,027,302   | 26,300,446   | 23,767,246   | 22,361,431   | 20,621,045   |
| 6,526,872    | 8,180,904    | 17,506,167   | 13,721,310   | 15,336,088   |
| 762,771      | 581,423      | 1,167,128    | 627,167      | 111,905      |
| 69,846       | 20,993       | 62,121       | 82,281       | 66,074       |
| 3,267,989    | 4,260,121    | 2,207,958    | 435,530      | 304,870      |
| 4,358,560    | 4,392,752    | 5,444,846    | 4,958,995    | 3,193,088    |
|              |              |              |              |              |
| 563,311      | 1,577,281    | 837,498      | 548,963      | 4,355,332    |
| 11,725,740   | 14,256,747   | 17,045,179   | 23,614,653   | 25,284,550   |
| -            | -            | -            | -            | 6,329        |
| 770,082      | 1,635,555    | 2,269,613    | 1,834,137    | 2,931,224    |
| -            | 17,723       | -            | -            | 250,000      |
| -            | 246,980      | 20,851       | 20,212       | 59,180       |
| 119,686,776  | 134,038,780  | 143,977,660  | 131,621,431  | 127,707,693  |
|              |              |              |              |              |
|              |              |              |              |              |
| 11,048,191   | 10,626,608   | 10,632,984   | 8,887,844    | 8,256,025    |
| 43,851,403   | 42,171,051   | 40,227,829   | 39,205,878   | 34,874,030   |
| 24,258,001   | 24,938,001   | 22,141,238   | 20,573,495   | 19,624,449   |
| 465,081      | 505,667      | 649,733      | 137,021      | 251,752      |
| 12,671,821   | 12,881,284   | 12,383,400   | 12,294,509   | 12,222,678   |
| 1,440,612    | 1,523,489    | 1,441,062    | 1,514,642    | 1,668,154    |
| 19,009,341   | 17,602,214   | 17,821,648   | 17,267,565   | 17,901,651   |

(Continued)

#### CITY OF DES MOINES, IOWA CHANGES IN NET POSITION LAST TEN FISCAL YEARS (Accrual basis of accounting) (Unaudited)

|   | 2023 |               |    | 2022          |    | 2021          |    | 2020          |    | 2019          |
|---|------|---------------|----|---------------|----|---------------|----|---------------|----|---------------|
| Capital grants and contributions:               |      |               |    |               |    |               |    |               |    |               |
| Parking facilities system                       | \$   | 30,000        | \$ | 60,000        | \$ | -             | \$ | -             | \$ | -             |
| Sewer system                                    |      | 489,103       |    | 79,542        |    | 561,429       |    | 1,636,942     |    | 1,001,829     |
| Stormwater utility                              |      | 403,715       |    | 3,147,412     |    | 1,261,092     |    | 3,419,677     |    | 806,872       |
| Golf  |      | 700           |    | 2,100         |    | 3,900         |    | 3,000         |    | 3,895         |
| Municipal Housing Agency                        |      | 1,365,456     |    | 292,957       |    | 1,544,595     |    | 926,979       |    | 769,078       |
| Total business-type activities program revenues |      | 133,151,591   |    | 129,783,820   |    | 131,221,783   |    | 128,981,503   |    | 124,069,138   |
| Total primary government program revenues       |      | 328,689,370   | _  | 281,937,985   | _  | 282,974,351   |    | 270,117,052   |    | 262,462,305   |
| Net (expense) revenue:                          |      |               |    |               |    |               |    |               |    |               |
| Governmental activities                         |      | (183,516,164) |    | (185,434,160) |    | (203,386,061) | (  | 186,138,587)  | -  | (169,233,343) |
| Business-type activities                        |      | 15,301,624    |    | 19,906,806    |    | 19,917,887    |    | 19,467,959    |    | 14,485,474    |
| Total primary government net expense            |      | (168,214,540) |    | (165,527,354) |    | (183,468,174) | (  | (166,670,628) |    | (154,747,869) |

Table 2 (Continued)

| 2018                        | 2017                        | 2016                        | 2015                       | 2014                       |
|-----------------------------|-----------------------------|-----------------------------|----------------------------|----------------------------|
| \$ -                        | \$ -                        | \$ -                        | \$ -                       | \$ -                       |
| 934,186                     | 846,485                     | 340,943                     | 378,068                    | 498,357                    |
| 3,177,112                   | 4,275,195                   | 6,003,844                   | 191,525                    | 2,172,789                  |
| 3,500                       | 1,500                       | 3,000                       | 4,000                      | 6,000                      |
| 907,772                     | 1,107,391                   | 615,879                     | 804,361                    | 606,942                    |
| 117,767,020                 | 116,478,885                 | 112,261,560                 | 101,258,908                | 98,082,827                 |
| 237,453,796                 | 250,517,665                 | 256,239,220                 | 232,880,339                | 225,790,520                |
| (189,169,244)<br>11,419,059 | (140,135,025)<br>13,555,640 | (135,904,924)<br>14,916,522 | (146,687,686)<br>6,080,964 | (131,006,925)<br>7,090,212 |
| (177,750,185)               | (126,579,385)               | (120,988,402)               | (140,606,722)              | (123,916,713)              |

(Continued)

### CITY OF DES MOINES, IOWA CHANGES IN NET POSITION LAST TEN FISCAL YEARS (Accrual basis of accounting) (Unaudited)

|   | 2023           | 2022           | 2021           | 2020           |
|---|----------------|----------------|----------------|----------------|
| General revenues and other changes in net position: |                |                |                |                |
| Governmental activities:                            |                |                |                |                |
| Taxes:  |                |                |                |                |
| Property taxes, levied for general purposes         | \$ 165,255,816 | \$ 154,713,417 | \$ 156,903,801 | \$ 142,199,633 |
| Hotel/Motel taxes                                   | 29,119,931     | 7,610,216      | 4,041,075      | 6,199,754      |
| Property taxes, levied for debt service             | 60,285,067     | 28,113,917     | 27,831,493     | 25,443,098     |
| Local Option Sales taxes                            | 8,720,139      | 55,240,296     | 51,442,395     | 41,340,012     |
| Franchise taxes                                     | 15,187,574     | 15,626,934     | 14,398,834     | 18,089,946     |
| Investment earnings                                 | 15,842,174     | 3,331,694      | 210,503        | 3,037,955      |
| Gain on sale of capital asset                       | 381,860        | 167,681        | 144,167        | -              |
| Miscellaneous                                       | 223,939        | 118,638        | 30,480         | (215,232)      |
| Transfersinternal activities                        | (3,337,268)    | (3,618,397)    | 15,214,133     | (11,657,716)   |
| Total governmental activities                       | 291,679,232    | 261,304,396    | 270,216,881    | 224,437,450    |
| Business-type activities:                           |                |                |                |                |
| Investment earnings                                 | 5,499,525      | 315,328        | 175,595        | 1,725,493      |
| Miscellaneous                                       | 16,467         | -              | -              | 161,526        |
| Gain (Loss) on sale of capital asset                | 18,779         | 81,764         | 16,034         | 122,627        |
| Transfersinternal activities                        | 3,337,268      | 3,618,397      | (15,214,133)   | 11,657,716     |
| Total business-type activities                      | 8,872,039      | 4,015,489      | (15,022,504)   | 13,667,362     |
| Total primary government                            | 300,551,271    | 265,319,885    | 255,194,377    | 238,104,812    |
| Changes in net position:                            |                |                |                |                |
| Governmental activities                             | 108,163,068    | 75,870,236     | 66,830,820     | 38,298,863     |
| Business-type activities                            | 24,173,663     | 23,922,295     | 4,895,383      | 33,135,321     |
| Total primary government                            | \$ 132,336,731 | \$ 99,792,531  | \$ 71,726,203  | \$ 71,434,184  |

| 2019              | 2018              |    | 2017        |    | 2016        |    | 2015        | 2014              |
|-------------------|-------------------|----|-------------|----|-------------|----|-------------|-------------------|
|                   |                   |    |             |    |             |    |             | _                 |
|                   |                   |    |             |    |             |    |             |                   |
| \$<br>139,322,876 | \$<br>122,593,271 | \$ | 117,100,978 | \$ | 113,624,373 | \$ | 111,620,593 | \$<br>113,060,166 |
| 7,226,054         | 6,338,200         |    | 5,944,042   |    | 6,059,311   |    | 5,783,917   | 5,105,780         |
| 29,741,049        | 30,036,110        |    | 30,149,073  |    | 28,329,549  |    | 27,790,702  | 29,813,410        |
| -                 | -                 |    | -           |    | -           |    | -           | -                 |
| 19,955,046        | 20,092,159        |    | 19,118,675  |    | 17,972,341  |    | 18,780,277  | 14,581,925        |
| 4,059,878         | 2,663,865         |    | 2,946,635   |    | 2,800,540   |    | 2,141,765   | 2,328,387         |
| 123,499           | 3,311,313         |    | 309,930     |    | 2,153,413   |    | 921,273     | 777,015           |
| 2,760             | 402,555           |    | 424,411     |    | 345,694     |    | 729,515     | 21,343            |
| 26,549,362        | 11,465,780        |    | (425,952)   |    | (2,418,000) |    | (3,156,233) | (267,622)         |
| 226,980,524       | 196,903,253       |    | 175,567,792 |    | 168,867,221 |    | 164,611,809 | 165,420,404       |
|                   |                   |    |             |    |             |    |             |                   |
| 3,209,452         | 2,002,885         |    | 1,266,342   |    | 779,503     |    | 713,931     | 621,051           |
| 20,512            | 4,062             |    | 2,440       |    | 64,311      |    | 543,131     | -                 |
| 11,907,312        | 160,930           |    | 113,526     |    | 630,279     |    | 264,476     | 140,440           |
| (26,549,362)      | (11,465,780)      |    | 425,952     |    | 2,418,000   |    | 3,156,233   | 267,622           |
| (11,412,086)      | (9,297,903)       |    | 1,808,260   |    | 3,892,093   |    | 4,677,771   | 1,029,113         |
| 215,568,438       | 187,605,350       |    | 177,376,052 |    | 172,759,314 |    | 169,289,580 | 166,449,517       |
|                   |                   |    |             |    |             |    |             |                   |
| 57,747,181        | 7,734,009         |    | 35,432,767  |    | 32,962,297  |    | 17,924,123  | 34,413,479        |
| 3,073,388         | 2,121,156         |    | 15,363,900  |    | 18,808,615  |    | 10,758,735  | 8,119,325         |
| \$<br>60,820,569  | \$<br>9,855,165   | \$ | 50,796,667  | \$ | 51,770,912  | \$ | 28,682,858  | \$<br>42,532,804  |
|                   |                   | _  |             | _  |             | -  |             |                   |

#### CITY OF DES MOINES, IOWA PROGRAM REVENUES BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

(Accrual basis of accounting)

|   |    | 2023       |     | 2022        | _   | 2021         |    | 2020        | _   | 2019        |
|---|----|------------|-----|-------------|-----|--------------|----|-------------|-----|-------------|
| Governmental activities:                      |    |            |     |             |     | <del>-</del> |    | <u>-</u>    |     |             |
| Charges for services:                         |    |            |     |             |     |              |    |             |     |             |
| Public safety                                 | \$ | 32,315,674 | \$  | 30,394,845  | \$  | 28,711,991   | \$ | 27,373,638  | \$  | 23,854,592  |
| Public works                                  |    | 5,981,063  |     | 3,674,650   |     | 4,102,995    |    | 2,978,646   |     | 4,499,746   |
| Health and social services                    |    | 348,873    |     | 398,248     |     | 151,050      |    | 275,145     |     | 646,862     |
| Culture and recreation                        |    | 4,836,830  |     | 3,098,039   |     | 3,274,911    |    | 2,791,514   |     | 3,202,191   |
| Community and economic development            |    | 215,104    |     | 559,565     |     | 700,283      |    | 226,615     |     | 1,428,558   |
| General Government                            |    | 28,166,719 |     | 25,174,362  |     | 32,637,292   |    | 33,628,699  |     | 35,160,101  |
| Interest on long-term debt                    |    | -          |     | -           |     | -            |    | -           |     | -           |
| Operating grants and contributions:           |    |            |     |             |     |              |    |             |     |             |
| Public safety                                 |    | 5,223,983  |     | 3,658,142   |     | 4,507,463    |    | 3,309,766   |     | 4,524,279   |
| Public works                                  |    | 25,973,301 |     | 28,716,983  |     | 30,061,407   |    | 28,288,240  |     | 27,904,610  |
| Health and social services                    |    | 11,487,456 |     | 10,435,602  |     | 10,205,863   |    | 7,999,801   |     | 9,056,185   |
| Culture and recreation                        |    | 1,639,351  |     | 656,730     |     | 978,651      |    | 744,791     |     | 685,195     |
| Community and economic development            |    | 25,753     |     | 5,152,013   |     | 6,892,924    |    | 31,015      |     | 45,505      |
| General Government                            |    | 5,228,805  |     | 7,293,519   |     | 8,800,040    |    | 3,160,317   |     | 2,338,555   |
| Interest on long-term debt                    |    | -          |     | -           |     | 1,479,221    |    | 3,053,724   |     | 5,346,333   |
| Capital grants and contributions              |    |            |     |             |     |              |    |             |     |             |
| Public safety                                 |    | 140,616    |     | 2,309,560   |     | 100,010      |    | 203,178     |     | 310,457     |
| Public works                                  |    | 18,591,702 |     | 22,478,626  |     | 17,797,731   |    | 21,590,076  |     | 16,645,845  |
| Health and social services                    |    | -          |     | -           |     | -            |    | -           |     | -           |
| Culture and recreation                        |    | 1,268,477  |     | 912,338     |     | 850,736      |    | 4,515,930   |     | 744,153     |
| Community and economic development            |    | -          |     | -           |     | -            |    | 962,639     |     | -           |
| General Government                            |    | 54,094,072 |     | 7,240,943   |     | 500,000      | _  | 1,815       |     | 2,000,000   |
| Total governmental activities program revenue | 1  | 95,537,779 | - — | 152,154,165 | - — | 151,752,568  |    | 141,135,549 | - — | 138,393,167 |
| usiness-type activities:                      |    |            |     |             |     |              |    |             |     |             |
| Charges for services:                         |    |            |     |             |     |              |    |             |     |             |
| Parking facilities system                     |    | 11,108,528 |     | 9,910,115   |     | 8,045,592    |    | 10,892,706  |     | 12,987,938  |
| Sewer system                                  |    | 47,921,654 |     | 46,672,995  |     | 50,553,992   |    | 45,059,794  |     | 45,790,283  |
| Stormwater utility                            |    | 32,656,569 |     | 31,945,724  |     | 30,345,944   |    | 28,044,245  |     | 26,313,89   |
| Golf  |    | 677,239    |     | 708,287     |     | 527,792      |    | 478,702     |     | 267,33      |
| Solid waste system                            |    | 15,863,169 |     | 16,159,158  |     | 15,346,330   |    | 15,034,953  |     | 14,537,46   |
|   |    |            |     |             |     |              |    |             |     |             |

Table 3

| 2018             | 2017             | 2016             | 2015             | 2014 |             |
|------------------|------------------|------------------|------------------|------|-------------|
|                  |                  |                  |                  |      |             |
|                  |                  |                  |                  |      |             |
| \$<br>19,856,782 | \$<br>22,548,480 | \$<br>22,916,078 | \$<br>20,807,818 | \$   | 19,420,273  |
| 4,542,178        | 7,918,911        | 11,473,360       | 9,051,823        |      | 16,278,364  |
| 427,177          | 535,310          | 157,414          | 746,912          |      | 861,606     |
| 3,713,972        | 2,864,389        | 4,442,482        | 3,826,159        |      | 5,284,120   |
| 1,887,540        | 158,495          | 1,478,853        | 656,065          |      | 1,285,139   |
| 29,163,845       | 32,919,680       | 27,627,092       | 24,529,091       |      | 10,814,381  |
| -                | 275,633          | 479,524          | 149,061          |      | -           |
|                  |                  |                  |                  |      |             |
| 5,022,809        | 5,346,957        | 5,074,250        | 3,649,823        |      | 1,244,125   |
| 27,027,302       | 26,300,446       | 23,767,246       | 22,361,431       |      | 20,621,045  |
| 6,526,872        | 8,180,904        | 17,506,167       | 13,721,310       |      | 15,336,088  |
| 762,771          | 581,423          | 1,167,128        | 627,167          |      | 111,905     |
| 69,846           | 20,993           | 62,121           | 82,281           |      | 66,074      |
| 3,267,989        | 4,260,121        | 2,207,958        | 435,530          |      | 304,870     |
| 4,358,560        | 4,392,752        | 5,444,846        | 4,958,995        |      | 3,193,088   |
|                  |                  |                  |                  |      |             |
| 563,311          | 1,577,281        | 837,498          | 548,963          |      | 4,355,332   |
| 11,725,740       | 14,256,747       | 17,045,179       | 23,614,653       |      | 25,284,550  |
| -                | -                | -                | -                |      | 6,329       |
| 770,082          | 1,635,555        | 2,269,613        | 1,834,137        |      | 2,931,224   |
| -                | 17,723           | -                | -                |      | 250,000     |
|                  | 246,980          | <br>20,851       | <br>20,212       |      | 59,180      |
| <br>119,686,776  | <br>134,038,780  | <br>143,977,660  | <br>131,621,431  |      | 127,707,693 |
|                  |                  |                  |                  |      |             |
|                  |                  |                  |                  |      |             |
|                  |                  |                  |                  |      |             |
| 11,048,191       | 10,626,608       | 10,632,984       | 8,887,844        |      | 8,256,025   |
| 43,851,403       | 42,171,051       | 40,227,829       | 39,205,878       |      | 34,874,030  |
| 24,258,001       | 24,938,001       | 22,141,238       | 20,573,495       |      | 19,624,449  |
| 465,081          | 505,667          | 649,733          | 137,021          |      | 251,752     |
| 12,671,821       | 12,881,284       | 12,383,400       | 12,294,509       |      | 12,222,678  |
| 1,440,612        | 1,523,489        | 1,441,062        | 1,514,642        |      | 1,668,154   |
|                  |                  |                  |                  |      |             |

#### CITY OF DES MOINES, IOWA PROGRAM REVENUES BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

(Accrual basis of accounting)

|   | 2023           | 2022           | 2021           | 2020           | 2019           |
|---|----------------|----------------|----------------|----------------|----------------|
| Operating grants and contributions:             |                |                |                |                |                |
| Parking facilities system                       | \$ -           | \$ -           | \$ -           | \$ -           | \$ -           |
| Municipal Housing Agency                        | 20,969,757     | 19,227,454     | 22,062,606     | 20,080,393     | 19,009,341     |
| Capital grants and contributions:               |                |                |                |                |                |
| Parking facilities system                       | 30,000         | 60,000         | -              | -              | -              |
| Sewer system                                    | 489,103        | 79,542         | 1,636,942      | 1,001,829      | 934,186        |
| Stormwater utility                              | 403,715        | 3,147,412      | 3,419,677      | 806,872        | 3,177,112      |
| Golf  | 700            | 2,100          | 3,000          | 3,895          | 3,500          |
| Municipal Housing Agency                        | 1,365,456      | 292,957        | 926,979        | 769,078        | 907,772        |
| Total business-type activities program revenues | 133,151,591    | 129,783,820    | 134,726,591    | 123,594,366    | 125,438,982    |
| Total primary government program revenues       | \$ 328,689,370 | \$ 281,937,985 | \$ 286,479,159 | \$ 264,729,915 | \$ 263,832,149 |

#### Table 3 (continued)

| 2018               | 2017               | 2016               | 2015               | 2014               |
|--------------------|--------------------|--------------------|--------------------|--------------------|
| \$ -<br>17,602,214 | \$ -<br>17,821,648 | \$ -<br>17,267,565 | \$ -<br>17,901,651 | \$ -<br>18,677,807 |
| <u>-</u>           | _                  | _                  | -                  | _                  |
| 846,485            | 340,943            | 378,068            | 498,357            | 1,731,558          |
| 4,275,195          | 6,003,844          | 191,525            | 2,172,789          | 96,589             |
| 1,500              | 3,000              | 4,000              | 6,000              | -                  |
| 1,107,391          | 615,879            | 804,361            | 606,942            | 1,664,846          |
| 117,567,894        | 117,431,414        | 106,121,765        | 103,799,128        | 99,067,888         |
| \$ 237,254,670     | \$ 251,470,194     | \$ 250,099,425     | \$ 235,420,559     | \$ 226,775,581     |

#### CITY OF DES MOINES, IOWA FUND BALANCES (DEFICITS), GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(Modified accrual basis of accounting)

|                                  | <br>2023          | 2022 |             | 2021 |             | 2020 |             | -  | 2019        |
|----------------------------------|-------------------|------|-------------|------|-------------|------|-------------|----|-------------|
| General Fund:                    |                   |      |             |      |             |      |             |    |             |
| Nonspendable                     | \$<br>3,913,258   | \$   | 3,795,744   | \$   | 4,541,429   | \$   | 5,655,589   | \$ | 5,400,481   |
| Restricted                       | 1,248,957         |      | 1,430,349   |      | 1,432,995   |      | -           |    | 175,380     |
| Committed                        | 1,000,000         |      | 1,000,000   |      | 1,000,000   |      | 1,000,000   |    | 1,000,000   |
| Unassigned                       | 97,348,472        |      | 55,592,142  |      | 53,371,093  |      | 38,735,708  |    | 44,374,483  |
| <b>Total General Fund</b>        | \$<br>103,510,687 | \$   | 61,818,235  | \$   | 60,345,517  | \$   | 45,391,297  | \$ | 50,950,344  |
| All Other Governmental Funds:    |                   |      |             |      |             |      |             |    |             |
| Nonspendable                     | \$<br>4,026,848   | \$   | 4,441,537   | \$   | 4,474,133   | \$   | 4,972,291   | \$ | 4,566,594   |
| Restricted                       | 93,751,585        |      | 83,303,535  |      | 73,582,816  |      | 61,179,480  |    | 41,857,638  |
| Committed                        | 151,928,222       |      | 129,583,029 |      | 91,217,562  |      | 56,476,166  |    | 44,641,966  |
| Unassigned                       | (722,024)         |      | (4,784,967) |      | (1,820,553) |      | (2,302,296) |    | (1,309,108) |
| Total all other government funds | \$<br>248,984,631 | \$   | 212,543,134 | \$   | 167,453,958 | \$   | 120,325,641 | \$ | 89,757,090  |

Table 4

| 2018             | <br>2017         | 2016             | 2015             | 2014          |
|------------------|------------------|------------------|------------------|---------------|
| \$<br>5,795,608  | \$<br>6,440,820  | \$<br>7,070,710  | \$<br>7,716,763  | \$ 8,092,922  |
| 143,875          | 143,875          | 143,875          | 143,875          | 285,478       |
| 1,000,000        | 1,400,000        | 1,250,000        | 1,200,000        | -             |
| 32,604,828       | 27,775,452       | 28,308,731       | 25,362,143       | 20,525,072    |
| \$<br>39,544,311 | \$<br>35,760,147 | \$<br>36,773,316 | \$<br>34,422,781 | \$ 28,903,472 |
|                  |                  |                  |                  |               |
| \$<br>4,738,470  | \$<br>4,623,609  | \$<br>4,236,516  | \$<br>4,319,701  | \$ 4,175,752  |
| 26,700,446       | 46,086,174       | 22,226,428       | 17,075,970       | 8,712,228     |
| 45,000,829       | 44,957,761       | 33,591,823       | 29,501,856       | 32,883,290    |
| (632,429)        | (606,761)        | (5,633,375)      | (683,569)        | (147,279)     |
| \$<br>75,807,316 | \$<br>95,060,783 | \$<br>54,421,392 | \$<br>50,213,958 | \$ 45,623,991 |

#### CITY OF DES MOINES, IOWA CHANGES IN FUND BALANCES, (DEFICITS) GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(Modified accrual basis of accounting)

|  | 2023           | 2022           | 2021           | 2020           | 2019           |
|--|----------------|----------------|----------------|----------------|----------------|
| Revenues:                                  | 2023           | 2022           | 2021           | 2020           | 2019           |
| Taxes                                      | \$ 263,380,953 | \$ 262,924,526 | \$ 222,972,083 | \$ 215,182,497 | \$ 176,289,979 |
| Franchise fees                             | 15,187,574     | 15,626,934     | 14,398,834     | 18,089,946     | 19,955,046     |
| Licenses and permits                       | 4,120,839      | 4,279,081      | 4,002,772      | 4,427,534      | 4,804,484      |
| Fines and Forfeitures                      | 6,934,424      | 6,946,186      | 6,868,173      | 6,494,366      | 7,212,504      |
| Charges for sales and services             | 24,764,100     | 23,283,219     | 21,177,338     | 18,210,351     | 16,201,286     |
| Use of money and property                  | 18,340,574     | 3,681,100      | 2,410,860      | 5,055,134      | 5,997,366      |
| Miscellaneous                              | 22,351,298     | 19,991,403     | 22,354,985     | 23,087,044     | 21,875,867     |
| Intergovernmental                          | 122,538,389    | 80,152,384     | 97,724,525     | 62,893,445     | 66,248,789     |
| Total revenue                              | 477,618,151    | 416,884,833    | 391,909,570    | 353,440,317    | 318,585,321    |
| Total levellue                             | 477,010,131    | 410,004,033    | 391,909,370    | 333,440,317    | 310,303,321    |
| Expenditures:                              |                |                |                |                |                |
| Public safety                              | 140,007,946    | 131,757,527    | 122,151,073    | 119,537,011    | 118,212,221    |
| Public works                               | 37,742,388     | 30,065,717     | 31,645,681     | 32,468,112     | 27,692,137     |
| Health and social services                 | 15,429,348     | 10,678,613     | 10,708,268     | 9,377,836      | 9,198,093      |
| Culture and recreation                     | 30,251,504     | 26,619,971     | 22,001,347     | 21,380,898     | 21,528,737     |
| Community and economic development         | 31,979,664     | 35,520,620     | 35,459,524     | 26,065,349     | 24,125,445     |
| General Government                         | 47,672,158     | 44,059,600     | 36,105,533     | 33,663,506     | 30,445,685     |
| Capital outlay                             | 101,716,526    | 98,666,091     | 132,646,680    | 82,843,393     | 80,919,632     |
| Debt service:                              |                |                |                |                |                |
| Principal retirement                       | 49,270,550     | 75,634,618     | 106,888,766    | 91,707,908     | 46,954,838     |
| Lease principal payments                   | 42,836         | 80,545         | -              | -              | -              |
| Subscription-based principal payments      | 460,728        | -              | -              | -              | -              |
| Interest and fiscal charges                | 18,837,888     | 18,943,239     | 17,772,597     | 18,624,053     | 18,140,014     |
| Total expenditures                         | 473,411,536    | 472,026,541    | 515,379,469    | 435,668,066    | 377,216,802    |
| Excess (deficiency) of revenue over        |                |                |                |                |                |
| expenditures                               | 4,206,615      | (55,141,708)   | (123,469,899)  | (82,227,749)   | (58,631,481)   |
| Other financing sources (uses):            |                |                |                |                |                |
| Transfers in                               | 267,912,340    | 250,699,204    | 258,318,979    | 166,531,129    | 147,886,324    |
| General obligation bonds issued            | 69,725,000     | 94,175,000     | 154,785,000    | 106,060,000    | 45,640,000     |
| Other debt issued                          | 937,891        | 2,222,825      | 111,555        | -              | 8,326,000      |
| Premium on bond issue                      | 6,485,430      | 8,811,754      | 14,067,917     | 12,589,360     | 1,991,865      |
| Proceeds from capital asset sale           | 113,823        | 31,375         | 54,513         | 241,270        | 1,451,476      |
| Proceeds from damage claims                | 2,457          | 81,045         | 30,477         | 4,339          | 28,585         |
| Transfers out                              | (271,249,607)  | (254,317,601)  | (243,216,401)  | (178,188,845)  | (121,336,962)  |
| Total other financing sources (uses)       | 73,927,334     | 101,703,602    | 184,152,040    | 107,237,253    | 83,987,288     |
| Net changes in fund balance                | \$ 78,133,949  | \$ 46,561,894  | \$ 60,682,141  | \$ 25,009,504  | \$ 25,355,807  |
| Debt service as a percentage of noncapital |                |                |                |                |                |
| expenditures                               | 18.5%          | 25.4%          | 32.6%          | 31.3%          | 22.0%          |

Table 5

|    | 2018          |    | 2017          | 2016              |    | 2015         |    | 2014         |
|----|---------------|----|---------------|-------------------|----|--------------|----|--------------|
|    |               | _  |               |                   |    |              |    |              |
| \$ | 158,967,581   | \$ | 153,194,093   | \$<br>148,013,233 | \$ | 145,195,212  | \$ | 147,979,356  |
|    | 20,092,159    |    | 19,118,675    | 17,972,341        |    | 18,780,277   |    | 14,581,925   |
|    | 4,740,483     |    | 5,258,556     | 6,055,968         |    | 4,319,383    |    | 3,887,499    |
|    | 3,889,340     |    | 6,831,709     | 6,520,277         |    | 6,173,117    |    | 5,795,248    |
|    | 14,971,112    |    | 18,440,168    | 19,125,930        |    | 19,450,317   |    | 19,336,054   |
|    | 4,702,896     |    | 2,946,635     | 2,800,540         |    | 2,141,765    |    | 2,328,387    |
|    | 21,843,232    |    | 26,549,885    | 25,847,782        |    | 21,160,461   |    | 19,700,246   |
|    | 57,744,429    |    | 69,681,949    | <br>65,782,573    |    | 71,359,573   |    | 74,392,864   |
|    | 286,951,232   |    | 302,021,670   | 292,118,644       |    | 288,580,105  |    | 288,001,579  |
|    |               |    |               |                   |    |              |    |              |
|    | 110,575,960   |    | 109,138,129   | 105,026,519       |    | 100,755,434  |    | 98,386,596   |
|    | 28,729,788    |    | 33,833,455    | 30,094,569        |    | 29,187,711   |    | 29,864,165   |
|    | 9,272,889     |    | 9,077,016     | 18,337,890        |    | 15,014,840   |    | 15,687,215   |
|    | 20,245,050    |    | 20,396,748    | 22,955,145        |    | 20,981,303   |    | 21,286,732   |
|    | 42,089,399    |    | 18,819,812    | 19,969,567        |    | 19,138,842   |    | 19,716,976   |
|    | 31,011,748    |    | 25,178,926    | 21,995,185        |    | 20,782,959   |    | 58,722,127   |
|    | 59,942,356    |    | 51,571,361    | 45,625,899        |    | 50,937,132   |    | 68,300,228   |
|    | 109,305,337   |    | 53,841,896    | 70,494,428        |    | 62,732,504   |    | 55,061,631   |
|    | -             |    | -             | -                 |    | -            |    | -            |
|    | -             |    | -             | -                 |    | -            |    | -            |
|    | 17,592,139    |    | 18,036,562    | <br>18,369,838    |    | 19,212,403   |    | 17,684,652   |
|    | 428,764,666   |    | 339,893,905   | <br>352,869,040   |    | 338,743,128  |    | 384,710,322  |
|    | (141,813,434) |    | (37,872,235)  | (60,750,396)      |    | (50,163,023) |    | (96,708,743) |
|    | 136,250,660   |    | 104,017,243   | 83,413,129        |    | 78,886,254   |    | 88,079,063   |
|    | 97,805,000    |    | 72,370,000    | 61,770,000        |    | 54,660,000   |    | 96,970,000   |
|    | 4,000,000     |    | _             | _                 |    | 1,200,000    |    | -            |
|    | 7,589,148     |    | 4,163,796     | 4,595,136         |    | 5,545,738    |    | 3,743,709    |
|    | 5,169,966     |    | 1,083,392     | 3,208,250         |    | 1,543,239    |    | 1,048,787    |
|    | 314,236       |    | 307,221       | 337,876           |    | 479,555      |    | 368,098      |
|    | (124,784,880) |    | (104,443,195) | (85,831,129)      |    | (82,042,487) |    | (88,346,685) |
|    | 126,344,130   |    | 77,498,457    | <br>67,493,262    | -  | 60,272,299   | -  | 101,862,972  |
| \$ | (15,469,304)  | \$ | 39,626,222    | \$<br>6,742,866   | \$ | 10,109,276   | \$ | 5,154,229    |
| -  |               |    |               | <br>              |    |              |    |              |
|    | 34.4%         |    | 24.9%         | 28.9%             |    | 28.5%        |    | 23.0%        |



# CITY OF DES MOINES, IOWA TAX REVENUES BY SOURCE, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (Modified accrual basis of accounting)

Table 6

(Unaudited)

| FISCAL    | GENERAL<br>PROPERTY | LOCAL<br>OPTION | HOTEL/<br>MOTEL | SPECIAL<br>UTILITY | MOBILE<br>HOME |    | IONIES<br>AND<br>REDITS |    |             |
|-----------|---------------------|-----------------|-----------------|--------------------|----------------|----|-------------------------|----|-------------|
| YEAR      | TAXES               | SALES TAX       | TAX             | EXCISE TAX         | <br>TAX        |    | TAX                     | TC | OTAL TAXES  |
| 2022-23   | \$ 190,490,198      | \$ 60,285,067   | \$ 8,720,139    | \$ 3,727,583       | \$<br>132,693  | \$ | 25,273                  | \$ | 263,380,953 |
| 2021-22   | 179,028,635         | 55,240,296      | 7,610,216       | 3,651,787          | 123,627        |    | 23,284                  | \$ | 245,677,845 |
| 2020-21   | 181,410,292         | 34,195,714      | 4,041,075       | 3,196,098          | 128,904        |    |                         |    | 222,972,083 |
| 2019-20   | 164,205,563         | 41,340,012      | 6,199,754       | 3,286,879          | 108,344        |    | 41,946                  |    | 215,182,498 |
| 2018-19   | 165,486,042         | 18,850          | 7,226,054       | 3,442,351          | 117,640        |    | 17,892                  |    | 176,308,829 |
| 2017-18   | 148,955,894         | 19,267          | 6,338,200       | 3,545,742          | 111,539        |    | 16,206                  |    | 158,986,848 |
| 2016-17   | 143,428,514         | 19,265          | 5,944,042       | 3,687,646          | 116,160        |    | 17,731                  |    | 153,213,358 |
| 2015-16   | 137,970,237         |                 | 6,059,311       | 3,830,805          | 113,745        |    | 39,135                  |    | 148,013,233 |
| 2014-15   | 134,938,971         |                 | 5,783,917       | 4,328,395          | 116,770        |    | 27,159                  |    | 145,195,212 |
| 2013-14   | 138,924,204         |                 | 5,105,780       | 3,806,577          | 112,613        |    | 30,182                  |    | 147,979,356 |
|           |                     |                 |                 |                    |                |    |                         |    |             |
| Change    |                     |                 |                 |                    |                |    |                         |    |             |
| 2013-2022 | 37.118%             | N/A             | 70.790%         | -2.075%            | 17.831%        | -  | 16.265%                 |    | 77.985%     |

Source: Amounts in the ACFR document, "CAFR Classification" column of "Taxes". Object Codes 4500XX

### CITY OF DES MOINES, IOWA ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

(Accrual basis of accounting) (Unaudited)

| Valuation    | Valuation Residential |                                 | Commercial                     |    | Multi-Residential          |    | Industrial                 | Farm     |                        |
|--------------|-----------------------|---------------------------------|--------------------------------|----|----------------------------|----|----------------------------|----------|------------------------|
| Year         |                       | Property                        | <br>Property                   |    | Property                   |    | Property                   | Property |                        |
| 2022         | \$                    | 11,280,621,846                  | \$<br>3,856,725,644            | \$ | -                          | \$ | 340,034,161                | \$       | 8,664,906              |
| 2021<br>2020 |                       | 10,431,806,617<br>9,411,437,272 | 3,840,318,888<br>3,713,734,882 |    | 763,926,510<br>640,669,560 |    | 335,876,930<br>284,532,510 |          | 8,857,970<br>8,923,390 |
| 2019         |                       | 9,352,006,786                   | 3,659,230,072                  |    | 637,590,926                |    | 262,478,000                |          | 9,008,210              |
| 2018         |                       | 8,387,920,278                   | 3,356,340,218                  |    | 526,834,720                |    | 239,752,265                |          | 12,200,160             |
| 2017         |                       | 8,316,000,972                   | 3,226,654,345                  |    | 497,515,480                |    | 221,176,310                |          | 12,313,940             |
| 2016         |                       | 7,602,629,792                   | 2,887,659,189                  |    | 434,948,600                |    | 203,130,168                |          | 12,883,320             |
| 2015         |                       | 7,554,660,667                   | 2,794,190,934                  |    | 430,752,232                |    | 204,247,187                |          | 12,892,780             |
| 2014         |                       | 7,246,808,590                   | 3,028,517,860                  |    | -                          |    | 192,952,200                |          | 13,388,970             |
| 2013         |                       | 7,196,629,860                   | 2,995,848,700                  |    | -                          |    | 192,434,180                |          | 12,766,840             |

#### Source:

State of Iowa Department of Management **100% Valuations by Class by Levy Authority** City Budgets CY & Succeeding Year

|                  |                   | Total | Taxable    | Total    |     |         | Actual              | Taxable Val | ue  |
|------------------|-------------------|-------|------------|----------|-----|---------|---------------------|-------------|-----|
| Railway          | Utilities         | Ass   | essed      | Direct   | P   | ercent  | Taxable             | as a % of   |     |
| Property         | <br>Property      | V     | alue       | Tax Rate | · C | Growth  | Value               | Assessed Va | lue |
| \$<br>27,094,003 | \$<br>566,904,636 | 16,08 | 30,045,196 | 16.61000 | )   | 1.37%   | \$<br>9,819,556,987 | 61%         |     |
| 25,465,675       | 457,118,562       | 15,80 | 63,371,152 | 16.61000 | )   | 9.29%   | 9,927,470,714       | 63%         |     |
| 24,019,093       | 431,958,354       | 14,5  | 15,275,061 | 16.61156 | 6   | 0.98%   | 9,377,544,953       | 65%         |     |
| 22,751,525       | 431,002,818       | 14,3  | 74,068,337 | 16.61156 | 6   | 10.95%  | 9,365,412,911       | 65%         |     |
| 20,451,600       | 412,180,202       | 12,9  | 55,679,443 | 16.64000 | )   | 2.09%   | 8,644,228,282       | 67%         |     |
| 18,996,894       | 398,263,684       | 12,69 | 90,921,625 | 17.24000 | )   | 9.78%   | 8,360,172,170       | 66%         |     |
| 19,675,108       | 399,561,830       | 11,50 | 60,488,007 | 16.92000 | )   | 1.32%   | 7,711,757,167       | 67%         |     |
| 17,822,928       | 394,961,480       | 11,40 | 09,528,208 | 16.92000 | )   | 4.95%   | 7,531,683,825       | 66%         |     |
| 16,110,454       | 373,862,719       | 10,8  | 71,640,793 | 16.92000 | )   | 1.17%   | 7,205,252,588       | 66%         |     |
| 16,195,058       | 331,982,463       | 10,7  | 15,857,101 | 16.92001 | 1   | (1.71)% | 7,214,656,648       | 67%         |     |

#### CITY OF DES MOINES, IOWA DIRECT AND OVERLAPPING PROPERTY TAX RATES LAST TEN FISCAL YEARS (Unaudited)

|                       |                 |                 | (                 | City Direct Rate  |                              | Overlapping Rates       |                 |                |                                  |                             |                            |
|-----------------------|-----------------|-----------------|-------------------|-------------------|------------------------------|-------------------------|-----------------|----------------|----------------------------------|-----------------------------|----------------------------|
| Tax<br>Year<br>Levied | General<br>Fund | Transit<br>Fund | Insurance<br>Fund | Emergency<br>Fund | Employee<br>Benefits<br>Fund | Debt<br>Service<br>Fund | Total<br>Direct | Polk<br>County | Broadlawns<br>County<br>Hospital | Ag<br>Extension<br>District | Polk<br>County<br>Assessor |
| 2022-2023             | 8.10000         | 0.00000         | 0.28999           | 0.00000           | 5.30943                      | 2.91058                 | 16.61000        | 6.77099        | 2.57722                          | 0.03328                     | 0.22542                    |
| 2021-2022             | 8.10000         | 0.00000         | 0.29000           | 0.00000           | 5.26000                      | 2.96000                 | 16.61000        | 7.13383        | 2.5774                           | 0.03486                     | 0.19192                    |
| 2020-2021             | 8.10000         | 0.00000         | 0.28537           | 0.00000           | 5.26082                      | 2.96537                 | 16.61156        | 7.30880        | 2.67405                          | 0.03426                     | 0.24836                    |
| 2019-2020             | 8.10000         | 0.00000         | 0.28537           | 0.00000           | 5.26082                      | 2.96537                 | 16.61156        | 7.30880        | 2.67405                          | 0.03502                     | 0.25455                    |
| 2018-2019             | 8.10000         | 0.00000         | 0.30000           | 0.00000           | 5.27000                      | 2.97000                 | 16.64000        | 7.30880        | 2.77513                          | 0.03578                     | 0.24836                    |
| 2017-2018             | 8.10000         | 0.00000         | 0.30000           | 0.00000           | 5.27000                      | 3.57000                 | 17.24000        | 7.30880        | 2.77513                          | 0.03690                     | 0.25471                    |
| 2016-2017             | 8.10000         | 0.00000         | 0.29000           | 0.00000           | 4.52000                      | 4.01000                 | 16.92000        | 7.30880        | 2.77545                          | 0.03985                     | 0.27220                    |
| 2015-2016             | 8.10000         | 0.00000         | 0.29000           | 0.00000           | 4.60000                      | 3.93000                 | 16.92000        | 7.30880        | 3.21296                          | 0.04102                     | 0.27920                    |

4.64000

4.42000

3.89000

16.92000

4.11001 16.92001

7.16880

6.94381

3.11769

2.99567

0.04061

0.03945

0.27750

0.27822

Source: Polk County Auditor and Polk County Treasurer
Iowa DOM > City property Tax Rates, FY23
Iowa DOM > Tax District Recap

8.10000

8.10000 0.00000

0.00000

0.29000

0.29000

2014-2015

2013-2014

Overlapping rates are those of state, local, and county governments that apply to property owners within the City of Des Moines. Not all overlapping rates apply to all City property owners, although Polk County, Broadlawns Hospital, Ag Extension District, County Assessor, State of Iowa, and Area XI Community College rates apply to all property owners. The school district rates apply to owners depending upon the location of property within the city limits.

0.00000

0.00000

| Overlapping Rates |           |          |              |           |           |           |           |           |  |  |  |
|-------------------|-----------|----------|--------------|-----------|-----------|-----------|-----------|-----------|--|--|--|
|                   |           |          | Des Moines   | Carlisle  | SE Polk   | Saydel    | Johnston  | WDM       |  |  |  |
|                   | Area XI   |          | Community    | Community | Community | Community | Community | Community |  |  |  |
| State of          | Community | Regional | School       | School    | School    | School    | Schools   | School    |  |  |  |
| Iowa              | College   | Transit  | District     | District  | District  | District  | District  | Disrtict  |  |  |  |
|                   |           |          |              |           |           |           |           |           |  |  |  |
| 0.00240           | 0.69448   | 0.95000  | 15.34447     | 17.99628  | 15.44256  | 12.89000  | 17.75152  | 13.15798  |  |  |  |
|                   |           |          |              |           |           |           |           |           |  |  |  |
| 0.00280           | 0.69448   | 0.95000  | 15.34447     | 17.99628  | 15.44256  | 12.89000  | 17.75152  | 13.15798  |  |  |  |
|                   |           |          |              |           |           |           |           |           |  |  |  |
| 0.00280           | 0.63533   | 0.94475  | 18.61192     | 17.81025  | 15.44256  | 12.89000  | 17.75113  | 13.15863  |  |  |  |
|                   |           |          |              |           |           |           |           |           |  |  |  |
| 0.00280           | 0.63533   | 0.94475  | 18.61192     | 17.81025  | 15.44256  | 12.89000  | 17.75113  | 13.15863  |  |  |  |
|                   |           |          |              |           |           |           |           |           |  |  |  |
| 0.00280           | 0.65249   | 0.93975  | 18.60686     | 17.85352  | 15.58596  | 12.89000  | 18.35192  | 13.16229  |  |  |  |
|                   |           |          |              |           |           |           |           |           |  |  |  |
| 0.00290           | 0.69468   | 0.91475  | 18.60074     | 17.85352  | 16.50058  | 12.89000  | 18.35111  | 13.27000  |  |  |  |
|                   |           |          |              |           |           |           |           |           |  |  |  |
| 0.00330           | 0.72334   | 0.82400  | 18.50586     | 17.91087  | 20.31754  | 12.76417  | 18.35317  | 13.26872  |  |  |  |
|                   |           |          |              |           |           |           |           |           |  |  |  |
| 0.00330           | 0.67574   | 0.80400  | 18.42809     | 17.91101  | 20.65563  | 12.76105  | 18.35491  | 13.24189  |  |  |  |
|                   |           |          |              |           |           |           |           |           |  |  |  |
| 0.00330           | 0.65724   | 0.73900  | 18.14592     | 17.91215  | 21.65866  | 12.87969  | 18.36026  | 13.26572  |  |  |  |
|                   |           |          | <del>-</del> |           |           |           |           |           |  |  |  |
| 0.00330           | 0.69120   | 0.67400  | 18.34842     | 17.91246  | 21.65866  | 12.87971  | 17.35444  | 13.26452  |  |  |  |
|                   |           |          |              |           |           |           |           |           |  |  |  |



Table 9

# CITY OF DES MOINES, IOWA PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

(Unaudited)

|                              |      |                | Collected Wi<br>Fiscal Year of |                       |   | Total Collectio | ns to Date            |
|------------------------------|------|----------------|--------------------------------|-----------------------|---|-----------------|-----------------------|
| Fiscal Year<br>Ended June 30 |      |                | Amount                         | Percentage<br>of Levy | Delinquent<br>Tax<br>Collections <sup>1</sup> | Amount          | Percentage<br>of Levy |
| 2023                         | 2021 | \$ 195,384,269 | \$ 194,075,155                 | 99.33%                | \$ (799,082)                                  | \$ 193,276,072  | 98.92%                |
| 2022                         | 2020 | 184,710,262    | 179,337,018                    | 97.09%                | (368,689)                                     | 178,968,329     | 96.89%                |
| 2021                         | 2019 | 181,437,751    | 180,139,959                    | 99.28%                | 1,154,790                                     | 181,294,749     | 99.92%                |
| 2020                         | 2018 | 165,645,341    | 164,022,582                    | 99.02%                | 1,413,997                                     | 165,436,579     | 99.87%                |
| 2019                         | 2017 | 165,655,632    | 165,284,619                    | 99.78%                | 105,715                                       | 165,390,334     | 99.84%                |
| 2018                         | 2016 | 149,773,091    | 148,724,279                    | 99.30%                | 47,275  | 148,771,554     | 99.33%                |
| 2017                         | 2015 | 143,290,177    | 143,046,188                    | 99.83%                | 126,460                                       | 143,172,648     | 99.92%                |
| 2016                         | 2014 | 146,521,326    | 144,200,974                    | 98.42%                | -   | 144,200,974     | 98.42%                |
| 2015                         | 2013 | 141,425,834    | 141,068,543                    | 99.75%                | 181,084                                       | 141,249,627     | 99.88%                |
| 2014                         | 2012 | 140,944,915    | 138,802,425                    | 98.48%                | 635,538                                       | 139,437,963     | 98.93%                |

Source:

Polk County, City Records

<sup>&</sup>lt;sup>1</sup> Beginning in collection year 2017, delinquent tax collection is presented by collection year, rather than levy year, because information is not available from Polk County Treasurer by levy year.



#### Table 10

# CITY OF DES MOINES, IOWA PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND TEN YEARS AGO (Unaudited)

|                               |                 | 2023* |                 |               | 2013     |                 |
|-------------------------------|-----------------|-------|-----------------|---------------|----------|-----------------|
|                               |                 |       | Percentage      |               |          | Percentage      |
|                               |                 |       | of Total County |               |          | of Total County |
|                               | Taxable         |       | Taxable         | Taxable       |          | Taxable         |
|                               | Assessed        |       | Assessed        | Assessed      |          | Assessed        |
| Taxpayer                      | Value           | Rank  | Value           | Value         | Rank     | Value           |
| Principal Life Insurance Co.  | \$293,791,478   | 1     | 3.29%           | \$200,090,200 | 1        | 2.80%           |
| Mid-American Energy           | \$187,557,428   | 2     | 2.10%           |               |          |                 |
| Nationwide Mutual Life        | 143,786,342     | 3     | 1.61%           | 173,946,600   | 2        | 2.44%           |
| Wells Fargo Financial, Inc    | 112,544,164     | 4     | 1.26%           | 96,811,700    | 5        | 1.36%           |
| Wellmark, Inc.                | 109,243,951     | 5     | 1.22%           | 126,790,000   | 4        | 1.78%           |
| Employers Mutual Casualty Co  | 91,813,874      | 6     | 1.03%           | 54,607,770    | 6        | 0.77%           |
| Linden Street Investments LLC | 73,656,975      | 7     | 0.82%           |               |          |                 |
| Federal Home Loan Bank of DSM | 34,356,015      | 8     | 0.38%           |               |          |                 |
| Kemin Holdings LC             | 32,243,879      | 9     | 0.36%           |               |          |                 |
| Merle Hay Investors           | 29,434,705      | 10    | 0.33%           |               |          |                 |
| Meredith Corporation          |                 |       |                 | 30,990,900    | 8        | 0.43%           |
| Mercy Medical Plaza           |                 |       |                 | 156,563,000   | 3        | 2.19%           |
| Iowa Methodist Medical Center |                 |       |                 | 48,360,000    | 7        | 0.68%           |
| LB Properties SLLC            |                 |       |                 | 28,950,000    | 9        | 0.41%           |
| Lexington TNI Des Moines LP   |                 |       |                 |               | 10       | 0.38%           |
|                               |                 |       |                 |               |          |                 |
|                               |                 |       |                 |               |          |                 |
| Total                         | \$1,108,428,811 | ,     | 12.41%          | \$917,110,170 | <u>-</u> | 13.24%          |

Source: Polk County Auditor

<sup>\*</sup>Taxable valuation of 1/1/2022 for fiscal year 2023

# CITY OF DES MOINES, IOWA RATIOS OF DEBT OUTSTANDING BY TYPE LAST TEN FISCAL YEARS (Unaudited)

#### Governmental Activities

| Fiscal<br>Year | (  | General<br>Obligation<br>Bonds | Less Amount<br>Available in<br>Debt Service B |            | Net<br>General<br>Bonded Debt (A) |             | Loans<br>Payable |           | Notes<br>Payable |           | Lease<br>Liabilities |           | Subscription-<br>Based IT<br>Liabilities |         | Revenue<br>Bonds |
|----------------|----|--------------------------------|---|------------|-----------------------------------|-------------|------------------|-----------|------------------|-----------|----------------------|-----------|--|---------|------------------|
| 2023           | \$ | 545,772,238                    | \$  | 19,049,604 | \$                                | 526,722,634 | \$               | 5,196,000 | \$               | 2,528,083 | \$                   | 1,795,503 | \$                                       | 477,163 | \$<br>-          |
| 2022           |    | 522,652,993                    |   | 6,940,325  |                                   | 515,712,668 |                  | 6,048,000 |                  | 4,001,633 |                      | 2,081,939 |  | -       | -                |
| 2021           |    | 500,436,317                    |   | 14,775,110 |                                   | 485,661,207 |                  | 6,852,000 |                  | 3,269,426 |                      | -         |  | -       | -                |
| 2020           |    | 420,295,504                    |   | 13,483,866 |                                   | 406,811,638 |                  | 7,610,000 | 4,311,444        |           | -                    |           | -  |         | 22,391,221       |
| 2019           |    | 397,397,090                    |   | 2,046,509  |                                   | 395,350,581 |                  | 8,326,000 |                  | 5,228,354 |                      | -         | -  |         | 23,271,867       |
| 2018           |    | 390,289,790                    |   | 3,982,978  |                                   | 386,306,812 |                  | 8,360,000 |                  | 5,763,190 |                      | -         |  | -       | 25,116,614       |
| 2017           |    | 397,716,254                    |   | 19,909,175 |                                   | 377,807,079 |                  | 8,391,000 |                  | 2,442,527 |                      | -         |  | -       | 26,890,402       |
| 2016           |    | 376,029,634                    |   | 4,141,941  |                                   | 371,887,693 |                  | 8,420,000 |                  | 3,105,424 |                      | -         |  | -       | 28,578,302       |
| 2015           |    | 381,215,119                    |   | 2,135,271  |                                   | 379,079,848 |                  | 8,449,000 |                  | 3,810,852 |                      | -         |  | -       | 30,190,400       |
| 2014           |    | 384,225,358                    |   | 1,330,845  |                                   | 382,894,513 |                  | 8,476,000 |                  | 3,396,356 |                      | -         |  | -       | 31,750,878       |

<sup>(1)</sup> Per capita numbers for current year and prior year are based on 2020 census data all others are based upon 2010 census data

Note: Details regarding the City's outstanding debt may be found in the notes to the basic financial statements.

#### Business-Type Activities

| Notes<br>Payable | 0             |                | Obligation Revenu |                | Lease<br>Liabilities | Total<br>Primary<br>Government | Percentage of<br>Per Capita<br>Income(1) | Per<br>Capita(1) | Total General<br>Bonded<br>Debt (A+B) | Net General<br>Bonded<br>Debt Per<br>Capita | Percentage<br>of Actual<br>Property<br>Value |
|------------------|---------------|----------------|-------------------|----------------|----------------------|--------------------------------|--|------------------|---------------------------------------|---|--|
| <u> </u>         |               |                |                   |                |                      |                                |  |                  |                                       |   |  |
| \$ 61,495,289    | \$ 18,192,664 | \$ 114,324,219 | \$ 25,596,977     | \$ 774,900,973 | 12.67%               | 3,619                          | \$ 544,915,298                           | \$ 2,545         | 3.39%                                 |   |  |
| 51,999,451       | 19,822,168    | 100,809,770    | 26,696,192        | 734,112,146    | 12.01%               | 3,428                          | 535,534,836                              | 2,501            | 3.69%                                 |   |  |
| 47,347,204       | 21,147,778    | 80,927,176     | 21,389,984        | 681,369,885    | 11.14%               | 3,182                          | 506,808,985                              | 2,367            | 3.49%                                 |   |  |
| 34,243,930       | 7,320,212     | 62,351,904     | 22,534,981        | 581,059,196    | 10.87%               | 2,856                          | 414,131,850                              | 2,036            | 2.89%                                 |   |  |
| 15,166,772       | 20,315,008    | 67,218,277     | 22,534,981        | 559,458,349    | 10.46%               | 2,750                          | 415,665,589                              | 2,043            | 3.52%                                 |   |  |
| 88,716           | 24,341,714    | 30,691,401     | 22,534,981        | 507,186,406    | 9.49%                | 2,493                          | 410,648,526                              | 2,018            | 3.78%                                 |   |  |
| 262,403          | 26,940,897    | 47,848,636     | -                 | 510,492,119    | 9.55%                | 2,509                          | 404,747,976                              | 1,989            | 3.73%                                 |   |  |
| 431,243          | 29,517,277    | 39,093,893     | -                 | 485,175,773    | 9.07%                | 2,385                          | 401,404,970                              | 1,973            | 3.70%                                 |   |  |
| 595,373          | 32,074,950    | 44,666,175     | -                 | 501,001,869    | 9.37%                | 2,463                          | 411,154,798                              | 2,021            | 3.78%                                 |   |  |
| 1,358,023        | 34,618,703    | 50,687,942     | -                 | 514,513,260    | 9.62%                | 2,529                          | 417,513,216                              | 2,052            | 3.89%                                 |   |  |



#### Table 12

# CITY OF DES MOINES, IOWA DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT CURRENT YEAR

(Unaudited)

|                                   |                | NET         | PERCENTAGE   |      |             |
|-----------------------------------|----------------|-------------|--------------|------|-------------|
|                                   | GO             | VERNMENTAL  | APPLICABLE   |      | CITY OF     |
|                                   |                | ACTIVITIES  | TO THIS      |      | DES MOINES  |
|                                   | LONG-TERM DEBT |             | GOVERNMENTAL |      | SHARE OF    |
| NAME OF GOVERNMENTAL UNIT         | OUTSTANDING *  |             | UNIT         |      | DEBT        |
| City of Des Moines                | \$             | 555,768,987 | 100.00       | % \$ | 555,768,987 |
| Polk County                       |                | 142,105,826 | 0.30         |      | 426,948     |
| School Districts:                 |                |             |              |      |             |
| Carlisle                          |                | 14,605,000  | 21.76        |      | 3,178,048   |
| Johnston                          |                | 9,220,000   | 5.85         |      | 539,370     |
| Saydel                            |                | 20,340,000  | 2.23         |      | 453,582     |
| Southeast Polk                    |                | 86,075,000  | 6.49         |      | 5,586,268   |
| Urbandale Sanitary Sewer District |                | 484,575     | 0.13         |      | 630         |
| Area XI Community College         |                | 86,510,000  | 16.00        |      | 13,841,600  |
| Total overlapping                 |                | 359,340,401 |              |      | 24,026,445  |
| Total direct and overlapping      | \$             | 915,109,388 |              | \$   | 579,795,432 |

Source: Polk County Auditor, DMACC, individual school districts, the Iowa Dept. of Management and the official statements for the issued debt.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the city. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of Des Moines. This process recognizes that, when considering the city's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident of, and therefore responsible for repaying the debt of, each overlapping government.

<sup>\*</sup>Excludes revenue-supported debt, tax and aid anticipation certificates and school energy loans.

# CITY OF DES MOINES, IOWA LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS (Unaudited)

| Legal Debt Margin Calculation for Fisc<br>Assessed value | cal Year 2023   |                | <b>\$</b> 1 | 16,071,287,088 |                |  |  |
|--|-----------------|----------------|-------------|----------------|----------------|--|--|
| Debt limit (5% of assessed value)                        |                 |                |             | 803,564,354    |                |  |  |
| Debt applicable to limit:                                |                 |                |             |                | _              |  |  |
| General obligation bonds                                 |                 |                |             | 651,350,200    | (1)            |  |  |
| Other Legal Indebtedness (TIF Reb                        | ates and Leases | )              |             | 19,714,274     | _              |  |  |
| Total net debt applicable to limit                       |                 |                |             | 671,064,474    | _              |  |  |
| Legal debt margin  |                 |                | \$          | 132,499,880    | _              |  |  |
|  |                 |                |             |                |                |  |  |
|  | 2023            | 2022           |             | 2021           | 2020           |  |  |
| Debt limit   | \$ 803,564,354  | \$ 792,697,654 | <b>4</b> \$ | 725,257,392    | \$ 716,441,672 |  |  |
| Total net debt applicable to limit                       | 671,064,474     | 596,497,550    | )           | 514,321,570    | 514,081,949    |  |  |
| Legal debt margin  | \$ 132,499,880  | \$ 196,200,104 | l \$        | 210,935,822    | \$ 202,359,723 |  |  |
| Total net debt applicable to the limit                   |                 |                |             |                |                |  |  |
| as a percentage of debt limit                            | 83.51           | % 75.25        | 5%          | 70.92%         | 71.75%         |  |  |

Table 13

| 2019              | 2018           | 2017           | 2016           | 2015           | 2014           |
|-------------------|----------------|----------------|----------------|----------------|----------------|
| \$<br>633,944,619 | \$ 577,394,243 | \$ 569,816,717 | \$ 542,887,856 | \$ 536,568,585 | \$ 545,879,527 |
| <br>415,647,116   | 406,792,071    | 425,109,841    | 403,990,465    | 410,589,515    | 420,745,764    |
| \$<br>218,297,503 | \$ 170,602,172 | \$ 144,706,876 | \$ 138,897,391 | \$ 125,979,070 | \$ 125,133,763 |
|                   |                |                |                |                |                |
| 70.45%            | 74.60%         | 74.42%         | 76.52%         | 77.08%         | 69.49%         |

# CITY OF DES MOINES, IOWA PLEDGED-REVENUE COVERAGE LAST TEN FISCAL YEARS (Unaudited)

### Sanitary Sewer Bonds

| Fiscal   | Operating |            | rating Less Ope |            | perating Net Available |            | Debt Service |            |    |           |          |    |
|----------|-----------|------------|-----------------|------------|------------------------|------------|--------------|------------|----|-----------|----------|----|
| <br>Year |           | Revenues   |                 | Expenses   |                        | Revenue    |              | Principal  |    | Interest  | Coverage |    |
| 2023     | \$        | 47,291,542 | \$              | 24,531,665 | \$                     | 22,759,877 | \$           | 1,977,000  | \$ | 476,445   | 9.2      | 28 |
| 2022     |           | 45,677,188 |                 | 23,953,581 |                        | 21,723,607 |              | 3,646,000  |    | 393,453   | 5.3      | 38 |
| 2021     |           | 43,402,971 |                 | 25,081,080 |                        | 18,321,891 |              | 1,843,000  |    | 351,540   | 8.3      | 35 |
| 2020     |           | 44,596,347 |                 | 24,769,557 |                        | 19,826,790 |              | 1,331,000  |    | 313,310   | 12.0     | 06 |
| 2019     |           | 43,235,162 |                 | 24,066,934 |                        | 19,168,228 |              | 4,743,000  |    | 352,673   | 3.7      | 76 |
| 2018     |           | 42,256,608 |                 | 20,843,397 |                        | 21,413,211 |              | 6,838,879  |    | 4,267,184 | 1.9      | 93 |
| 2017     |           | 40,817,623 |                 | 13,468,591 |                        | 27,349,032 |              | 6,344,619  |    | 3,849,276 | 2.6      | 68 |
| 2016     |           | 40,227,829 |                 | 16,383,252 |                        | 23,844,577 |              | 5,910,380  |    | 4,190,492 | 2.3      | 36 |
| 2015     |           | 36,695,644 |                 | 14,041,889 |                        | 22,653,755 |              | 6,061,897  |    | 4,735,653 | 2.1      | 10 |
| 2014     |           | 34,800,047 |                 | 15,736,151 |                        | 19,063,896 |              | 17,746,569 |    | 4,334,845 | 3.0      | 36 |

Table 14

## Stormwater Bonds

| 1 0 1 |            | ss Operating<br>Expenses | N          | et Available<br>Revenue | Debt S<br>Principal | Serv            | ice<br>Interest | Covera    | ge |      |
|-------|------------|--------------------------|------------|-------------------------|---------------------|-----------------|-----------------|-----------|----|------|
| \$    | 32,484,260 | \$                       | 14,098,051 | \$                      | 18,386,209          | \$<br>7,259,000 | \$              | 4,395,120 |    | 1.58 |
|       | 31,232,954 |                          | 13,185,444 |                         | 18,047,510          | 7,099,000       |                 | 3,761,467 |    | 1.66 |
|       | 29,191,308 |                          | 12,770,563 |                         | 16,420,745          | 5,432,000       |                 | 3,206,728 |    | 1.90 |
|       | 27,891,788 |                          | 12,810,190 |                         | 15,081,598          | 3,421,000       |                 | 2,442,658 |    | 2.57 |
|       | 26,213,274 |                          | 12,324,026 |                         | 13,889,248          | 3,810,000       |                 | 2,275,790 |    | 2.28 |
|       | 24,368,563 |                          | 10,058,517 |                         | 14,310,046          | 4,480,000       |                 | 1,272,462 |    | 2.49 |
|       | 23,590,839 |                          | 9,006,510  |                         | 14,584,329          | 3,135,000       |                 | 1,205,494 |    | 3.36 |
|       | 22,141,238 |                          | 9,766,466  |                         | 12,374,772          | 2,970,000       |                 | 907,398   |    | 3.19 |
|       | 20,569,761 |                          | 8,970,669  |                         | 11,599,092          | 3,117,918       |                 | 990,264   |    | 2.82 |
|       | 19,677,703 |                          | 8,194,280  |                         | 11,483,423          | 3,029,222       |                 | 1,070,579 |    | 2.80 |



#### Table 15

# CITY OF DES MOINES, IOWA DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

(Unaudited)

| Fiscal   |               |           |                 |        |                |              |
|----------|---------------|-----------|-----------------|--------|----------------|--------------|
| Year     |               | Median    | Per Capita      |        |                |              |
| Ended    |               | Family    | Income          | Median | School         | Unemployment |
| June 30, | Population(1) | Income(1) | (State of Iowa) | Age(1) | Enrollment (3) | Rate(2)      |
| 2023     | 214,133       | \$58,018  | \$34,915        | 35     | 30,801         | 2.8%         |
| 2022     | 214,133       | \$60,693  | \$33,107        | 35.1   | 30,774         | 2.5%         |
| 2021     | 214,133       | 53,859    | 33,107          | 35.2   | 31,621         | 4.7%         |
| 2020     | 203,443       | 51,851    | 31,559          | 33.5   | 32,545         | 9.2%         |
| 2019     | 203,443       | 51,851    | 30,865          | 33.5   | 32,789         | 2.6%         |
| 2018     | 203,443       | 51,851    | 30,047          | 33.5   | 33,057         | 2.4%         |
| 2017     | 203,443       | 51,851    | 28,628          | 33.5   | 32,979         | 3.1%         |
| 2016     | 203,443       | 51,851    | 26,280          | 33.5   | 32,582         | 3.8%         |
| 2015     | 203,443       | 51,851    | 26,280          | 33.5   | 32,396         | 3.4%         |
| 2014     | 203,443       | 51,851    | 26,280          | 33.5   | 32,413         | 4.1%         |

#### Sources:

- 1. US Census Bureau.
- 2. U.S. Bureau of Labor Statistics. > LAUS Publications > Overview > News Releases > Archived
- 3. Des Moines Public Schools.

**Notes:** The demographic statistic is being added to the report.

Personal Income data is not available.



## CITY OF DES MOINES, IOWA PRINCIPAL EMPLOYERS GREATER DES MOINES CURRENT YEAR (Unaudited)

|                                    |                         | 2022* |   | 2015                   | ***  |
|------------------------------------|-------------------------|-------|---|------------------------|------|
| Employer                           | Number of<br>Employees* | Rank  | Percentage<br>of Total City<br>Employment | Number of<br>Employees | Rank |
| Wells Fargo                        | 13,000                  | 1     | 3.4%                                      | 14,500                 | 1    |
| HyVee Food Stores                  | 11,184                  | 2     | 2.9%                                      | 7,500                  | 2    |
| Principal Financial Group          | 6,100                   | 3     | 1.6%                                      | 6,184                  | 5    |
| MercyOne                           | 5,777                   | 4     | 1.5%                                      | 7,055                  | 3    |
| Unity Point Health Partners        | 5,492                   | 5     | 1.4%                                      | 6,435                  | 4    |
| Des Moines Public Schools          | 5,200                   | 6     | 1.3%                                      | 4,927                  | 6    |
| Amazon                             | 3,500                   | 7     | 0.9%                                      |                        |      |
| John Deere Companies               | 3,328                   | 8     | 0.9%                                      | 3,089                  | 8    |
| Nationwide/Allied Insurance        | 3,300                   | 9     | 0.9%                                      | 4,282                  | 7    |
| Corteva Agriscience/Dupont Pioneer | 2,255                   | 10    |   | 3,000                  | 9    |
| Kum and Go                         |                         |       |   | 1,820                  | 10   |

Total employment\*\* 385,700

### Source:

<sup>\*</sup>Greater Des Moines Partnership

<sup>\*\*</sup>Bureau of Labor Statistics > Economic Releases > Archived News Releases > June 2023 > Metropolitan Area

<sup>\*\*\*</sup>City Records

# CITY OF DES MOINES FULL-TIME CITY GOVERNMENT EMPLOYEES BY FUNCTIONS LAST TEN FISCAL YEARS (Unaudited)

| FUNCTIONS/PROGRAMS                       | 2023   | 2022   | 2021   | 2020   |
|--|--------|--------|--------|--------|
| GOVERNMENTAL FUND TYPES                  |        |        |        |        |
| Public safety                            |        |        |        |        |
| Police Department                        | 447.0  | 444.0  | 446.0  | 446.0  |
| Fire Department                          | 312.0  | 313.0  | 306.0  | 303.0  |
| Development and Neighborhood Services    | 69.9   | 65.9   | 62.9   | 57.9   |
| Total public safety                      | 828.9  | 822.9  | 814.9  | 806.9  |
| Public works                             |        |        |        |        |
| Engineering                              | 102.0  | 101.0  | 100.0  | 97.0   |
| Public Works Department                  | 86.1   | 86.1   | 86.1   | 86.1   |
| Total public works                       | 188.1  | 187.1  | 186.1  | 183.1  |
| Health and social services               |        |        |        |        |
| Neighborhood Services Grants             | 25.9   | 25.9   | 22.9   | 25.9   |
| Human Rights                             | 6.0    | 6.0    | 6.0    | 5.0    |
| Total health and social services         | 31.9   | 31.9   | 28.9   | 30.9   |
| Culture and recreation                   |        |        |        |        |
| Parks Department                         | 60.0   | 57.0   | 52.0   | 51.0   |
| Public Libraries                         | 70.0   | 65.0   | 65.0   | 64.0   |
| Total culture and recreation             | 130.0  | 122.0  | 117.0  | 115.0  |
| Community and economic development       |        |        |        |        |
| Development Services                     | 29.0   | 28.0   | 24.0   | 7.0    |
| Total Community and economic development | 29.0   | 28.0   | 24.0   | 7.0    |
| General government                       |        |        |        |        |
| City Clerk                               | 7.0    | 7.0    | 7.0    | 7.0    |
| City Manager                             | 49.1   | 45.1   | 41.1   | 39.1   |
| Finance Department                       | 24.0   | 24.0   | 21.0   | 22.0   |
| Human Resources                          | 13.0   | 13.0   | 11.0   | 11.0   |
| Information Technology                   | 47.0   | 35.0   | 35.0   | 34.0   |
| Legal                                    | 21.3   | 21.3   | 21.3   | 21.3   |
| Mayor and Council                        | 7.0    | 7.0    | 7.0    | 7.0    |
| Parks Department                         | 9.0    | 9.0    | 9.0    | 9.0    |
| Total general government                 | 177.4  | 161.4  | 152.4  | 150.4  |
| Total governmental fund types            | 1385.3 | 1353.3 | 1323.3 | 1293.3 |
| PROPRIETARY FUNDS                        |        |        |        |        |
| Airport                                  | 17.0   | 17.0   | 17.0   | 17.0   |
| Parking facilities system                | 14.0   | 14.0   | 14.0   | 14.0   |
| Sewer system                             | 55.5   | 55.5   | 55.5   | 54.3   |
| Stormwater utility                       | 64.1   | 64.1   | 64.1   | 65.3   |
| Solid waste system                       | 49.8   | 49.8   | 49.8   | 49.8   |
| Municipal Housing Agency                 | 35.0   | 35.0   | 35.0   | 34.0   |
| Internal service funds                   | 60.0   | 63.0   | 63.0   | 63.0   |
| Total proprietary funds                  | 295.4  | 298.4  | 298.4  | 297.4  |
| Total City employment                    | 1680.7 | 1651.7 | 1621.7 | 1590.7 |

Source: City records.

Table 17

| 2019         | 2018         | 2017         | 2016         | 2015         | 2014          |
|--------------|--------------|--------------|--------------|--------------|---------------|
|              |              |              |              |              |               |
| 444.0        | 448.0        | 448.0        | 448.0        | 450.0        | 450.0         |
| 296.0        | 295.0        | 295.0        | 283.0        | 283.0        | 283.0         |
| 54.0         | 54.9         | 50.1         | 44.7         | 45.7         | 45.4          |
| 794.0        | 797.9        | 793.1        | 775.7        | 778.7        | 778.4         |
| 95.0         | 90.0         | 86.8         | 84.8         | 84.5         | 85.5          |
| 86.1         | 88.0         | 87.0         | 86.0         | 86.0         | 86.0          |
| 181.1        | 178.0        | 173.8        | 170.8        | 170.5        | 171.5         |
| 101.1        | 176.0        | 173.6        | 170.6        | 170.5        | 171.5         |
| 26.7         | 25.9         | 27.7         | 27.1         | 26.4         | 27.6          |
| 5.0          | 5.0          | 5.0          | 4.0          | 3.0          | 3.0           |
| 31.7         | 30.9         | 32.7         | 31.1         | 29.4         | 30.6          |
| F0.0         | 40.0         | E0.0         | 70.0         | 71.0         | 70 F          |
| 50.0<br>59.0 | 49.0<br>56.0 | 50.0<br>56.0 | 70.0<br>56.0 | 71.3<br>55.0 | 72.5<br>55.0  |
|              |              |              |              | 126.3        |               |
| 109.0        | 105.0        | 106.0        | 126.0        | 120.3        | 127.5         |
| 7.0          | 7.0          | 7.0          | 7.0          | 5.0          | 5.0           |
| 7.0          | 7.0          | 7.0          | 7.0          | 5.0          | 5.0           |
|              |              |              |              |              |               |
| 7.0          | 7.0          | 7.0          | 7.0          | 7.0          | 7.0           |
| 35.0         | 36.0         | 33.0         | 12.0         | 10.0         | 10.0          |
| 22.0         | 22.0         | 22.0         | 21.0         | 21.0         | 21.0          |
| 11.0         | 11.0         | 11.0         | 10.0         | 10.0         | 10.0          |
| 33.0         | 31.0         | 31.0         | 28.0         | 28.0         | 29.0          |
| 20.3         | 20.3         | 18.3         | 18.3         | 17.0         | 18.0          |
| 7.0          | 7.0          | 7.0          | 7.0          | 7.0          | 7.0           |
| 9.0          | 9.0          | 9.0          | 9.0          | 9.4          | 11.2<br>113.2 |
| 144.3        | 143.3        | 138.3        |              | 109.4        |               |
| 1267.1       | 1262.1       | 1250.9       | 1222.9       | 1219.3       | 1226.2        |
| 17.0         | 17.0         | 17.0         | 19.0         | 21.0         | 21.0          |
| 14.0         | 14.0         | 14.3         | 14.3         | 14.5         | 14.5          |
| 54.6         | 54.3         | 53.4         | 53.1         | 53.0         | 52.0          |
| 64.7         | 63.7         | 63.6         | 63.9         | 64.0         | 64.0          |
| 49.6         | 49.0         | 50.0         | 50.0         | 50.0         | 50.0          |
| 34.0         | 34.0         | 35.0         | 37.0         | 47.0         | 50.0          |
| 61.0         | 60.0         | 60.0         | 60.0         | 60.0         | 60.0          |
| 294.9        | 292.0        | 293.3        | 297.3        | 309.5        | 311.5         |
| 1562.0       | 1554.1       | 1544.2       | 1520.2       | 1528.8       | 1537.7        |

# CITY OF DES MOINES, IOWA OPERATING INDICATORS BY FUNCTION/PROGRAM LAST TEN YEARS

(Unaudited)

|   | 2023              | 2022            | 2021            |
|---|-------------------|-----------------|-----------------|
| Dublic cofety   |                   |                 |                 |
| Public safety: Police Departmentcalls for service         | 201,323           | 203,001         | 195,768         |
| Criminal Investigation Divisionperson offenses reported   | 11,992            | 3,458           | 3,845           |
| Criminal Investigation Divisionproperty offenses reported | 11,272            | 12,468          | 10,887          |
| Fire Departmenttotal incidents                            | 33,093            | 31,834          | 29,325          |
| Fire suppressiontotal fires                               | 851               | 816             | 836             |
| Emergency medical servicesmedic calls                     | 20,880            | 20,357          | 18,604          |
| Emergency medical servicestransports                      | 17,647            | 16,997          | 15,570          |
| Permit and Development Centernumber of permits issued     | 16,791            | 15,571          | 15,073          |
| Permit and Development Centernumber of inspections        | 36,254            | 35,532          | 35,253          |
| Permit and Development Centernumber of plan reviews       | 14,361            | 13,360          | 11,014          |
| Public works:   |                   |                 |                 |
| Engineering Departmentcost of awarded contracts           | \$97,467,932      | \$107,370,919   | \$123,165,045   |
| Public Works Departmentsnow and ice control-lane miles    | 2,215             | 2,207           | 2,207           |
| Health and social services:                               | ,                 | •               | ŕ               |
| Low-income energy assistance (number of households)       | **                | **              | **              |
| Furnace repair/replacements (number of households)        | **                | **              | **              |
| Energy reconnect project (number of households)           | **                | **              | **              |
| NCS applications taken                                    | -                 | 5               | -               |
| Senior Living Program applications taken (households)     | **                | **              | **              |
| Culture and recreation:                                   |                   |                 |                 |
| Library usageannual visits                                | 788,407           | 599,230         | 278,963         |
| Aquatic center/pools attendance                           | 121,447           | 89,241          | 72,142          |
| Annuals (plants) distributed to organizations             | 158,200           | 153,350         | 144,500         |
| Community center attendance (calendar year)               | 56,315            | 67,264          | 25,021          |
| Cemeteriesburials   | 489               | 597             | 579             |
| Community and economic development:                       |                   |                 |                 |
| Increment valuations in tax increment financing districts | \$2,696,833,078   | \$2,553,399,298 | \$2,474,157,134 |
| General government:                                       |                   |                 |                 |
| Animal licenses issued (cat and dog)                      | 14,170            | 14,227          | 16,717          |
| Legal Departmentwritten legal opinions                    | 1,473             | 1,206           | 1,403           |
| Tort litigationtraffic court trials                       | 342               | 557             | 688             |
| Enterprise funds:   |                   |                 |                 |
| Number of sanitary sewer feet cleaned per year            | 1,820,442         | 1,535,819       | 2,916,656       |
| Number of storm sewer feet cleaned per year               | 70,078            | 56,200          | 153,663         |
| Solid waste collected annually (lbs) per year             | 130,550,000       | 136,266,000     | 140,976,000     |
| Rounds of golf  | 120,782           | 107,959         | 110,059         |
| O .   | -, - <del>-</del> | - ,             | -,              |

Source: City records.

<sup>\*</sup> Current year not available

<sup>\*\*</sup> The Community Action Agency was taken over by Impact Community Action Partnership on October 1, 2015.

Table 18

| 2020            | 2010            | 2010            | 2017            | 2017            | 2015            | 2014            |
|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| 2020            | 2019            | 2018            | 2017            | 2016            | 2015            | 2014            |
|                 | ,               |                 |                 | <u>.</u>        | <b>.</b>        |                 |
| 200,409         | 446,723         | 389,044         | 367,194         | 363,543         | 372,977         | 380,692         |
| 1,158           | 5,127           | 4,931           | 8,788           | 9,314           | 9,212           | 5,720           |
| 9,207           | 12,810          | 13,818          | 13,776          | 12,306          | 13,010          | 13,782          |
| 27,684          | 26,721          | 26,130          | 24,971          | 23,206          | 22,440          | 21,833          |
| 706             | 609             | 726             | 619             | 587             | 653             | 715             |
| 18,240          | 18,272          | 18,437          | 17,540          | 16,587          | 15,547          | 16,009          |
| 15,439          | 20,204          | 15,300          | 14,406          | 13,452          | 13,004          | 12,681          |
| 17,703          | 18,091          | 17,287          | 15,567          | 15,543          | 15,464          | 15,039          |
| 40,622          | 50,071          | 41,813          | 12,399          | 41,254          | 41,172          | 33,438          |
| 12,953          | 12,928          | 13,261          | 35,803          | 12,770          | 12,455          | 10,646          |
| \$106,828,709   | \$104,067,204   | \$68,117,323    | \$50,534,697    | \$34,798,141    | \$16,483,904    | \$32,538,737    |
| 2,207           | 2,207           | 2,207           | 2,207           | 2,207           | 2,207           | 2,207           |
| **              | **              | **              | **              | **              | 6,001           | 6,194           |
| **              | **              | **              | **              | **              | 148             | 179             |
| **              | **              | **              | **              | **              | -               | 5               |
| 95              | 53              | 54              | 42              | 37              | 3               | 8               |
| **              | **              | **              | **              | **              | 99              | 142             |
| <b>650 500</b>  | 001.407         | 010.040         | 066.000         | 0.000.050       | 0 (74 400       | 050 454         |
| 658,588         | 881,497         | 813,042         | 866,329         | 2,223,053       | 2,674,409       | 973,456         |
| 19,797          | 96,313          | 91,331          | 114,404         | 113,154         | 107,161         | 64,309          |
| 179,000         | 210,000         | 233,000         | 258,000         | 323,300         | 277,660         | 211,369         |
| 64,294          | 86,630          | 73,505          | 91,951          | 126,665         | 98,974          | 188,209         |
| 515             | 507             | 560             | 504             | 613             | 645             | 594             |
| \$2,126,182,194 | \$1,945,522,995 | \$1,332,180,629 | \$1,367,806,860 | \$1,235,548,361 | \$1,220,550,250 | \$1,245,474,135 |
| 17,950          | 19,286          | 19,510          | 20,174          | 22,355          | 21,731          | 21,306          |
| 1,394           | 1,347           | 1,359           | 1,335           | 1,297           | 1,041           | 1,140           |
| 815             | 631             | 624             | 988             | 1532*           | 1,532           | 820             |
| 2.001.770       | 2.007.400       | 0 000 115       | 4.002.646       | 2.004.250       | 2 101 120       | 0.010.100       |
| 2,981,663       | 2,986,489       | 3,202,117       | 4,002,646       | 2,931,359       | 3,191,128       | 2,812,129       |
| 339,349         | 794,691         | 800,529         | 515,145         | 562,710         | 670,900         | 515,626         |
| 128,374,000     | 158,126,431     | 162,013,940     | 153,713,820     | 169,916,000     | 167,000,000     | 161,000,000     |
| 103,271         | 84,961          | 84,057          | 87,185          | 84,990          | 87,903          | 82,948          |

# CITY OF DES MOINES, IOWA CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

(Unaudited)

| <del>-</del>                           | 2023    | 2022    | 2021    | 2020    |
|--|---------|---------|---------|---------|
| - · · · /D                             |         |         |         |         |
| Function/Program                       |         |         |         |         |
| Public Safety:                         |         |         |         |         |
| Police:                                |         |         |         |         |
| Number of Stations                     | 1       | 1       | 1       | 1       |
| Fire:                                  |         |         |         |         |
| Number of Stations                     | 11      | 11      | 10      | 10      |
| Stations with EMS transport capability | 10      | 10      | 9       | 9       |
|  | 2,136   |         |         |         |
| Public Works:                          |         |         |         |         |
| Streets paved lane miles               | 2,135   | 2,167   | 2,167   | 2,167   |
| Streets unpaved lane miles             | 80      | 79      | 79      | 79      |
| Sanitary sewer miles                   | 1,011   | 1,005   | 1,005   | 1,006   |
| Storm sewer miles                      | 583     | 571     | 571     | 568     |
| Number of street lights                | 24,500  | 24,500  | 25,200  | 25,200  |
| Areanumber of city square miles        | 91      | 91      | 91      | 91      |
| Culture and Recreation:                |         |         |         |         |
| Parks-number of park areas             | 77      | 76      | 76      | 76      |
| Total park acres                       | 5,585   | 4,033   | 4,033   | 4,033   |
| Number of boulevards                   | 9       | 9       | 9       | 9       |
| Number of playgrounds                  | 63      | 61      | 61      | 59      |
| Number of golf courses                 | 3       | 3       | 3       | 3       |
| Number of soccer fields                | 12      | 12      | 12      | 12      |
| Number of aquatic centers/pools        | 5       | 5       | 5       | 5       |
| Number of tennis courts                | 57      | 57      | 57      | 64      |
| Number of softball diamonds            | 8       | 8       | 8       | 8       |
| Number of baseball diamonds            | 10      | 8       | 8       | 8       |
| Number of community centers            | 2       | 2       | 2       | 2       |
| Miles of bike trails                   | 89      | 88      | 86      | 86      |
| Cemeteries:                            |         |         |         |         |
| Number of facilities                   | 7       | 7       | 7       | 7       |
| Number of acres                        | 392     | 345     | 345     | 345     |
| Library:                               |         |         |         |         |
| Number of Facilities                   | 6       | 6       | 6       | 6       |
| Number of Volumes*                     | 445,564 | 453,053 | 450,658 | 481,218 |

Source: City Records

**Note**: Some information is not available for some of the years.

Table 19

| 2019    | 2018    | 2017    | 2016    | 2015    | 2014    |
|---------|---------|---------|---------|---------|---------|
|         |         |         |         |         |         |
|         |         |         |         |         |         |
| 1       | 1       | 1       | 1       | 1       | 1       |
| 10      | 10      | 10      | 10      | 10      | 10      |
| 9       | 9       | 8       | 8       | 8       | 7       |
|         |         |         |         |         |         |
| 2,143   | 2,141   | 2,139   | 2,139   | 2,134   | 2,133   |
| 74      | 74      | 74      | 74      | 74      | 74      |
| 942     | 942     | 942     | 942     | 935     | 935     |
| 529     | 529     | 529     | 529     | 493     | 493     |
| 25,200  | 24,880  | 24,750  | 25,900  | 25,700  | 25,500  |
| 91      | 91      | 91      | 91      | 91      | 91      |
|         |         |         |         |         |         |
| 75      | 75      | 75      | 76      | 76      | 76      |
| 4,031   | 4,031   | 4,031   | 4,031   | 3,877   | 2,877   |
| 9       | 9       | 9       | 9       | 9       | 9       |
| 58      | 58      | 62      | 63      | 63      | 63      |
| 3       | 3       | 3       | 3       | 3       | 3       |
| 12      | 12      | 12      | 12      | 12      | 12      |
| 5       | 5       | 5       | 5       | 5       | 5       |
| 64      | 64      | 64      | 64      | 64      | 59      |
| 8       | 8       | 8       | 8       | 8       | 8       |
| 8       | 8       | 8       | 8       | 8       | 8       |
| 2       | 2       | 2       | 3       | 3       | 3       |
| 83      | 81      | 81      | 81      | 78      | 45      |
|         |         |         |         |         |         |
| 7       | 7       | 7       | 7       | 7       | 7       |
| 345     | 345     | 345     | 345     | 345     | 345     |
|         |         |         |         |         |         |
| 6       | 6       | 6       | 6       | 6       | 6       |
| 478,237 | 478,993 | 548,848 | 522,809 | 560,890 | 590,242 |
|         |         |         |         |         |         |

### CITY OF DES MOINES, IOWA SCHEDULE OF INSURANCE IN FORCE June 30, 2023 (Unaudited)

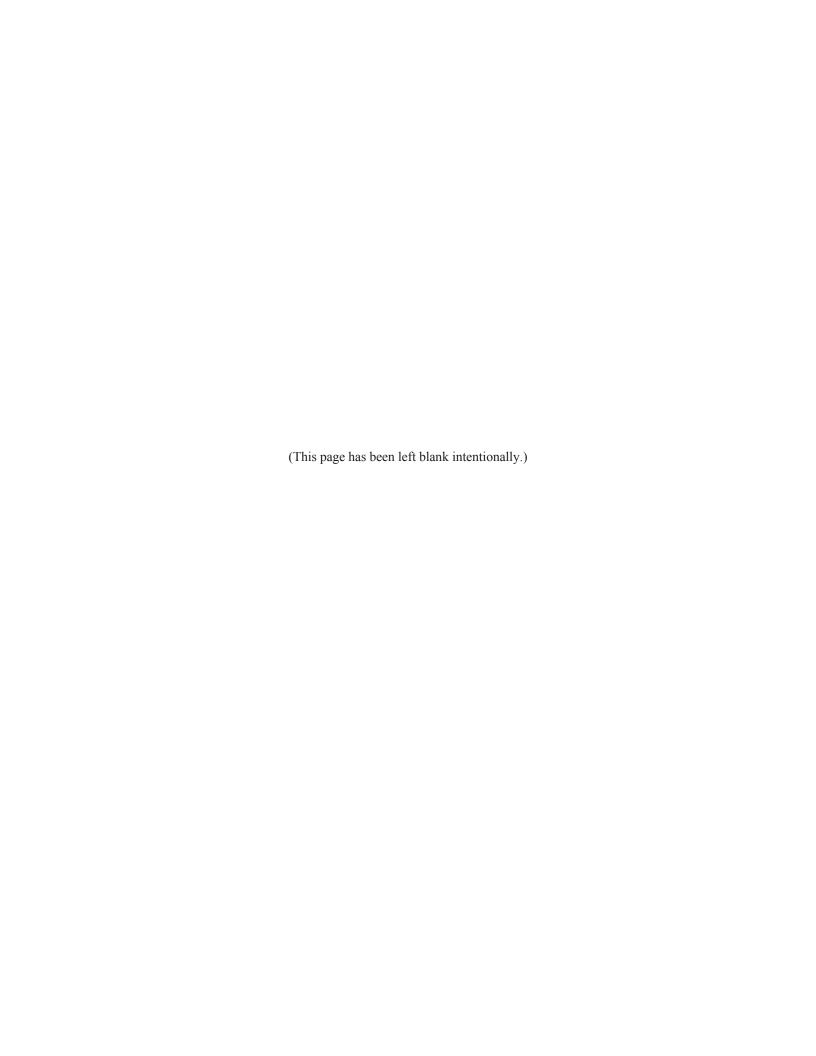
| TYPE OF INSURANCE / INSURANCE COMPANY  | POLICY<br>PERIOD                    |
|--|-------------------------------------|
| PROPERTY INSURANCE Alliant Insurance Services, Inc.  | 7-1-22/23                           |
|  |                                     |
| Housing Authority Property Insurance   | 1-1-23/24                           |
| FLOOD INSURANCE Selective Insurance Co. (N.F.I.P.) Selective Insurance Co. (N.F.I.P.)                                      | 7-1-22/23<br>12-14-22/23            |
| CRIME INSURANCE Travelers Casualty & Surety Co. of America   | 7-1-22/23                           |
|  |                                     |
| SPECIAL EXCESS LIABILITY INSURANCE States Self-Insurers Risk Retention Group   | 7-1-22/23                           |
| GENERAL LIABILITY INSURANCE Housing Authority Risk Retention Group   | 1-1-23/24                           |
| AUTO LIABILITY INSURANCE The Travelers Indemnity Company of America  | 7-1-22/23                           |
|  |                                     |
| WORKERS COMPENSATION INSURANCE   |                                     |
| National Union Fire Ins. Co. of Pittsburgh, PA (VFIS)<br>National Union Fire Ins. Co. of Pittsburgh, PA<br>Mutual of Omaha | 7-1-22/23<br>7-1-22/23<br>7-1-22/23 |
| EXCESS WORKERS COMPENSATION INSURANCE Safety National Casualty Corp  | 7-1-22/23                           |

| NAMED INSURED /<br>DETAILS OF COVERAGE  | POLICY<br>LIMITS  | ANNUAL<br>PREMIUM  |
|---|---|--|
| City of Des Moines Buildings & Contents Policy Aggregate Loss Limit: Business Interruption & Extra Expense Boiler & Machinery Earthquake Flood                            | \$<br>813,779,356<br>500,000,000<br>100,000,000<br>100,000,000<br>20,000,000<br>5,000,000 | \$ 933,600<br>Included<br>Included<br>Included<br>Included |
| Municipal Housing Agency  |   |  |
| Buildings & Contents  | \$<br>51,798,708  | \$ 88,237  |
| <u>City of Des Moines &amp; Housing Authority</u><br>(6 buildings in Flood Zone "A")<br>2309 Euclid Ave   | \$<br>Various<br>421,000  | \$ 20,445<br>\$ 839  |
| Shared: City, WRA & DMMHA Employee Theft Computer Fraud Funds Tranfer Fraud   | \$<br>5,000,000<br>5,000,000<br>5,000,000   | \$ 17,865<br>included<br>included                          |
| Shared: City & DMMHA Citywide General, Automobile, Law Enforcement, Public Officials Liability, etc   | \$<br>10,000,000<br>2,000,000   | \$ 325,885<br>SIR  |
| <u>Municipal Housing Agency</u><br>General Liability  | \$<br>2,000,000   | \$ 51,232  |
| Shared: City & DMMHA Following enterpise fund activities included: Curbside Recycling Pickup Program Sanitary/Storm Sewer Solid Waste Collection Municipal Housing Agency | \$<br>2,000,000   | \$ 145,181<br>Included<br>Included<br>Included<br>Included |
| City - HazMat Team/Fire Dept Mutual Aid Primary Occupational Medical Excess Occupational Medical Excess Occupational Medical  | \$<br>250,000<br>500,000<br>500,000   | \$ 23,176<br>9,740<br>11,704                               |
| <u>City of Des Moines (including WRA Operations)</u><br>Employers Liability Limit<br>WRA Operations Liability Limit   | \$<br>1,500,000<br>500,000  | \$ 449,481   |



# APPENDIX D

FORM OF CONTINUING DISCLOSURE CERTIFICATE



#### CONTINUING DISCLOSURE CERTIFICATE

| This Continu         | ing Disclosure Certificate (the "Disclosure Certificate") is executed and    |
|----------------------|--|
| delivered by the Cit | y of Des Moines, State of Iowa (the "Issuer"), in connection with the        |
| issuance of \$       | General Obligation Bonds, Series 2024A and                                   |
| \$                   | _ Taxable General Obligation Bonds, Series 2024B (the "Bonds") dated         |
| November 12, 2024    | . The Bonds are being issued pursuant to a Resolution of the Issuer approved |
| on October 21, 2024  | (the "Resolution"). The Issuer covenants and agrees as follows:              |

Section 1. <u>Purpose of the Disclosure Certificate; Interpretation</u>. This Disclosure Certificate is being executed and delivered by the Issuer for the benefit of the Holders and Beneficial Owners of the Bonds and in order to assist the Participating Underwriters in complying with S.E.C. Rule 15c2-12(b)(5). This Disclosure Certificate shall be governed by, construed and interpreted in accordance with the Rule, and, to the extent not in conflict with the Rule, the laws of the State. Nothing herein shall be interpreted to require more than required by the Rule.

Section 2. <u>Definitions</u>. In addition to the definitions set forth in the Resolution, which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

"Annual Financial Information" shall mean financial information or operating data of the type included in the final Official Statement, provided at least annually by the Issuer pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

"Beneficial Owner" shall mean any person which (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, any Bonds (including persons holding Bonds through nominees, depositories or other intermediaries), or (b) is treated as the owner of any Bonds for federal income tax purposes.

"Business Day" shall mean a day other than a Saturday or a Sunday or a day on which banks in Iowa are authorized or required by law to close.

"Dissemination Agent" shall mean the Issuer or any Dissemination Agent designated in writing by the Issuer and which has filed with the Issuer a written acceptance of such designation.

"Financial Obligation" shall mean a (i) debt obligation; (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii). The term Financial Obligation shall not include municipal securities as to which a final official statement has been provided to the MSRB consistent with S.E.C. Rule 15c2-12.

"Holders" shall mean the registered holders of the Bonds, as recorded in the registration books of the Registrar.

"Listed Events" shall mean any of the events listed in Section 5(a) of this Disclosure Certificate.

"Municipal Securities Rulemaking Board" or "MSRB" shall mean the Municipal Securities Rulemaking Board, 1300 I Street NW, Suite 1000, Washington, DC 20005.

"National Repository" shall mean the MSRB's Electronic Municipal Market Access website, a/k/a "EMMA" (emma.msrb.org).

"Official Statement" shall mean the Issuer's Official Statement for the Bonds, dated , 2024.

"Participating Underwriter" shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with offering of the Bonds.

"Rule" shall mean Rule 15c2-12 adopted by the Securities and Exchange Commission (S.E.C.) under the Securities Exchange Act of 1934, and any guidance and procedures thereunder published by the S.E.C., as the same may be amended from time to time.

"State" shall mean the State of Iowa.

#### Section 3. Provision of Annual Financial Information.

- a) The Issuer shall, or shall cause the Dissemination Agent to, not later than two hundred seventy (270) days after the end of the Issuer's fiscal year (presently June 30th), commencing with information for the 2023/2024 fiscal year, provide to the National Repository an Annual Financial Information filing consistent with the requirements of Section 4 of this Disclosure Certificate. The Annual Financial Information filing must be submitted in such format as is required by the MSRB (currently in "searchable PDF" format). The Annual Financial Information filing may be submitted as a single document or as separate documents comprising a package. The Annual Financial Information filing may cross-reference other information as provided in Section 4 of this Disclosure Certificate; provided that the audited financial statements of the Issuer may be submitted separately from the balance of the Annual Financial Information filing and later than the date required above for the filing of the Annual Financial Information if they are not available by that date. If the Issuer's fiscal year changes, it shall give notice of such change in the same manner as for a Listed Event under Section 5(c).
- b) If the Issuer is unable to provide to the National Repository the Annual Financial Information by the date required in subsection (a), the Issuer shall send a notice to the Municipal Securities Rulemaking Board, if any, in substantially the form attached as Exhibits A-1 and A-2.

#### c) The Dissemination Agent shall:

- i. each year file Annual Financial Information with the National Repository; and
- ii. (if the Dissemination Agent is other than the Issuer), file a report with the Issuer certifying that the Annual Financial Information has been filed pursuant to this Disclosure Certificate, stating the date it was filed.

Section 4. <u>Content of Annual Financial Information</u>. The Issuer's Annual Financial Information filing shall contain or incorporate by reference the following:

- a) The last available audited financial statements of the Issuer for the prior fiscal year, prepared in accordance with generally accepted accounting principles promulgated by the Financial Accounting Standards Board as modified in accordance with the governmental accounting standards promulgated by the Governmental Accounting Standards Board or as otherwise provided under State law, as in effect from time to time, or, if and to the extent such financial statements have not been prepared in accordance with generally accepted accounting principles, noting the discrepancies therefrom and the effect thereof. If the Issuer's audited financial statements for the preceding years are not available by the time Annual Financial Information is required to be filed pursuant to Section 3(a), the Annual Financial Information filing shall contain unaudited financial statements of the type included in the final Official Statement, and the audited financial statements shall be filed in the same manner as the Annual Financial Information when they become available.
- b) The City's Annual Comprehensive Financial Report ("Annual Audit") for the prior fiscal year, prepared in accordance with the prevailing Certificate of Achievement program requirements of the Government Finance Officers Association ("GFOA"); provided, however, that the City does not undertake, as a part hereof, to submit its Annual Audit to the GFOA in any future year for such purposes, nor does the City make any representation as to whether any future Annual Audit will receive said Certificate of Achievement.
- c) To the extent such information is not included in the materials submitted under subparagraphs (a) and (b) of this Section 4, a table or schedule, prepared as of the end of the prior fiscal year, containing information of the type set forth in the final Official Statement with respect to the Bonds under the following headings:
  - Property Valuations
  - Trend of Valuations
  - Larger Taxpayers
  - Direct Debt
  - Levies and Tax Collections
  - City Tax Rates

Any or all of the items listed above may be included by specific reference to other documents, including official statements of debt issues of the Issuer or related public entities, which have been filed with the National Repository. The Issuer shall clearly identify each such other document so included by reference.

### Section 5. Reporting of Significant Events.

a) Pursuant to the provisions of this Section, the Issuer shall give, or cause to be given, notice of the occurrence of any of the following events with respect to the Bonds

in a timely manner not later than 10 Business Days after the day of the occurrence of the event:

- i. Principal and interest payment delinquencies;
- ii. Non-payment related defaults, if material;
- iii. Unscheduled draws on debt service reserves reflecting financial difficulties;
- iv. Unscheduled draws on credit enhancements relating to the Bonds reflecting financial difficulties;
  - v. Substitution of credit or liquidity providers, or their failure to perform;
- vi. Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax-exempt status of the Series Bonds, or material events affecting the tax-exempt status of the Bonds;
  - vii. Modifications to rights of Holders of the Bonds, if material;
- viii. Bond calls (excluding sinking fund mandatory redemptions), if material, and tender offers;
  - ix. Defeasances of the Bonds;
- x. Release, substitution, or sale of property securing repayment of the Bonds, if material;
  - xi. Rating changes on the Bonds;
  - xii. Bankruptcy, insolvency, receivership or similar event of the Issuer;
- xiii. The consummation of a merger, consolidation, or acquisition involving the Issuer or the sale of all or substantially all of the assets of the Issuer, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
- xiv. Appointment of a successor or additional trustee or the change of name of a trustee, if material;
- xv. Incurrence of a Financial Obligation of the Issuer, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the Issuer, any of which affect security holders, if material; and

- xvi. Default, event of acceleration, termination event, modification of terms or other similar events under the terms of a Financial Obligation of the Issuer, any of which reflect financial difficulties.
- b) Whenever the Issuer obtains the knowledge of the occurrence of a Listed Event, the Issuer shall determine if the occurrence is subject to notice only if material, and if so shall as soon as possible determine if such event would be material under applicable federal securities laws.
- c) If the Issuer determines that knowledge of the occurrence of a Listed Event is not subject to materiality, or determines such occurrence is subject to materiality and would be material under applicable federal securities laws, the Issuer shall promptly, but not later than 10 Business Days after the occurrence of the event, file a notice of such occurrence with the Municipal Securities Rulemaking Board through the filing with the National Repository.
- Section 6. <u>Termination of Reporting Obligation</u>. The Issuer's obligations under this Disclosure Certificate with respect to each Series of Bonds shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Bonds of that Series or upon the Issuer's receipt of an opinion of nationally recognized bond counsel to the effect that, because of legislative action or final judicial action or administrative actions or proceedings, the failure of the Issuer to comply with the terms hereof will not cause Participating Underwriters to be in violation of the Rule or other applicable requirements of the Securities Exchange Act of 1934, as amended.
- Section 7. <u>Dissemination Agent</u>. The Issuer may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Certificate, and may discharge any such Agent, with or without appointing a successor Dissemination Agent. The Dissemination Agent shall not be responsible in any manner for the content of any notice or report prepared by the Issuer pursuant to this Disclosure Certificate. The initial Dissemination Agent shall be the Issuer.
- Section 8. <u>Amendment; Waiver</u>. Notwithstanding any other provision of this Disclosure Certificate, the Issuer may amend this Disclosure Certificate, and any provision of this Disclosure Certificate may be waived, provided that the following conditions are satisfied:
  - a) If the amendment or waiver relates to the provisions of Section 3(a), 4, or 5(a), it may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of an obligated person with respect to the Bonds, or the type of business conducted;
  - b) The undertaking, as amended or taking into account such waiver, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and
  - c) The amendment or waiver either (i) is approved by the Holders of the Bonds in the same manner as provided in the Resolution for amendments to the Resolution with

the consent of Holders, or (ii) does not, in the opinion of nationally recognized bond counsel, materially impair the interests of the Holders or Beneficial Owners of the Bonds.

In the event of any amendment or waiver of a provision of this Disclosure Certificate, the Issuer shall describe such amendment in the next Annual Financial Information filing, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the Issuer. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements, (i) notice of such change shall be given in the same manner as for a Listed Event under Section 5(c), and (ii) the Annual Financial Information filing for the year in which the change is made will present a comparison or other discussion in narrative form (and also, if feasible, in quantitative form) describing or illustrating the material differences between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

Section 9. <u>Additional Information</u>. Nothing in this Disclosure Certificate shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Financial Information filing or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the Issuer chooses to include any information in any Annual Financial Information filing or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate, the Issuer shall have no obligation under this Certificate to update such information or include it in any future Annual Financial Information filing or notice of occurrence of a Listed Event.

Section 10. <u>Default</u>. In the event of a failure of the Issuer to comply with any provision of this Disclosure Certificate, any Holder or Beneficial Owner of the Bonds may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the Issuer to comply with its obligations under this Disclosure Certificate. Direct, indirect, consequential and punitive damages shall not be recoverable by any person for any default hereunder and are hereby waived to the extent permitted by law. A default under this Disclosure Certificate shall not be deemed an event of default under the Resolution, and the sole remedy under this Disclosure Certificate in the event of any failure of the Issuer to comply with this Disclosure Certificate shall be an action to compel performance.

Section 11. <u>Duties, Immunities and Liabilities of Dissemination Agent</u>. The Dissemination Agent shall have only such duties as are specifically set forth in this Disclosure Certificate, and the Issuer agrees to indemnify and save the Dissemination Agent, its officers, directors, employees and agents, harmless against any loss, expense and liabilities which it may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorneys' fees) of defending against any claim of liability, but excluding liabilities due to the Dissemination Agent's negligence or willful misconduct. The obligations of the Issuer under this Section shall survive resignation or removal of the Dissemination Agent and payment of the Bonds.

Section 12. <u>Beneficiaries</u>. This Disclosure Certificate shall inure solely to the benefit of the Issuer, the Dissemination Agent, the Participating Underwriters and Holders and Beneficial Owners from time to time of the Bonds, and shall create no rights in any other person or entity.

Section 13. <u>Rescission Rights</u>. The Issuer hereby reserves the right to rescind this Disclosure Certificate without the consent of the Holders in the event the Rule is repealed by the S.E.C. or is ruled invalid by a federal court and the time to appeal from such decision has expired. In the event of a partial repeal or invalidation of the Rule, the Issuer hereby reserves the right to rescind those provisions of this Disclosure Certificate that were required by those parts of the Rule that are so repealed or invalidated.

Date: 12<sup>th</sup> day of November, 2024.

CITY OF DES MOINES, STATE OF IOWA

|            | Ву:   |  |
|------------|-------|--|
|            | Mayor |  |
| ATTEST:    | ·     |  |
| By:        |       |  |
| City Clerk |       |  |

# EXHIBIT A-1

# NOTICE TO NATIONAL REPOSITORY OF FAILURE TO FILE ANNUAL FINANCIAL INFORMATION

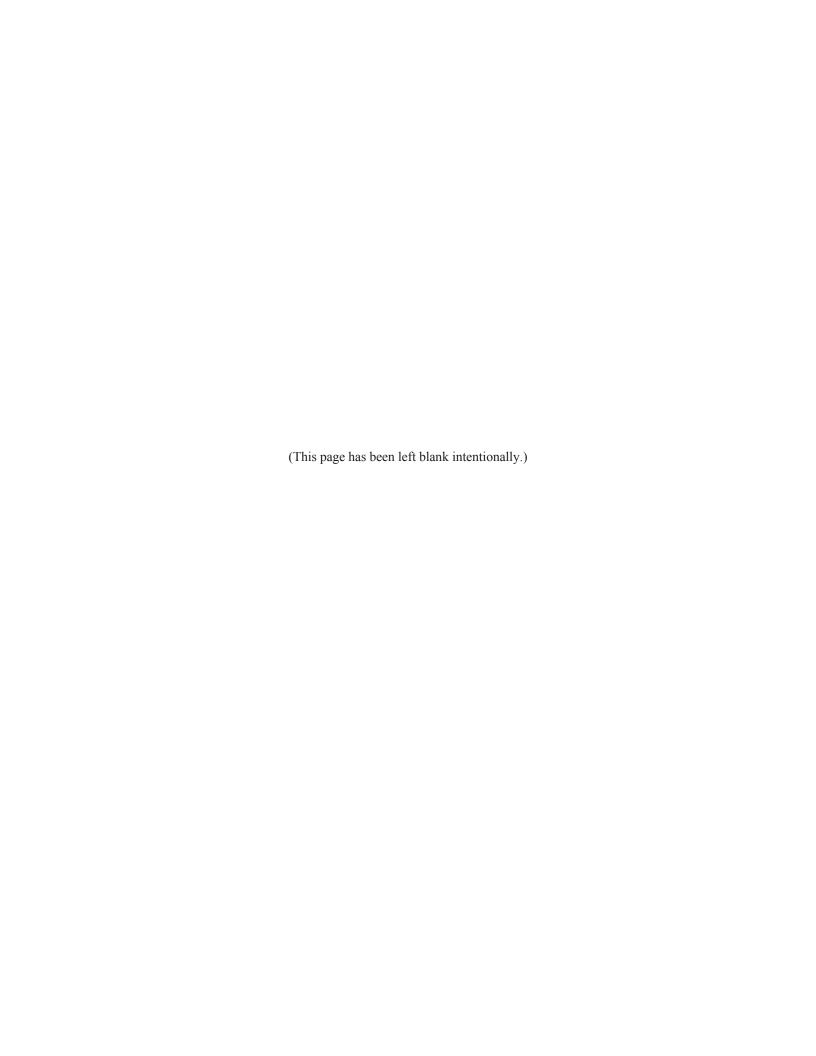
| Name of Issu                   | er: City of Des Moines,                             | , Iowa.   |
|--------------------------------|---|---|
| Name of Bon                    | d Issue: \$   | General Obligation Bonds, Series 2024A  |
| Dated Date o                   | f Issue: November 12, 2                             | 2024  |
| Information v<br>Disclosure Co | with respect to the abovertificate delivered by the | EN that the Issuer has not provided Annual Financial re-named Bonds as required by Section 3 of the Continuing the Issuer in connection with the Bonds. The Issuer Information will be filed by |
| Dated:                         | day of  | , 20  |
|                                |   | CITY OF DES MOINES, STATE OF IOWA   |
|                                |   | By:   |
|                                |   | Its:  |

# EXHIBIT A-2

# NOTICE TO NATIONAL REPOSITORY OF FAILURE TO FILE ANNUAL FINANCIAL INFORMATION

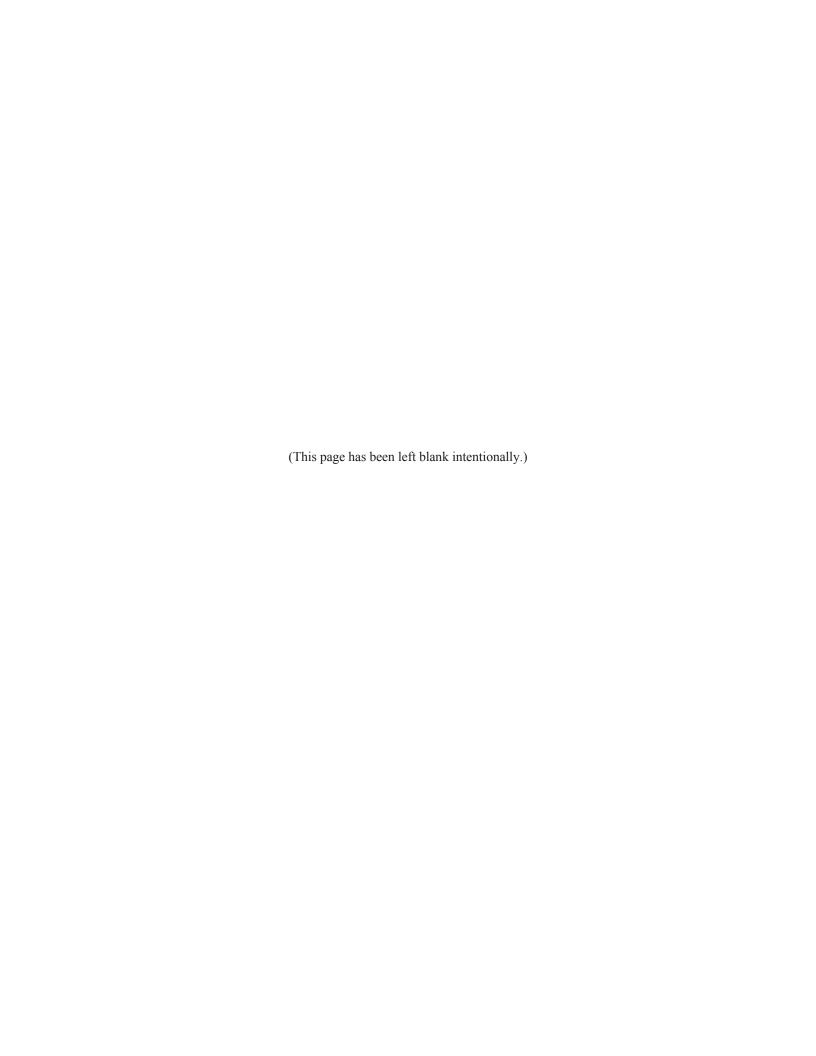
| Name of Issuer:                   | City of Des Moines,                            | , Iowa.  |
|-----------------------------------|--|--|
| Name of Bond I                    | ssue: \$                                       | Taxable General Obligation Bonds, Series 2024B   |
| Dated Date of Is                  | ssue: November 12, 2                           | 2024   |
| Information with Disclosure Certi | h respect to the above ficate delivered by the | N that the Issuer has not provided Annual Financial e-named Bonds as required by Section 3 of the Continuing he Issuer in connection with the Bonds. The Issuer Information will be filed by |
| Dated:                            | day of   | , 20   |
|                                   |  | CITY OF DES MOINES, STATE OF IOWA  |
|                                   |  | By:  |
|                                   |  | Its:   |

02379341\10387-338



|   |   | OFFIC   | IAL BID FORM   | <b>1 – SERIES 2024</b>  | A BONDS   |  |
|---|---|---|--|---|---|--|
| To:   | City Council of<br>Des Moines, Iowa   |   |  |   |   | Sale Date: October 2, 2024<br>10:00 A.M., Central Time   |
| RE:   | \$57,645,000* General Oblig   | gation Bonds, S   | eries 2024A (the "   | Series 2024A Bond   | ls")  |  |
|   | s bid is a firm offer for the pu<br>bid form and is not subject to  |   |  |   |   | RING and on the terms set forth in   |
| (not  | all or none of the above Serieless than \$56,953,260) plus uring in the stated years as fo  | accrued interes   | ls, in accordance vest to date of deliv  | with the TERMS OF   | F OFFERING, we<br>ered Series 2024  | e will pay you \$A Bonds bearing interest rates and  |
|   | <u>Coupon</u>   | Maturity  | <u>Yield</u>   | <u>Coupon</u>   | <u>Maturity</u>   | Yield  |
|   | Сопроп  | · · · · · · · · · · · · · · · · · · ·   | Ticid  | Coupon  | <del>-</del>  | <u>1 iciu</u>  |
|   |   | 2025  |  |   | 2035  |  |
|   |   | 2026  |  |   | 2036  |  |
|   |   | 2027  |  |   | 2037  |  |
|   |   | 2028  |  |   | 2038  |  |
|   |   | 2029  |  |   | 2039  |  |
|   |   | 2030  |  |   | 2040  |  |
|   |   | 2031  |  |   | 2041  |  |
|   |   | 2032  |  |   | 2042  |  |
|   |   | 2033  |  |   | 2043  |  |
|   |   | 2034  |  |   | 2044  |  |
|   | Bonds is adjusted as desc<br>maintaining, as closely as<br>may not withdraw or mod<br>successful bidder.<br>hereby designate that the foll<br>ne following amounts (leave)                                      | ribed above. An possible, the succeify its bid as a resource owing Series 20                    | y change in the princessful bidder's net consult of any post-bid 24A Bonds to be a Bonds are specifi     | ncipal amount of any<br>empensation, calculate<br>adjustment. Any adju<br>aggregated into term                      | maturity of the Sei<br>ad as a percentage of<br>astment shall be con<br>a Bonds maturing                        | e principal amount of the Series 2024A ries 2024A Bonds will be made while f bond principal. The successful bidder neclusive and shall be binding upon the on June 1 of the following years and the Amount |
|   |   | rough   |  |   |   |  |
|   | th  | rough   |  |   |   |  |
|   | th  | rough   |  |   |   |  |
| date<br>Seri<br>in th<br>it w.<br>Not<br>follo<br>NET | ad September 16, 2024 and reges 2024A Bonds. In the event are Preliminary Official Statem ill be immediately returned.  as a part of our offer, the aboving computations:  INTEREST COST: \$  JE INTEREST COST: | present we are a<br>nt of failure to d<br>nent and made a<br>All blank space<br>ove quoted pric | bidder with an estelliver the Series 2 part hereof, we rest of this offer are the seed being controlling | tablished industry re<br>2024A Bonds in accerve the right to with<br>intentional and are n<br>ing, but only as an a | eputation for under ordance with the hdraw our offer, when to be constructed in for the verification (12, 2024) | ation of the offer, we have made the   |
|   | ount Manager:   |   |  |   |   |  |
| Acc   | ount Members:   |   |  |   |   |  |
| The   | foregoing offer is hereby acc   | cepted by and or  | n behalf of the Cit  | y Council of the Cit  | y of Des Moines,  | Iowa this 2 <sup>nd</sup> day of October 2024.   |
| Atte  | est:  |   | Е  | ly:   |   |  |
|   |   |   |  | -   |   |  |

Title: \_\_\_\_\_ Title: \_\_\_\_



# OFFICIAL BID FORM – SERIES 2024B BONDS

| To:                      | o: City Council of Sale Date: October Des Moines, Iowa 10:00 A.M., Centr   |   |   |   |   |   |                                   |
|--------------------------|--|---|---|---|---|---|-----------------------------------|
| RE:                      | \$10,185,000* Taxable Gen  | eral Obligation B   | onds, Series 2                                      | 024B (the "Series 2024)   | B Bonds")   |   |                                   |
|                          | bid is a firm offer for the poid form and is not subject t   |   |   |   |   | RING and on the terr  | ns set forth in                   |
| (not                     | all or none of the above Ser<br>less than \$10,083,150) plu<br>ring in the stated years as for   | s accrued interest  |   |   |   |   | rest rates and                    |
|                          | <u>Coupon</u>  | Maturity 2025 2026 2027   | <u>Yield</u>  | <u>Coupon</u>   | <u>Maturity</u> 2028 2029                               | <u>Yield</u>  |                                   |
|                          | each maturity in incremen  | each scheduled ma<br>tts of \$5,000 but the                     | turity thereof at<br>total amount t                 | to increase or decrease the<br>fter the determination of the<br>o be issued will not exceed<br>shall be in the sole discreti- | ne successful bidde<br>d \$10,500,000. In               | er. The City may incre  | ase or decrease                   |
|                          | Bonds is adjusted as desc<br>maintaining, as closely as  | cribed above. Any possible, the succes                          | change in the sful bidder's ne                      | essful bidder will be chang<br>principal amount of any n<br>t compensation, calculated<br>bid adjustment. Any adjus           | naturity of the Ser<br>as a percentage of               | ries 2024B Bonds will bond principal. The su                      | be made while accessful bidder    |
|                          | nereby designate that the fol<br>e following amounts (leave  |   |   |   | bonds maturing  | on June 1 of the follo  | wing years and                    |
|                          | th   | Aggregated rough rough rough                                    | <u>N</u><br>  | Maturity Year   | Aggrega   | ate Amount  |                                   |
| dated<br>Serie<br>in the | aking this offer we accept all September 16, 2024 and ress 2024B Bonds. In the event Preliminary Official Stater II be immediately returned. | present we are a be<br>nt of failure to de<br>nent and made a p | oidder with an<br>liver the Serie<br>art hereof, we | established industry rep<br>is 2024B Bonds in accor<br>reserve the right to with  | outation for under<br>rdance with the draw our offer, w | rwriting new issuance<br>TERMS OF OFFERI<br>Thereupon the deposit | es of municipal<br>NG, as printed |
|                          | as a part of our offer, the alwing computations:   | pove quoted price   | s being contro                                      | olling, but only as an aid  | d for the verifica                                      | ation of the offer, we  | have made the                     |
| NET                      | INTEREST COST: \$  |   |   |   |   |   |                                   |
| TRU                      | E INTEREST COST:   |   | % (1  | Dated date November 12  | 2, 2024)  |   |                                   |
| Acco                     | ount Manager:  |   |   | By:   |   |   |                                   |
|                          | ount Members:  |   |   |   |   |   |                                   |
| The                      | foregoing offer is hereby ac   | cepted by and on  | behalf of the C                                     | City Council of the City  | of Des Moines,  | Iowa this 2 <sup>nd</sup> day of 0                                | October 2024.                     |
| Attes                    | st:  |   |   | By:   |   |   | _                                 |
| Title                    | :  |   |   | Title:  |   |   |                                   |